

# DELHI ELECTRICITY REGULATORY COMMISSION

Viniyamak Bhawan, 'C' Block, Shivalik, Malviya Nagar, New Delhi- 110017.

F.11(1824)/DERC/2020-21/

#### Petition No. 01/2021

In the matter of:

Petition for approval of True-up of expenses upto FY 2019-20 and Aggregate Revenue Requirement (ARR) for FY 2021-22.

BSES Rajdhani Power Ltd. Through its: **CEO** BSES Bhawan, Nehru Place, New Delhi – 110019.

...Petitioner/Licensee

#### Coram:

Hon'ble Shri Justice Shabihul Hasnain 'Shastri', Chairperson Hon'ble Dr. A. K. Ambasht, Member

#### ORDER

(Date of Order: 30/09/2021)

M/s BSES Rajdhani Power Limited (BRPL) has filed the instant Petition for approval of True-up of expenses upto FY 2019-20 and Aggregate Revenue Requirement (ARR) for FY 2021-22. The Petition was admitted by the Commission vide Order dated 19/02/2021. The Petition along with Executive summary was uploaded on the website of the Commission and publicised through advertisement in newspapers for seeking response of the stakeholders.

The comments and suggestions of the stakeholders including the submissions made during the virtual public hearing held in April, 2021 and the arguments advanced by the Petitioner have been duly considered by the Commission.

In exercise of the powers vested in the Electricity Act, 2003 and Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017, the Commission hereby passes this Tariff Order signed, dated and issued on 30/09/2021.

The Petitioner shall take immediate steps to implement this Tariff Order, so as to make the revised Tariff applicable from 01/10/2021.

This Tariff Order shall remain in force till replaced by a subsequent Tariff Order and/or is amended, reviewed or modified, in accordance with the provisions of the Electricity Act, 2003 and the Regulations made thereunder.

(Dr. A.K. Ambasht) Member

(Justice Shabihul Hasnain 'Shastri') Chairperson

# Contents

A1 IN	FRODUCTION	19
BSES RAJD	HANI POWER LIMITED (BRPL)	19
DELHI ELE	CTRICITY REGULATORY COMMISSION	19
STATE AD	VISORY COMMITTEE MEETING	19
MULTI YE	AR TARIFF REGULATIONS	20
FILING OF	PETITION FOR TRUE-UP OF FY 2019-20 AND ARR FOR FY 2021-22	20
FILING AN	D ACCEPTANCE OF PETITION	20
INTERACT	ION WITH THE PETITIONER AND PUBLIC HEARING	21
PUBLIC NO	OTICE	23
LAYOUT O	F THE ORDER	24
PERFORM	ANCE REVIEW	25
APPROACI	H OF THE ORDER	26
APPROACI	H FOR TRUE UP OF FY 2019-20	26
APPROACI	H FOR ARR AND TARIFF FOR FY 2021-22	27
A.2 RE	SPONSE FROM STAKEHOLDERS	28
ISSUE 1:	PUBLIC HEARING AND OBJECTION FILING PROCESS	28
ISSUE 2:	BUSINESS PLAN & SOP REGULATION	31
ISSUE 3:	RENEWABLE PURCHASE OBLIGATION	35
ISSUE 4:	POWER PURCHASE COST	41
ISSUE 5:	AT&C LOSSES	52
ISSUE 6:	DISTRIBUTION INFRASTRUCTURE	56
ISSUE 7:	TRUE-UP OF PAST CLAIM UP TO 2017-18	59
ISSUE 8:	REGULATORY ASSETS	63
ISSUE 9:	PENSION TRUST	72
ISSUE 10:	OPEN ACCESS	76
ISSUE 11:	TARIFF HIKE	81
ISSUE 12:	CAG AUDIT	86
ISSUE 13:	TARIFF CATEGORY	88
ISSUE 14:	RETURN ON EQUITY	96
ISSUE 15:	FIXED CHARGE	97
ISSUE 16:	TRANSMISSION LOSS AND CHARGES	101
ISSUE 17:	GROUP HOUSING SOCIETY TARIFF CHARGES	111



ISSUE 18:	EV CHARGING STATION	116
ISSUE 19:	E-BILL & ONLINE PAYMENT	118
ISSUE 20:	MISCELLANEOUS	122
A3: TRU	JE UP FOR FY 2019-20	134
BACKGROL	IND	134
PRIOR PERI	OD ISSUES	135
Revision of	AT&C Loss Trajectory for FY 2011-12 and FY 2012-13 to FY 201-17	142
Revision in	rate of Depreciation (as per judgment in Appeal no 246 of 2014)	143
Computation	on of Working Capital (as per judgment in Appeal no. 246 of 2014)	144
Syndication	n fee/Bank Charges	145
Physical ve	rification of capitalization for FY 2017-18	146
IMPACT OF	REVIEW ORDER DATED 20.07.2021	147
Omission to	o consider sales on account of Net Metering for FY 2017-18	147
Erroneous	computation of deemed revenue in excess of 1% cap on billing adjustments during F	Y 2017-
18		148
Property Ta	ax for FY 2016-17	149
Error in cor	nsidering depreciation while computing ARR for FY 2017-18	149
Disallowan	ce on account of Additional UI Charges levied due to forced-scheduling	149
Impact of F	Review Order dated 23.09.2021 against Tariff Order dated 28.08.2020	150
Additional	impact of Carrying Cost erroneously computed	150
Erroneous	Omission in certain expenses in Power Purchase Cost	150
ENERGY SA	LES	157
OWN CONS	SUMPTION	159
ENFORCEN	IENT	160
NET METER	RING	160
ADJUSTME	NT IN BILLING BY MORE THAN 1%	161
DISTRIBUTI	ON LOSS AND COLLECTION EFFICIENCY FOR FY 2019-20	166
ENERGY IN	PUT	169
DISTRIBUTI	ON LOSS	171
REVENUE E	SILLED	173
REVENUE C	OLLECTED	174
COLLECTIO	N EFFICIENCY	175
POWER PU	RCHASE QUANTUM (MU)	177
LONG TERN	/I POWER PURCHASE QUANTUM	177



SHORT TERM POWER PURCHASE QUANTUM	179
SHORT TERM SALES QUANTUM	179
POWER PURCHASE COST	181
LONG TERM SOURCES	181
SHORT TERM POWER PURCHASE	184
CONTINGENCY LIMIT OF 5% ON UI SALE	185
ADDITIONAL UI CHARGES AND SUSTAINED DEVIATION CHARGES:	186
MERIT ORDER DESPATCH, SALE OF SURPLUS POWER AND INCENTIVE THEREON	191
TRANSMISSION CHARGES	200
REBATE ON POWER PURCHASE AND TRANSMISSION CHARGES	200
RENEWABLE PURCHASE OBLIGATION	205
TOTAL POWER PURCHASE COST	211
OPERATION AND MAINTENANCE (O&M) EXPENSES	212
ADDITIONAL O&M EXPENSES	214
LOSS ON SALE OF RETIRED ASSETS	215
IMPACT ON ACCOUNT OF $7^{TH}$ PAY COMMISSION REVISION AND MINIMUM WAGE REVISION	215
WATER CHARGES	216
PROPERTY TAX	216
IMPACT ON ACCOUNT OF GOODS & SERVICE TAX (GST)	217
SMS CHARGES	217
LEGAL FEES AND EXPENSES	217
DSM CHARGES	218
INCREMENTAL LICENSE FEES PAID ON ASSETS	218
FEES FOR GEO-SPATIAL ACCESS	219
COMMISSION ANALYSIS	219
CAPITAL EXPENDITURE AND CAPITALISATION	220
MEANS OF FINANCE	222
CONSUMER CONTRIBUTION & GRANT	223
FUNDING OF CAPITALISATION	<b>22</b> 3
DEPRECIATION	224
WORKING CAPITAL	226
REGULATED RATE BASE (RRB)	227
DEBT AND EQUITY, INTEREST ON LOAN, WACC	231
INCOME TAX	234



NON-TARIFF INCOME	234
INTEREST ON CONSUMER SECURITY DEPOSIT	235
DIFFERENCE ON ACCOUNT OF SERVICE LINE DEVELOPMENT (SLD) CHARGES	237
INCOME FROM OTHER BUSINESS (STREET LIGHT MAINTENANCE BUSINESS)	238
LATE PAYMENT SURCHARGE	242
WRITE-BACK OF MISCELLANEOUS PROVISIONS	245
SHORT TERM GAIN	247
TRANSFER FROM CONSUMER CONTRIBUTION AND CAPITAL WORKS	247
INCOME ON ACCOUNT OF BAD DEBTS RECOVERED	248
COLLECTION CHARGES ON ELECTRICITY DUTY	249
INTEREST ON INTER-COMPANY LOANS	252
ADVANCE FROM CONSUMERS	254
INCOME FROM OPEN ACCESS SALES	257
AGGREGATE REVENUE REQUIREMENT APPROVED IN TRUING-UP OF FY 2019-20	258
REVENUE AVAILABLE TOWARDS ARR	259
REVENUE (GAP)/ SURPLUS	260
A4: ANALYSIS OF AGGREGATE REVENUE REQUIREMENT (ARR) FOR FY 2021-22	261
INTRODUCTION	261
ENERGY SALES	262
DOMESTIC INCLUDING CGHS	263
NON DOMESTIC	263
INDUSTRIAL	264
AGRICULTURE, PUBLIC LIGHTING & DJB	264
DELHI METRO RAIL CORPORATION (DMRC)	264
DELHI INTERNATIONAL AIRPORT LIMITED (DIAL)	265
OWN CONSUMPTION	265
CHARGING STATIONS FOR E-VEHICLE	265
ESTIMATED SALES FOR FY 2021-22 – IMPACT OF COVID-19 PANDEMIC	272
ESTIMATED REVENUE FOR FY 2021-22 AT EXISTING TARIFF	275
REVENUE PROJECTION FOR FY 2021-22 AT EXISTING TARIFF	275
REVENUE FROM FIXED CHARGES:	275
REVENUE FROM ENERGY CHARGES:	276
POWER FACTOR	276



REVENUE ESTIMATED FOR FY 2021-22	276
DISTRIBUTION LOSS AND COLLECTION EFFICIENCY TARGET	279
POWER PURCHASE QUANTUM AND COST	281
RENEWABLE PURCHASE OBLIGATION (RPO)	291
COST OF POWER FROM OTHER SOURCES	295
SHORT TERM POWER PURCHASE	295
TRANSMISSION LOSS AND CHARGES	297
ENERGY BALANCE	298
REBATE ON POWER PURCHASE AND TRANSMISSION CHARGES	299
TOTAL POWER PURCHASE COST FOR FY 2021-22	301
POWER PURCHASE COST ADJUSTMENT CHARGES (PPAC)	302
OPERATION AND MAINTENANCE (O&M) EXPENSES	307
CAPITAL EXPENDITURE AND CAPITALISATION	312
CONSUMER CONTRIBUTION AND GRANTS	313
DEPRECIATION	314
WORKING CAPITAL	315
MEANS OF FINANCE FOR NEW INVESTMENTS	316
NON-TARIFF INCOME	324
CARRYING COST ON REVENUE GAP	324
AGGREGATE REVENUE REQUIREMENT	326
REVENUE (GAP)/ SURPLUS	327
COMPUTATION OF ADDITIONAL REVENUE GAP FOR FY 2021-22 TO COMPUTE REVEN	IUE GAP FOR FY
2021-22	327
A5: TARIFF DESIGN	329
COMPONENTS OF TARIFF DESIGN	329
CONSOLIDATED REVENUE (GAP)/SURPLUS	329
REVENUE (GAP)/SURPLUS TILL FY 2019-20	329
REVENUE (GAP)/SURPLUS FOR FY 2021-22 AT EXISTING / REVISED TARIFF	331
COST OF SERVICE MODEL	333
ALLOCATION OF RETAIL SUPPLY ARR	335
CROSS-SUBSIDISATION IN TARIFF STRUCTURE	336
TARIFF STRUCTURE	341
DOMESTIC TARIFF	341
NON-DOMESTIC TARIFF	341



# **BSES RAJDHANI POWER LIMITED**

# **TARIFF ORDER FY 2021-22**

INDUSTRIAL TARIFF	342
AGRICULTURE	342
PUBLIC UTILITIES	342
DELHI INTERNATIONAL AIRPORT LIMITED (DIAL)	343
ADVERTISEMENT AND HOARDINGS	343
TEMPORARY SUPPLY	343
CHARGING OF E-RICKSHAW/ E-VEHICLE	343
VOLTAGE DISCOUNT	344
TIME OF DAY (TOD) TARIFF	345
TARIFF SCHEDULE FOR FY 2021-22	348
A6: DIRECTIVES	358

Table 1. 1: Issues Discussed in 19th State Advisory Committee Meeting	20
Table 1.2: Standards of Performance for FY 2019-20	26
Table 2. 1: Comparison for a 4 kW consumer consuming 800 units in a month	114
Table 3. 1: Directions Of Hon'ble APTEL Given In Various Judgments	135
Table 3. 2: Impact as claimed on account of implementation of Hon'ble APTEL judgments	137
Table 3. 3: Amount as claimed under Review petitions before the Commission	137
Table 3. 4: List of various Appeals pending adjudication before APTEL	138
Table 3. 5: Impact of various appeals pending before Hon'ble APTEL as claimed	138
Table 3. 6: Impact of IA 861 of 2021 as per Petitioner	141
Table 3. 7: Commission Approved: Impact on account of Revision of AT&C Loss	143
Table 3. 8: Revised depreciation for 2 <sup>nd</sup> MYT Control Period (Rs. Cr.)	143
Table 3. 9: Commission Approved: Impact Of Working Capital	145
Table 3. 10 Commission Approved Physical Verification for Capitalization of Assets for FY 20	)17-18146
Table 3. 11 Commission Approved Impact of Physical Verification for Capitalization of Ass	ets for FY
2017-18	147
Table 3. 12 Commission Approved Impact of Physical Verification for Capitalization of Ass	ets for FY
2018-19	147
Table 3. 13 Commission Approved Impact of Net Metering for FY 2017-18	148
Table 3. 14 Commission Approved Impact of deemed revenue in excess of 1% cap	on billing
adjustments during FY 2017-18	148
Table 3. 15 Impact Of Omission In Certain Expenses In Power Purchase Cost for FY 2018-19	150
Table 3. 16: Commission Approved: Impact of Past Period (Rs. Cr.)	156
Table 3. 17: Petitioner Submission - Category-wise Energy Sales (MU)	157
Table 3. 18: Normative vs. actual Self-consumption during FY 2019-20	158
Table 3. 19: Enforcement Collection and Units assessed during FY 2019-20	160
Table 3. 20: Deemed sales and Deemed revenue billed on account of adjustments	164
Table 3. 21: Adjustment Sales in Units for FY 2019-20 (MU)	165
Table 3. 22: Commission Approved - Trued Up sales FY 2019-20 (MU)	166
Table 3. 23: Petitioner Submission - T&D Loss, Collection efficiency and AT&C Loss for FY 20	)19-20 (%)
	166
Table 3. 24: Petitioner Submission - Revenue Billed for FY 2019-20 (Rs. Cr.)	166
Table 3. 25: Petitioner Submission - Revenue Collected for FY 2019-20 (Rs. Cr.)	167



Table 3. 26: Petitioner Submission - Distribution Loss, Collection Efficiency for FY 2019-20	167
Table 3. 27: Petitioner Submission - Overachievement in Distribution loss target for FY 2019-20 .	167
Table 3. 28: Trends in Collection Efficiency during month of March	168
Table 3. 29: Petitioner Submission- Overachievement in Collection efficiency for FY 2019-20	169
Table 3. 30: Commission Approved - Energy Input for FY 2019-20 (MU)	170
Table 3. 31: Distribution Loss Targets for FY 2019-20	171
Table 3. 32: Commission Approved - Actual Distribution Loss for FY 2019-20	172
Table 3. 33: Commission Approved - Incentive/Dis-incentive for Distribution Loss	172
Table 3. 34: Commission Approved - Revenue Billed for FY 2019-20 (Rs. Cr.)	173
Table 3. 35: Commission Approved - Revenue Collected for FY 2019-20 (Rs. Cr.)	174
Table 3. 36: Petitioner Submission - Power Purchase Quantum for FY 2019-20 (MU)	177
Table 3. 37: Petitioner Submission - Power Purchase Quantum Station wise for FY 2019-20 (MU)	178
Table 3. 38: Petitioner Submission - Short Term Power Purchase	179
Table 3. 39: Petitioner Submission - Short Term Power Sales	180
Table 3. 40: Commission Approved - Power Purchase Quantum (MU)	181
Table 3. 41: Petitioner Submission - Power Purchase Cost for FY 2019-20 (Rs. Cr.)	181
Table 3. 42: Petitioner Submission - Power Purchase Cost Station wise for FY 2019-20	182
Table 3. 43: Commission Approved - Long Term Power Purchase Cost for FY 2019-20	184
Table 3. 44: Petitioner Submission - Short Term Power Purchase Cost	184
Table 3. 45: Details of Contingency limit @ 5% (MU)	186
Table 3. 46: Petitioner Submission - UI V/s Force Scheduling by Delhi SLDC for FY 2019-20 (MU) .	187
Table 3. 47: Revised working of Normative Cost of Bank transaction	191
Table 3. 48: Details of Force Scheduling during FY 19-20 (MU)	193
Table 3. 49: Details of Total Sale Rate Incentives	196
Table 3. 50: Petitioner Submission - Revenue from Short Term Power Sales	196
Table 3. 51: Commission Approved - Dis-incentive on Sale of Surplus Power (Rs. Cr.)	199
Table 3. 52: Commission Approved - Transmission Charges (Rs. Cr.)	200
Table 3. 53: Petitioner Submission-Rebate-able & Non Rebate-able amount FY 2019-20 (Rs. Cr.).	201
Table 3. 54: Petitioner Submission - Details of RPO for FY 2019-20	205
Table 3. 55: Details of upcoming Firm Renewable sources	207
Table 3. 56: Details of delay from tied-up Renewable sources	207
Table 3. 57: Commission Approved - Penalty on account of non-fulfilment of RPO targets for	FY
2019-20	211
Table 3. 58: Commission Approved - Power Purchase Cost for FY 2019-20	211



Table 3. 59: Petitioner Submission - O&M Norms as per DERC (BPR) Regulations, 2017	212
Table 3. 60: Petitioner Submission - O&M Expenses (Rs. Cr.)	213
Table 3. 61: Petitioner Submission - Additional O&M expenses (Rs. Cr.)	214
Table 3. 62: Petitioner Submission - Incremental GST Charges paid (Rs. Cr)	217
Table 3. 63: Petitioner Submission - Incremental License Fee paid for FY 2019-20	218
Table 3. 64: Commission Approved - Actual O&M Expenses for FY 2019-20 (Rs Cr)	220
Table 3. 65: Petitioner Submission - Gross Fixed Assets for FY 2019-20 (Rs. Cr.)	221
Table 3. 66: Projected Capitalization for FY 2019-20 (Rs. Cr.)	221
Table 3. 67: Provisionally Approved Capitalization for FY 2019-20 (Rs. Cr.)	222
Table 3. 68: Provisionally Approved Capitalization upto FY 2019-20 (Rs. Cr.)	222
Table 3. 69: Petitioner Submission - Investment capitalised for FY 2019-20 (Rs. Cr.)	222
Table 3. 70: Commission Approved - Consumer Contribution/Grants (Rs. Cr.)	223
Table 3. 71: Commission Approved - Capitalisation funding for FY 2019-20 (Rs. Cr.)	223
Table 3. 72: Calculation of Average Gross Fixed Assets	223
Table 3. 73: Petitioner Submission - Average rate of Depreciation for FY 2019-20 (Rs. Cr.)	224
Table 3. 74: Petitioner Submission - Depreciation for FY 2019-20	224
Table 3. 75: Petitioner Submission - Cumulative Depreciation upto FY 2019-20 (Rs. Cr.)	225
Table 3. 76: Commission Approved - Depreciation for FY 2019-20 (Rs. Cr.)	226
Table 3. 77: Commission Approved - Accumulated Depreciation (Rs. Cr.)	226
Table 3. 78: Petitioner Submission - Working Capital Requirement (Rs. Cr.)	226
Table 3. 79: Commission Approved - Working Capital for FY 2019-20 (Rs. Cr.)	227
Table 3. 80: Petitioner Submission - Regulated Rate Base for FY 2019-20 (Rs. Cr.)	228
Table 3. 81: Commission Approved - RRB for FY 2019-20 (Rs. Cr.)	230
Table 3. 82: Petitioner Submission - Average Debt & Equity for FY 2019-20 (Rs. Cr.)	231
Table 3. 83: Petitioner Submission - Rate of Interest	232
Table 3. 84: Petitioner Submission - Weighted Average Cost of Capital (Rs. Cr.)	232
Table 3. 85: Petitioner Submission - RoCE for FY 2019-20 (Rs. Cr.)	232
Table 3. 86: Commission Approved - WACC and ROCE for FY 2019-20 (Rs. Cr.)	233
Table 3. 87: Commission Approved - Income tax for FY 2019-20 (Rs. Cr.)	234
Table 3. 88: Petitioner Submission - Non-Tariff Income for FY 2019-20 (Rs. Cr.)	234
Table 3. 89: Petitioner Submission - Interest on Consumer Security Deposit (Rs. Cr.)	236
Table 3. 90: Commission Approved - Consumer Security Deposit for FY 2019-20 (Rs. Cr.)	236
Table 3. 91: Petitioner Submission - Difference on account of SLD (Rs. Cr.)	237
Table 3. 92: Other Business Income for FY 2019-20 (Rs. Cr.)	241



Table 3. 93: Petitioner Submission - Comparison of LPSC between Delhi Gencos & Transco and	Delhi
DISCOMs	244
Table 3. 94: Commission Approved - Financing Cost of LPSC (Rs. Cr.)	245
Table 3. 95: Availability of average Equity during FY 2019-20 (Rs. Cr.)	253
Table 3. 96: Commission Approved - Income on account of Inter-DISCOM funding during FY 20	19-20
(Rs. Cr.)	254
Table 3. 97: Commission Approved - Interest rate for the computation of financing cost	256
Table 3. 98: Commission Approved - Non Tariff Income for FY 2019-20 (Rs. Cr.)	257
Table 3. 99: Petitioner Submission - Aggregate Revenue Requirement during FY 2019-20 (Rs. Cr.	).258
Table 3. 100: Commission Approved - Aggregate Revenue Requirement for FY 2019-20 (Rs. Cr.)	258
Table 3. 101: Petitioner Submission - Revenue available towards ARR (Rs. Cr.)	259
Table 3. 102: Commission Approved - Revenue Available towards ARR for FY 2019-20 (Rs.Cr.)	259
Table 3. 103: Petitioner Submission - Revenue (Gap) for FY 2019-20 (Rs. Cr.)	260
Table 3. 104: Commission Approved - Revenue (Gap)/ Surplus during FY 2019-20 (Rs. Cr.)	260
Table 4. 1: Petitioner Submission: Actual sales from FY 2014-15 to FY 2019-20 (MU)	263
Table 4. 2: Petitioner Submission: Energy Sales for FY 2021-22 (MU)	266
Table 4. 3: Petitioner Submission: Projected number of consumers, sanctioned load and sales	266
Table 4. 4: Commission Analysis: Petitioner Sales for FY 2021-22 (MU)	267
Table 4. 5: Petitioner Submission: Actual sales for April and May FY 2019-20 to FY 2021-22 (MU)	268
Table 4. 6: Commission approved: Actual H1 Sales from FY 2014-15 to FY 2020-21 (MU)	270
Table 4. 7: Commission approved: Actual H2 Sales from FY 2014-15 to FY 2019-20 (MU)	270
Table 4. 8: Commissioner approved: Various H1 Sales CAGR (FY 2014-15 to FY 2019-20) (%)	271
Table 4. 9: Commissioner approved: Various H2 Sales CAGR (FY 2015-16 to FY 2020-21) (%)	271
Table 4. 10: Commission Approved: H1 Sales FY 2021-22 (Apr'21 and May'21) (MU)	272
Table 4. 11: Commission Approved: H1 Sales June'21 to Sep'21 FY 2021-22 (MU)	272
Table 4. 12: Commission Approved: H2 Sales FY 2021-22 (MU)	273
Table 4. 13: Commission Approved: Projected Sales for FY 2021-22(MU)	274
Table 4. 14: Petitioner Submission: Power Factor considered	276
Table 4. 15: Petitioner Submission: Revenue Billed during FY 2021-22 (Rs. Crore)	277
Table 4. 16: Petitioner Submission: Projected number of consumers and Consumer Load for FY	2021-
22	277
Table 4. 17: Commission Approved: Revenue estimated at Existing Tariff for FY 2021-22 (Rs. Cr.)	).279
Table 4. 18:Petitioner Submission: Energy Requirement for FY 2021-22	280



Table 4. 19: Commission Approved: Energy Requirement for FY 2021-22	281
Table 4. 20:Petitioner Submission: Energy Available for FY 2021-22	281
Table 4. 21: Commission Analysis: Re-allocation of PPS-III Bawana Power Plant among	Delhi
Distribution Licensees	285
Table 4.22: Commission Approved: Energy available to Petitioner from Central &State Gener	ating
Stations and other Generating Stations for FY 2021-22	285
Table 4. 23:Commission Approved: Power Purchase Cost for FY 2021-22	289
Table 4. 24: Petitioner Submission: Solar and Non-Solar Targets	292
Table 4. 25: Commission Approved: Targets for Renewable Purchase Obligation	293
Table 4. 26:Commission Approved: Renewable Energy to be procured	293
Table 4.27: Commission Approved: Power Purchase Cost towards RPO compliance	294
Table 4. 28:Petitioner Submission: Month-wise projection from short term power purchase (MU	) 296
Table 4. 29:Petitioner Submission: Short term power purchase for FY 2021-22	296
Table 4. 30: Petitioner Submission: Transmission Loss and Transmission Charges	297
Table 4. 31:Commission Approved: Inter-State and Intra-State Transmission Losses and Transmi	ssion
Charges for FY 2021-22	298
Table 4. 32: Petitioner Submission: Energy Balance projected for FY 2021-22	298
Table 4. 33: Commission Approved: Energy Balance for FY 2021-22	299
Table 4. 34: Rebate during FY 2021-22 (Rs. Cr.)	300
Table 4. 35: Petitioner Submission: Total Power Purchase Cost for FY 2021-22	301
Table 4. 36:Commission Approved: Total Power Purchase Cost during FY 2021-22	302
Table 4.37: Petitioner Submission: Network Capacity for FY 2021-22	307
Table 4.38: Petitioner Submission: O&M Expenses estimated during FY 2021-22 (Rs. Cr.)	308
Table 4. 39: Additional O&M Expenses estimated for FY 2021-22 (Rs. Cr.)	309
Table 4.40: Commission Approved: O&M Expenses for FY 2021-22 (Rs. Cr.)	311
Table 4. 41: Consumer contribution for FY 2021-22 (Rs. Cr.)	313
Table 4.42: Commission Approved: Consumer Contribution Capitalized (Rs. Cr.)	313
Table 4.43: Petitioner Submission: Depreciation for FY 2021-22 (Rs. Cr.)	314
Table 4.44: Commission Approved: Depreciation for FY 2021-22 (Rs. Cr.)	315
Table 4. 45: Petitioner Submission: Working Capital for FY 2021-22 (Rs. Cr.)	315
Table 4. 46:Commission Approved: Working Capital for FY 2021-22 (Rs. Cr.)	316
Table 4. 47: Petitioner Submission: Means of Finance for FY 2021-22 (Rs. Cr.)	317
Table 4.48: Petitioner Submission: Equity and Debt for FY 2021-22 (Rs. Cr.)	317
Table 4. 49: Petitioner Submission: Regulated Rate Base for FY 2021-22 (Rs. Cr.)	318



Table 4. 50: Petitioner Submission: Weighted Average Cost of Capital (WACC) for FY 2021-2	2 (Rs. Cr.)
	318
Table 4. 51: Petitioner Submission: RoCE for FY 2021-22 (Rs. Cr.)	318
Table 4.52: Commission Approved: RRB (Rs. Cr.)	320
Table 4.53: Commission Approved: Rate of interest on loan	322
Table 4. 54: Commission Approved: Weighted Average Cost of Capital (WACC) & ROCE for F	/ 2021-22
(Rs.Cr)	323
Table 4. 55: Commission Approved: Return on Capital Employed (Rs. Cr.)	323
Table 4. 56:Commission Approved: Carrying Cost for FY 2021-22 (Rs. Cr.)	325
Table 4. 57: Petitioner Submission: Aggregate Revenue Requirement for FY 2021-22 (Rs. Cr.	326
Table 4.58: Commission Approved: ARR for Wheeling and Retail Business for FY 2021-22 (Re	s. Cr.) 326
Table 4. 59: Petitioner Submission: Revenue (Gap) for FY 2021-22 (Rs. Cr.)	327
Table 4. 60: ARR for Wheeling Business for FY 2021-22 (Rs. Cr.)	327
Table 4. 61: ARR for Retail Business for FY 2021-22 (Rs. Cr.)	327
Table 4. 62:Commission Approved: Revenue (Gap) for FY 2021-22 (Rs. Cr.)	328
Table 5. 1: Revenue (Gap)/Surplus of BRPL till FY 2019-20 (Rs. Cr.)	329
Table 5. 2: Revenue (Gap)/Surplus of BYPL till FY 2019-20 (Rs. Cr.)	329
Table 5. 3: Revenue (Gap)/Surplus of TPDDL till FY 2019-20 (Rs. Cr.)	330
Table 5. 4: Revenue (Gap)/Surplus of three DISCOMS till FY 2019-20 (Rs. Cr.)	330
Table 5. 5: Revenue at Existing / Revised Tariffs of BRPL for FY 2021-22 (Rs. Cr.)	331
Table 5. 6: Revenue at Existing / Revised Tariffs of BYPL for FY 2021-22 (Rs. Cr.)	331
Table 5. 7: Revenue at Existing / Revised Tariffs of TPDDL for FY 2021-22 (Rs. Cr.)	332
Table 5. 8: Revenue from 8% Surcharge for FY 2021-22 (Rs. Cr.)	332
Table 5. 9: ARR, Revenue at Existing / Revised Tariff, net Revenue (Gap)/Surplus for	FY 2021-
22 (Rs. Cr.)	332
Table 5. 10: Distribution Loss for FY 2021-22 (%)	334
Table 5. 11: Approved Energy Input for FY 2021-22 (MU)	334
Table 5. 12: Wheeling cost for different voltages for FY 2021-22 (Rs. Cr.)	334
Table 5. 13: Wheeling Charges for FY 2021-22 (Rs/Unit)	334
Table 5. 14: Retail Supply Cost for different voltages for FY 2021-22 (Rs. Cr.)	335
Table 5. 15: Retail Supply Charges at different voltages for FY 2021-22 (Rs/Unit)	335
Table 5, 16: Cost of Supply for BRPI (Rs. /Linit)	335



# **BSES RAJDHANI POWER LIMITED**

# **TARIFF ORDER FY 2021-22**

Table 5. 17: Cost of Supply for BYPL (Rs./Unit)	336
Table 5. 18: Cost of Supply for TPDDL (Rs. /Unit)	336
Table 5. 19: Ratio of ABR to ACOS of BRPL approved for FY 2021-22	339
Table 5. 20: Ratio of ABR to ACOS of BYPL approved for FY 2021-22	339
Table 5, 21: Ratio of ARR to ACOS of TPDDL approved for FV 2021-22	340



# **LIST OF ABBREVIATIONS**

Abbreviation	Explanation						
ARR	Aggregate Revenue Requirement						
A&G	Administrative and General						
AAD	Advance Against Depreciation						
ABT	wailability Based Tariff						
ACD	Advance Consumption Deposit						
AEEE	Alliance for an Energy Efficient Economy						
AMR	Automated Meter Reading						
APDRP	Accelerated Power Development and Reforms Program						
AT&C	Aggregate Technical and Commercial						
ATE	Appellate Tribunal for Electricity						
BEE	Bureau of Energy Efficiency						
BEST	Brihanmumbai Electric Supply and Transport						
BHEL	Bharat Heavy Electricals Limited						
BIS	Bureau of Indian Standards						
BPTA	Bulk Power Transmission Agreement						
BRPL	BSES Rajdhani Power Limited						
BST	Bulk Supply Tariff						
BTPS	Badarpur Thermal Power Station						
BYPL	BSES Yamuna Power Limited						
CAGR	Compounded Annual Growth Rate						
CCGT	Combined Cycle Gas Turbine						
CEA	Central Electricity Authority						
CER	Centre for Energy Regulation						
CERC	Central Electricity Regulatory Commission						
CFL	Compact Fluorescent Lamp						
CGHS	Cooperative Group Housing Societies						
CGS	Central Generating Stations						
CIC	Central Information Commission						
CISF	Central Industrial Security Force						
CoS	Cost of Supply						
CPI	Consumer Price Index						
CPRI	Central Power Research Institute						
CPSUs	Central Power Sector Utilities						
COVID	Corona Virus Disease						
CSGS	Central Sector Generating Stations						
CWIP	Capital Work in Progress						
DA	Dearness Allowance						
DDA	Delhi Development Authority						
DERA	Delhi Electricity Reform Act						
DERC	Delhi Electricity Regulatory Commission						
DESL	Development Environergy Services Limited						

Abbreviation	Explanation							
DIAL	Delhi International Airport Limited							
DISCOMs	Distribution Companies (BRPL, BYPL, TPDDL & NDMC)							
DMRC	Delhi Metro Rail Corporation							
DPCL	elhi Power Company Limited							
DTL	elhi Transco Limited							
DVB	Delhi Vidyut Board							
DVC	Damodar Valley Corporation							
EHV	Extra High Voltage							
EPS	Electric Power Survey							
FBT	Fringe Benefit Tax							
FPA	Fuel Price Adjustment							
GFA	Gross Fixed Assets							
GIS	Geographical Information System							
GoNCTD	Government of National Capital Territory of Delhi							
GTPS	Gas Turbine Power Station							
HEP	Hydro Electric Power							
HPSEB	Himachal Pradesh State Electricity Board							
HRA	House Rent Allowance							
HT	High Tension							
HVDS	High Voltage Distribution System							
ICAR	Indian Agricultural Research Institute							
IDC	Interest During Construction							
IEX	Indian Energy Exchange							
IGI Airport	Indira Gandhi International Airport							
IPGCL	Indraprastha Power Generation Company Limited							
JJ Cluster	Jhugghi Jhopadi Cluster							
KSEB	Kerala State Electricity Board							
LED	Light Emitting Diode							
LIP	Large Industrial Power							
LT	Low Tension							
LVDS	Low Voltage Distribution System							
MCD	Municipal Corporation of Delhi							
MES	Military Engineering Service							
MLHT	Mixed Load High Tension							
MMC	Monthly Minimum Charge							
МоР	Ministry of Power							
MTNL	Mahanagar Telephone Nigam Limited							
MU	Million Units							
MYT	Multi Year Tariff							
NABL	National Accreditation Board for Testing and Calibration of Laboratories							
NAPS	Narora Atomic Power Station							
NCT	National Capital Territory							



Abbreviation	Explanation						
NCTPS	National Capital Thermal Power Station						
NDLT	Non Domestic Low Tension						
NDMC	New Delhi Municipal Council						
NEP	National Electricity Policy						
NGO	Non Government Organisation						
NHPC	National Hydroelectric Power Corporation						
NPCIL	Nuclear Power Corporation of India Limited						
NRPC	Northern Regional Power Committee						
NTI	Non-Tariff Income						
NTP	National Tariff Policy						
O&M	Operations and Maintenance						
OCFA	Original Cost of Fixed Assets						
PGCIL	Power Grid Corporation of India						
PLF	Plant Load Factor						
PLR	Prime Lending Rate						
PPA	Power Purchase Agreement / Power Purchase Adjustment						
PPCL	Pragati Power Corporation Limited						
PTC	Power Trading Corporation						
PWD	Public Works Department						
R&M	Repair and Maintenance						
RAPS	Rajasthan Atomic Power Station						
REA	Regional Energy Account						
RoCE	Return on Capital Employed						
ROE	Return on Equity						
RRB	Regulated Rate Base						
RTI	Right to Information						
RWA	Resident Welfare Associations						
SBI	State Bank of India						
SDMC	South Delhi Municipal Corporation						
SERC	State Electricity Regulatory Commission						
SIP	Small Industrial Power						
SJVNL	Satluj Jal Vidyut Nigam Limited						
SLDC	State Load Despatch Centre						
SPD	Single Point Delivery						
SPUs	State Power Utilities						
SVRS	Special Voluntary Retirement Scheme						
TERI	The Energy and Resources Institute						
THDC	Tehri Hydro Development Corporation						
ToD	Time of Day						
TOWMCL	Timarpur Okhla Waste Management Company (P) Limited						
TPDDL	Tata Power Delhi Distribution Limited						
TPS	Thermal Power Station						



Abbreviation	Explanation							
UI	Unscheduled Interchange							
UoM	Unit of Measurement							
WACC	Weighted Average Cost of Capital							
WC	Working Capital							
WPI	Wholesale Price Index							

#### A1 INTRODUCTION

1.1 This Order relates to the Petition filed by BSES Rajdhani Power Limited (BRPL) (hereinafter referred to as 'BRPL' or the 'Petitioner') for True-Up of Aggregate Revenue Requirement (ARR) for FY 2019-20 for Distribution Business in terms of Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017 (hereinafter referred to as 'Tariff Regulations, 2017') and Delhi Electricity Regulatory Commission (Business Plan) Regulations, 2017 (hereinafter referred to as 'Business Plan Regulations, 2017'); and approval of ARR & Tariff for FY 2021-22 in terms of Tariff Regulations, 2017 and Delhi Electricity Regulatory Commission (Business Plan) Regulations, 2019 (hereinafter referred to as 'Business Plan Regulations, 2019').

### **BSES RAJDHANI POWER LIMITED (BRPL)**

1.2 BSES Rajdhani Power Limited (BRPL) is a company incorporated under Companies Act, 1956 and is engaged in the business of Distribution and Retail Supply of Electricity within its area of supply (as defined in the License) in the National Capital Territory (NCT) of Delhi.

#### **DELHI ELECTRICITY REGULATORY COMMISSION**

- 1.3 Delhi Electricity Regulatory Commission (hereinafter referred to as 'DERC' or the Commission') was constituted by GoNCTD on 3/03/1999 and it became operational from 10/12/1999.
- 1.4 The Commission's approach to regulation is driven by the Electricity Act, 2003, the National Electricity Plan, the National Tariff Policy and the Delhi Electricity Reform Act 2000 (hereinafter referred to as 'DERA'). The Electricity Act, 2003 mandates the Commission to take measures conducive to the development and management of the electricity industry in an efficient, economic and competitive manner, which inter alia includes formulation of Tariff Regulations and Tariff determination.

#### STATE ADVISORY COMMITTEE MEETING

1.5 The "State Advisory Committee (SAC)" have been re-constituted and notified the same vide Gazette Notification No.F.7(37)/DERC/DS/2016-19/C.F.No.5624/253

- dated 23/07/2020, comprising of Chairperson and Member of DERC, officers of the Commission and Other Members of SAC (including their nominees).
- The 19<sup>th</sup> State Advisory Committee Meeting was held (virtually) on 27/08/2021.

  Apart from the Chairperson, Member and other senior officers of the Commission, the 19<sup>th</sup> SAC Meeting witnessed participation from Department of Power, GoNCTD, Department of Food Supplies, DMRC, BIS, SDMC, BEE, DESL, NABL, IEX, TERI, AEEE, Department of Health & Family Welfare, GoNCTD, CER, Labour Department, GoNCTD, Transport Department, GoNCTD and ICAR.
- 1.7 The issues which were deliberated during the meeting are as listed below:

Table 1. 1: Issues Discussed in 19th State Advisory Committee Meeting

Sr. No.	Issues Discussed								
a.	Tariff Petition for True up of FY 2019-20 and ARR and Tariff for FY 2021-22 for								
	GENCOs, TRANSCO and DISCOMs								
b.	Inform the State Advisory Committee with regard to DERC's Order dated								
	15.04.2021 on release of electricity connections for residential buildings having								
	premises within the height of 15 meters without stilt parking and 17.5 meters with								
	stilt parking without insisting for fire clearance.								

#### **MULTI YEAR TARIFF REGULATIONS**

1.8 The Commission issued Tariff Regulations, 2017 vide gazette notification dated 31/01/2017 specifying Terms and Conditions for Determination of Tariff for Distribution of Electricity under the Multi Year Tariff (MYT) framework. Further the operational norms for Distribution utilities have also been approved by the Commission in Business Plan Regulations, 2017 under Tariff Regulations, 2017 for the period FY 2017-18 to FY 2019-20, and, in Business Plan Regulations, 2019 under Tariff Regulations, 2017 for the period FY 2020-21 to FY 2022-23.

# FILING OF PETITION FOR TRUE-UP OF FY 2019-20 AND ARR FOR FY 2021-22 FILING AND ACCEPTANCE OF PETITION

- 1.9 BRPL filed its Petitions for the approval of Truing up of Expenses upto FY 2019-20 and ARR for FY 2021-22, before the Commission on 15/12/2020 respectively.
- 1.10 The Commission admitted the Petitions vide its Order dated 19/02/2021 subject to clarifications / additional information, if any, which would be sought from the Petitioner from time to time. A copy of the Admission Order dated 19/02/2021 is enclosed as Annexure I to this Order.



- 1.11 The complete copy of the Petition filed by the Petitioner along with additional information was uploaded on website of the Commission (www.derc.gov.in) and the Petitioner.
- 1.12 The Executive Summary of Tariff Petitions, was also uploaded on Commission's website at www.derc.gov.in.

#### INTERACTION WITH THE PETITIONER AND PUBLIC HEARING

- 1.13 The Order has referred at numerous places about various actions taken by the "Commission". It may be mentioned for the sake of clarity, that the term "Commission" in most of the cases refers to the officers of the Commission for carrying out the due diligence on the Petition filed by the Petitioner for obtaining and analyzing information/clarifications received from the Petitioner and submitting all issues for consideration by the Commission.
- 1.14 The Commission relied upon the analysis conducted by various Divisions of the Commission for preparation of the Orders.
- 1.15 A preliminary scrutiny/analysis of the Petition submitted by the Petitioner was carried out. Additional information/clarifications were sought from the Petitioner as and when required. The Commission and the Petitioner discussed key issues raised in the Petition, which included details of Long Term & Short Term Power Purchase, Sales, Billing, Collection, Capital expenditure and capitalisation plan, allocation of expenses into Wheeling and Retail Supply Business, loss reduction trajectory, liability towards SVRS expenditure, etc.
- 1.16 The Commission also conducted multiple validation sessions with the Petitioner during which discrepancies in the Petition and additional information as required by the Commission were sought. Subsequently, the Petitioner submitted replies to the issues raised and provided details and documentary evidence to substantiate its claims regarding various submissions.
- 1.17 In relation to COVID-19, as per Order no. 40-34/2020-DM-I(A) dated 19/03/2021 issued by Ministry of Home Affairs, Government of India, indicated that after steady decline in COVID-19 cases for about 5 months, for the last few weeks, the number of COVID cases are increasing in several parts of the country. Further, Ministry of Health and Family Welfare, GoI indicated on their website that COVID-19 cases are

increasing on daily basis. In view of above, the Commission decided to conduct Public Hearing Virtually, for issuance of Tariff Order related to True up of FY 2019-20 and ARR of FY 2021-22 and communicated the same through Public Notice publishing in leading newspapers and also uploaded the same on Commission's website. Alternatively, all stakeholders were given additional time-period till 20/04/2021 for submitting comments/suggestions on Tariff Petitions filed by the utilities.

- 1.18 The Commission scheduled a Virtual Public Hearing on Tariff Petitions for True Up of FY 2019-20 and ARR for FY 2021-22 on 15/04/2021, 16/04/2021, 19/04/2021 & 20/04/2021 to take a final view with respect to various issues concerning the principles and guidelines for Tariff determination.
- 1.19 A soft copy of the Petition was also made available in CD form on payment of Rs. 25/per CD or a copy of the Petition was also made available for purchase from the
  respective Petitioner's head-office on working day till 20/04/2021 between 11 A.M.
  to 4 P.M. on payment of Rs.100/- either by cash or by demand draft/pay order.
- 1.20 In order to extend help to the stakeholders in understanding the ARR Petition and filing their comments, five officers of the Commission viz. Joint Director (Tariff-Engineering), Joint Director (Performance Standards & Engineering), Joint Director (Tariff-Finance), Deputy Director (Tariff-Economics) and Deputy Director (Tariff-Engineering) were nominated for discussion on the ARR Petitions. This was duly mentioned in the Public Notices published by the Commission.
- 1.21 The Commission received written comments from the stakeholders. The comments of the stakeholders were also forwarded to the Petitioner who, responded to the comments of the stakeholders with a copy of its replies to the Commission.
- 1.22 Delhi Disaster Management Authority, GoNCTD vide its Order No. F.2/07/2020/pt file III/ 381 dtd. 19/04/2021 imposed curfew, which was extended from time to time, and restricted various activities on account of COVID-19.
- 1.23 Thereafter, Transmission Licensee viz. DTL, Distribution Licensees viz. NDMC, BRPL, BYPL and TPDDL submitted additional information for ARR & Tariff for FY 2021-22 considering the impact of such curfew.
- 1.24 Accordingly, all stakeholders were given additional time-period till 29/06/2021 for submitting comments/suggestions on additional information filed by the utilities.

- 1.25 The issues and concerns raised by various stakeholders have been examined by the Commission. The major issues made by the stakeholders, the responses of the Petitioner thereon and the views of the Commission, have been summarized in Chapter A2.
- 1.26 The Commission has therefore considered the inputs/comments received from various stakeholders alongwith the due diligence conducted by the officers of the Commission in arriving at its final decision.

#### **PUBLIC NOTICE**

1.27 The Commission published Public Notice in the following newspaper on 9/03/2021 inviting comments/suggestions from stakeholders on the Tariff Petitions filed by the Petitioner latest by 26/03/2021.

(a)	Hindustan Times (English)	:	9/03/2021
(b)	The Times of India (English)	:	9/03/2021
(c)	The Hindu (English)	:	9/03/2021
(d)	The Pioneer (English)	:	9/03/2021
(e)	Navbharat Times (Hindi)	:	9/03/2021
(f)	Punjab Kesari (Hindi)	:	9/03/2021
(g)	Amar Ujala (Hindi)	:	9/03/2021
(h)	Jadid-In-Dinon (Urdu)	:	9/03/2021
(i)	Jan Ekta (Punjabi)	:	9/03/2021

- 1.28 Public Notice was also uploaded on Commission's website www.derc.gov.in.
- 1.29 The Petitioner also published a Public Notice indicating salient features of its Petition for inviting comments from the stakeholders and requesting to submit response on the Petition on or before 26/03/2021 in the following newspapers on the respective dates mentioned alongside:

(a) The Times of India (English) 9/03/2021 (b) The Pioneer (English) : 9/03/2021 (c) Nav Bharat Times (Hindi) 11/03/2021 (d) Punjabi Tribune (Punjabi) 11/03/2021 (e) Inquilab (Urdu) 11/03/2021

1.30 The Commission issued Public Notice in the following newspapers (on dates mentioned alongside), indicating the date and time of Virtual Public Hearing scheduled on 15/04/2021, 16/04/2021, 19/04/2021 & 20/04/2021 and extended the

time period for comments by stakeholders on the Tariff Petition filed by the Petitioner latest by 20/04/2021 and also indicated the conducting of Virtual Public Hearing.

(a)	Hindustan Times (English)	:	7/04/2021
(b)	The Times of India (English)	:	7/04/2021
(c)	The Hindu (English)	:	7/04/2021
(d)	The Pioneer (English)	:	7/04/2021
(e)	Navbharat Times (Hindi)	:	7/04/2021
(f)	Punjab Kesari (Hindi)	:	7/04/2021
(g)	Amar Ujala  (Hindi)	:	7/04/2021
(h)	Jadid-In-Dinon (Urdu)	:	7/04/2021
(i)	Jan Ekta (Punjabi)	:	7/04/2021

1.31 Public Notice related to process for Virtual Public Hearing (VPH) was also uploaded on Commission's website. The platform for VPH was as follows:

Dates	15/04/2021, 16/04/2021, 19/04/2021 & 20/04/2021
Timings	11:00 AM to 01:00 PM and 02:00 PM to 05:00 PM
Last date for registration	12/04/2021 at 03:00 PM
Platform	Google Meet
Email ID for Registration	dercpublichearing@gmail.com

- 1.32 The Utilities submitted additional information on ARR & Tariff for FY 2021-22 considering impact of curfew on account of COVID-19.
- 1.33 Subsequently, the Commission issued Public notice on Commission's website (www.derc.gov.in) on 24/06/2019 seeking comments/suggestions on additional information from stakeholders latest by 29/06/2021.

#### LAYOUT OF THE ORDER

- 1.34 This Order is organised into six (6) Chapters:
  - a) Chapter A1 provides details of the Tariff setting process and the approach of the Order.
  - b) Chapter A2 provides brief of the comments of various stakeholders, the Petitioner's response and views of the Commission thereon.
  - c) Chapter A3 provides details/analysis of the True up of FY 2019-20 and impact of past period true up based on judgement of Hon'ble Supreme

- Court & Hon'ble APTEL, if any, Review Order of the Commission, if any, and its directives on the matter.
- d) Chapter A4 provides analysis of the Petition for determination of the Aggregate Revenue Requirement for FY 2021-22.
- e) Chapter A5 provides Tariff Design / details of the determination of Wheeling and Retail Supply Tariff for all consumer categories for FY 2021-22, and the approach adopted by the Commission in its determination.
- f) Chapter A6 provides details of the Directives of the Commission.
- 1.35 The Order contains following Annexures, which are an integral part of the Tariff Order:
  - a) Annexure I- Admission Order.
  - b) Annexure II List of the stakeholders who submitted their comments on True-up of expense for FY 2019-20 and approval of Aggregate Revenue Requirement & Tariff for FY 2021-22.
  - c) Annexure III List of Stakeholders/consumers who attended the virtual public hearing.

#### **PERFORMANCE REVIEW**

- 1.36 Regulation 77 (3) & 77 (3)(i) of the DERC (Supply Code and Performance Standards)
  Regulations, 2017 stipulates as under:
  - "77(3) The Licensee shall furnish to the Commission, in a report as per the formats for every quarter and in a consolidated annual report for each financial year, the following information as to the Overall Standards of Performance:
    - (i) The level of performance achieved with reference to those specified in Schedule-II as per the format prescribed in the Commission's Orders;
- 1.37 The Commission has sought inputs on overall Standards of Performance for FY 2019-20 as prescribed in Schedule-II of the DERC (Supply Code and Performance Standards) Regulations, 2017. The details submitted by BRPL for FY 2019-20 are as follows:

Table 1.2: Standards of Performance for FY 2019-20

Sr. No.	Performance Standard	Total Cases	Within Time	Beyond Time	% Achieved					
1. Power Supply Failure										
(i)	Continuous power failure affecting individual consumer and group of consumer upto 100 connected at Low voltage supply, excluding the failure where distribution transformer requires replacement.	3174544	3174529	15	100.00%					
(ii)	Continuous power failure affecting more than 100 consumers connected at Low voltage supply excluding the failure where distribution transformer requires replacement.	168232	167752	482	99.71%					
(iii)	Continuous power supply failure requiring replacement of distribution transformer.	27	27	2	100.00%					
(iv)	Continuous power failure affecting consumers connected through High Voltage Distribution System (HVDS) and not covered under (i) & (ii) above	321642	321642	0	100.00%					
(v)	Continuous scheduled power outages	9998	9998	0	100.00%					
(vi)	Replacement of burnt meter	35589	31641	2388	88.91%					
2. Period of Scheduled Outage										
2	Maximum duration in a single stretch		_							
	Restoration of supply by 6:00 PM									
3	Faults in street light maintained by the licensee	35059	35046	13	99.96%					

### Reliability Indices during FY 2019-20

	Apr-	May-	Jun-	Jul-	Aug-	Sep-	Oct-	Nov-	Dec-	Jan-	Feb-	
	19	19	19	19	19	19	19	19	19	20	20	Mar-20
SAIFI	0.16	0.56	0.87	0.49	0.34	0.38	0.21	0.20	0.21	0.18	0.16	0.16
SAIDI	0.08	0.28	0.36	0.28	0.19	0.22	0.11	0.11	0.11	0.10	0.08	0.09
CAIDI	0.50	0.50	0.41	0.57	0.56	0.58	0.52	0.56	0.50	0.58	0.50	0.56

#### APPROACH OF THE ORDER

#### **APPROACH FOR TRUE UP OF FY 2019-20**

- 1.38 The Commission in its Business Plan Regulations, 2017 has indicated that Regulations shall remain in force for a period of three (3) years, as follows:
  - "1(2) These Regulations, shall remain in force for a period of 3 (three) years i.e., for FY 2017-18, FY2018-19 and FY 2019-20, unless reviewed earlier."
- 1.39 The Commission in its Tariff Regulations, 2017 has specified that Regulations shall be deemed to have come into effect from 1<sup>st</sup> February, 2017, as follows:

- "(4) These Regulations shall be deemed to have come into force from I<sup>st</sup> February, 2017 and shall remain in force till amended or repealed by the Commission."
- 1.40 Accordingly, ARR for FY 2019-20 were Trued up as per Tariff Regulations, 2017 and Business Plan Regulations, 2017.

#### APPROACH FOR ARR AND TARIFF FOR FY 2021-22

- 1.41 The Commission vide its Notification dated 31<sup>st</sup> January, 2017 issued Tariff Regulations, 2017. Further, the Commission issued Business Plan Regulations, 2019.
- 1.42 The Commission has evaluated ARR/ additional information submitted by the Petitioner on the basis of the provisions in Tariff Regulations, 2017 read with Business Plan Regulations, 2019 and other factors considered appropriate by the Commission as discussed hereafter.

#### A.2 RESPONSE FROM STAKEHOLDERS

2.1 Summary of objections/suggestions from stakeholders, response of DISCOMs (viz. New Delhi Municipal Council (NDMC), BSES Rajdhani Power Limited (BRPL), Tata Power Delhi Distribution Limited (TPDDL), BSES Yamuna Power Limited (BYPL), and the Commission's view.

#### INTRODUCTION

- 2.2 Section 64(3) of the Electricity Act, 2003, stipulates that the determination of Tariff shall be as per Section 62 of the Electricity Act, 2003 for the Distribution Licensees on consideration of all objections/suggestions received from the public and the response of the DISCOMs response thereon to the objections/suggestions of stakeholders, issue a Tariff Order accepting the applications with such modifications or such conditions as applicable may be specified in the order.
- 2.3 The Commission has on examination the issues took into consideration the comments/ suggestions offered by the various stakeholders in their written statements and also the response of the Petitioners thereon.
- 2.4 The comments and the suggestions of stakeholders, and the Petitioners' replies/response thereon the summarised views of the Commission are appended under various subheads.

# ISSUE 1: PUBLIC HEARING AND OBJECTION FILING PROCESS STAKEHOLDERS' VIEW

2.5 Public hearings should be carried out effectively. In earlier occasions, the consumers have raised many concerns particularly issues of Truing up of capital expenditures, physical verification of capital assets, but the Commission is yet to consider the same.

#### **PETITIONERS' SUBMISSION**

#### **TPDDL**

2.6 This issue does not pertain to TPDDL.

#### **BYPL**

2.7 This issue does not pertain to BYPL.

#### **BRPL**

2.8 As far as the Petitioner is concerned, it duly considers and replies to the objections/

suggestions/ comments of every stakeholder, whose comments in response to the ARR Petition are forwarded by the Commission.

#### **NDMC**

2.9 This issue does not pertain to NDMC.

#### **COMMISSION'S VIEW**

- 2.10 The Commission endeavours to issue Tariff Orders as per provisions of the Electricity Act, 2003.
- 2.11 The Commission vide its Public Notice dated 1/03/2021 sought comments/suggestions on petitions for True-Up of Expenses for FY 2019-20 and Aggregate Revenue Requirement (ARR) for FY 2021-22 filed by Generating Companies, Transmission Licensee and Distribution Licensees by 26/03/2021 to take a final view on issues concerning the principles and guidelines for Tariff determination.
- In relation to COVID-19, as per Order no. 40-34/2020-DM-I(A) dated 19/03/2021 issued by Ministry of Home Affairs, Government of India, indicated that after steady decline in COVID-19 cases for about 5 months, for the last few weeks, the number of COVID cases were increasing in several parts of the country. Further, Ministry of Health and Family Welfare, GoI indicated on their website that COVID-19 cases were increasing on daily basis. Accordingly, the Commission decided to conduct Public Hearing Virtually, for issuance of Tariff Order related to True up of FY 2019-20 and ARR of FY 2021-22 and communicated the same through Public Notice publishing in leading newspapers and also uploaded the same on Commission's website. Accordingly, all stakeholders were given additional time-period till 20/04/2021 for submitting comments/suggestions on Tariff Petitions filed by the utilities.
- 2.13 The Commission scheduled a Virtual Public Hearing on Tariff Petitions for True Up of FY 2019-20 and ARR for FY 2021-22 on 15/04/2021, 16/04/2021, 19/04/2021 & 20/04/2021 to take a final view with respect to various issues concerning the principles and guidelines for Tariff determination.
- 2.14 Delhi Disaster Management Authority, GoNCTD vide its Order No. F.2/07/2020/pt file III/ 381 dtd. 19/04/2021 imposed curfew, which was extended from time to time, and restricted various activities on account of COVID-19.
- 2.15 Thereafter, Transmission Licensee viz. DTL, Distribution Licensees viz. NDMC, BRPL,



- BYPL and TPDDL submitted additional information for ARR & Tariff for FY 2021-22 considering the impact of such curfew.
- 2.16 Accordingly, all stakeholders were given additional time-period till 29/06/2021 for submitting comments/suggestions on additional information filed by the utilities. The Commission received written comments from the stakeholders. The comments of the stakeholders were also forwarded to the Petitioner who, responded to the comments of the stakeholders with a copy of its replies to the Commission.
- 2.17 The Commission determines the ARR for the DISCOMs as per the provisions of the applicable Regulations. The Commission in its Tariff Order has provided the break-up of the major components considered for projecting costs of supply during FY 2021-22, like Power Purchase Cost, O&M cost, CAPEX, financing cost, the gap in True-up of FY 2019-20 and carrying cost for the regulatory assets etc. The Petitioners submitted the audited accounts to substantiate their claims. The Tariff Petitions are duly scrutinized and admitted only if found in order as per the DERC (Comprehensive Conduct Business) 2001. The of Regulations, Petitioners furnished clarifications/additional information, as and when required by the Commission. The Tariff Order is issued after prudence check of the Petitions submitted by the DISCOMs and after considering each element of cost projected in the petitions with due analysis and ensuring proper justification.
- 2.18 The Commission has therefore considered the inputs/comments received from various stakeholders along with the due diligence conducted by the officers of the Commission in arriving at its decision.
- 2.19 The Commission has engaged consultants for Capex Review & capitalization of the DISCOMs. External Consultants are engaged to verify the year-wise capitalization from FY 2004-05 to FY 2015-16. While verifying the year-wise capitalization, the Consultant have to examine 100% of the documents related to tendering, evaluation, purchase orders, store documents, road restoration receipts, invoice and payments etc. for all the LT, HT & EHV schemes capitalized, and comment on compliance with the competitive bidding guidelines of the Commission as well as reasonableness of costs at which equipment have been procured. Also examine procurement contracts representing 100% of the amount capitalized in miscellaneous schemes, and comment on compliance with the competitive bidding guidelines of the Commission

as well as reasonableness of costs at which equipment have been procured, analyse various components of capitalization such as labour expense, material expense, A&G and employee expense, road restoration charges, IDC etc., with respect to approvals, guidelines and instructions issued by the Commission from time to time. Further Consultants has to physically verify 100% EHV, HT and LT schemes. Reports of the external consultants are in the final stage.

- 2.20 The Distribution Licensees (BRPL, BYPL & TPDDL) have claimed Capital Expenditure of Rs. 10,736 Cr. for the period from FY 2004-05 to FY 2015-16 against which the Commission has provisionally approved Rs. 8,930 Cr. in its previous Tariff Orders. The balance is under scrutiny before the Commission on account of physical verification by Consultants/in-house.
- 2.21 The Commission decided to carry out the year wise in-house review of capitalisation for DISCOMs from FY 2017-18 onward. The capitalisation for FY 2017-18 was completed and the effect of report is given in this year true-up Order for FY 2019-20. Further, as soon as year wise capitalisation is completed by the Commission, the effect of the reports will be provided in the subsequent true up orders. For 2016-17, the Commission has decided to hire external consultant for review of the capitalisation. Review of Capitalisation for TPDDL for FY 2016-17 already started by external consultants. The Commission is in process of engaging external consultant for review of Capitalisation for BRPL and BYPL for FY 2016-17 through tendering process.

# ISSUE 2: BUSINESS PLAN & SOP REGULATION

# STAKEHOLDERS' VIEW

- 2.22 The Commission rather than protecting the interest of the consumers has been working in the interest of the private DISCOMs.
- 2.23 There is no such enabling provision under Section 181 and 86(1) b of the Electricity Act, 2003 to make Business Plan Regulations for the private DISCOMs. The provisions of Regulations should be ceiling norms and if the DISCOMs which are achieving better than the norms then such achieving parameters must be followed as it would bring efficiency, good performance, optimum use of resources, safeguarding consumers' interest and recovery of cost of electricity in a reasonable manner.

- 2.24 DERC (Business Plan) Regulations, 2017 states that own consumption is considered as 0.25% of the energy billed or the actual consumption whichever is lower. Own consumption is wrongfully considered as sale. This is because the own consumption is not saleable energy and it is same as the auxiliary consumption for Generating Companies. As per definition of auxiliary consumption in the Tariff Regulations, it is found that auxiliary consumption is the quantum of energy consumed by auxiliary equipment expressed in percentage terms. Similarly, Transmission Losses for DTL is the difference between the energy injected at the Delhi state periphery and the energy injected at the DISCOMs' periphery. Applying the same principle, the Distribution Losses is measured considering the difference between the energy input and energy billed. Therefore, own consumption must be added in the Distribution Losses. The DERC Regulations are against encouraging efficiency and against the consumers' interest.
- 2.25 The Commission may amend the Tariff Regulations and repeal the Business Plan Regulations, 2019 before truing up of past period and determination of future tariff for FY 2021-22.

#### **PETITIONERS' SUBMISSION**

### **TPDDL**

2.26 Formation of Regulations in accordance with the Act is the sole prerogative of the Commission. The Commission may like to decide on the same as it may deem fit.

#### **BYPL**

2.27 This issue does not pertain to BYPL.

#### **BRPL**

- 2.28 The stakeholder has questioned legality of framing DERC (Business Plan)
  Regulations, 2019 under the provisions of 181 read with Section 61 and Section 86
  (1)(b) of the Electricity Act. The Petitioner being licensee of the Delhi Electricity
  Regulatory Commission (DERC), is legally bound by the Regulations notified by the
  Commission. The Petitioner is not in a position to comment on the legality of any
  Regulations notified by the Commission.
- 2.29 It may however be noted that Commission follows a transparent public consultation process before enactment of any Regulations, duly inviting public comments and taking the same in to consideration. Therefore, the Petitioner firmly believes that the



- Commission strikes a balance by protecting the rights of the consumers as well as the Licensees.
- 2.30 It has been pointed out by the stakeholder that 'Own consumption' should not be considered as saleable energy and should not form part of the Distribution Loss of the DISCOMs. In this regard, we wish to submit that own consumption in the electricity distribution business is of the following nature:
  - i) Auxiliary consumption in the 66 kV /33 kV/ 11 kV substations. Such consumption is similar to the auxiliary consumption of Generating Stations.
  - ii) Auxiliary consumption in offices which are responsible for operation and maintenance of the Distribution network. This type of consumption is similar to the office consumption in any Generating Station or transmission Utility.
- 2.31 All such consumption is allowed as essential integrated activity for any Generation,

  Transmission or Distribution Utility.
- 2.32 Presently, the energy meters installed for accounting of energy consumption at the premises of the Petitioner are read and billed on monthly basis. The own consumption is billed at zero rates and accounted for accordingly in the books of the company. This process has been clarified by the Petitioner in earlier ARR filings / technical validation sessions and has been considered and accepted accordingly by the Commission in their Tariff Orders. The Petitioner has also been providing the details of own consumption at zero rate as part of its form 2.1a duly certified by statutory auditors and filed with the Commission for each year which has been taken into account by the Commission in its various Tariff Order.
- 2.33 It may further be noted that the methodology for accounting of energy consumption has been approved by the Commission. In this regard, the Petitioner would also like to draw attention to the relevant extract, enumerated below, from the last Tariff Order dated July 13, 2012 wherein Commission has confirmed the basic principle of availing credit at Zero rate for energy consumption in own premises.
- As mentioned earlier, in the case of Generating Stations, auxiliary consumption (buildings, power plant, offices, etc.) is deducted to arrive at net saleable energy for calculation of Tariff, similarly the own consumption includes the consumption of energy on account of sub-stations, buildings and offices of the Petitioner Accordingly, availing credit at zero rate is in compliance to an accepted and approved

methodology by the Hon'ble Commission.

#### **NDMC**

2.35 The stakeholder does not fall in NDMC's licensed area of supply.

#### **COMMISSION'S VIEW**

- 2.36 The Commission is guided by Principles of Electricity Act, 2003 and ensures to safeguard interest of consumers & ensures recovery of the cost of electricity in a reasonable manner. The relevant extract of the said Regulation is as follows:
  - "61. The Appropriate Commission shall, subject to the provisions of this Act, specify the terms and conditions for the determination of tariff, and in doing so, shall be guided by the following, namely:-

...

- (d) safeguarding of consumers' interest and at the same time, recovery of the cost of electricity in a reasonable manner;"
- 2.37 Further, the Electricity Tariff is determined in accordance to provisions of Section 62 of Electricity Act, 2003 as stated below:
  - "62. (1) The Appropriate Commission shall determine the tariff in accordance with provisions of this Act for –
  - (a) supply of electricity by a generating company to a distribution licensee:

    Provided that the Appropriate Commission may, in case of shortage of supply of electricity, fix the minimum and maximum ceiling of tariff for sale or purchase of electricity in pursuance of an agreement, entered into between a generating company and a licensee or between licensees, for a period not exceeding one year to ensure reasonable prices of electricity;
  - (b) transmission of electricity;
  - (c) wheeling of electricity;
  - (d) retail sale of electricity."
- 2.38 The Commission in exercise of powers conferred under Section 181 read with Section 61 and Section 86(1)(b) of the Electricity Act, 2003 (Act 36 of 2003) notified DERC (Business Plan) Regulations, 2019. The said Regulations shall remain in force for a period of 3 (three) years i.e., for FY 2020-21, FY 2021-22 and FY 2022-23, unless reviewed earlier.
- 2.39 A transparent public consultation process before enactment of any Regulations

keeping in mind the interest of consumers of Delhi, Distribution Licensees, Transmission Licensee and GENCOs. The DERC (Business Plan) Regulations, 2019 were notified by the Commission after following due process of law, as per the Electricity Act, 2003. The draft DERC (Business Plan) Regulations, 2019 was uploaded on DERC website and stakeholders' comments were invited via public notice and comments received from the stakeholders were considered in the final Business Plan Regulations approved by the Commission. After considering the comments of all stakeholders, the Commission notified DERC (Business Plan) Regulations, 2019 on 27/12/2019. These Regulations are applicable upto FY 2022-23.

- 2.40 Further, the Regulation 23 (2) and 23 (3) of Business Plan Regulations, 2019 is stated below:
  - "(2) The Distribution Licensee shall be allowed own (Auxiliary) consumption including e-vehicle charging stations installed at Distribution Licensee offices and sub-stations, at Zero Tariff for actual recorded consumption subject to a maximum of 0.25% of total sales excluding own consumption to its retail consumers for the relevant financial year as part of O&M expenses for the relevant year:
  - (3) Actual recorded own (Auxiliary) consumption in excess of 0.25% of total sales excluding own consumption to its retail consumers for the relevant financial year, shall be billed at Non Domestic Tariff of respective year's Tariff Schedule and shall form part of revenue billed and collected for the same year."

    Based on above, the Petitioner reports self-consumption of energy for each financial year. The Commission carries the prudence check of accounts and validates the
- 2.41 The stakeholders are requested to submit their comments at the time when Comments will be sought on draft Regulations for next Control Period. The Commission will consider their comments appropriately.

# ISSUE 3: RENEWABLE PURCHASE OBLIGATION STAKEHOLDERS' VIEW

information in line with said Regulations.

2.42 Imposing Renewable Purchase Obligation (RPO) and purchase of Renewable Energy Certificates (REC) by DISCOMS would lead to unnecessary burden on the consumers.



- 2.43 Inefficient and costly power plants must be closed and some relief from RPO targets should be given to DISCOMs as they already have surplus power.
- 2.44 RPO compliance should be deferred/waived off/carried forward due to COVID and REC purchase should not be done by DISCOMs. DERC should stop RPO compliance through REC, and RPO compliance be achieved with actual Power Purchase only.
- 2.45 DISCOMs should not be allowed RPO expenses if they are not fulfilling their RPO targets.
- 2.46 RPO should be deferred to future when sufficient Renewable Power is available.
- 2.47 To promote Renewable Energy, Net-metering should be promoted instead of purchasing RECs and purchase Renewable Power from generating stations outside Delhi.
- 2.48 TPDDL has purchased RECs of Rs.129.56/- crore for meeting the RPO in FY 2019-20. The Commission should not burden RPO on DISCOMS, as it leads to REC purchase which ultimately burdens the consumers. This amount of REC purchase should be utilized for Tariff reduction.
- 2.49 RPO targets for open access consumer including those procuring only from renewable sources shall be notified in Tariff Order.
- 2.50 The DISCOMs may meet there RPO obligations by procuring Renewable Energy from Green Term Ahead Market (GTAM) introduced by CERC on 27/08/2020.

#### **PETITIONERS' SUBMISSION**

#### **TPDDL**

- 2.51 RECs procurement has been mandated as per DERC Regulations to promote Renewable Energy. The Commission has mandated the Renewable Power Purchase Obligation on DISCOMs which are bound to fulfil the same through either procurement of Renewable Energy or through purchase of REC. However, the RPO targets of DISCOMs can be reduced considering that Renewable Energy of Open access consumers is also flowing in DISCOM periphery resulting in excess Renewable Energy (over and above RPO targets) flowing in the licensed area.
- 2.52 Further, due to stoppage of REC trading at exchanges since July 2020, it will not be possible for DISCOMs to comply with mandated RPO targets as RECs are not available.
- 2.53 With regard to Renewable Energy procurement from Green Term Ahead Market, our



- RPO Compliance is up to date and on track till FY 20-21. If required, the Renewable Power shall be purchased from GTAM based on requirement.
- 2.54 However, the RPO targets of DISCOMs can be reduced considering that Renewable Energy of Open access consumers is also flowing in DISCOM periphery resulting in excess Renewable Energy (over and above RPO targets) flowing in the licensed area. Therefore, the Commission is requested to consider this excess Renewable Energy in the RPO compliance of DISCOM.
- 2.55 The Commission may enhance the RPO compliance timeline for FY 20-21 from June 2021 to March 2022 as whenever trading will be restarted, the cost of REC will be very high owing to high demand and any purchase at such high cost will only impact the end consumers.

#### **BYPL**

- 2.56 With regard to stakeholder view on costly power, to maintain the 24x7 power supply obligation to its consumers, the Petitioner is engaged into Long Term Power Purchase Agreements. The Long Term power is procured on RTC (Round the Clock) basis. The load curve in Delhi varies from one slot to other. Hence, the shortfall is met through purchase from open market and the surplus Power is sold in the open market as per the requirement in various time blocks.
- 2.57 The DISCOM's are bound with the Long Term Power Purchase Agreements (PPA) which are inherent from erstwhile DVB/ Delhi Transco Limited which was transferred to DISCOMs on 31st March 2007. The Petitioner has already raised this concern for exiting the PPAs of costly plants to various forums like Central Electricity Regulatory Commission, Appellate Tribunal for Electricity, MoP, GoI etc.
- 2.58 The petitioner has signed various PPAs for fulfillment of Solar and Non-Solar obligation in the coming future with Solar Energy Corporation of India (SECI) and Waste to Energy Plants of Delhi. The Petitioner is also facilitating the growth of Net Metering Connections in its area. Power from these Long Term PPAs and Net Metering sources would suffice most of the requirement of Renewable Power and a practical alternative to RECs.
- 2.59 BYPL meets most of the requirement from Long term purchases. However, given the seasonal and within a day variations in temperatures in Delhi, the demand for power varies widely between the peak and the off peak hours during a day and between



the summer and winter months. As the demand varies hugely within a day, it becomes essential for the DISCOMs like the BYPL to prepare or arrange the power deficit. The deficit in power against the demand is arranged by means of short term power procurement through various sources like Banking, Power Exchange and other sources.

2.60 BYPL in the ARR for FY 21-22 has proposed to purchase 310 Mu power through short term sources (including exchange & GTAM).

#### **BRPL**

- 2.61 Purchasing RECs by DISCOMs will burden the DISCOMs and ultimately consumers with no actual power. It is always prudent to procure Renewable Energy which fulfil RPO instead of procuring REC. However, setting of RPO Targets and its associated deferment is prerogative of the Commission.
- 2.62 Moreover, various other States have relaxed the RPO Target in view of delayed commissioning of RE Projects and outbreak of COVID-19 pandemic. Following States have relaxed / carry forwarded the RPO Target:
  - i) The Punjab State Electricity Regulatory Commission (PSERC) has approved the carry forward of the shortfall in the compliance of Renewable Purchase Obligation (RPO) in FY 2019-20 to FY 2020-21.
  - ii) The Gujarat Electricity Regulatory Commission (GERC), in a recent ruling, directed MPSEZ Utilities Private Limited (MUPL) to make up for the past shortfall FY 2017-18 in solar RPO within the FY 2020-21.
  - iii) The Bihar Electricity Regulatory Commission (BERC) has approved the request of the Bihar State Power Holding Company Limited (BSPHCL) to carry forward the shortfall in its RPO for the FY 2019-20 to FY 2020-21. BERC further added that the Power Company could purchase either solar power or solar RECs to fulfil the RPO shortfall for FY 2019-20.
  - iv) The Rajasthan Electricity Regulatory Commission pointed out that the DISCOMs had made every effort to comply with RPO targets and had signed a sufficient number of PPAs under which the required quantum of electricity could have been obtained. The Regulatory Authority pointed out that even though the DISCOMs signed an adequate number of PPAs in the past, the generation in terms of energy was not to the expected level. Consequently,

there was a shortfall in RPO compliance. The Commission noted that there was no case to initiate action against the DISCOMs or impose a penalty as they had tried their best to comply with the targets. The Commission directed the DISCOMs to assess the energy requirements more realistically in advance and sign the power purchase agreements (PPAs) accordingly in the future. It also asked the DISCOMs to make up for the RPO shortfall in the next three years.

- 2.63 Accordingly, it is requested that the Commission takes cognizance of various efforts made by the Petitioner in meeting the RPO Targets and all above mentioned constraints which are beyond the control of the licensees and allow carry forward/waiver of RPO Target of FY 2019-20.
- 2.64 As regards to stakeholder comment regarding High REC Cost, Renewable resources are limited in Delhi so the Delhi DISCOMs are bound to buy RECs (Renewable Energy Certificates) to fulfil RPO obligations.
- 2.65 Regarding Renewable Energy from GTAM, CERC on 27/08/2020 has approved trading of Renewable Energy in GTAM. BRPL has already procured 41 MU of Solar Power from Power Exchange within 6 months i.e. during Sept'20 to Feb'21 through GTAM. Hence, BRPL is continuously exploring the avenues of procuring actual Renewable Power.
- 2.66 We expect that the Commission will give due consideration to the stakeholders' comments while determining the tariffs.

#### **NDMC**

2.67 The stakeholder does not fall in NDMC's licensed area of supply.

#### **COMMISSION'S VIEW**

2.68 The Electricity Act, 2003 entrusts on the appropriate Commission the responsibility for the promotion of co-generation and generation based on Renewable Energy Sources (RES). The policy framework of the Government of India also stresses on the encouragement of Renewable Energy Sources keeping in view the need for energy security and reducing the carbon footprint. Section 86 (1) (e) of the Electricity Act 2003 states:

"The State Commission shall discharge the following functions:

Promote co-generation and generation of electricity from renewable sources of energy by providing suitable measures for connectivity with the grid and sale



of electricity to any person, and also specify, for purchase of electricity from such sources, a percentage of the total consumption of electricity in the area of a distribution licensee"

- 2.69 The Commission in pursuance of the same has mandated the Renewable Purchase Obligation to be met through the purchase of energy from Renewable Energy Sources/or purchase of Renewable Energy Certificates (RECs) to ensure that RPOs are met in the most optimum manner.
- 2.70 Ministry of Power (MoP), GoI vide its Order dated 14/06/2018 specified the RPO targets till FY 2021-22. The Commission has considered the RPO targets (a year later targets) in DERC (Business Plan) Regulations, 2017 & DERC (Business) Plan Regulations, 2019, as specified by MoP, GoI.
- 2.71 The renewable power is available at competitive rates and DISCOMs are encouraged to enter long term PPAs with various Renewable Energy Generation companies. The Power Purchase Agreement with Generating Companies are valid till the term of PPA.
- 2.72 The Commission has promoted Net Metering in Delhi through framework of Net Metering Regulations in 2014 and issued guidelines related to Virtual Net Metering and Group Net Metering. Approximately, 207 MW of Solar Roof Top through Net Metering arrangement has been installed in Delhi.
- 2.73 In order to further encourage embedded Generation in the Electricity Distribution Network without any Transmission Losses (STUs & CTU) and Distribution Losses at appropriate voltage level, the Commission issued amendments to DERC (Group Net Metering and Virtual Net Metering for Renewable Energy) Guidelines, 2021 to promote Renewable Energy by including Service Line cum Development (SLD) and network augmentation in the scope of respective DISCOMs till additional capacity doesn't exceed 75 MW, 50 MW, 30 MW and 10 MW for BRPL, TPDDL, BYPL and NDMC respectively as applicable for VNM/ GNM projects.
- 2.74 The Commission notified DERC (Renewable Purchase Obligation and Renewable Energy Certificate Framework Implementation) Regulation, 2021 wherein RPO targets for Obligated Entities (i.e. Distribution Licensees, Open Access consumers and Captive users) are specified for period from FY 2020-21 up to FY 2022-23. In the said Regulation, there is provision for treatment for surplus / shortfall of RPO compliance wherein Obligated Entity shall file Petition before the Commission for

- carry forward of RPO compliance in subsequent year(s), in case of genuine difficulty in complying with the targets RPO.
- 2.75 The DISCOMs have submitted that they have procured the Renewable Energy from power exchange in last six months through Green Term Ahead Market (GTAM). GTAM being a new product shall be explored for procuring Renewable Power. The Commission continually provides Regulatory support in exploring new products for purchase of Renewable Energy as a step in promoting clean sources of energy in the interest of consumer.

#### ISSUE 4: POWER PURCHASE COST

### STAKEHOLDERS' VIEW

- 2.76 Power Generating plants in Delhi are highly polluted and expensive. Power from these costly Fossil Fuel Plants of Government should be stopped as they pollute the environment and focus should be on Renewable Energy.
- 2.77 Delhi Electricity Generators are giving electricity to DISCOMs at higher rates and DISCOMs are directed to purchase it. Thus, costly electricity is sold to consumers and they have to pay higher rates. The consumer interest should be considered.
- 2.78 DERC should work for consumers' benefit and ask Delhi Generating Companies to reduce their cost.
- 2.79 The Commission may consider formalizing the optimization of Power Purchase Cost by evolving appropriate procedure to consider short term market rates while finalizing the merit order of DISCOMs.
- 2.80 DERC Summary does not justify purchase at Rs.6/- per unit against sale at Rs.3/- per unit.
- 2.81 With DISCOMs' high power cost at Rs. 6.46/- against DMRC's import at Rs. 3/- and NTPC's generation at Rs. 3/- per unit, Licences should be transferred to NTPC.
- 2.82 Quarterly PPAC should be converted to monthly PPAC to reduce the burden of increased carrying cost in the tariff.
- 2.83 The Commission should not charge electricity duty in the electricity bill as various charges, surcharges are already charged by DISCOMs.
- 2.84 PPAC charges have increased from 4.5 % to 17 %, need some consideration.
- 2.85 If DISCOMs are not able to get rebate on Power Purchase Cost, the burden should



not be transferred to consumers.

# PETITIONER'S SUBMISSION TPDDL

- As regards to Delhi Electricity Generators giving costly power to DISCOMs, most of the current PPAs were signed by erstwhile DVB and they were reallocated to DISCOMs by the Commission. Long term PPAs are to be honoured as breach of contract cannot be done. The GENCOs have been established for giving power on long term basis and hence form an integral part of the supply value chain. Wherever possible, the Petitioner try to get the PPAs reallocated to other states through MoP, Gol. Moreover, availability of Power from other short term sources is not guaranteed and overdependence on the same can lead to power availability issues and supply disruptions. PPAs are non-negotiable, approved by SERC and governed by Regulations.
- 2.87 Power Purchase Cost is based on purchase from sources approved by Commission just as Retail Tariffs are decided by the Commission.
- 2.88 PPAC mechanism has been implemented pursuant to the statutory provisions of Electricity Act 2003 and Hon'ble APTEL directions. Now, PPAC is in place under the Commission's Tariff Regulations, 2019 which have been finalized after detailed stakeholder consultation and keeping the interests of consumers, utilities in consideration. PPAC helps to recover any increase of power purchase in timely manner and minimize the carrying cost burden on consumers.
- 2.89 TPDDL has taken a number of steps to reduce the burden of high cost of Power on consumer by trying to surrender costly Power, banking and purchase of Renewable Power instead of REC etc.
- 2.90 Further, TPDDL has also requested Commission to consider the excess Renewable Power purchased by Open Access consumers under RPO compliance of DISCOMs. This will also help us to lower the Power Purchase Cost.
- 2.91 As regards to stakeholder comment on cheaper power to DISCOMs, TPDDL agrees to the suggestion and it is in overall consumer interest. The Commission is requested to take up the matter with GoNCTD in the interest of consumers as the burden of fixed cost of Generating Stations is being passed in the ARR.
- 2.92 As regards to Cheap power should be purchased, TPDDL welcomes the suggestion and it is in overall consumer interest. Commission is requested to take up the matter



- with the GoNCTD in the interest of the consumers as the burden of fixed cost of generating stations is being passed in the ARR.
- As regards to stakeholder comment regarding Power Generating plants in Delhi as highly polluted and expensive, TPDDL welcomes the suggestion and it is in overall consumer interest and environment. However, most of the current PPAs were signed by erstwhile DVB they were reallocated to DISCOMs by the Commission. Long Term PPAs are shall be complied as breach of contract cannot be done. The GENCOs have been established for giving Power on long term basis and hence form an integral part of the supply value chain. Wherever possible, the Petitioner tried to get the PPAs reallocated to other states through MoP, GoI. Moreover, availability of Power from other short term sources is not guaranteed and overdependence on the same can lead to Power availability issues and supply disruptions. PPAs are non-negotiable, approved by SERC and governed by Regulations.
- 2.94 The Petitioner also requested the Commission to help surrender the PPAs of fossil Fuel Plant whenever the plant completes its useful life of 25 years or PPAs term is completed.
- 2.95 Further, Cheaper power of TPDDL share has been already allocated to other DISCOMs by Commission. Cheaper power should be restored back to TPDDL in the interest of its consumers. This will not only benefit the consumers of TPDDL area but also help in improving the critical financial position of TPDDL which has deteriorated further due to Covid-19 situation.
- 2.96 It is pertinent to mention that the purpose of making provision of PPAC in Tariff Regulations & Business plan Regulations was to allow timely recovery of power purchase cost variation on quarterly basis. In practice it is not being implemented and mismatch between power purchase cost payment to GENCOs/ TRANSCO and corresponding non-recovery on quarterly basis is resulting into accumulation of Regulatory Assets, which is already causing major financial hardships to TPDDL.
- 2.97 Therefore, it is requested to consider allowing PPAC on monthly basis instead of Quarterly basis, in view of poor financial position of DISCOMs and difficulties faced by DISCOMs in order to comply recent MoP, Gol Orders and PPAs terms.

#### BYPL

2.98 BYPL has inherited various long term PPAs from DTL vide the Commission order

- dated 31.03.2007. These PPAs are long term in nature and are for a period of more than 25 yrs. No PPAs can be amended and revised unilaterally.
- 2.99 With regards to reduction in Power Purchase Cost, any increase/decrease in Power Purchase Cost is factored suitably by the Commission while determining the Tariff and same is sole prerogative of the Commission.
- 2.100 BYPL appreciate the concern raised by the Stakeholder on having cheaper power as most of the consumer residing in BYPL area are low end consumers. It is requested to kindly consider the same while determining the Tariff for FY 2021-22.
- 2.101 As regards to stakeholder's comment on Special dispensation for BYPL due to its unfavorable consumer mix, Tariff Regulations 2017 provides for adjustment of gap in power purchase cost by reassigning the allocation of power amongst the Distribution Licensees out of the overall power portfolio allocated to the NCT of Delhi. In view of the low end consumer profile of BYPL and in order to Bridge the gap between Average Power Purchase Cost and Average Revenue on account of different consumer mix of all Distribution Licensees, Commission suitably re-allocate power amongst the DISCOMs to maintain uniform Tariff. This practice has been followed by the Commission including in Tariff Order for FY 2020-21 and also in previous Orders. Given the same situation prevailing even today, we request the Commission to suitably allocate power amongst DISCOMs keeping in view the winter surplus of BYPL.
- 2.102 As regards to the stakeholder comment on Computation of Fixed cost of Power Purchase & the projection of PLF of Generating Plant is concerned, it is submitted that the Petitioner has estimated the energy from the Generating Station for FY 2021-22 by applying Merit Order Dispatch Scheduling principle. The power availability has been estimated based upon the allocation as per last Tariff Order dated 28/08/2020 for FY 2020-21.
- 2.103 With regards to Power Purchase from Market/Short term & Renewable energy from GTAM, the Petitioner meets most of the requirement from Long term purchases. However, given the seasonal and within a day variations in temperatures in Delhi, the demand for Power varies widely between the peak and the off peak hours during a day and between the summer and winter months. As the demand varies hugely within a day, it becomes essential for the DISCOMs like the Petitioner to prepare/

- arrange the Power deficit.
- 2.104 The deficit in Power against the demand is arranged by means of Short Term Power procurement through various sources like Banking, Power Exchange and other sources.
- 2.105 With respect to stakeholder's comment regarding costly power to DISCOMs, it is submitted that determination of Tariff is prerogative of Commission. The Section 61 (g) of Electricity Act 2003 mandates the Appropriate Commission to determine Tariff guided by the objectives that the Tariff progressively reflects the cost of supply of Electricity and also reduces cross subsidies within the specified period. The National Tariff Policy laid down the principle that Appropriate Commission may notify a roadmap such that Tariffs are brought within ± 20% of the Average Cost of Supply (ACoS) and the road map would also have intermediate milestones, based on the approach of a gradual reduction in cross subsidy.
- 2.106 Further, Power Purchase Cost is the major component of the ARR comprising 80% of the total cost, any reduction in Power Purchase Cost would result to reduction in Tariff of end consumer. Accordingly, overall interest of the consumer, the Petitioner has taken various steps for closing down /exit of PPA from such high cost and inefficient Power Stations. Further, the Petitioner has also approached various forums at both central and State level including submission of its comments on the Petitions filed by various Central /State Generating and Transmission utilities for consideration of the Regulatory Commissions.
- 2.107 However, DISCOM's are bound with the Long Term Power Purchase agreements (PPA) which are inherent from erstwhile DVB/ Delhi Transco Limited which was transferred to DISCOMs on 31/03/2007. The Petitioner has already raised this concern for exiting the PPAs of costly plants to various forums like Central Electricity Regulatory Commission, Appellate Tribunal for Electricity, MoP, GoI etc.
- 2.108 It is in the consumers overall interest that the gap between Revenue available and Revenue required to be filled by adjusting the Tariffs. It may reduce the accumulated Revenue Gap/Regulatory Assets and the Carrying Cost thereof, which otherwise would impose an additional burden on the average consumer.
- 2.109 As regards to stakeholder comment regarding Purchase of Renewable Power, the Petitioner has signed various PPA's for fulfilments of Solar and Non-Solar obligations

in the coming future with Solar Energy Corporation of India (SECI) and Waste to Energy Plants of Delhi. The Petitioner is also facilitating the growth of Net Metering Connections in its area. Power from these long term PPA's and Net Metering sources would suffice the most of the requirement of Renewable Power and a practical alternative to RECs.

- 2.110 We appreciate the concern raised by the stakeholder regarding the difficulties of the BYPL serving the east Delhi consumer's. However, we would like to submit that tariff determination of any category of consumer is the sole prerogative of the Commission. Hence, we appreciate the concern raised by the Stakeholder and request the Commission to kindly consider the concern of stakeholders on time bound recovery of Regulatory Assets in this Tariff Proceedings.
- 2.111 We agree to suggestion of stakeholder regarding recovery of monthly PPAC instead of Quarterly PPAC. Further it is clarified that the RA surcharge is levied to recover the recognized accumulated deficit which is due to the under-approved tariff in the past by the Commission. The Pension trust surcharge is not retained by the Distribution Licensee and is being directly paid to the pension trust on a collection basis. PPAC on the other hand is the variation of Power purchase cost approved by the Commission while determining the tariff and the actual Power Purchase Cost to the distribution licensees.

#### **BRPL**

- 2.112 Cost of Power is market driven rate because of Long term and short term procurement of Power. Long term Power contracts are mostly done by erstwhile DVB. Rate of procurement from long term sources are determined by CERC. Short term procurement is market driven. DISCOM sale their surplus Power at market determined rate.
- 2.113 As regards to Stakeholder's comment on Recovery of Power Purchase, MoP, GoI has issued various communications in terms of which the DISCOMs are required to maintain adequate Payment Security mechanism for GENCOs and/or make advance payment to GENCOs otherwise power would not be scheduled to DISCOMs. Further, Delhi is a State which has both extreme summer and winter seasons, due to this the consumption of the consumers varies quickly from peak season to off-peak season. Currently, PPAC is being levied on quarterly basis and the PPAC pertaining to peak

season is recovered from the consumer on the consumption of off-peak season. BYPL is bound to make payments to suppliers in terms of the applicable Regulations/PPAs. Any under recovery/deferred recovery of Power Purchase Cost would adversely affect the paying capacity of BYPL. Further, due to delay in the process of approval of PPAC beyond the specified limit of 8.75%, DISCOMs may face adverse cash flow situation. Other Regulators such as MERC has specified the limit of Suo-Moto levying of ZFAC as 20% of the variable component.

- 2.114 Hence, it is desirable that the Commission review the frequency of existing PPAC from quarterly to monthly. This will improve the cash flows of the DISCOMs to some extent
- 2.115 As regards to Stakeholder's comment on Power Purchase Cost, BRPL also contracted the Renewable Power at less than 3.0 Rs/ kWh. BRPL optimizes its Power Purchase Cost and leaves no stone unturned to reduce the cost of its consumer.
- 2.116 As regards to Stakeholder's comment on allocation of cheaper Power, the stakeholder has suggested that cheaper power should be reallocated to Delhi DISCOMs and this will give relief to consumers in times of COVID-19 by reduction in power purchase cost. It is observed that the observation made by the stakeholder pertains to State Generating Stations. The Commission is empowered to look into the issues pertaining to State Generating Stations.
- 2.117 As regards to Stakeholder's comment on Power Purchase from Market/short term,
  BRPL will continuously optimize its Power Purchase cost by taking competitive
  electricity from Power Exchange as per applicable Regulations/Order of the
  Commission.
- 2.118 The Distribution Licensees are taking all necessary steps to exit from the costly PPA's, and the comments on the matter shall be duly considered by the Commission.
- 2.119 Furthermore, the determination of electricity tariff to be charged from a consumer is the sole prerogative of the Commission under Section 61, 62 and 45 of the Electricity Act, 2003.
- 2.120 The stakeholder has submitted that costly power of state power plants should not be purchased and such generating stations with costly power should be shut down. Power should be purchased from generating stations with cheaper power. In this regard, it is that the Distribution Licensees procure most of the power from

generating companies owned and/ or fully controlled by the Central Government and State Government by virtue of long term power purchase agreements which have been inherited from DTL (initially signed by M/s DTL) and assigned by the Commission as per its orders dated 31-03-2007. The power purchase cost accounts for about 80% of Annual Revenue Requirement of the Distribution Licensees and includes the cost paid for procurement of power, transmission charges, UI charges, SLDC/RLDC charges.

- 2.121 The stakeholder has submitted that DISOMs are directed to purchase power from Delhi Generating Stations at high rates, due to which the consumers are made to pay for expensive power sold to them. He has further submitted that DERC should take care of the interest of consumers. It is submitted that the Distribution Licensees procure power from central generating stations and state generating stations through the long-term power purchase agreements and through short-term purchases.
- 2.122 It is submitted that most of the PPAs with the long term plants were done by DVB and were passed on to the Distribution Licensees of Delhi during privatization.
- 2.123 The Petitioner has time and again raised the issue of surrendering of costly power plants with the Commission. However, we appreciate the concern of the stakeholder and hope that your concern will be appropriately considered by the Commission.
- 2.124 The stakeholder has requested the Commission in the Tariff Order dated 28 /08/ 2020 has increased the pension trust surcharge to 5%. He has further submitted that the Delhi consumer is already paying the regulatory surcharge of 8% towards recovery of accumulated deficit. Thus, he has submitted that the Delhi consumers are paying the total surcharge of 13% over the required tariff. In this regard, we would like to submit that presently two separate surcharges have been allowed for two separate and specific purposes. A surcharge of 8% has been allowed for recovery of the principal component of the Regulatory Assets recognized by the Commission. The Regulatory Assets is basically the amount which is a legitimate expense of the Petitioner and is duly recognized by the Commission. However, this amount was not allowed to be recovered from tariff in past years and was funded by the Petitioner on its own. Therefore 8% surcharge is allowed to be levied by the Commission to recover the same. Removal of this surcharge would not only affect the Petitioner's

ability to supply uninterrupted and quality power to its consumers but will also increase the tariffs of the consumers due to greater carrying costs.

2.125 Further, with regard to the pension trust surcharge, Tariff Order dated 31/08/2017, the Commission had decided to levy an additional surcharge for recovery of Pension Trust funding of erstwhile DVB Employees/Pensioners from September 2017 onwards as per the recommendation of GoNCTD vide its letter dated 26 July, 2017. The rationale given by the Commission in its Tariff Order is as under:

"2.298 The Commission vide letter dated 8/12/2016 has requested GoNCTD for conducting a forensic audit of Pension Trust for authentication of the data of pension disbursement from FY 2002-03 to till date to ascertain the actual liability of Pension Trust. The Commission has considered the amount of Rs. 693 Crore sought for FY 2017-18 by the Pension Trust on an ad-hoc basis recommended by GoNCTD vide its letter dated 26/07/2017."

The Commission revised the pension trust surcharge from 3.70% in its Tariff Order dated 31/08/2017 to 3.80% vide Tariff Order dated 28/03/2018. Thereafter, the Commission vide its tariff order dated 28/08/2020 has further revised this surcharge to 5%.

2.126 The Commission vide its Tariff Order dated 28/08/ 2020 also directed the Petitioner to deposit the actual amount collected through the said surcharge directly into a specified bank account, on a monthly basis. The relevant extract of the directive issued in this regard is extracted below:

"The above tariff rates shall be subject to following additional surcharges to be applied only on the basic Fixed Charges and Energy Charges excluding all other charges e.g., LPSC, Arrears, Electricity Tax/Duty, PPAC, load violation surcharge, etc. for the consumers of BRPL, BYPL & TPDDL:

- (a) 8% towards recovery of accumulated deficit, and,
- (b) 5% towards recovery of Pension Trust Charges of erstwhile DVB Employees/ Pensioners as recommended by GoNCTD.

....

A6: DIRECTIVES

6.2 The Petitioner shall directly deposit the amount of pension trust surcharge collected from the consumer as per the tariff schedule in the following bank



### account, of Pension trust:

1.	A/C No.	10021675545
2.	MICR No.	110002103
3.	Bank	State Bank of India
4.	IFSC Code	SBIN0004281
5.	Name	DVB-ETBF-2002
6.	Branch	Rajghat Power House, New
		Delhi – 110002

..."

The Petitioner has been complying with the above directive of the Commission.

#### **NDMC**

- 2.127 NDMC request the Commission that no reallocation of power to be expedited without the explicit consent of NDMC.
- 2.128 For remaining issues, the Commission may take an appropriate view on the matter.

#### **COMMISSION'S VIEW**

- 2.129 As regards to Delhi Electricity Generators giving costly power to DISCOMs, APM Gas, which is cheap fuel, is currently not available to GTPS and PPS-I, which are GoNCTD Gas based Plants. Accordingly, Delhi Govt. plants are compelled to use costly R-LNG fuel and consumers are loaded with costly Power. GoNCTD has taken up this matter with Ministry of Petroleum and Natural Gas (MoPNG), GoI by requesting them to restore APM Gas availability for Delhi Gas based plants in the interest of Delhi consumers and Delhi environment.
- 2.130 Further, the State Electricity Generator i.e. PPCL is advised to explore options for procurement of RLNG Gas like Gas exchanges, short/ medium term contracts rather than relying on spot purchase and make their generation rate competitive.
- 2.131 As per MoP, Gol Guidelines dated 22/03/2021, the DISCOMs may either continue or exit the PPA after completion of the terms of PPA i.e. beyond 25 years of useful life. Subsequent to the request of DISCOMs, the Commission vide its letter dated 16/03/2021 & 7/07/2021, has requested MoP, Gol for non-scheduling of full quantum of Power from Dadri-I (756 MW) and reallocate Delhi's share to other needy states on urgent basis. Also, the DISCOMs have submitted the request for surrender of full quantum of allocated Power from Gas/ Coal based Generating Stations such as Anta Gas, Auraiya Gas & Dadri Gas, Farakka, Kahalgaon-I and Unchahar-I which have completed/ on verge of completing of their useful life. The power requirement in future will be replenished with Renewable Energy sources

- (including but not limited to Wind-Solar Hybrid projects) to ensure Round the Clock (RTC) Renewable Power to the consumers of Delhi.
- 2.132 The long term Power Purchase Agreements (PPA) are entered into by the Petitioner considering the overall average projected demand of the consumers and likely growth in the demand vis-à-vis the likely availability of Power from various sources. The surplus/shortfall in power availability arising due to difference in demand during peak hours and non-peak hours including seasonal variations are required to be sold /purchased by the Petitioner on need basis. The Commission has directed the Petitioner to optimize such short term transactions and maintain transparency in its short-term power purchases and sales.
- 2.133 The Commission has specified in DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017, as well as in earlier Tariff Orders, that the Merit Order Dispatch principle should be adhered strictly by the Distribution Licensees in power procurement, and there is also an incentive and disincentive mechanism for sale of surplus power to maximise the revenue from the sale of surplus power. Further, as per the provision of DERC (Business Plan) Regulations, 2017 and DERC (Business Plan) Regulations, 2019, the contingency limit for the sale of power under UI mechanism shall be limited to 5% of the gross power purchased by the Distribution Licensee to bring efficiency in their scheduling of power.
- 2.134 The Commission has already approved various Power Purchase Agreements (PPA) entered into by the utilities for procurement of power from long term sources. The Commission has also directed the DISCOMs vide its letter dated 21/10/2009 that they should endeavour to provide uninterrupted power supply to the consumers in their respective areas. The licensees shall ensure that electricity which could not be served due to any reason what-so-ever (including maintenance schedule, breakdowns, load shedding etc.) shall not exceed 1% of the total energy supplied by them in any particular month except in cases of force-majeure events which are beyond the control of the Licensees.
- 2.135 The Commission had projected power purchase cost net of the rebate as per the provisions of DERC (Terms and Condition for Tariff Determination) Regulations, 2017.
  The power purchase cost is allowed to the distribution licensee after considering maximum normative rebate available for each generating stations.

- 2.136 The provision for reallocation of power among Delhi DISCOMs has been made in DERC (Terms and Condition for Tariff Determination) Regulations, 2017 as follows:

  "The gap between the average Power Purchase Cost of the power portfolio allocated and average revenue due to different consumer mix of all the distribution licensee:

  Provided that the Commission may adjust the gap in power purchase cost by reassigning the allocation of power amongst the distribution licensees out of the overall power portfolio allocated to the National Capital Territory of Delhi by Ministry of Power, Government of India.
- 2.137 The Commission invited Stakeholder Comments/ Suggestions on Draft DERC (Terms and Conditions for Determination of Tariff) (First Amendment) Regulations, 2021 and Draft DERC (Business Plan) (Second Amendment) Regulations, 2021 wherein it is proposed to recover incremental Power Procurement Cost on monthly basis, over and above the Power Procurement Cost approved in the Tariff Order of the relevant year. The Stakeholder comments on the Draft Regulation have been received by the Commission and it will be considered during finalisation of the Regulations accordingly.
- 2.138 The rebate on payment of bills of GENCO and Transmission Utilities is determined in accordance with Regulation 138 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017, as follows:

"For payment of bills of the generating entity and the transmission licensee through letter of credit on presentation or through NEFT/RTGS within a period of 2 days of presentation of bills by the generating entity or the transmission licensee, a rebate of 2% shall be allowed:

Provided that in case payments are made on any day after 2 days and within a period of 30 days of presentation of bills by the generating entity or the transmission licensee, a rebate of 1% shall be allowed."

#### ISSUE 5: AT&C LOSSES

#### STAKEHOLDER'S VIEW

- 2.139 Increase in losses in DISCOMs reflect inefficiency.
- 2.140 Distribution Loss has been reduced significantly and should be continued.
- 2.141 Distribution Losses may not be applicable on DMRC for accounting of DISCOM's



- conventional and open access power.
- The TPDDL achieved distribution loss @6.83% against 8% of target level and took TDPPL share of Rs. 47.06 Crores as incentives for the FY 2019-20 but the Commission made the illegal Business Plan Regulations in such a manner that in the next Financial Year of 2021-22 the target loss level shall be again 7.90%. There is no such logic that for the next year loss level was fixed at higher level of the loss actually achieved. It reduces the efficiency of the DISCOM and also against the consumers' interest. Similarly, the case for other DISCOMs too. Therefore, it is apprehended that the Commission made those Regulations in such a manner that the private DISCOMs are benefitted.
- 2.143 Bench mark should be set for loss reduction.

#### **PETITIONER'S SUBMISSION**

#### **TPDDL**

- 2.144 There has been a consistent decrease in losses from 53% to 6.83% and is one of the lowest in the country with same consumer profile. The benefit of such low AT&C losses is also being passed to consumers in terms of reduced Aggregate Revenue Requirement for the year.
- 2.145 Rebate has already been in-built in the Tariff design for any consumer drawing power at higher voltage. Rebate of 3%, 4% & 5% on the Energy Charges for supply at 11kV, 33/66 kV and 220 kV is provided according to the latest Tariff Order which is a benefit given only to EHT/HT consumers by the Commission.
- 2.146 TPDDL agrees with the suggestion and request the Commission to expedite the True

  Up of Capital Expenditure of DISCOMs.

#### BYPL

2.147 As regards to stakeholder's comment on Distribution loss, since the unbundling of erstwhile Delhi Vidut Board(DVB) or privatization in FY 2002, Petitioner has always focused on reduction of Distribution Losses which is evident from the aggressive loss reduction of more than 50% i.e.; from 2003 to 2020. During FY 2019-20, the Distribution Loss of Petitioner is 7.31% which is way lower than the national average. BYPL has been able to drive its business excellence journey through effective AT&C loss reduction by way of infusing automation, simplifying process and curtailing theft of the Electricity.

- 2.148 The issue raised by the Stakeholder regarding safety measures pertains to M/s BRPL and hence is not commented upon by BYPL.
- 2.149 The issue of drawing power at higher voltage and rebate thereon has already been addressed appropriately in the Tariff Order. An additional rebate of 4% for Supply at 33/66 kV has already been allowed to DMRC.
- 2.150 Other stakeholder's comments/ suggestions do not pertain to the BYPL.

#### **BRPL**

- 2.151 BRPL has been consistent in delivering high performance by meeting the performance standards prescribed by the Commission. Also, as far as efficiency is concerned, we wish to state that BRPL is frequently hailed as a textbook example of privatization model for all DISCOMs across the country and has been a pioneer is several aspects of privatization and modernization. We further take pride and feel more responsible in citing the Hon'ble Supreme Court's observations in a power crisis writ petition vide its Order dated 23/11/2012 that "the power situation in the city has improved tremendously".
- 2.152 The contentions raised by DMRC regarding voltage-wise Distribution Losses are wholly misconceived and denied since availing supply at higher voltages also entitles DMRC to avail voltage rebate which has been determined by the Commission to incentivize consumers availing supply at higher voltages and also to some extent compensate for higher losses at lower voltages.
- 2.153 As such DMRC cannot contend that it does not contribute to the Distribution Losses of BRPL since it is an embedded consumer and part of the Distribution System in terms of Rule 4 of Electricity Rules, 2005.
- 2.154 As regards to stakeholder's comment on T&D level targets, it is highlighted that for the purpose of unbundling/ privatization of the electricity business in Delhi, AT&C losses were the only criteria for assessing the bids submitted by various bidders. Also the Policy Directions indicated that the AT&C loss for the purpose of Tariff computation by the Commission for each DISCOM in a year shall be based on the opening AT&C loss and the reductions proposed for the year in the accepted bid of the investor selected by the Government for purchase of 51% equity in the Distribution Company. The Policy Directions also stipulate the mechanism for treatment of under-achievement and over-achievement of loss reduction with

- respect to the accepted bid levels and minimum levels specified by the Government.
- 2.155 It may also be noted that when the Petitioner took over the business in July 2002, the actual opening loss levels were higher (51.5%) than the bid opening loss levels (48.1%). Since privatization, the AT&C losses in the Petitioner's license area has been reduced from 48.1% in FY 2002-03 to the current level of losses of around 8%. This reduction has resulted in savings to the tune of thousands of crores, benefit of which has been passed to the consumers by way of significantly reduced retail electricity tariffs.
- 2.156 It is also pertinent to highlight that on achievement of T&D losses, the incentive allowed to the Petitioner is also shared with consumers thus, reducing their tariff burden.

#### **NDMC**

2.157 The issue does not pertain to NDMC.

#### **COMMISSION'S VIEW**

- 2.158 A detailed methodology for computing the target for Distribution Losses has been explained in an Explanatory Memorandum issued by the Commission for the DERC (Business Plan) Regulations 2017 and DERC (Business Plan) Regulations, 2019.
- 2.159 The target for Distribution losses for the control period from FY 2020 till FY 2023 is specified as Regulation 25 of DERC (Business Plan) Regulations, 2019. The amount of over achievement/under achievement on the distribution loss target shall be computed as per formula specified in the Regulation 159 of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017.
- 2.160 The DISCOMs are given an incentive if the Distribution Losses are reduced below the target fixed. If the losses are more than the target fixed, the loss above the target fixed is full to the account of the DISCOMs. The targets every year are progressively decreasing and it is expected that DISCOMs will achieve them. If the DISCOMs do not achieve the target, the financial impact will be to the account of the DISCOMs alone and will get reflected in the true-up of ARR of the respective DISCOMS.
- 2.161 The Actual Distribution Losses of DISCOMs for FY 2019-20 is 7.30%, 7.02%, 9.50% &
  6.83% for BRPL, BYPL, NDMC & TPDDL respectively as submitted during True up of the Petitions which is far below the National Average Loss Level i.e. 21.92%.
- 2.162 The details of actual incentive/disincentive given to the DISCOMs for over and underachievement of AT&C loss target are available in Chapter A3 (True-up of ARR)



- of the respective year Tariff Orders which are available at Commission website (www.derc.gov.in).
- 2.163 The Commission is of the view that Distribution Loss is an inherent loss in the System which can be minimized up to the technical permissible limit, whereas the losses also include the theft which can be controlled by DISCOMs.
- 2.164 The Distribution Losses are applicable on Open Access consumers in line with clause8.5.1 of the Tariff Policy 2016 as stated under:

"8.5.1 ...

A consumer who is permitted open access will have to make payment to the generator, the transmission licensee whose transmission systems are used, distribution utility for the wheeling charges and, in addition, the cross-subsidy surcharge.

... While the interest of distribution licensee needs to be protected it would be essential that this provision of the Act, which requires the open access to be introduced in a time-bound manner, is used to bring about competition in the larger interest of consumers."

- 2.165 The Cross-Subsidy Surcharge and the Additional Surcharge to be levied from consumers, who are permitted open access. However, a consumer shall avail open access only if the payment of all the charges leads to a benefit to them.
- 2.166 The stakeholders views regarding resetting of Distribution Loss Target of Distribution Licensees will be considered appropriately for next control period and stakeholders are requested to submit their comments when sought by the Commission on the Draft Regulations for the next control period.

#### ISSUE 6: DISTRIBUTION INFRASTRUCTURE

#### STAKEHOLDERS' VIEW

- 2.167 Review the formation and implementation of Installation of smart meters.
- 2.168 Electricity network (wires) should be underground.
- 2.169 DISCOMs are taking up various capital works such as changing bare conductors by Ariel bunch Cable (ABC), changing OH distribution lines and meters. The DISCOMs changed only a part of the OH conductors and meters but claimed and shown entire amount as Capitalization in their books of accounts.



- 2.170 Pending domestic connection will be installed with stipulated time. Pending connection cases should be solved at the earliest to avoid harassment of the consumer.
- 2.171 Time taking process of load reduction or new connection should be reduced and done on immediate basis by the DISCOMs as due to high fixed charges, consumers have to pay more on the bill and during this COVID-19 situation, the consumers are passing through various hardships like low production etc.
- 2.172 New Transformers shall be installed, Electricity wire should be underground, LED Lights should be installed.
- 2.173 Land is not available for Transformers. Amendment and new Guidelines may be issued to DISCOMs for land availability for installation/ setting up new Transformers so that new electricity meter connection can be obtained in lesser period.
- 2.174 Instead of repairing the old street light which are 20 to 21 years old, the same may be replaced with new LED street light to reduce the Maintenance Charges.
- 2.175 Street light maintenance should not be given. Street light surcharge should not be charged from the consumers.

#### **PETITIONER'S SUBMISSION**

#### **TPDDL**

2.176 Queries pertain to BYPL.

#### **BYPL**

- 2.177 As regards to stakeholder comment on income from Street Light Maintenance, the responsibility of maintaining street light is not contained in the Distribution License of the Petitioner. The Electricity Act, 2003 does not mandate the Distribution Licensee to maintain Street Lights. Further, as per Section-42 of Delhi Municipal Corporation Act, 1957, it is the responsibility of MCD to maintain Street lighting system which is reproduced below:
  - "42. Obligatory functions of the Corporation....
  - (o) the lighting, watering and cleansing of public streets and other public places;...
  - (w) the maintenance and development of the value of all properties vested in or entrusted to the management of the Corporation;"
- 2.178 With the unbundling and restructuring of Delhi Vidyut Board (DVB) into corporate entities and privatisation of Distribution Business, the past legacy of maintenance of



- public lighting was passed on to the Petitioner as matter of course, though as distribution licensee the maintenance of public lighting was not their function.
- 2.179 Therefore, Petitioner is maintaining Street Lights not as an obligation under Licensed Business or a part thereof but on behalf of road owning agencies, viz. MCD, NHAI, PWD in the areas comprising East and Central Delhi.

#### **BRPL**

2.180 A perusal of the Stakeholder's letter indicates that the observations made pertains to BYPL and the consumer is being served by BYPL. We therefore, would not be in the right position to address the observations of the Stakeholder.

#### **NDMC**

2.181 The party is not in NDMC area

#### **COMMISSION'S VIEW**

- 2.182 The installation of smart meters has been mandated in the revised National Tariff Policy dated 28/01/2016 issued by MoP, GoI. Accordingly, the Commission has accorded 'In-principle' approval to the proposal of DISCOMs for installation of Smart Meters, in phased manner.
- 2.183 The Central Electricity Authority (CEA) notified Measures relating to *Safety and Electric Supply Regulations, 2010* as amended from time to time. The Commission in its *DERC (Supply Code and Performance Standards) Regulations, 2017* has directed the Distribution Licensee and the consumers to follow the provision of the Safety and Electric Supply Regulations. Accordingly, the bare conductors are being replaced with the cables in a phased manner by the Distribution Licensees on case to case basis.
- 2.184 The domestic connections shall be installed as per procedure specified in Chapter-3 of *DERC* (Supply Code and Performance Standards) Regulations, 2017. For delay in energizing connection, the License shall be liable to pay the applicant compensation as per regulation 11 (v) of said order. Relevant clause as stated below:
  - "11 (V). In case the Licensee fails to provide the connection to an applicant within the prescribed time lines, the Licensee shall be liable to pay the applicant compensation as specified in Schedule-I of the Regulations.".
- 2.185 During the prudence check, the details for capitalisation of meters on different heads were sought as per format including the replacements of meters attributable to the



- Distribution Licensee and the consumer.
- 2.186 The Regulation 24 of Business Plan Regulations, 2019 outlays the tentative Capital Investment Plan including investment on smart meters for the petitioners. The relevant clause of said Regulation is as follows:
  - "5. The Distribution Licensee shall submit an application including details of actual Capitalisation on quarterly basis for physical verification and true up of capital cost within 1 (one) month of the completion of the relevant quarter".

    In line with said regulation, the petitioner submits the details of actual capitalization on quarterly basis."
- 2.187 The formation and implementation of capitalization plan may be referred from section A3: True up upto FY 2019-20 under the head of capital expenditure and capitalization.
- 2.188 The Commission has considered the submission that the expenses on account of street light maintenance is separate than the normal O&M expenses. However, the contract for maintenance of the street light has been given to the Petitioner due to its distribution business. Accordingly, the Commission has considered the net amount from Street Light Maintenance as part of Non-tariff income of the Petitioner.

## ISSUE 7: TRUE-UP OF PAST CLAIM UP TO 2017-18

### STAKEHOLDERS' VIEW

- 2.189 True Up for FY 2019-20 should be completed urgently:
  - i) Distribution Loss Target and Collection Efficiency for FY 2019-20
  - ii) Rebate on Power Purchase Cost
  - iii) Sale of Surplus Power
  - iv) RPO Obligation
  - v) O&M Charges
  - vi) Retirement of Assets
  - vii) Legal Expenses
  - viii) Income from Street Light Maintenance
  - ix) Commission on Collecting Electricity Duty
  - x) ARR for FY 2019-20
- 2.190 It is not proper to determine O&M expenditures due to pending physical verifications



of Asset and Truing up of capital expenditure (CAPEX). Had there been the Truing up of capital expenditures and physical verification of the assets, the Net Annual Revenue Requirements of the DISCOMs could have been much lesser resulting much less retail Tariff. The DISCOMs are claiming Return on capital employed on provisional capital cost and the Commission also provided it. Furthermore, O&M expenditures of the DISCOMs are also based on physical assets which are never verified. Therefore, the Tariff provided on provisional capital cost and non-verified physical assets are provisional Tariff. Under these circumstances, the Commission before taking the Tariff Petitions of DISCOMs into consideration, must True-up capital expenditures of DISCOMs.

2.191 In 2019-20, DISCOMs collection was less due to COVID-19 lockdown. DISCOMs have collected 1% less. So notional profit / notional loss will not work and notional profit should not be allowed.

# PETITIONER'S SUBMISSION TPDDL

- 2.192 Prudence check exercise related to Capitalisation is carried out in accordance to Business Plan Regulations, 2019 wherein Distribution Licensee shall submit details of actual capitalization on quarterly basis for physical verification and True up of Capital Cost of the relevant year. Till the time prudence check of Capitalisation is completed, there must be 100% allowance of Capitalization for FY 2019-20 as per our audited books instead of current practice of 90% ad hoc. Our proposal of 100% allowances as per audit books of accounts is similar to the treatment extended to DTL.
- 2.193 Four issues /claims pertaining to True up of FY 2018-19 on TPDDL Tariff order dated 28/08/2020 were taken up in Review Petition dated 19/11/2020 filed under section 94 of the Electricity Act,2003. The adjudication of the same is pending before the Commission. Since these issues related to error apparent on face of records therefore, we request Commission to correct its error and consider consequential impact of all these issues in ensuing Tariff Order so that carrying cost burden on consumers minimised.
- 2.194 TPDDL agrees with the suggestion and request Commission to expedite the True Up of Capital Expenditure of DISCOMs.
- 2.195 Other Queries did not pertain to TPDDL.



#### **BYPL**

- 2.196 The Commission in the last Tariff Order dated 28/08/2020 has partially allowed the impact of Review Order dated 13/12/2019 (in Petition No. 31 of 2018) and Petition No. 49 of 2020, stating that the impact of the pending issues is under consideration and will be allowed based on prudence check. We request the Commission to implement both Review Orders in true spirit and allow the impact in this Tariff Order. Also, Order in Review Petitions i.e. 64 of 2019 is reserved since January 2021 and yet to be given. We request that the Orders on the same may be issued and impact of the same be allowed in this Tariff order. Any further delay in allowing the impact will not be in the interest of the consumers as well the DISCOMs.
- 2.197 The Commission has not done final True-up of CAPEX and Capitalisation on account of pendency of the physical verification exercise for all the years since FY 2004-05 to FY 2019-20. DERC Tariff Regulations issued from time to time mandates review of actual capital investment at the end of each year of the Control Period.
- 2.198 Further, the Regulations provides for allowance of adjustment to depreciation and return on capital employed to be done at the end of the Control Period. However, three MYT Control periods have passed, FY 2019-20 being the last year of the third Control Period. Its being over 15 years that the DISCOM is not allowed its entitlements in terms of Return, Depreciation, Interest Cost, carrying cost, etc. in the ARR. For the period FY 2004-05 to FY 2015-16, Consultant's Report were shared for BYPL comments in December'20. On 25/01/2021, BYPL submitted its response within specified timelines. However, the Reports are pending finalization. For FY 2017-18 and FY 2018-19, Capitalisation has been disallowed on provisional basis. Verification exercise for both the years has been completed. However, the Reports are pending finalization. It is apprehended that finalisation process may take some more time. Hence, we request the Commission to allow atleast 95% of its total claim on account of Capex and Capitalisation pending finalisation of Consultants report as 100% physical verification has already taken place. This is also in line with DERC's past Tariff Orders. Moreover, this will avoid further burdening of Carrying cost on the consumers.
- 2.199 Other Stakeholder's comments/ suggestions do not pertain to the Petitioner/BYPL.

#### **BRPL**

2.200 The Commission in the last Tariff Order dated 28/08/2020 has partially allowed the

impact of Review Order dated 13/12/2019 (in Petition No. 30 of 2018) stating that the impact of the pending issues is under consideration and will be allowed based on prudence check. We request the Commission to implement both Review Orders in true spirit and allow the impact in this Tariff Order. Order on Review Petition No. 63 of 2019 is awaited. We request that the Order in the same may be issued and impact of the same be allowed in this Tariff Order. Any further delay in allowing the impact will not be in the interest of the consumers as well the DISCOMs.

The Commission has not done final true-up of CAPEX and Capitalisation on account of pendency of the physical verification exercise for all the years since FY 2004-05 to FY 2019-20. DERC Tariff Regulations issued from time to time mandates review of actual capital investment at the end of each year of the Control Period. Further, the Regulations provides for allowance of adjustment to depreciation and Return on Capital Employed (RoCE) to be done at the end of the Control Period. However, three MYT Control periods have passed, FY 2019-20 being the last year of the third Control Period. Its being over 15 years that the DISCOM is not allowed its entitlements in terms of Return, Depreciation, Interest Cost, carrying cost, etc. in the ARR. For the period FY 2004-05 to FY 2015-16, Consultant's Report were shared for BRPL comments in January'20. On 5/04/2021, BRPL submitted its detailed response. However, the Reports are pending finalization.

For FY 2017-18 and FY 2018-19, capitalisation has been disallowed on provisional basis. Verification exercise for both the years has been completed. However, the Reports are pending finalization. It is apprehended that finalisation process may take some more time. Hence, we request the Commission to allow atleast 95% of its total claim on account of Capex and Capitalisation pending finalisation of Consultants report as 100% physical verification has already taken place. This is also in line with DERC's past Tariff Orders. Moreover, this will avoid further burdening of Carrying cost on the consumers.

- 2.202 We would like to state that the comment of the stakeholder pertains to another Distribution Licensee of Delhi vis-à-vis BYPL and thus we are not in a right position to respond to the same.
- 2.203 With regard to physical verification of assets and allowance of capitalization in provisional basis, it is respectfully submitted that the Petitioner has been requesting

for True-up of Capitalization to the Commission. The stakeholder has requested the Commission for True-up of Capital Expenditure.

#### **NDMC**

2.204 Does not pertain to NDMC

#### **COMMISSION'S VIEW**

- 2.205 Finalization of Capital Expenditure and Capitalisation of the DISCOMs is under process. Pending completion of True up exercise for capitalisation, the Commission has approved the capitalisation on provisional basis so that the future consumers are not burdened with past costs.
- 2.206 The impact of various Judgements of Hon'ble APTEL & review Orders of the Commission has been appropriately considered in this Tariff Order.

#### **ISSUE 8: REGULATORY ASSETS**

#### STAKEHOLDER'S VIEW

- 2.207 Regulatory Assets of DISCOMs are created and increasing (Rs.58000 Crore). Why Regulatory Assets are increasing.
- 2.208 Regulatory Assets has to be wiped off.
- 2.209 Surcharge be increased to 12% from present 8%.
- 2.210 Delhi consumers are already paying 8% surcharge, Pension trust surcharge, PPAC and Interest on carrying cost to the DISCOMs.
- 2.211 DERC should take measures to bridge the revenue gap.
- 2.212 Tariff should be hiked for liquidation of Regulatory Assets, avoid their accumulation and also avoid carrying cost burden to consumers. The Commission should liquidate regulatory assets within the stipulated time period.
- 2.213 Recovery of Regulatory asset. DERC has approved 8% surcharge which is recovered through Electricity bill. And in future also more surcharges will be charged.
- 2.214 DERC should increase the 8% surcharge to 15% to clear all Regulatory Assets since it is better than paying carrying cost every year which has been paid for past 9 years.
- 2.215 Commission should come with plan for timely Liquidation of Regulatory Assets.
- 2.216 Consumers are bearing the additional burden of carrying cost on the Regulatory
  Asset in the Tariff, which is also very huge seeking the size of ARR of the DISCOMs. It
  is requested that DERC should rethink on the existing recovery mechanism and



- approve a methodology wherein the burden of carrying cost and Regulatory Asset would be recovered in a time bound manner.
- 2.217 Regulatory Assets are not being nullified and consumers are also paying interest on loans taken by DISCOMs to bridge this gap. 8% Surcharge cannot be paid endlessly. Either Govt. should pay this or appropriate mechanism should be made to clear Regulatory Assets.

# PETITIONER'S SUBMISSION TPDDL

- 2.218 Need for timely liquidation of the Regulatory Assets has been emphasized in the amendments to the National Tariff Policy. Even in past, DISCOMs have been advocating at various Forums for time bound recovery of Regulatory Assets.
- 2.219 Since last 8 years, we are struggling with past-accumulated Regulatory Assets for which no concrete liquidation plan, roadmap has been provided by the Commission. The uncertainty on recovery, liquidation of Regulatory Assets is a major cause of concern for the stakeholders, financial institutions, lenders etc. Some of the Distribution Companies in Delhi have been served with notices under Insolvency and Bankruptcy Code, 2016 by creditors seeking liquidation of their outstanding failing which resolution process will be initiated against them. Further, there are various Judgements from APTEL for timely liquidation of Regulatory Assets. MoP, GoI vide No. 23/02/2021-R&R [257091) dated 1/04/2021 released advisory advising against creation of Regulatory assets in business as routine situation. We appeal to the Commission to take decisive steps on recognition, liquidation of Regulatory Assets for TPDDL
- 2.220 As regards to stakeholder comment regarding Delhi consumers paying 8% surcharge,
  TPDDL agrees to the suggestion. It is in overall consumer interest and Delhi Power
  Sector
- 2.221 The absence of the cost reflective tariff in the past years has resulted in creation of the Regulatory Asset and Delhi DISCOMs have already been facing problem of non-liquidation of this accumulated Revenue Gap in time bound manner creating a liquidity crunch situation. Accordingly, DRRS of 8% is levied.
- 2.222 The current rate of 8% Deficit Revenue Surcharge (DRS) towards liquidation of Regulatory Assets is not sufficient and considering the quantum of Regulatory Assets prevailing as of now along with the carrying cost it would take another 10 years.



Whereas Tariff Policy, 2016 mandates maximum period of 7 years for Regulatory Asset recovery, which has already passed. The recent Order from MoP, GoI as mentioned above stating the immediate liquidation of Regulatory Assets and its non-creation in ordinary course of business is mandating the Commission to take corrective steps. Considering the Statute in place and current stressful position of TPDDL in sustained operations at present level in near future, we submit to the Commission, that current rate of DRS should be increased to 15%. Various scenarios on proposed enhancement in the DRS have been filed in our ARR petition for FY 2021-22, for consideration of the Commission.

- 2.223 There is substantial difference in Regulatory Assets recognised by Commission (Rs.1890 as on 31/03/2019) and as appearing in our books of accounts (Rs.4926 on same date). This is because of non-implementation of Orders passed by the Commission/APTEL in favour of TPDDL but not implemented in various Tariff Orders and pending True up of Capitalisation starting from FY 04-05 to 18-19. We request Commission to give effect of all such issues in ensuing Tariff Order so that we could survive in this most difficult time.
- 2.224 Refer our True up & Tariff Petition for FY 21-22 followed by our latest letters dated 31/03/2021 & 15/04/2021, we have submitted vide our Letter No. TPDDL/REGULATORY/2020-21/03/275 dated 29/12/2020 against Physical Verification Report dtd. 11<sup>th</sup> September 2020 from M/s. Shridharan & Associates for assets created during FY 2004-05 to FY 2015-16. Approximately Rs.1300 Crores is the impact of pending recognition of capitalization under Regulatory Assets. Commission is well aware that this issue is pending since long without our faults. We have been able to provide response for all observations with supporting documents and almost all assets physically verified upto the satisfaction of Commission's appointed consultants, we request that on provisional basis, 95% of claims towards this should be allowed in ensuing tariff order and balance 5% may be trued up after completion of this exercise.
- 2.225 TPDDL agrees with the suggestion and in the interest of consumer and financial viability of the power sector, the tariff should be cost reflective i.e. the Tariff should be determined to recover the entire ARR requirement to avoid any creation/ accumulation of regulatory asset in a year as the funding of the regulatory asset

results in carrying cost burden on the consumers.

#### **BYPL**

- 2.226 The Regulatory Assets is created due to non-approval of legitimate cost in the past to avoid sudden tariff shock to the consumers of Delhi. Regulatory Asset Surcharge of 8% is being levied to recover those Regulatory Assets in the phased manner.
- 2.227 BYPL submits that the 8% Regulatory Assets (RA) surcharge was allowed by the Commission vide order dated 13/07/2012. However, the said surcharge is not sufficient enough for time-bound recovery of the accumulated RA. Hence, we agree with the concern raised by Stakeholder to provide bailout package in order to recover the Regulatory Assets for past years as being provided to consumers of other State DISCOMs. We hope that your suggestion will be considered by the Commission and the Commission may suitably advise to the Delhi Government to take up the said matter with the Central Government as any such funding as suggested will be beneficial in the interest of consumers.
- 2.228 The approved RA of BYPL is Rs. 2292 Cr and there is huge unrecognised RA of Rs. 16553 Crore on account of pending implementation of APTEL Judgment, Review Petitions etc. There are various APTEL Orders in favour of DISCOMs pending implementation by the Hon'ble Commission. We request that the Commission for implementation of various APTEL judgments which are either not challenged by DERC before the Hon'ble Supreme Court or where there is no stay from Hon'ble Supreme Court and allow the impact in this Tariff Order without further delay. Due to the different consumption mix across various categories of consumers, the recovery of RA through existing Surcharge of 8% is not comparable for all DISCOMs i.e. the recovery would be slower for DISCOMs with lower revenue base would enable BYPL to recover its recognized RA in 12 Years starting from 2019-20 onwards. During FY 2020-21, COVID-19 has considerably reduced the revenue billed and thus, recovery of RA is adversely impacted. MoP, GoI in its recent communication has issued an advisory relying upon the prevailing legal provisions in the Tariff Policy and APTEL judgments (O.P. 1 of 2011) which states that the recovery of the Regulatory Asset should be time bound and within a period not exceeding three years at the most and preferably within the Control Period. Carrying cost of the Regulatory Asset should be allowed to the utilities in the ARR of the year in which the Regulatory

- Assets are created to avoid problem of cash flow to the Distribution Licensee.
- 2.229 We agree with the stakeholder's suggestion that new Regulatory Asset should not be created by adopting the cost reflective tariff. It will improve the financial sustainability of DISCOMs so that they continue to provide un-interrupted and quality power of supply to the consumers of Delhi.
- 2.230 Even in past, DISCOMs have been advocating at various Forums including the Commission for time-bound recovery of Regulatory Assets. It is also relevant to say that uninterrupted power supply, upgraded power system infrastructure and the quality and reliability of power supply hugely depends upon the financial health of the DISCOMs, which can only be ensured with the determination of tariff which is cost-reflective and covers all the legitimate claims of the DISCOMs.
- 2.231 We agree with the alternative approach of stakeholder to recover the Regulatory Assets for past years by providing one-time package as also being provided to consumers of other State DISCOMs.
- 2.232 As regards to stakeholder comment on accumulated gap over the years, it is submitted that the Commission determines the ARR for the DISCOMs as per the provisions of the applicable Regulations. The revenue gap is the difference between Revenue available to meet the ARR and the Aggregate Revenue Requirement. The same is to be filled by adjusting the Tariffs so as to reduce the accumulated Revenue Gap/Regulatory Assets and the Carrying Cost thereof, which otherwise would impose an additional burden on the average consumer.
- 2.233 We appreciate the concern raised by the stakeholder that Regulatory Assets should not be created further. BYPL from time to time has also been drawing the kind attention of the Commission regarding precarious financial crisis faced by it in the absence of cost reflective Tariff and time bound recovery of accumulated Regulatory Asset.
- 2.234 This huge un-recovered Regulatory Asset is detrimental to the Power Sector Reforms in the state of Delhi. Also, the accumulation of huge regulatory assets is severely impact the consumer of Delhi as it further impacts the Tariff by adding the carrying cost. Hence, the Commission should provide some remedial measures for amortization of the Regulatory Assets in a time bound manner such that it neither cripples the DISCOMs nor the consumers.

2.235 TPDDL agrees with the suggestion and proposes hike in Surcharge to atleast 15% along with cost reflective tariff for FY 2021-22 to recover the past accumulated Revenue Gap and its carrying cost. Regulatory Assets got created due to non-cost reflective Tariff for previous years. Thus, in order to fund the Regulatory assets TPDDL is availing loans from the market and paying interest on the same to the banks/FIs. To overcome the problem of further creation of Regulatory Assets, the Commission had introduced Regulatory Surcharge of 8% so that the interest burden can be met out to save the consumers from further accumulation of interest. However, current 8% surcharge is not sufficient to recover even the interest cost of Regulatory Assets and it should be enhanced to atleast 15% with cost reflective tariff for FY 21-22 to recover the past accumulated Revenue Gap and its carrying cost.

#### **BRPL**

- 2.236 BRPL appreciate the comments on closure of the huge accumulated Regulatory Assets till FY 2019-20 along with carrying costs. It is a matter of fact that in absence of cost reflective Tariff, huge Regulatory Assets has been created. The Commission has acknowledged the fact in past Tariff Orders and press releases that in absence of cost reflective Tariff, huge Regulatory Assets has been created. Without prejudice to the Writ Petition (C) No. 104 of 2014 filed before the Hon'ble Supreme Court of India, BRPL had requested the Commission to adjust 8% surcharge so as to ensure recovery within the time frame specified in the amortization plan submitted before the Hon'ble Supreme Court of India.
- 2.237 BRPL has projected the revenue requirement of Rs. 10638 Cr for FY 2021-22 and a gap of Rs 1703 Crore In this regard, we request the Commission for a cost reflective Tariff. It is submitted that the Commission's Regulations itself provide for recovery of Fixed cost through Fixed charges and variable cost through Energy Charges. Currently the ratio of the same is not adequate to reflect the intend of the Regulations. The commission in the past had tried to bridge that gap through rationalisation of Fixed Charges. We request that the Commission should review Fixed Charges and rationalise the same in order to allow a cost reflective Tariff. This will not only help improve the cash flows of the DISCOMs but will also avoid creation of RA during FY 21-22 as advised by MoP, GoI in its guidelines on Timely determination of Tariff Order and Non creation of Regulatory Assets.

- 2.238 Currently, the approved RA of BRPL is Rs. 3475 Crore and there is huge unrecognised RA of Rs. 24062 Crore on account of pending implementation of APTEL Judgment, Review Petitions etc. There are various APTEL Orders in favour of DISCOMs pending implementation by the Commission. We request that the Commission for implementation of various APTEL judgments which are either not challenged by DERC before the Hon'ble Supreme Court or where there is no stay from Hon'ble Supreme Court and allow the impact in this Tariff Order without further delay. MoP, GoI in its recent communication has issued an advisory relying upon the prevailing legal provisions in the Tariff Policy and APTEL judgments (O.P. 1 of 2011) which states that the recovery of the Regulatory Asset should be time bound and within a period not exceeding three years at the most and preferably within the Control Period. Carrying cost of the Regulatory Asset should be allowed to the utilities in the ARR of the year in which the Regulatory Assets are created to avoid problem of cash flow to the Distribution Licensee.
- 2.239 The Commission has acknowledged the fact in past Tariff Orders and Press Releases that in absence of cost-reflective Tariff, huge Regulatory Assets has been created and has adversely affected the borrowing capacity and the credit rating of the DISCOMs.
- 2.240 Clause 8.2.2 of the Tariff Policy dated 6/01/2006 provides as under:
  - "8.2.2 The facility of a regulatory asset has been adopted by some Regulatory

    Commissions in the past to limit tariff impact in a particular year. This should

    be done only as an exception, and subject to the following guidelines:
  - i) Carrying cost of Regulatory Asset should be allowed to the utilities;
  - ii) Recovery of Regulatory Asset should be time-bound and within a period not exceeding three years at the most and preferably within control period;
  - iii) The use of the facility of Regulatory Asset should not be repetitive;
  - iv) In cases where Regulatory Asset is proposed to be adopted, it should be ensured that the return on equity should not become unreasonably low in any year so that the capability of the licensee to borrow is not adversely affected."
- 2.241 Furthermore, the APTEL in its Judgment dated 11/11/2011 in O.P. No. 1 of 2011 has held as under:

*"65. ...* 

(iv) In the determination of ARR/tariff, the revenue gaps ought not to be left



and Regulatory Asset should not be created as a matter of course except where it is justifiable, in accordance with the Tariff Policy and the Regulations. The recovery of the Regulatory Asset should be time-bound and within a period not exceeding three years at the most and preferably within Control Period. Carrying cost of the Regulatory Asset should be allowed to the utilities in the ARR of the year in which the Regulatory Assets are created to avoid the problem of cash flow to the distribution licensee."

2.242 The rationale given by the Commission in its Tariff Order is as under:

"5.9 The revenue deficit for FY 2012-13 of the three DISCOMs is Rs 1402.32 Crore While, the accumulated revenue deficit till FY 2010-11 (along with carrying cost) is Rs 6919 Crore Keeping in view the significant deficit with all three DISCOMs and in an attempt to make tariffs cost reflective, the Commission has decided to revise the tariff for all consumer categories in order to enable the DISCOMs to at least recover the approved revenue requirement for FY 2012-13.

5.10 For meeting carrying cost of the revenue gap till FY 2010-11 and liquidation of revenue gap, the Commission has decided to introduce a surcharge of 8% over the revised tariff."

- 2.243 The Commission vide its Tariff Order dated 13/07/2012 had introduced the concept of (on Fixed & Energy Charges) for liquidation of accumulated Revenue Gap.
- 2.244 However, the surcharge of 8% as levied is not enough to recover even the entire carrying cost on created Regulatory Assets.
- 2.245 We appreciate the comments on closure of the huge accumulated Regulatory Assets till FY 2018-19 along with carrying cost. Without prejudice to the Writ Petition (C) No. 104 of 2014 filed before Hon'ble Supreme Court of India, the Petitioner has requested the Commission to adjust 8% surcharge so as to ensure recovery within the time-frame specified in the amortization plan submitted before Hon'ble Supreme Court of India. Further, the Petitioner has requested the Commission to allow the carrying cost on Regulatory Assets recognized till FY 2018-19 as per directions given by Tribunal in Appeal 153 of 2009 and O.P. 1 of 2011, through a separate surcharge.
- 2.246 It is requested to Implement various APTEL judgments which are either not challenged by DERC before the Hon'ble Supreme Court or where there is no stay

from Hon'ble Supreme Court. The Commission also issued an Order on 4/02/2021 stating that issues like relaxation in AT&C Loss targets for TPDDL and financing charges of loans to be implemented in current exercise. Same dispensation ought to be allowed for BRPL so as to maintain parity. Similarly, issues covered under review Order of BYPL issued on 11/03/2021 may also be granted to BRPL. Similar issues are also pending in current review petition of BRPL which is required to be adjudicated. Further, BRPL is also having favorable APTEL Judgments on similar issues. Accordingly, pray to the Commission to recognize Regulatory Assets. DISCOMs have taken loans from PFC for payment of outstanding dues to Delhi GENCO and TRANSCO. One of the primary conditions for disbursement is that additional RA shall be recognized going forward on past APTEL claims.

#### **NDMC**

2.247 Regulatory Assets issue doesn't not pertain to NDMC. The Commission may decide on the same.

#### **COMMISSION'S VIEW**

2.248 Recovery of accumulated revenue gap, Regulatory Asset as envisaged in clause 8.2.2 of Tariff policy is as under:

"Carrying cost of Regulatory Assets should be allowed to the utilities.

Recovery of Regulatory Assets to be time-bound and within a period not exceeding three years at the most, preferably within the control period.

The use of the facility of Regulatory Assets should not be retrospective.

In case when Regulatory Asset is proposed to be adopted, it should be ensured that the ROE should not become unreasonably low in any year so that the capability of a licensee to borrow is not adversely affected."

- 2.249 The Appellate Tribunal for Electricity (APTEL) has also reiterated the above policy in its judgment dated 11/11/2011 (OP 1 of 2011).
- 2.250 The Commission in terms of the National Tariff Policy and in accordance with the APTEL judgment and has allowed carrying cost to DISCOMs. For liquidation of the past accumulated revenue gap, the Commission introduced a surcharge of 8% over the Tariff, in Tariff Order dated 13/07/2012, and has been fixing Tariff every year to a reasonable level to provide additional revenue to DISCOMs and also to reduce the burden of carrying cost on the consumers of Delhi. Desired level of dedication could not take place due to petitioner burden on account of implementation of Hon'ble

- APTEL Judgment and Review Orders. It will be reviewed in future Tariff Orders.
- 2.251 The build-up of the revenue gap commenced in 2009-10 when power purchase costs went up substantially and the rate of sale of surplus power steeply declined due to stringent frequency controls imposed by CERC.
- 2.252 The Tariff Order for FY 2010-11 was not issued due to court proceedings. Therefore, while the tariff increase from FY 2011-12 onwards has to some extent offset the incremental increase in revenue gap, however, cumulative revenue gap along with applicable carrying costs still remained uncovered. Thus, the formula evolved by the Commission i.e., including carrying costs in the ARR every year, for tariff determination and using 8% surcharge for liquidating the principal over time is expected to liquidate the Regulatory Assets in a reasonable period of 6 to 8 years.
- 2.253 The Commission has submitted before Hon'ble Supreme Court of India in Civil Appeal No. 884 of 2010 that additional surcharge of 8% shall liquidate the principal amount of the accumulated revenue gap within 6 to 8 years.
- The Commission determines the ARR for the DISCOMs as per the provisions of the Tariff Regulations, 2017 along with Business Plan Regulation, 2017 and Business Plan Regulation, 2019. The Commission in its Tariff Order has provided the break-up of the major components considered for projecting costs of supply during FY 2021-22, like power purchase cost, O&M costs, CAPEX, financing cost, the gap in true-up of FY 2018-19 and carrying cost for the regulatory assets etc. This forms the basis for the projection of the gap/surplus between present requirement in terms of ARR and revenue available at existing tariff. It is in the consumer's overall interest, that the gap between these two figures is filled by determining the tariffs so as to reduce the accumulated Revenue Gap/Regulatory Assets and the Carrying Cost thereof, which otherwise would impose an additional burden on the average consumer. The Tariff Order is issued after prudence check of the Petitions submitted by the DISCOMs as per relevant Regulations.

#### **ISSUE 9: PENSION TRUST**

#### STAKEHOLDERS' VIEW

2.255 DERC to provide funds towards regular pension and benefits including arrears for the erstwhile DVP Pensioners/family Pensioners for the year 2021-22.



- 2.256 Pension Trust surcharge should be discontinued.
- 2.257 Giving pension to the erstwhile DVB pensioners is the responsibility of the Govt.
- 2.258 Pension trust account may be audited and checked.
- 2.259 Pension is the liability of Govt. Besides, there is no transparency in Pension Trust as they do not share their records with public or get them audited. DERC should discontinue the pension trust surcharge.

## PETITIONER'S SUBMISSION TPDDL

- 2.260 The Pension Trust was mandated to get an annual actuarial valuation of its corpus to ascertain its solvency on a year on year basis. Till date, Pension Trust has not conducted the actuarial valuation in terms of the statuary framework ordained for the functioning and funding of the Pension Trust.
- 2.261 The responsibility of Pension Trust solely lies with Delhi Govt. and it should meet the shortfall in the Trust at any stage and ensure benefits of the pensioners.
- 2.262 The Commission had decided to levy the Pension Trust Surcharge towards recovery of Pension Trust Charges of erstwhile DVB Employees /Pensioners as recommended by GoNCTD. We have also requested the Commission that the liability for pension fund should be borne by GoNCTD and not by consumers.
- 2.263 The Commission had directed the Delhi Government to have a forensic audit of the Pension Trust conducted, which has not been done till date. The responsibility solely lies with Delhi Govt. and it should meet the shortfall in the Trust at any stage and ensure benefits of the pensioners. This will ensure that electricity consumers are not directly impacted with this burden.

## **BYPL**

- 2.264 The Pension Surcharge is levied towards the recovery of Pension Trust Charges of erstwhile DVB Employees/ Pensioners as recommended by GoNCTD vide its letter dated 26/07/2017. The Commission vide its Tariff Order dated 31/08/2017 has notified a surcharge of 3.70% towards the recovery of Pension Trust Charges which was subsequently modified as a surcharge of 3.80% to vide its Tariff Order dated 28/03/2018.
- 2.265 BYPL is complying with the aforesaid directive of the Commission by billing and collecting the Pension Surcharge for servicing the liabilities, pension of the Pension Trust.



## **BRPL**

- 2.266 As per the recommendation of the GoNCTD vide its letter dated 26/07/2017, the Commission had decided to levy an additional surcharge for recovery of Pension Trust funding of erstwhile DVB employees/Pensioners from September 2017 onwards.
- 2.267 The Commission vide its tariff order dated 31 August, 2017 had notified a surcharge of 3.70% towards the recovery of Pension Trust Charges of erstwhile DVB Employees /Pensioners as recommended by GoNCTD, and the same was revised to 3.80% in tariff order dated 28 March, 2018. Thereafter, the Commission vide its tariff order dated 28/08/2020 has further revised this surcharge to 5%.
- 2.268 In terms of the directions of the Commission for conducting a forensic audit of Pension Trust for authentication of the data of pension disbursement from FY 2002-03 to till date to ascertain the actual liability of Pension Trust, the Audit has not been conducted till date..
- 2.269 The Commission vide its Tariff Order dated 28/08/2020 directed the Petitioner to deposit the actual amount collected through the said surcharge directly into a specified bank account, on a monthly basis. The relevant extract of the directive issued in this regard is extracted below:

"Tariff Schedule

7.The above tariff rates shall be subject to following additional surcharges to be applied only on the basic Fixed Charges and Energy Charges excluding all other charges e.g., LPSC, Arrears, Electricity Tax/Duty, PPAC, load violation surcharge, etc. for the consumers of BRPL, BYPL & TPDDL:

8% towards the recovery of an accumulated deficit, and,

3.80% towards the recovery of Pension Trust Charges of erstwhile DVB Employees/Pensioners as recommended by GoNCTD.

#### Directives:

6.2 The Petitioner shall directly deposit the amount of pension trust surcharge collected from the consumer as per the tariff schedule in the following bank account, of Pension trust

1	A/C No.	10021675545
2	MICR No.	110002103
3	Bank	State Bank of India



4	IFSC Code	SBIN0004281
5	Name	DVB-ETBF-2002
6	Branch	Rajghat Power House, New Delhi-110002

..."

2.270 The Petitioner has been complying with the above directive of the Commission.

#### **NDMC**

2.271 The party is not in NDMC area

#### **COMMISSION'S VIEW**

- 2.272 The Pension Trust was established as a part of Transfer Scheme Rules, 2001 framed under Delhi Electricity Reform Act, 2000 (DERA) and the Tripartite Agreement executed by GoNCTD with Unions of employees and Associations of officers of the erstwhile DVB. In terms of the aforesaid Rules and Tripartite Agreement, the Pension Trust was funded at the time of unbundling of the DVB by way of one lump sum payment by GoNCTD. Subsequent contributions from the date of unbundling have to be made to the Pension Trust by the successor entities of DVB. The Commission has been releasing ad-hoc payments in DTL Tariff orders from FY 2011-12 onwards up to FY 2015-16. Further, in the Tariff Order dated August'2017, the Commission has directed the DISCOM's for submitting the reconciliation statement and deposit the amount directly to the pension trust, instead of the past practice of routing it through DTL.
- 2.273 Section 86 of the Electricity Act, 2003, which defines functions of State Commission, does not provide for issuing Regulations of Pension Trust. The fact has also been appreciated by the Hon'ble APTEL in Appeal No. 238 of 2013 (Mahendra Gupta & Others Vs DERC), wherein it has held that "the learned State Commission has no jurisdiction to go into disputes between the Appellants and the Pension Trust with regard to release of terminal benefits in their favour. The grievances of individual employees/appellants relating to service matters relating to the terminal benefits including pension are not under the jurisdiction of the State Commission". The Commission reiterates its view that it is beyond its jurisdiction to regulate the Pension Trust or to frame Regulations in this regard.
- 2.274 The Commission vide letter no. F.17(44)/Engg./DERC/201213/C.F. No.3481/3320 dated 11/09/2012 has issued Statutory Advice under Section 86(2) of the Electricity

Act, 2003 to Govt. of NCT of Delhi to constitute an Oversight Committee to look into the issues related to pensioners of erstwhile DVB. The subject matter is presently sub-judice before Hon'ble High Court of Delhi and the parties to the dispute should expedite the matter before the court and explore other avenues for settlement of the dispute.

- 2.275 The Commission has already made provision on the ad-hoc basis of Rs.150 Crore, Rs.160 Crore, Rs.400 Crore, Rs. 470 Crore, Rs. 573 Crore, Rs. 573 Crore, Rs. 694 Crore, Rs. 792 Crore, Rs. 839 Crore and Rs. 937 Crore for FY 2011-12, FY 2012-13, FY 2013-14, FY 2014-15, FY 2015-16, FY 2016-17, FY 2017-18, FY 2018-19, FY 2019-20 and FY 2020-21 respectively in applicable Tariff Orders for passing on to the Pension Trust to avoid undue hardship to the pensioners till all issues concerned with Pension Trust are settled by the Courts/Delhi Govt.
- 2.276 The Commission vide letter dated 8/12/2016 and 13/7/2020 has requested GoNCTD for conducting a forensic audit of Pension Trust for authentication of the data of pension disbursement from FY 2002-03 to till date to ascertain the actual liability of Pension Trust. The Commission has considered the amount of Rs. 1506 Crore (1046 + 1380/3), sought for FY 2021-22 by the Pension Trust on an ad-hoc basis as recommended by GoNCTD vide its letter dated 18/06/2021. Rs. 1380 Crore is revision of Pension & Arrears w.e.f. 1/1/2016 which is to be disbursed in three instalments in three consecutive years in order to minimize the impact of surcharges to consumers.
- 2.277 The Hon'ble Supreme Court in the matter of NDPL Vs. GoNCTD & Ors. in Civil Appeal no. 4269 of 2006 (Judgment dated 3/05/2010) had inter alia held that any liability towards DVB employees and existing pensioners are the responsibility and liability of the successor utility or employer.

# ISSUE 10: OPEN ACCESS STAKEHOLDERS' VIEW

- 2.278 To review the steep increase in Cross-subsidy charge and exempt DMRC from its applicability. Cross-subsidy surcharge may not be applicable to DMRC in open access.
- 2.279 Additional surcharge should be determined based on credible data and demonstration by DISCOM that there is standard capacity on account of open access.

2.280 Suggesting to compute wheeling charge on power purchased/power input rather than the sales.

## PETITIONER'S SUBMISSION TPDDL

- 2.281 The generation capacity remains stranded because of consumers moving to open access. TPDDL has signed PPA's with generators for meeting the power requirement of consumers which is leading to Generating Stations being backed down/ plants scheduled to their technical minimum/ on reserve shutdown while paying their fixed cost because of consumers moving to open access. On similar lines, CTU and STU transmission charges are also stranded charges which are paid by other non-open access consumers. Further, using normative fixed cost of Generating Station for determination of Additional Surcharge will not be correct as the payments towards the same is not done on normative basis, the payment is done towards the plant availability and energy scheduled. Additionally, with increase in RPO, additional surcharge is bound to increase. Hence the methodology used by Commission is correct and needs no moderation in the same.
- 2.282 As regards to stakeholder's comment on Computation of Wheeling Charge, the Tariff determination and Tariff design is the sole prerogative of the Commission.

#### **BYPL**

- 2.283 The stakeholder has specifically raised the issue towards other DISCOM, hence the Petitioner has no submission in this regard.
- 2.284 The determination of Tariff or surcharge is sole prerogative of the Commission.

#### **BRPL**

- 2.285 The issue of applicability of Distribution Losses upon DMRC is mainly due to the following reasons:
  - i) DMRC is connected to the Distribution System of BRPL at various drawl points in BRPL's area of supply and as such DMRC is an embedded consumer of BRPL. DMRC takes supply of electricity from BRPL for the purposes of operating the Metro rail, metro stations and various other non-traction offices and establishments of DMRC. The total Contract Demand of DMRC from BRPL is 140 MVA.
  - ii) On and from 24/04/2019, DMRC, upon seeking consent from BRPL and NOC from DTL, has availed of Long-Term Open Access (LTOA) to the distribution



system of BRPL to partly meet its requirements from other sources of supply. The injection point for the LTOA quantum of electricity is the 220 kV side of 220/400 kV substation of Rewa Ultra Mega Power Project and the drawl point is the distribution system of BRPL within Delhi at Eight (8) locations (substation/location). The total quantum of electricity sourced through LTOA by DMRC is 47.5 MW.

- iii) Section 2 (19) of the Electricity Act, 2003 provides for the definition of the Distribution System as under:
  - "(19)"Distribution System" means the system of wires and associated facilities between the delivery points on the transmission lines or the Generating Station connection and the point of connection to the installation of the consumers".
- iv) Rule 4 of the Electricity Rules, 2005 provides for the "Distribution system" to include the Transmission System which is being utilized for distribution of electricity, as under:
  - "4. Distribution System: The distribution system of a distribution licensee in terms of sub-section (19) of section 2 of the Act shall also include electric line, sub-station and electrical plant that are primarily maintained for the purpose of distributing electricity in the area of supply of such distribution licensee notwithstanding that such line, substation or electrical plant are high pressure cables or overhead lines or associated with such high pressure cables or overhead lines; or used incidentally for the purposes of transmitting electricity for others"
  - Accordingly, Distribution Losses have to be included in the calculation of the Open Access Charges.
- v) In terms of Regulation 12 of DERC Open Access Regulations, DMRC being an open access customer is mandated to pay all applicable charges to BRPL including the adjustment of losses into the system, as under:
  - "12. Applicable Charges:
  - ...(2). The Commission while determining the charges for open access charges to the transmission system or the distribution system, provides for adjustment of losses in the system either in terms of money or in the quantum of electricity to be delivered at the destination, after the transmission and/or wheeling of

electricity as the Commission considers to be appropriate."

- vi) In view of the said Regulation, it is noteworthy to point out that the Commission by its Tariff Orders issued from time to time for BRPL, has provided for the adjustment of losses in the Distribution System which the open access customer is liable to bear. The Distribution Loss approved by Commission for FY 2018-19 and FY 2019-20 for BRPL is 1.20% loss at 33/66 kV voltage level which is precisely the voltage level at which DMRC is connected to the Distribution System of BRPL.
- vii) Further, Para 6 of the Open Access Order dated 1/06/2017 issued by Commission, provides that the applicable charges for Open Access and related matters were determined, exemption from charges of Wheeling and Additional Surcharge were made applicable only in case of Renewable Power Procurement and not otherwise, as under:
  - "6. Quantum of Renewable Purchase Obligation (RPO):
  - (1) Open Access consumer shall fulfill its RPO as per DERC (Renewable Purchase Obligation and Renewable Energy Certificate Framework Implementation)
    Regulations, 2012 as amended from time to time.
  - (2) Wheeling, Transmission and Additional surcharge shall not be applicable on Open Access Consumers availing energy from all renewable energy sources within or outside Delhi. Open Access consumer receiving electricity from renewable energy sources shall be exempted from the cross-subsidy surcharge to the extent of RPO:

Provided that the generators using renewable energy sources shall certify that no REC/RPO claim for this power has been made.

- (3) No banking facility shall be provided for supply of electricity from renewable energy sources through Open Access."
- viii) In terms of the methodology and calculation provided in the Commission Order dated 1/06/2017, Cross Subsidy Surcharge is computed after taking into consideration the Distribution Loss Value as per the stipulated formula provided therein.
- ix) DMRC is continuously taking supply throughout the day and in accordance with the same it is liable to bear the Distribution Losses and the same are applicable

to DMRC. The Transmission Licensee, i.e., DTL can only transmit electricity, and cannot supply electricity to DMRC, which is the mandate and function of a Distribution licensee i.e., BRPL. As such DMRC is getting supply of electricity from BRPL only and not otherwise. Therefore, the losses in the system of BRPL at the relevant voltage level have to be distributed to all consumers including DMRC as per the Tariff Orders of the Commission.

- 2.286 The contention of DMRC regarding the issue of Cross Subsidy Surcharge merits no response. As regards the comments on the Open Access, we restrict our comments to ARR petition only. Matters relating to Open Access have been dealt separately by the Commission.
- 2.287 As regards to stakeholder's comment on computation of Wheeling Charges, the issue raised is concerned with the Determination of Open Access Charges and related matters and not ARR Petition. Hence, no submission on the same, as we are confining our response to the issues relating to the present ARR Petition only.

#### **NDMC**

- 2.288 As regards to stakeholder comment on Wheeling charges & surcharge methodology, the Issues raised are generic in nature. Hon'ble commission may take an appropriate view.
- 2.289 For remaining comments, the party is not in NDMC area.

## **COMMISSION'S VIEW**

- 2.290 Section 42 of the Electricity Act, 2003 provides for non-discriminatory open access to consumers as per the provisions specified by the Commission. Accordingly, the Commission has already notified Regulations for allowing open access to consumers whose contract demand is 1 MW and above. The Commission has decided to allow Transmission and Wheeling Charges, Cross Subsidy Surcharge, Additional Surcharge and other applicable charges under Open Access keeping in view the provisions of the Electricity Act, 2003, National Electricity Policy, National Tariff Policy and the Open Access Regulations of the Commission.
- 2.291 The Open Access Charges will be governed by Order dated 1/6/2017, 3/9/2021 as amended from time to time.
- 2.292 The distribution licensee shall be compensated by consumer for permitting open access. In accordance with the methodology followed in the *DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017* and *DERC (Business Plan)*



*Regulations, 2019,* the approved ARR for Wheeling and Retail Supply business is trued up during calculations of ARR.

## **ISSUE 11: TARIFF HIKE**

#### STAKEHOLDERS' VIEW

- 2.293 Tariff should not be lower than overall cost of purchase of electricity. Tariff should be cost reflective.
- 2.294 Tariff should be equal to the cost of supply for Domestic category and higher for Non-domestic categories.
- 2.295 Industrial Tariff should not be increased due to COVID-19.
- 2.296 Cost Reflective Tariff should be made.
- 2.297 The Tariff of Commercial and Industrial consumers should not be increased due to COVID-19. Tariff of Low rate category like electric vehicle and public lighting may be increased to reduce the burden of consumers.
- 2.298 Public Utilities should not be given cross subsidy as they are government owned.
- 2.299 Commercial category Tariff is kept very high in order to reduce the Domestic Category Tariff. So instead of Commercial category, Public Utilities Tariff should be increased to give benefit to Domestic Category.
- 2.300 No concession or benefit should be given to the consumers consuming more than 400 units as they are in the higher income group.
- 2.301 Surcharge be increased to 12% from present 8%.
- 2.302 Consumers are paying 8% Surcharge and interest on loan year after year. To discontinue and clear them, appropriate Tariff hike is suggested.
- 2.303 Tariff of Domestic Consumers should not be increased due to Socio-Economic Difficulties of COVID-19.

## **PETITIONER'S SUBMISSION**

#### **TPDDL**

2.304 In the interest of consumer and financial viability of the power sector, the Tariff should be cost-reflective i.e. the Tariff should be determined to recover the entire ARR requirement to avoid any creation/ accumulation of Regulatory Asset in a year as the funding of the Regulatory Asset results in carrying cost burden on the consumers.



- Further, in addition to the recovery of entire ARR, appropriate recovery towards past accumulated Revenue Gap should be factored while deciding the electricity Tariff to be charged for next year.
- 2.305 Cost reflective Tariff determination by the Commission will ensure that TPDDL is able to render quality and uninterrupted power supply and other operational activities in its area of supply. The Commission while determining Distribution Tariff has to be guided by principles enshrined in Section 61 of The Electricity Act, 2003 and Tariff Policy,2016 and various judgments of APTEL. Recently MoP, GoI vide Letter No. 23/02/2021-R&R [257091) dated 1/04/2021 advised all SERC to give cost reflective Tariff.
- 2.306 Since last 6 years, there has not been any increase in Electricity Tariff in Delhi whereas cost of various services has gone up because of various un-controllable factors like inflation, increase in minimum wages, introduction/increase in taxes like GST impact on power distribution business etc. Our present Average cost of supply is Rs 9.21 /kWh whereas our Average Billing Rate is Rs. 7.08 / kWh.
- 2.307 The current Tariff structure is not cost reflective and is at variance with the provisions of Tariff Policy and Electricity Act,2003. Due to continued non cost reflective Tariff determination year on year there has been huge built up of Regulatory Assets. Regulatory Assets in case of TPDDL have already reached around 5500 crores till December 2020-21 FY.
- 2.308 This alarming state of affairs is owing to nominal DRS of 8% permitted for recovery in the Tariff structure which needs suitable enhancement. Therefore, we request the Commission to give due weightage to this aspect and issue Tariff Order adequate enough to cover revenue gap of Rs.1108.90 crores as submitted in our Tariff Petition for FY 21-22.
- 2.309 Accumulated Revenue Gap would lead to additional carrying cost burden on the consumers in addition to the financial difficulties on DISCOMs in running the business smoothly.
- 2.310 Need for timely liquidation of the Regulatory Assets has also been emphasized in the amendments to the National Tariff Policy. Even in past, DISCOMs have been advocating at various Forums for time bound recovery of Regulatory Assets. In the interest of the consumers and financial viability of the power sector, TPDDL agrees

with the suggestion for hike in Surcharge to recover the past accumulated Revenue Gap and its carrying cost.

2.311 Other Queries didn't pertain to TPDDL.

#### **BYPL**

- 2.312 The Tariff Determination exercise is the sole prerogative of the Commission. Further, we appreciate the concern raised by the stakeholder that there should be cost reflective Tariff so that Regulatory Assets should not be created further. BYPL from time to time has also been drawing the kind attention of the Commission regarding precarious financial crisis faced by it in the absence of cost reflective Tariff and time bound recovery of accumulated Regulatory Asset.
- 2.313 Costly tariff for High usage domestic Consumer: With respect to the stakeholder responses, we would like to submit that tariff determination is sole prerogative of the Commission.
- 2.314 We agree to the concern raised by the stakeholder regarding the burden on consumer due to non-cost reflective Tariff and inadequate recovery of accumulated Regulated Assets. Although, 8% RA surcharge was allowed by the Commission vide order dated 13/07/2012, it is not sufficient enough for time-bound recovery of the accumulated Regulatory Assets.
- 2.315 As regards to stakeholder comment on Non-Cost Reflective Tariff, the Section 61 of Electricity Act 2003 mandates that while determining Tariff, the Appropriate Commission shall be guided by the objective that the Tariff progressively reflects the efficient and prudent cost of supply of Electricity. Further, the Appropriate Commission shall safeguard the interest of consumers and at the same time allow recovery of the cost of electricity in a reasonable manner. Hence, it is in the consumer's overall interest, that the gap between Revenue available and Revenue required is to be filled by adjusting the Tariffs so as to reduce the accumulated Revenue Gap/Regulatory Assets and the Carrying Cost thereof, which otherwise would impose an additional burden on the average consumer.
- 2.316 Further, DERC (Terms and Conditions for Determination of Tariff) Regulations 2017, also mentions that the fixed charge should be comprising of fixed components of ARR and Energy Charge should be comprising of variable component of ARR. In this way, the consumer would be benefitted as the energy charge component of Tariff

will be reduced and on the reduced energy charge consumer would save the electricity duty payable to some extent.

#### **BRPL**

- 2.317 BRPL has been consistent in delivering high performance by meeting the performance standards prescribed by the Commission. Also, as far as efficiency is concerned, we wish to state that BRPL is frequently hailed as a textbook example of privatization model for all DISCOMs across the country and has been a pioneer is several aspects of privatization and modernization. The Supreme Court's observed in Writ petition vide its order dated 23/11/2012 that "the power situation in the city has improved tremendously.
- 2.318 The stakeholder has suggested for creation of a new slab above 500 units with higher fixed tariff so that irresponsible consumers will be made to pay more for their willful excess consumption by removing slab benefits given in domestic Tariff. He has further suggested for some changes in law for encouraging electricity conservation. In this regard, DISCOMs charge consumer categories on the electricity consumed in accordance with the Tariff determined by the Commission.
- 2.319 For Adjustment in tariff to avoid accumulation of Regulatory Assets, the stakeholder has submitted that the 8% surcharge towards recovery of past accumulated deficit of revenue is grossly inadequate to recover accumulated dues of DISCOMs. He has further submitted that no timeframe has ever been provided for its recovery, and also, burden of carrying cost is imposed on these Regulatory Assets which is ultimately paid by consumer and all these are never ending burden on the consumers. In this regard, a surcharge of 8% have been allowed for recovery of principal component of the huge accumulated Regulatory Assets. The Petitioner is financially distressed due to accumulation of regulatory assets. The Commission vide its Tariff Order dated 13/07/2012 had introduced the concept of 8% Regulatory surcharge (on fixed & energy charges) for liquidation of accumulated Revenue Gap. However, the surcharge of 8% as levied is not enough to recover even the entire carrying cost on created Regulatory Assets.
- 2.320 In order to provide reliable power supply to all consumers and to meet the continuously increasing peak demand, BRPL has entered into long term Power Purchase Agreements (PPAs) with various Central Govt. /State Govt. owned

Generating stations & IPPs. In addition to this, the Petitioner also purchases power from other sources such as Energy Exchanges, Bilateral & Banking arrangements etc, to meet the Energy demand/rate variations. Thus, the cumulative cost of power procurement from all these sources is applicable to all consumers of BRPL including DMRC. It is submitted that any increase in Tariff for DMRC is on account of increase in power purchase cost and other components forming part of the ARR of the distribution licensees.

- 2.321 As regards to stakeholder' requests to not increase Tariff of Domestic consumers, especially in light of the outbreak of the COVID-19 pandemic. The stakeholder has further pointed out that any tariff hike would aggravate the hardships of the consumers who are already dealing with the effects of the pandemic. Regarding hike in retail electricity tariffs, it is submitted that as a responsible corporate, we fully sympathize with our consumers and at all times stand at their side during this time of hardship. We as a responsible DISCOM are doing our best to ensure continued and un-interrupted power to all our consumers despite braving all odds at a time when there is an acute outbreak throughout the license area of the Petitioner.
- 2.322 While we understand that any increase in Retail Tariff may impose additional burden on consumers, we urge the stakeholder to appreciate that:
  - i) To continue providing un-interrupted power, the petitioner needs a cost reflective tariff so that it can make timely payments to generators from whom the petitioner procures power.
  - ii) Further, in order to ensure un-interrupted power, the petitioner needs sufficient cash flow to maintain, up-keep and upgrade its network / physical infrastructure so that the same can cater to an ever increasing load demand.
  - iii) The petitioner has also sought cost reflective tariff so that all other payment obligations are met in a timely manner so that the burden of carrying costs are minimized on consumers.

## **NDMC**

2.323 The party is not in NDMC area

#### **COMMISSION'S VIEW**

2.324 Post the Tariff determination exercise, the Commission has not increased Tariff for FY 2021-22 in the existing structure providing reliable and affordable Power to the consumers of Delhi.



The Commission determines the ARR for the DISCOMs as per the provisions of the relevant Regulations. The Commission in its Tariff Order has provided the break-up of the major components considered for projecting costs of supply during FY 2021-22, like power purchase cost, O&M costs, CAPEX, financing cost, the gap in True up to FY 2019-20 and carrying cost for the Regulatory Assets etc. This forms the basis for the projection of the gap/surplus between present requirement in terms of ARR and revenue available at existing Tariff. It is in the consumer's overall interest, that the gap between these two figures is filled by adjusting the Tariffs so as to reduce the accumulated Revenue Gap/Regulatory Assets and the Carrying Cost thereof, which otherwise would impose an additional burden on the average consumer. The Tariff Order is issued after prudence check of the Petitions submitted by the DISCOMs and after considering each element of cost projected in the petitions with due analysis and ensuring proper justification.

#### **ISSUE 12: CAG AUDIT**

#### STAKEHOLDERS' VIEW

- 2.326 In the 2003-04 reports, AT&C Loss was 61.89% and in 2019-20 it was 8.65%. They are reducing. So where is the surplus and still consumers are paying higher rates.

  CAG audit should be done and in coming years no Tariff should be increased.
- 2.327 Regulatory Audit not done in this year. Properly Regulatory Audit should be done.
- 2.328 Need more transparency in Regulatory Audit by DERC.
- 2.329 Regulatory Audit should be done before Tariff Order issuance.
- 2.330 CAG Audit matter is pending in the Hon'ble Supreme Court since 2017 till date. It should be taken up immediately.
- 2.331 Forensic Audit of DISCOMs should be done.
- 2.332 CAG Audit matter should be taken on immediate basis.
- 2.333 Related Party Transaction and Physical verification of DISCOMs from 2002-20 should be done on immediate basis.
- 2.334 Stop one company internal selling, no internal transactions.
- 2.335 As regards to Related Party Transfer, DISCOM purchased certain materials from REL their sister concern for about Rs. 850 Crore and charges Rs. 1428 Crore as expenses from the Commission and when Commission wanted to know the details, the details



were not furnished. But the Actual cost was less. As the related party transfer was carried out in 2004-05 after doing prudence check by the Commission, so there is no question arises for reopening of it and giving DISOMs any more money and interest

2.336 Proper audit of DISCOMs should be done and Tariff should not be increased.

#### **PETITIONER'S SUBMISSION**

## **TPDDL**

2.337 Queries pertain to BRPL and BYPL.

## **BYPL**

2.338 Did not provide any Comment.

#### **BRPL**

2.339 The comment of the stakeholder pertains to another Distribution Licensee of Delhi vis-à-vis BYPL and thus we are not in a right position to respond to the same.

#### **NDMC**

2.340 The party is not in NDMC area.

#### **COMMISSION'S VIEW**

- 2.341 The matter of CAG Audit is sub-judice before the Hon'ble Supreme Court of India.
- 2.342 The audit is crucial for preventing mis-statements in the company's records and reports. The DISCOMs get their accounts audited by internal and external statutory auditors conducted under the Companies Act 2013, which forms the basis for financial submission in Tariff Petition of the Commission. The provision of financial reporting may vary from the regulatory reporting as specified by the Commission from time to time. Therefore, the Commission conducts the regulatory audit in order to refine the prudence check methodology adopted with the help of an independent CAG empaneled auditor.
- 2.343 The Commission was carrying out verification of Books of Accounts of Distribution Licensees, however from FY 2016-17, the Commission started Regulatory Audit for verification of Books of Accounts of Distribution Licensees through C&AG empanelled Auditor. Similarly, for FY 2019-20, Commission floated tender twice for the appointing C&AG empanelled Auditor for verification of Books of Accounts of Distribution Licensees, but the bids could not be finalized even till April '21 due to procedural and Technical issues with the tender. Apprehending problem in tender finalisation, the Commission started in-house verification of Books of Accounts for FY 2019-20 from March '21 onwards, however, decision of in-house verification



instead of Regulatory Audit by C&AG empanelled Auditors, was taken in the month of June '21. If, any, variation/deficiency in the in-house verification is being noticed in future it will be dealt accordingly.

#### **ISSUE 13: TARIFF CATEGORY**

#### STAKEHOLDERS' VIEW

- 2.344 Include the activities of processing of fruits and vegetables under Agricultural Tariff and not in Industrial Tariff category in the interest of the consumers. This industry consumes large quantity of electricity in various stages to supply fruits and vegetables to end consumers like dehydration process, cold storage, freezing and storing and thermal processing etc. This will help in providing the fruits and vegetables at affordable prices also.
- 2.345 Processing of Vegetables & Fruits to be classified under Agricultural Tariff.
- 2.346 Large number of slabs need to be reduced and cross subsidy be stopped.
- 2.347 People belonging to low income group are the consumers of the BYPL. Therefore, BYPL have low revenue as compared to other DISCOMs. Power Purchase cost of BYPL should be decreased to benefit the consumers. Therefore, it is requested to approve different Tariff for different DISCOMs based on their profile and difficulties.
- 2.348 DMRC be treated as special category consumer whose Tariff is based on actual cost of supply.
- 2.349 Green Tariff should be implemented in Delhi also.
- 2.350 Creation of Residential Category high consumption (e.g. above 500 units) high Tariff slab with elimination of benefits given in slabs.
- 2.351 Domestic slabs should be reduced to three slabs i.e.
  - (i) upto 150 units
  - (ii) 151 to 300 units and
  - (iii) more than 300 units.

No subsidy should be given on more than 300 units.

- 2.352 Highest domestic slab should start from 500 units onwards and no slab benefits should be provided to them for motivating to reduce the consumption and be more responsible towards environment.
- 2.353 East Delhi has low end Domestic consumers. Accordingly, if Commission decreases



- the power purchase cost, DISCOMs will be able to invest more in upgrading network.
- 2.354 Domestic Category should have separate Tariff slabs for more than 400 units consumption without giving benefit of lower tariff of lower consumption slabs
- 2.355 It is requested to approve different Tariffs for different DISCOMs.
- 2.356 Domestic Category should have separate tariff for more than 400 units consumption and all units should be billed on this Tariff without giving benefit of lower tariff of lower consumption slabs.
- 2.357 The commission should determine the Tariff for Domestic consumers where consumer's having more than 400 units of consumption should not get the benefit of lower slabs and should be charged with different Tariff slabs.
- 2.358 No subsidy should be given to the consumers who are consuming more than 300 units.
- 2.359 Benefit/subsidy saved from avoiding subsidy should be given to industry and their Tariff should be reduced as industries have been subsidizing the domestic tariff till now.
- 2.360 In key metro cities, highest Domestic slab starts from 501 Units, while in Delhi the highest slab Starts from 1201 Units. Highest Domestic slab Tariff in other cities is more than or equal to average cost of supply however in Delhi it is lower than that. At present, high consuming Domestic consumers also get the benefit of lower Tariff according to the slabs. Consumers with more than 400 units monthly consumption should pay cost of supply as they are well off and can afford to pay.
- 2.361 Re-categorize the pumping load of the SDMC under the Public Utility category from the present Non-Domestic category.
- 2.362 Re-categorize the Community Halls, Toilet Blocks, Office Buildings and Car Parking of South DMC under Public Utilities from the present Non-Domestic category as these are used for public convenience.
- 2.363 Considering no contribution of DMRC in the Distribution Loss of DISCOM, DMRCTariff may be reviewed accordingly.
- 2.364 DMRC be treated as special category consumer whose tariff is based on actual cost of supply.
- 2.365 Re-categorize the Horticulture nursery under Agriculture Category from the present Non-Domestic Category. Tariff should be charged on Domestic rates rather than



- Non-Domestic or temporary connection as the stakeholder is providing the houses to the Domestic consumer.
- 2.366 All AAYUSH Doctors Clinic should be covered under Domestic Category instead of Commercial Category.
- 2.367 Peak rate charges for domestic/ non-domestic, industrial, commercial categories should be given minimum reduction of 25%.
- 2.368 Cross Subsidy should be removed or given at the lower units i.e. upto 200 units.
- 2.369 Domestic Consumers are being provided cross subsidy of 69% which is against the Tariff policy resulting in Higher Tariff of Non Domestic Consumers. Tariff policy mandates that cross subsidy should be in range of +20% to -20%.
- 2.370 Lower income group in Juggies are misusing the electricity as they are getting subsidy on their bill and this will burden the middle class/ tax payers.
- 2.371 DISCOMs own consumption is at zero rate but status of electricity tax is not provided.

## PETITIONER'S SUBMISSION TPDDL

- 2.372 Processing of Vegetables & Fruits is not considered under agricultural Tariff and the same is in parlance with other States, especially the agriculture states of Haryana and Punjab.
- 2.373 With regards to reduction in slabs, any such suggestion is in overall consumers interest. Section 61(d) and 61(g) of the Electricity Act, 2003 provides that the State Regulatory Commissions should ensure the recovery of the cost of electricity in a reasonable manner such that the Tariff progressively reflects the cost of supply of electricity with elimination of cross-subsidies within the period to be specified by the Appropriate Commission.
- 2.374 As regards to stakeholder comment related to people belonging to low income group of BYPL, the Commission cannot decrease Power Purchase Cost for plants regulated by the CERC. Further, DISCOMs are allowed schemes based on their criticality and necessity after due prudence by DERC. Power Purchase Costs do not govern the decision for investment in such schemes. Thus, a particular area requiring new scheme, up-gradation in infrastructure, the same must be put up to Commission with data of breakdowns, poor supply, load shedding etc. for approval.
- 2.375 Moreover, according to the National Tariff Policy, direct subsidy by State Governments is a better way to support the poorer categories of consumers than the



mechanism of cross-subsidizing the Tariff across the board. Subsidies should be targeted effectively and in transparent manner by giving direct subsidies to only needy consumers.

2.376 In key metro cities, highest Domestic slab starts from 501 Units while in Delhi the highest slab Starts from 1201 Units. Highest Domestic slab Tariff in other cities is more than or equal to average cost of supply however in Delhi, it is lower than that. At present, high consuming Domestic consumers also get the benefit of lower Tariff according to the slabs. Consumers with more than 400 units monthly consumption should pay cost of supply as they are well off and can afford to pay. The Commission has recently issued a Statutory Advice dated 19/10/2020 to the GoNCTD on reformation of slabs and subsidy implementation.

Tariff for Units >500 units should be more than ACoS- Rs. 9.21/ unit

- 1. As per Tariff Policy 2016, cross subsidy should not exceed by + 20% but in Delhi it is up to 43% in case of domestic customers.
- Effectively entire domestic category is getting cross-subsidized Tariff even consumer with consumption > 1500 Units Per Month.
- 3. Scope of increase domestic Tariff for higher consuming households (>500 units per month)
- 4. This will only impact ~10% of consumers
- 2.377 Regarding re-categorization of loads, Tariff determination and Tariff design for all consumer categories is the sole prerogative of the Commission.
- 2.378 Other queries regarding DMRC pertains to BRPL & BYPL.

#### **BYPL**

- 2.379 In view of the role of DMRC as a public utility service, BYPL have special consideration of maintaining the quality of power supply. BYPL endeavors to maintain the uninterrupted power supply to all its consumers including DMRC. These arrangements ensure an uninterrupted and better quality of service to consumers including DMRC. To maintain this level of quality power supply, associated costs (i.e. other than Power Purchase cost) are also borne by the Petitioner, which needs to be factored in Tariff determination for supply to DMRC and other consumers.
- 2.380 As regards to Stakeholder's comment regarding DMRC to be treated as special category consumer, the issue of drawing power at higher voltage and rebate thereon

has already been addressed appropriately in the Tariff Order. An additional rebate of 4% for Supply at 33/66 kV has already been allowed to DMRC. Further, the determination of Tariff for all category of consumers including DMRC is the sole prerogative of Commission.

- 2.381 Stakeholder in its comments stated that the different tariff for consumption more than 400 units of consumption. It is submitted that Section 61 (g) of Electricity Act 2003 mandates that Appropriate Commission while determining Tariff shall be guided by the objective that the Tariff progressively reflects the cost of supply of electricity and also reduces and eliminates cross subsidies within the specified period. Accordingly, for achieving the objective, National Tariff Policy laid down the principle that the Appropriate Commission would notify a roadmap such that Tariffs are brought within ± 20% of the average cost of supply and the road map would also have intermediate milestones, based on the approach of a gradual reduction in cross subsidy.
- 2.382 Regarding the large number of slabs and stopping of cross subsidy, the determination of Electricity Tariff to be charged from a consumer and Tariff categories is the sole prerogative of the Commission under Section 61, 62 and 45 of the Electricity Act, 2003. Furthermore, clause 8.3(2) of the Tariff Policy, 2016 provides as under:
  - "2. For achieving the objective that the tariff progressively reflects the cost of supply of electricity, the Appropriate Commission would notify a roadmap such that tariffs are brought within ±20% of the average cost of supply. The road map would also have intermediate milestones, based on the approach of a gradual reduction in cross subsidy."
- 2.383 We agree to concern raised by the stakeholder regarding the difficulties of the BYPL serving the east Delhi consumer's however the Tariff determination of any category of consumer is the sole prerogative of the Hon'ble Commission.
- 2.384 In order to provide reliable power supply to all consumers and to meet the continuously increasing peak demand, BYPL has entered into long term Power Purchase Agreements (PPA's) with various Central Govt./State Govt. owned Generating Station & IPP's. In addition to this, the Petitioner also purchases from other sources such as Energy Exchanges, Bilateral & Banking etc. to meet the energy demand/rate variations. Thus the cumulative cost of power procurement from all

these sources is applicable to all consumers of BYPL including DMRC.

- 2.385 In terms of Tariff Policy, the Tariff for any category of consumer shall be within +/- 20% of ACOS. DMRC is billed under the public utility category which is billed within the +/- 20% of ACOS and within the norm specified in Tariff Policy.
- 2.386 As regards to stakeholders' query regarding the determination of slab for tariff and determination of differential tariff for the consumer consuming above than 400 units, Section 61 (g) of Electricity Act 2003 mandates that Appropriate Commission while determining Tariff shall be guided by the objective that the Tariff progressively reflects the cost of supply of electricity and also reduces and eliminates cross subsidies within the specified period. Accordingly, for achieving the objective, National Tariff Policy laid down the principle that the Appropriate Commission would notify a roadmap such that Tariffs are brought within ± 20% of the average cost of supply and the road map would also have intermediate milestones, based on the approach of a gradual reduction in cross subsidy.
- 2.387 Section 61 of Electricity Act 2003 mandates that while determining tariff the Appropriate Commission shall be guided by the objective that the tariff progressively reflects the efficient and prudent cost of supply of electricity. Further, the Appropriate Commission shall safeguard the interest of consumers and at the same time allow recovery of the cost of electricity in a reasonable manner.
- 2.388 With respect to stakeholder comment regarding asking Generating companies to reduce cost, in terms of the provisions of the Electricity Act, 2003, determination of Electricity Tariff charged to consumers is the sole prerogative of the Commission and DISCOMs are bound to oblige the same.

## **BRPL**

2.389 The stakeholder from their instant representation seems to suggest to the Commission to determine higher fixed rate of Tariff for domestic consumers consuming above 500 units in a month (as opposed telescopic Tariff which is prevalent for all domestic consumers under the present tariff regime). The rationale explained by the stakeholder for such a change is that consumers consuming more than 500 units in a month are economically well off and can afford such higher fixed rate tariffs and hence should not be provided the benefit of telescopic Tariffs. It is submitted that determination of Tariff and Tariff categories is the sole prerogative

of the Commission under Section 61, 62 and 45 of the Electricity Act, 2003. We trust that the suggestions of the stakeholder will be appropriately considered by the Commission.

- 2.390 Regarding New slab for Domestic Consumption above 400 units, the stakeholder has suggested for creation of a new tariff slab for domestic consumers with consumption above 400 units. He has further submitted that such domestic consumers with consumption above 400 units should not get any benefit given in lower slabs in domestic tariff as they are high income groups. In this regard, it may kindly be noted that DISCOMs charge consumer categories on the electricity consumed in accordance with the Tariff determined by the Commission. The stakeholder's plea may be duly considered by the Commission.
- 2.391 As regards to Stakeholder's comment on People belonging to low income group of BYPL, the comment pertains to a different distribution licensee and hence not been replied to.
- In view of the role of DMRC as a public utility service, BRPL has special consideration for maintaining quality of power supply to DMRC. BRPL endeavors to maintain the uninterrupted power supply to all its consumers including DMRC. These arrangements ensure uninterrupted and better quality of service to consumers including DMRC. To maintain this level of quality power supply, associated costs (i.e. other than Power Purchase cost) are also borne by the Petitioner, which needs to be factored in tariff determination for supply to DMRC and other consumers.
- 2.393 Regarding the change in Tariff Category of Pumping Stations, Tube Wells, Sewage Treatment Plant and other institutions under SDMC, the stakeholder has submitted that for the services of storm water pumping stations, tube wells and sewage treatment plant, SDMC is billed under commercial/Non-Domestic category. He has submitted that SDMC pumping stations are used for clearing storm water drains and tube wells are used for watering the plants/grass in SDMC parks, and thus, such services of SDMC are used for the benefit of general public. In this regard, he has further submitted that same nature services of storm water pumping stations, tube wells and sewage treatment plant are billed under public utility Tariff for Delhi Jal Board. Thus, he has requested that the services of storm water pumping stations, tube wells and sewage treatment plant, being used for general public, may be

considered under Public Utility category in place of Non-Domestic Category.

Further, he has submitted that in states of BEST Mumbai, Bihar, Chhattisgarh, Gujarat, Himachal Pradesh, Haryana, Jharkhand, Maharashtra, Madhya Pradesh, and Uttar Pradesh, the services of pumping load have been considered under Public Utilities/ Public Water Works category and not under the Non-Domestic/Commercial category. Thus, he has submitted that SDMC is being charged more than Delhi Jal Board for providing the same services, i.e. pumping of water.

- 2.394 Regarding the change in Tariff Category of other institutions/assets including Community Halls, Toilet Blocks, Office Buildings, Car Parking and Horticulture Nursery, the stakeholder has submitted that for the services of Community Halls, Toilet Blocks, Office Buildings, Car Parking and Horticulture Nursery SDMC is billed under commercial/Non-Domestic category, in spite of the fact that such services are for the welfare of the community. He has further submitted that in BEST- Mumbai, facilities like Public Sanitary services, Office Building are considered under Public Services Consumer category. Also, in the States of Himachal Pradesh and Maharashtra, the horticulture is considered under Irrigation and Drinking Water Pumping Supply category.
- 2.395 He has submitted that since the services of Community Halls, Toilet Blocks, Office Buildings and Car Parking are used for public welfare, therefore, such services may be billed at lower Tariff of Public Utility and not under the Non-Domestic category. He has further submitted that Horticulture may be billed at lower tariff of Agriculture category. He has requested the Commission to allow lower Tariff to the services of SDMC, so that it will be able to save funds and utilize it for benefit of general public.

## **NDMC**

2.396 Query is not related to NDMC

## **COMMISSION'S VIEW**

- 2.397 The categorization of consumers in various Tariff categories by the Commission is governed by Section 62 (3) of Electricity Act, 2003 as follows:
  - "(3) The Appropriate Commission shall not, while determining the tariff under this Act, show undue preference to any consumer of electricity but may differentiate according to the consumer's load factor, power factor, voltage, total consumption of electricity during any specified period or the time at which the supply is required or the geographical position of any area, the nature of supply and the purpose for which the supply is required."

- 2.398 Various suggestions regarding re-categorization of load and slabs has been received from stakeholders. Accordingly, the details of applicable electricity tariff for various categories of consumers shall be dealt in Other Terms and Conditions of Tariff Schedule of this Tariff Order.
- 2.399 The Commission has noted the suggestion of stakeholder regarding Green Tariff.
- 2.400 The Electricity Act, 2003 provides for reduction of cross subsidies by moving the category wise Tariffs towards cost of supply. The Commission also recognizes the need for reduction of cross subsidy. However, it is equally incumbent on the Commission to keep in mind the historical perspective for the need to continue with cross-subsidy for some more time.
- 2.401 Providing subsidy is the prerogative of the State Government.
- 2.402 As per DMC (Assessment and collection of Tax on the consumption, Sale or Supply of Electricity) Bye Laws 1962, electricity tax can be levied on consumption, Sale or supply of electricity and also levies a tax on electricity generated for own consumption
- 2.403 The Commission is of the view that Electricity tax is levied and collected by respective DISCOMs on the basis of DMC (Assessment and collection of Tax on the consumption, Sale or Supply of Electricity) Bye Laws 1962. As the matter of applicability of Electricity Tax pertains to MCD, the same is subject to the Order of MCD.

## **ISSUE 14: RETURN ON EQUITY**

## STAKEHOLDER'S VIEW

2.404 Return on Equity as 16% is allowed till date. 16% is Post tax and 17.15% is pre tax charged. It should be given on current rate of interest (6% or 7%).

## PETITIONER'S SUBMISSION

## **TPDDL**

2.405 Did not provide any comment.

#### **BYPL**

2.406 Did not provide any comment.

#### **BRPL**

2.407 Did not provide any comment.



## **NDMC**

2.408 Did not provide any comment.

## **COMMISSION'S VIEW**

2.409 The return of equity post tax and pre-tax is computed as per Regulation 3 of Business Plan Regulations, 2019. The relevant extract of said Regulation is as follows:

## "3. RATE OF RETURN ON EQUITY

Return on Equity in terms of Regulation 4(1) of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 for Generating Entity shall be computed at the Base Rate of 14.00% on post tax basis:

Provided that the Equity for the purpose of Return on Equity shall be lower of the Normative Equity determined as per Regulation 63 of the DERC (Terms And Conditions For Determination of Tariff) Regulations, 2017 or Equity available as per Audited Financial Statement of the relevant year."

2.410 The Suggestion of the stakeholder will be considered appropriately during framework of new Regulations.

#### **ISSUE 15: FIXED CHARGE**

## STAKEHOLDER'S VIEW

- 2.411 Fixed Charges should be reviewed and reduced due to COVID-19 situation
- 2.412 In view of extreme situation faced by DMRC during COVID-19 lockdown period, it is requested to extend the relief given in Fixed Charges to non-domestic consumers to DMRC as well.
- 2.413 Fixed Charge should be rationalized and reduce upto 25%
- 2.414 Fixed Charges should be fixed on Maximum Demand Indicator (MDI) due to lockdown.
- 2.415 Fixed Charges are higher on commercial charges.
- 2.416 Fixed Charges should be adjusted in electricity Bill.
- 2.417 Fixed Charges for Commercial category upto 5 kW to 10 kW should be reduced for new small ventures.
- 2.418 Fixed Charges should be introduced in E.V. Charging.
- 2.419 During Lockdown period, Industrial consumers should be given relief by completely waiving off the Fixed Charges or one time relief may be given to them.

- 2.420 Waiving off the fixed charges as SDMC provides services free of cost to the consumers.
- 2.421 As per DERC, their total expenses are covered under Fixed Charges and Variable Charges. But as per DISCOMs statement they cover their total expenses through most of the Fixed Charges. So, it should be made clear by a Regulation that what are Fixed Charges, why it is required and the proportion of the Fixed Charges from the total expenses. It will relieve the burden of consumers as consumer base is also increasing during last two years.

## PETITIONER'S SUBMISSION TPDDL

- 2.422 Concept of two-part Tariff rely on premise that Fixed Cost should be recovered from Fixed Charges and Variable Charges out of Energy Charges. Commission has released an approach paper in Feb' 2018 and Niti Aayog also did study on this and recommended the same. In fact, they have appreciated the approach of Commission of Delhi and described as right step was initiated while issuing Tariff Order for FY 2018-19 increasing Fixed Charges and reducing Energy Charges. Recovery of fixed cost out of Fixed Charges is more beneficial to consumer because non-consumption will benefit them. This may motivate them for energy conservation. Fixed Charges & Energy Charges should be restored to the previous level for recovery of ARR. 61% of ARR consists of Fixed Cost whereas against that recovery of 16% only out of Fixed Charges Making current Tariff structure unsustainable. The fixed charges may be restored to the level of Tariff Order dated 28th March 2018 for FY 2018-19.
- 2.423 Tariff determination and Tariff design for all consumer categories is the sole prerogative of the Commission.
- 2.424 Other Queries pertain to BRPL.

## **BYPL**

- 2.425 The COVID-19 relief was approved by the Commission during FY 2020-21. The Public utilities categories including DMRC was also eligible to avail the benefit of the relief approved by the Commission vide its order dated 7/04/2020.
- 2.426 In terms of the provisions of the Electricity Act, 2003, determination of electricity tariff to be charged from a category of consumer is the sole prerogative of the Commission.
- 2.427 The DMRC query/comment does not pertains to the petitioner.



2.428 Other Stakeholder's guery/comment does not pertain to the petitioner.

#### **BRPL**

- 2.429 The contention of DMRC regarding relief for Fixed Charges during the COVID-19 lockdown is denied and cannot be considered. The Commission in its Tariff Order dated June 26, 2003 introduced two-part Tariff for domestic consumers, i.e., Fixed Charges and Energy Charges and abolished minimum charges and meter rent. The fixed charge in two-part Tariff represents the fixed component of charges, which is independent of consumption level and depends on the fixed cost incurred by the Utility in supplying electricity. The Fixed Cost of the utility should be recovered to a certain extent through Fixed Charges to ensure revenue stability. Hence, the Commission has determined Tariffs in a manner so that a reasonable part of the Fixed cost is recovered through a Fixed charge. The Fixed charges are usually levied on the basis of demand charges on sanctioned load or contract demand/billing demand.
- 2.430 When a consumer is connected to the system, the utility has to provide/allocate certain capacity of the Distribution System to serve the consumer. In addition to this, some expenses such as meter reading, billing, bill delivery, maintenance etc. are fixed in nature and independent of energy consumption. Ideally, the Fixed Charges levied on the consumer should reflect the cost of such capacity requirements of the consumer after considering the fixed cost of such system and diversity of load in the system. Also, DMRC had issued a Force Majeure Notice dated 28/04/2020 which was duly responded to by BRPL on 14/05/2020 stating that DMRC is required to make payments on account of the Fixed Charges as per the applicable Tariff Category.
- 2.431 It is noteworthy that for FY 2020-21, the Commission by an Order dated 7/04/2020 granted moratorium on the payment of Fixed Charges for next three billing cycles beginning from 24/03/2020 to the consumers covered under Public Utilities, Industrial and Non-Domestic Tariff Categories. The Fixed Charges accumulated over the said period were to be spread over the next three billing cycles after 30/06/2020 without any LPSC. Further, the consumers of these categories, who desired so, could have paid the Fixed Charges for the bills raised during the period starting from 24/03/2020 till 30/06/2020.
- 2.432 Furthermore, in terms of the Order dated 4/05/2020 passed by this Commission, BRPL had raised only provisional bills for the Fixed charges considering the energy

- consumption as nil. It is evident that the benefit has already been passed onto DMRC by BRPL and in view of the same, there cannot be any waiver of the Fixed Costs to DMRC.
- 2.433 The stakeholder has submitted that SDMC is required to pay fixed Charges on street lights and other electric connections. He has requested the Commission to waive off Fixed Charges to SDMC since it provides services to the general public without taking any charges for the same.
- 2.434 With regard to the above submissions of the stakeholder, it may kindly be noted that DISCOMs charge consumer categories on the Electricity consumed in accordance with the Tariff determined by the Commission. In accordance with Section 45 of the Electricity Act, 2003, the Commission is the sole authority to determine the Electricity Tariff to be charged from a certain category of consumer.

## **NDMC**

2.435 Not related to NDMC.

#### **COMMISSION'S VIEW**

- The recovery of Annual Revenue Requirement (ARR) for the supply of electricity 2.436 consists of fixed charges and variable charges. Accordingly, the tariff of a distribution company for recovering the said ARR is also divided into two parts i.e. Fixed Cost and Variable Cost which it bills to the end consumers. Ideally, the fixed cost incurred by the distribution company should be recovered through fixed cost part of its tariff and similarly for variable cost. Accordingly, the tariff structure should be rational enough. Setting Fixed Costs lower than the appropriate results in issues like irrational cash inflows (more recovery during summer months because of higher variable charges and higher consumption). As the distribution company needs to pay the fixed cost to Generating Stations and Transmission Companies uniformly during the year, this erratic cash inflow makes it difficult to make timely payments to Generation Companies and Transmission Companies which derails the entire system. The Commission in its DERC (Terms and Conditions for determination of Tariff) Regulations, 2017 has specified the components which are part of fixed charges and the variable charges separately.
- 2.437 In line with revised Guidelines and standards on charging infrastructure for Electric vehicles, 2021 issued by MoP, relevant clauses as stated under



## "Objectives

(b) To promote affordable tariff chargeable from EV and charging station operators/ owners

...

- 7.1 The tariff for supply of electricity to EV public charging shall be determined by appropriate commission in accordance with tariff policy issued under section-3 of electricity act 2003 as amended from time to time.
- 7.2 Tariff applicable for domestic consumption shall be applicable for domestic charging."

Increased usage of E-Vehicles will lead to a substantial reduction in consumption of conventional fuels such as petrol and diesel and the consequential pollution. Thus, any major change in the existing Tariff methodology for charging of E-Rickshaw/ E-Vehicle is not envisaged at this stage.

2.438 The Commission in the present Tariff Schedule for FY 2021-22 has not hiked Tariff i.e. Fixed Charge and Energy Charge for any category of consumers.

## **ISSUE 16: TRANSMISSION LOSS AND CHARGES**

## STAKEHOLDER'S VIEW

- 2.439 DTL has submitted that BRPL, BYPL, TPDDL & NDMC have not provided bifurcation for Intra State Transmission for FY 2020-21. DTL has further requested the Commission to direct BRPL and BYPL to follow the provisions of BTPA and direct them to make payment of the outstanding amount along with surcharge.
- 2.440 Further, DTL has also mentioned that BRPL & BYPL shall establish the Letter of Credit (LC) to the extent of 105% of average monthly billing and to deposit all their receivable in an escrow amount from which the payment will be released to DTL.
- 2.441 Loss reduction programme in 2019-20. It should be comedown upto 2% after 21 years.
- 2.442 BRPL has claimed/mentioned different Intra-State Transmission Charges i.e. Rs. 197.88 Crore and Rs. 201.50 Crore (i.e. Rs. 197.88 Crore as rebatable amount and Rs. 3.62 Crore as non-rebatable amount) paid to DTL for FY 2019-20 against the bill raised by DTL amounting to Rs. 359.28 Crore towards wheeling charges (including. incentive/disincentive). Further for FY 2021-22, BRPL has projected an amount of

- Rs. 1381 Crore as Transmission charges, however, no bifurcation for Intra-State Transmission Charges is given.
- 2.443 BRPL in its ARR petition has considered 455.7 MU as to Intra-State Transmission Losses for FY 2019-20, however, BRPL has neither specified any percentage nor any bifurcation for Intra-State Transmission Losses, whereas as per SLDC data, the actual Intra-State Transmission Losses are 0.88% for FY 2020-21. Further for FY 2021-22, BRPL has projected Intra-State Transmission Losses as 0.90% i.e. 154 MU.
- 2.444 BRPL had been defaulting payment of DTL since October, 2010. The Hon'ble Supreme Court vide date 12/05/2016 has directed to BRPL to clear the 70% of the current dues. Last hearing was held on 17/07/2020. The Commission is requested to make the provision of Escrow in which BRPL has to deposit all their receivables and the payment will be released to the DTL for current as well as past dues.
- 2.445 BYPL has claimed Rs. 111.22 Crore (i.e. Rs. 111.22 Crore as rebatable amount) towards DTL Wheeling Charges for FY 2019-20 against the bill raised by DTL amounting to Rs. 203.85 Crore towards Wheeling Charges (including incentive/disincentive). However, for FY 2021-22, BYPL has projected an amount of Rs. 231 Crore as Intra-State Transmission Charges (including SLDC).
- 2.446 BYPL in its ARR petition has considered 257 MU as Intra-State Transmission Losses for FY 2019-20, however, BYPL has neither specified any percentage nor any bifurcation is given for intra-State Transmission Losses, whereas as per SLDC data, the actual Intra-State Transmission Losses are 0.90%. Further for FY 2021-22, BYPL has projected Intra-State Transmission Losses as 0.92% i.e. 74 MU.
- 2.447 In the additional information, BYPL has again submitted 74 MU as Intra-State Transmission Losses, however the percentage has not been provided. Further, as per SLDC data, the actual Intra-State Transmission Losses is 0.88% for FY 2020-21.
- 2.448 BYPL had been defaulting payment of DTL since October, 2010. The Hon'ble Supreme Court vide their Order dated 12/05/2016 has directed BYPL to clear the 70% of the current dues. Last hearing was held on 17/07/2020. The Commission is requested to make the provision of Escrow in which BRPL has to deposit all their receivables and the payment will be released to the DTL for current as well as past dues.
- 2.449 TPDDL has claimed Rs. 275.12 Crore as DTL wheeling charges for FY 2019-20, against the bill raised by DTL amounting to Rs. 274.87 Crore towards wheeling charges



- (including incentive/ disincentive). Further for FY 2021-22, TPPDL has projected an amount of Rs. 287.74 Crore as DTL & SLDC charges.
- 2.450 In the additional information, for FY 2021-22, TPDDL has projected Rs. 437.18 Crore /Rs. 442.18 Crore as DTL and SLDC Charges, which is on higher side even in comparison to the actual wheeling charges (excluding incentive/ disincentive) of Rs. 331.26 Crore billed by DTL for FY 2020-21.
- 2.451 The actual Intra-State Transmission losses are 0.90% for FY 2019-20 as per SLDC data, however, TPDDL has not specified any percentage for Intra-State Transmission Losses and has considered the Intra-Sate Transmission Loss as 184.88 MU for FY 2019-20. Further, for FY 2021-22, TPDDL has projected Transmission Losses @ 3.5% of PGCIL and DTL i.e. 363.97 MU.
- 2.452 In the additional information, the Transmission Losses units for FY 2021-22 has been revised to 368.31 MU / 378.48 MU, however, TPDDL has neither specified any percentage nor any bifurcation is given for Intra-State Transmission Losses. Further, as per SLDC data, the actual Intra-State Transmission Losses is 0.88% for FY 2020-21.
- 2.453 NDMC has claimed Rs. 38.28 Crore for FY 2019-20 towards Intra-State Transmission Charges (including SLDC Charges) against the bill raised by DTL amounting to Rs. 40.14 Crore towards wheeling charges (including incentive/disincentive). Further for FY 2021-22, NDMC has projected an amount of Rs. 50.00 Crore as Intra-State Transmission Charges.
- 2.454 NDMC has been making short payment to DTL on account of Wheeling Charges to DTL since September, 2020. As per the directions of Hon'ble DERC in Tariff Order of DTL of FY 2020-21 dated 28/08/2020, DTL has been regularly disbursing STOA charges to NDMC in spite of NDMC making short payment to DTL. Thus, NDMC has been violating the terms and conditions of BPTA (Bulk power transmission Agreement). Despite making the short payment to DTL, NDMC is deducting rebate from the payments remitted to DTL by NDMC. The details of outstanding dues on NDMC are tabulated as under:

**INR Crore** 

Billed Amount on account of Wheeling Charges (Billing Period Mar-20 to Feb-21	Sum of TDS	Sum of payment received from NDMC	Sum of STOA charges	Sum of balance pending on NDMC
53.03	5.97	29.01	0.86	17.19



- 2.455 The actual Intra-State Transmission losses are 0.90% for FY 2019-20 as per SLDC data, however, NDMC has not specified any percentage for Intra-State Transmission Losses and has considered the Intra-Sate Transmission Loss as 14.36 MU for FY 2019-20. Further, for FY 2021-22, TPDDL has projected Transmission Losses as 0.92% i.e. 16.10 MU.
- 2.456 NDMC has not paid the Pension Trust bills from November, 2012 onwards, though DTL has raised the bills of Pension Trust as per the directions of DERC. According to NDMC, they are not liable to pay the Pension Trust beneficiaries of DVB. The amount not paid by NDMC is to the tune of Rs. 3.82 Crore from November, 2012 to March, 2013. It is pertinent to mention here that NDMC paid the full amount on account of Pension trust upto October, 2012.
- 2.457 Target for Distribution Loss for the Control Period 2020-21, 2021-22, 2022-23, for BRPL is 8.10%, 8.00%, 7.90% respectively, BYPL is 9.00%, 8.75%, & 8.5%; for TPDDL 7.90%, 7.80% &7.70% respectively, For NDMC is 9.00%, 8.75%, 8.5% respectively. However, it is noted that the DISCOMS have already achieved lesser AT&C than the targeted loss level and took all the incentives as due under the Regulations. But in the next year, the target for Distribution Loss is considered at much higher level thereby providing higher incentives to the private DISCOMs.

## **PETITIONER'S SUBMISSION**

- 2.458 Against the claim of Rs. 275.12 Crores of DTL wheeling charges, as per the bills received, DTL has raised wheeling charges amounting to Rs. 274.89 Cr for FY 2019-20. while the balance of Rs. 22.60 Lakhs of DTL SLDC Charges for the month of Feb 2020 which have been inadvertently included under the DTL-Wheeling Charges head instead of DTL-SLDC Charges head.
- 2.459 It is clarified that, DTL-Wheeling charges are shown as Rs. 275.12 Crores and DTL-SLDC Charges as Rs. 2.55 Crores wherein Rs. 22.60 Lakhs of DTL SLDC Charges for the month of Feb 2020 are not included in Rs. 2.55 Crores of DTL-SLDC Charges and there is no double claim.
- 2.460 Regarding the projected amount of Rs. 287.74 Cr for FY 21-22, we have projected the amounts by escalating the amount paid in FY 2019-20 by approximately 5%.
- 2.461 The losses considered for FY 2019-20 are on actual basis. Further, Inter-State



- Transmission Loss of 184.90 MU and Intra-State transmission loss of 92.30 MU have been submitted in our FY 19-20 True Up petition in description but inadvertently the two losses have been mentioned vice versa.
- 2.462 The projected transmission loss includes 0.90% DTL loss and the remaining is PGCIL losses for FY 2021-22. With respect to the losses considered in the projections as 3.5%, as per CERC Sharing of Inter State Transmission Charges and Losses Regulations, 2020, Transmission losses for ISTS are calculated on all India average basis and since the time it has come into effect, the losses on weekly basis are varying from 3.1 % to 3.9 %. Hence, the actual losses shall be on higher side only.
- 2.463 Moreover, DTL SLDC releases the Regional Energy Accounts (REA) in which certain information is ex-bus and certain information is at NR/Delhi periphery. Also, source wise energy received at TPDDL periphery is not made available by SLDC to ascertain the exact losses. Hence, it is requested that Delhi SLDC may kindly provide the same.
- 2.464 TPDDL for FY 2019-20 has claimed Rs.275.12 Crore as DTL wheeling charges, against the bill raised by DTL amounting to Rs. 274.87 Crore towards wheeling charges (including incentive/ disincentive). Further, for FY 2021-22, TPPDL has projected an amount of Rs.287.74 Crore as DTL & SLDC charges.
- 2.465 As per SLDC data, the actual Intra-State Transmission losses are 0.90% for FY 2019-20, however, TPDDL has not specified any percentage for Intra-State Transmission Losses and has considered the Intra-Sate Transmission Loss as 184.88 MU for FY 2019-20. Further, for FY 2021-22, TPDDL has projected Transmission Losses @ 3.5% of PGCIL and DTL i.e. 363.97 MU.

#### **BYPL**

- 2.466 BYPL has considered the Intra-State Transmission Charges on the basis of audited data for FY 19-20. Further, the Petitioner has applied escalation of 11%. on actual transmission charges of FY 2020-21. The escalation is based upon the analysis of DTL ARR which has an escalation of ~15% in FY20 v/s FY19 Cost and ~25% in FY21 v/s FY 20 Bill.
- 2.467 The Intra-state Transmission Loss during FY 2021-22 has been considered @0.92% based on previous Tariff Order of the Commission.
- 2.468 BYPL is looking at all possible options/solutions to sort out the payment issues with DTL at the earliest. However, BYPL has been facing adverse financial condition since



FY 2009-10 primarily on account of a non-cost reflective Tariff and absence of timely and adequate recovery of accumulated Regulatory Asset. The same has constrained the capability of BYPL to make timely payments to Generation and Transmission Utilities including DTL.

2.469 Further, the matter regarding payment to DTL is pending before Hon'ble Supreme Court. There are several disputes pending before Petitioner and DTL before various fora, including the unilateral adjustment of subsidy amounts by Delhi Government/DTL.

#### **BRPL**

- 2.470 Our response to the comments, suggestions and issues raised by the stakeholder on Intra-State Transmission Charges are as follows:
  - (i) Petitioner has shown DTL-Wheeling charges only, the Petitioner has provided DTL Wheeling and DTL SLDC Charges also. Hence, the bifurcation of DTL Charges claimed in True-up are as follows:

Sr. No.	Particulars	Amt. (Rs. Cr.)
1.	DTL- Wheeling Charges	197.88
2.	DTL – SLDC Charges	3.62
	Total	201.50

- (ii) The SLDC charges, as approved for SLDC in their Tariff Orders, cannot be the basis for allowing the charges for BRPL as the same is contrary to the DERC (Levy and Collection of Fee and Charges by State Load Despatch Centre) Regulations, 2007 ("SLDC Regulations, 2007") and Directive of the Appellate Tribunal for Electricity in Judgment dated 11/11/2011 in O.P. No. 1 of 2011. In addition to the above, the SLDC has to act upon the directions issued by the Commission in terms of the Order dated 5/12/2013, which pertains to determination of ARR of SLDC for FY 2012-13. Commission by the said Order had directed SLDC to file separate petition for ARR for FY 2014-15.
- (iii) SLDC is the apex body constituted under Section 31 of the Act, to ensure integrated operation of the power system in a State. In terms of Section 32(3) of the Act, SLDC may levy and collect such fee and charges from the generating companies and licensees engaged in intra-State transmission of electricity, as may be specified by the State Electricity Regulatory Commission, as under:

- "32. Functions of State Load Despatch Centres ...
- (2) The State Load Despatch Centre shall-
- (a) be responsible for optimum scheduling and despatch of electricity within a State, in accordance with the contracts entered into with the licensees or the generating companies operating in that State;
- (b) monitor grid operations;
- (c) keep accounts of the quantity of electricity transmitted through the State grid;
- (d) exercise supervision and control over the intra-State transmission system; and
- (e) be responsible for carrying out real time operations for grid control and despatch of electricity within the State through secure and economic operation of the State grid in accordance with the Grid Standards and the State Grid Code.
- (3) The State Load Despatch Centre may levy and collect such fee and charges from the generating companies and licensees engaged in intra-State transmission of electricity as may be specified by the State Commission."
- (iv) In terms of Section 32(3) of the Act, the Commission has framed the SLDC Regulations, 2007. As such, SLDC was mandated to comply with the procedure prescribed under Regulation 4 and 5 of the SLDC Regulations, 2007, for approval of its ARR for FY 2017-18, as under:
  - "4. Levy of SLDC Charges...
  - (2) For the discharge of its functions as specified in Section 32 of the Act, the annual expenses incurred by the SLDC shall be recovered from the Beneficiaries using the Intra-State transmission system.
  - (3) The annual charges to be recovered by the SLDC shall include the component of Return on Equity/Investments and also the following expenses: a) Employee Cost; b) Administrative and General Expenses; c) Repairs and Maintenance Expenses; d) Depreciation; e) Advance against Depreciation; f) Interest and Finance charges; g) Interest on working capital, if any; h) Any other expenses incidental to discharging the functions of SLDC as deemed appropriate by the Commission."
  - (b) Regulation 5 of the SLDC Regulations, 2007 pertains to filing by the SLDC



and reads as under:-

- " 5. Filings by the SLDC...
- (8) Based on the information furnished by SLDC and after due examination, scrutiny and consultation process, the Commission will approve the annual budget covering the expenses of the SLDC and determine the SLDC Charges.
- (9) The SLDC charges so determined by the Commission shall be valid till the approval of next revision of charges.
- (10) In the event of non-revision of SLDC charges during any year, any variation (shortfall or excess) in recovery of SLDC charges, shall be carried forward to the next financial year and adjusted as may be decided by the Commission.
- (11) The SLDC shall submit periodic returns containing operational and cost data, as may be prescribed by the Commission.
- (12) All filings and application for determination of SLDC Charges shall be made in conformity with the stipulations made in these Regulations."
- 2.471 As evident from the above, SLDC was mandated to file an application for Determination of SLDC Charges. Accordingly, the Commission would have then allowed the SLDC Charges, in terms of the Application filed by SLDC.
- 2.472 It is therefore submitted that SLDC, being a statutory authority and nodal agency, erred in complying with the procedure of seeking determination of its legitimate charges as enumerated under the SLDC Regulations, 2007 and the directions of Commission in Order dated 5/12/2013 in Petition No. 38/2012. Accordingly, the Delhi Commission ought not to determine SLDC charges on an ad-hoc basis in contradiction to the specified mode.
- 2.473 Regarding bifurcation of Intra- and Inter- State Transmission losses during FY 2019-20, the Commission may consider the actual data as submitted by SLDC while Truingup of FY 2019-20. However, for FY 2021-22, BRPL has projected 0.90% of Intra-state losses based on past trends.
- 2.474 BRPL has been facing adverse financial condition since FY 2009-10, primarily on account of a non-cost reflective Tariff and absence of timely and adequate recovery of accumulated Regulatory Asset which had not been allowed by the Commission. The same has constrained the capability of BRPL to make timely payments to generation and Transmission utilities including DTL and has led to the accumulation



of alleged overdue which has been beyond the reasonable control of BRPL and not attributable to it.

- 2.475 At the outset, the matter regarding alleged outstanding overdue is pending before Hon'ble Supreme Court and there are several disputes pending between the Petitioner and DTL before various fora, including the unilateral adjustment of subsidy amounts by the Delhi Government and diversion of funds earmarked for subsidy which have been wrongly allocated to DTL. This is against the mandate of Section 65 of the Electricity Act, 2003 as well as directions issued by this Commission in various Tariff Orders, that subsidy has to be paid in advance to the Petitioner, which has on the contrary been unilaterally adjusted against the alleged dues of DTL.
- 2.476 Hon'ble Supreme Court vide its order dated 12/05/2016 directed BRPL to make payment of only 70% of current dues. Since Nov-2017, BRPL is paying 100% of the current dues of DTL. Accounting of the Subsidy amount released by the Delhi Government to DTL (as an interim measure) is being done and its adjusted towards the current dues of DTL in order to comply with the Orders passed by the Hon'ble Supreme Court. There seems to be a divergence of views and a dispute between DTL and BRPL, relating to accounting of the subsidy amounts which DTL is not treating towards the current dues, which apart from being unlawful is also an incorrect methodology adopted by DTL.
- 2.477 On the contrary, since BRPL has to meet and cater to power purchase obligations in respect of the benefit of subsidy provided to its consumers, therefore the subsidy amounts have to be treated as current revenue and accounted towards payment of current dues. Accordingly, subsidy amounts unlawfully diverted has to be treated as part of BRPL's current revenue.
- 2.478 Accordingly, BRPL has maintained a consistent stand of accounting the diversion of subsidy amounts towards current payments of DTL. Further BRPL, has also endeavoured to make additional payments to DTL, since June 18 onwards, which is over and above and in addition to the current dues payable to DTL as per the Chart below:

Rs. Cr.

Year	Amount Paid
FY 2018-19	100.00
FY 2019-20	57.50

Year	Amount Paid
Total	157.50

2.479 As illustrated in the Chart above, BRPL has made payment of an additional amount of Rs.157.50 Crores over and above the current dues from June 2018 onwards to establish its bonafide and intent to pay the overdues of DTL on an ability to pay basis. The status of 70% payment of current dues as on 31/03/2021 is as follows:

Rs. Cr.

DTL	Total	Payment Details							Payment		
	Dues		Subsidy Adjustment								%
	Jan'14 to	Amount	Total	Total	Total	Total	Total	Total	Total subsidy	Total	
	Mar'21	paid	subsidy	subsidy	subsidy	subsidy	subsidy	subsidy	Adjustment	payment	
		including	received	received	received	received	received	received			
		TDS	in FY	in FY	in FY	in FY	in FY	in FY			
		upto	15-16	16-17	17-18	18-19	19-20	20-21			
		Mar"21									
Α	В	С	D	E	F	G	Н	1	J=(D+E+G=H=I)	K= (C=J)	L=(K/B)
Wheeling	2,317	1,023	102	145	269	173	267	211	1,168	2,191	95%
Charges											

#### **NDMC**

- 2.480 The amount paid to DTL including SLDC charges may please be treated as Rs. 40.14 Crore as due to oversight same has been mentioned as Rs. 38.28 Crore. Accordingly, the power purchase cost, will increase by Rs. 1.86 Crore and which may be corrected as Rs. 972.89 Crore and revenue gap will now increase to Rs 137.50 Crore.
- 2.481 The Transmission loss considered for FY 2019-20 is matching with the figures provided by SLDC. NDMC has projected Intrastate Transmission Losses @ 0.92% for FY 2021-22. Any increase / decrease in Transmission losses will be adjusted in true up for FY 2021-22.

#### **COMMISSION'S VIEW**

- 2.482 The Commission determines the ARR for the DISCOMs as per the provisions of the Regulations. The Tariff Order is issued after prudence check of the Petitions submitted by the DISCOMs and after considering each element of cost projected in the petitions with due analysis and ensuring proper justification.
- 2.483 The Commission determines the transmission charges of DTL as per Regulations. Further, the transmission losses and availability are being considered as provided by Delhi SLDC. With regards to the dues to DTL by DISCOMs, it is pertinent to state that in case DISCOM do not pay State GENCO and DTL as per timelines mandated in the Tariff Regulations, 2017 then they are liable for LPSC as stipulated in the said



- Regulations. LPSC paid by DISCOMs to State GENCO and DTL is not passed through in their ARR.
- 2.484 A detailed methodology for computing the target for distribution losses has been explained in an explanatory memorandum issued by the Commission for the DERC (Business Plan) Regulations 2017 and DERC (Business Plan) Regulations, 2019.
- 2.485 Further, Directives has been issued in previous Tariff Order to DISCOMs to make timely payment of bills to all the Generating Companies and Transmission Utilities.
  No Late Payment Surcharge shall be allowed as a pass through in the ARR on account of delayed payments.
- 2.486 The DISCOMs are given an incentive if the distribution losses are reduced below the fixed target. If the losses are more than the target fixed, the loss above the target fixed is full to the account of the DISCOMs. The targets every year are progressively decreasing and it is expected that DISCOMs will achieve them. If the DISCOMs do not achieve the target, the financial impact will be to the account of the DISCOMs alone and will get reflected in the true-up of ARR of the respective DISCOMS.

## ISSUE 17: GROUP HOUSING SOCIETY TARIFF CHARGES

### STAKEHOLDER'S VIEW

- 2.487 As there is no method to calculate the individual load like total common load of the GHS, in this connection, then how will the GHS charge Fixed Charges from its individual members.
- 2.488 To Reduce the Fixed Charges for Single Point Delivery Supply for GHS to Rs. 50/- Per kW Per Month.
- 2.489 GHS have installed and are maintaining all the systems and bearing all the expenses but still the GHS is paying Fixed Charges at three times of normal domestic consumer, which is totally unjustified. Fixed charges should be abolished.

## PETITIONER'S SUBMISSION TPDDL

2.490 Single Point Delivery (SPD) connections to Group Housing Society (GHS) are sanctioned in compliance to prevailing Regulations. DISCOM charges Fixed Charges from the GHS as per provision in Tariff Order based on sanctioned load/contract demand. Calculating load of individual members as well as that of common services for charging Fixed Charges is under the purview of SPD.



- 2.491 The Commission has also provided the option for conversion of such single point connection to individual connection if they desire so.
- 2.492 TPDDL is billing all its consumers as per Tariff Order FY 20-21. Tariff determination and Tariff design for all consumer categories is the sole prerogative of the Commission.

#### **BYPL**

- 2.493 In terms of section 62 of the electricity Act 2003, the tariff determination for any category of consumer is the sole prerogative of the Commission. Further, the Commission in its Tariff Order dated 31/08/2019 has stated that the Single Point Delivery Supplier (Group Housing Societies) shall charge the Domestic Tariff as per slab rate of 1.1 to its Individual Members availing supply for Domestic purpose and Non Domestic Tariff for other than domestic purpose. Any Deficit/Surplus due to sum total of the billing to the Individual Members as per slab rate of tariff schedule 1.1 and the billing as per the tariff schedule 1.2 including the operational expenses of the Single Point Delivery Supplier shall be passed on to the members of the Group Housing Societies on pro rata basis of consumption.
- In addition, the Commission has approved the modalities for passing on the GoNCTD's subsidy on the existing tariff to the individual members residing in the Group Housing Societies. For purpose of the same, the actual consumption recorded from the meter of the individual members of the society must be taken and audited by the CAG empaneled auditor. Hence, the individuals residing in the GHS are eligible for the subsidy approved by GoNCTD subject to the adherence to the modalities approved by the Commission.
- 2.495 Further in terms of Regulation 13-15 of the DERC Supply code, 2017, Commission has approved the procedure for conversion from Single point connection to individual Connection.
- 2.496 In BYPL area, currently three group housing societies are complying with the directions of the Commission and getting the benefit of subsidy approved by GoNCTD to the domestic consumers.
- 2.497 The Central Government has been launching various schemes to strengthen the financial viability of the DISCOMs. However, those schemes exclude private DISCOMs although they are also similarly placed today (Huge RA and comparatively better

operational performance). We request for the Commission support in this direction that it represent before MoP, GoI for extending these supports to Delhi DISCOMs as well, which would ultimately benefit the consumers at large.

#### **BRPL**

- 2.498 With respect of the reduction of the Fixed charges, it is submitted that finalization of Tariff is sole prerogative of Hon'ble Commission.
- 2.499 Ideally the fixed cost should be recovered through fixed charges and variable cost should be recovered through energy charges of the tariff respectively.
- 2.500 The fixed charges as part of the Tariff are levied so as to be able to recover the fixed expenses/costs of DISCOMs. DISCOMs need to establish and maintain infrastructure and network corresponding to the Sanctioned / connected load of the Consumers to ensure uninterrupted power supply irrespective of the fact whether such load demand is actually used or not. But, the DISCOM is required to have such infrastructure in place. Same has also been approved by the Hon'ble Commission in Regulation 130 & Regulation 131 of DERC (terms & Conditions for Determination of Tariff) Regulations 2017. Extract of the same is reproduced below:-

"Regulation 130 – the Fixed Charge of the Distribution Licensee shall consist of the following components:

- (a) Capacity Charges of Generating Stations as approved/ adopted by appropriate Commission;
- (b) Capacity Charges of Transmission Licensee including Load Dispatch Charges Stations as approved/adopted by the appropriate Commission;
- (c) Fixed cost of Distribution Licensee:
- (i) Return on Capital Employed;
- (ii) Depreciation; and
- (iii) Operation and Maintenance expenses.

Regulation 131 – The Variable Charge of a Distribution Licensee shall consist of the following components:

- (a) Energy Charges (Power Purchase Cost excluding Capacity Charges);
- (b) Trading Margin, if any,; and
- (c) Open Access Charges, if any. "
- 2.501 Additionally, the present retail Tariff applicable in Delhi includes only a part of the



fixed cost into recovery as fixed charges, whereas major portion of the fixed cost is recovered through energy charge component of the retail tariff. This kind of tariff structure leads to mismatch in the cash flow of the utilities as the Distribution Licensee have obligations to pay fixed monthly charges to GENCOs & TRASNCOs irrespective of the quantum of power procured besides their own fixed cost liabilities. As the major part of fixed cost is recovered through Energy Charges and the monthly collection on account of energy charge is dependent on sales, which varies by more than 50% due to seasonal/weather conditions i.e., sales is maximum in Summer season & minimum in Winter season, therefore there is always a mismatch between the real fixed cost liability v/s the amount collected thereof through Tariff.

- 2.502 While we respect the views shared by the stakeholder, it is submitted that the facts presented and interpreted by the stakeholder is not entirely correct. The fixed charges (as determined by the Commission in the last tariff order) for domestic consumers ranges from Rs.20 /kW/month to Rs. 250/kW/month depending on the sanctioned load of respective consumer. Therefore, considering the fixed charges for all domestic consumers to be Rs.50/kW/month is factually not correct.
- 2.503 The comparison of individual domestic connection to CGHS connection is tabulated below:

Table 2. 1: Comparison for a 4 kW consumer consuming 800 units in a month

Tariff	Domestic	CGHS	Domestic	CGHS Bill (Rs.)
	Tariff	Tariff	Bill (Rs.)	
Fixed charges	50.00	150.00	200	600
Energy Charges				
0-200 Units	3.00	4.50	600	900
201-400 Units	4.50	4.50	900	900
401-800 Units	6.50	4.50	2,600	1,800
801-1200 Units	7.00	4.50	ı	-
1200+ Units	8.00	4.50	ı	-
RA Surcharge	8.00%	8.00%	344.00	336.00
PT Surcharge	5.00%	3.80%	163.40	159.60
E Tax	5.00%	5.00%	215.00	210.00
Voltage Rebate	0.00%	-3.00%	-	-108.00
Total Bill			5,064	4,818
Average Billing Rate			6.33	6.02

It may be noted that despite higher fixed charges for a CGHS connection the total bill for a CGHS connection is lower than domestic connection. Various benefits such as a

flat rate of Rs. 4.50 per unit is applicable to CGHS which is applicable for 201-400 consumption per month domestic consumer and voltage rebate of 3% is also applicable to CGHS. The DISCOMs charge consumer categories on the Electricity consumed in accordance with the Tariff determined by the Commission and that the DISCOMs cannot get involved into what CGHS charges from its consumers.

- 2.504 In case of CGHS societies, the fixed charges have been determined by the Commission to be Rs.150/kW/month at a flat rate. The most likely logic applied by the Commission in determining this fixed charge for CGHS is considering a mid-point between the range of Rs.20 /kW/month to Rs. 250/kW/month applicable to individual domestic consumers. This seems logical as it is safe to assume that within a CGHS society (which typically has hundreds of individual consumers) there would a mix of consumers with varying load profile which makes it logical to determine fixed charges at or around the midpoint.
- 2.505 The Central Government has been launching various schemes to strengthen the financial viability of the DISCOMs. However, those schemes exclude private DISCOMs although they are also similarly placed today (Huge RA and comparatively better operational performance). We request for the Hon'ble Commission support in this direction that it represent before MoP, GoI for extending these supports to Delhi DISCOMs as well which would ultimately benefit the consumers at large.

#### **NDMC**

2.506 The party is not in NDMC area

#### **COMMISSION'S VIEW**

- 2.507 The details of applicable electricity tariff for various categories of consumers have been dealt in Other Terms and Conditions of Tariff schedule of this Tariff Order.
- 2.508 Aggregate Revenue Requirement (ARR) of DISCOMs recoverable through Electricity
  Tariff has two parts i.e., Fixed Cost and Variable Cost. The Fixed Cost raised to
  DISCOMs from Generating Companies/ Transmission Companies includes Capacity
  Charges to Generating Companies/ Transmission Companies, Depreciation, O&M
  Expenses, Interest on Loan Expenses related to Infrastructure Cost of DISCOMs based
  on Sanctioned Load of consumers etc. and Variable Cost raised to DISCOMs from
  Generating Companies mainly includes Fuel cost of Generating Companies.
- 2.509 The Fixed Charges, as determined by the Commission mandated under Section 45 of the Electricity Act, 2003, are levied by DISCOMs so as to recover their above



mentioned Fixed Costs. These Fixed Costs have to be paid uniformly to Generating Companies and Transmission Companies irrespective of electricity consumption. Any under-recovery on account of these Fixed Charges shall have severe impact on cash inflows of DISCOMs and may disturb timely payments to Generation Companies and Transmission Companies.

- 2.510 Further, the non-payments of Fixed Charges by consumers leads to non-payment of Fixed Cost to Generation Companies and Transmission Companies by DISCOMs. It results into creation of vicious circle and disturbs the equilibrium of the Power Sector which may lead to non-availability of 24X7 uninterrupted power supply.
- 2.511 If Fixed Charges are not paid by consumers, then DISCOMs will default in paying Fixed Cost to Generating & Transmission Companies and DISCOMs will also be burdened with LPSC.
- 2.512 The Single Point Delivery Supplier (Group Housing Societies) shall charge the Domestic tariff as per slab rate of 1.1 to its Individual Members availing supply for Domestic purpose and Non Domestic Tariff for other than domestic purpose. Any Deficit/Surplus due to sum total of the billing to the Individual Members as per slab rate of tariff schedule 1.1 and the billing as per the tariff schedule 1.2 including the operational expenses of the Single Point Delivery Supplier shall be passed on to the members of the Group Housing Societies on pro rata basis of consumption.
- 2.513 Individual Domestic Consumers availing the supply at single point delivery through Group Housing Society, shall claim the benefit of subsidy, applicable if any, as per the Order of GoNCTD. Group Housing Society shall submit the details of eligible consumers with consumption details and lodge claim of subsidy on behalf of individual members from DISCOMs.
- 2.514 The Commission, for the ease of consumers, has uploaded on its website: Public Awareness Bulletin- 12 "Sample Electricity Bill for the Group Housing Society".

## ISSUE 18: EV CHARGING STATION

#### STAKEHOLDER'S VIEW

2.515 EV Charging tariff is very low and has no fixed charges. It is used by rich people. MoP, GoI has issued directions that upper limit of this Tariff can be 1.15 times cost of supply. DERC should increase this cost of supply to avoid misuse.



- 2.516 Subsidy shall be removed from EV Charging Tariff.
- 2.517 E.V. Charging discount should not be given as it burdens the consumers.

#### **PETITIONER'S SUBMISSION**

#### **TPDDL**

- 2.518 Section 61 (g) of Electricity Act 2003 mandates that Appropriate Commission while determining Tariff shall be guided by the principle that the Tariff progressively reflects the cost of supply of electricity and also, reduces and eliminates cross-subsidies within a time period as decided by the Commission. Even National Tariff Policy states that tariff design shall be linked to cost of service and Tariff thereof, progressively reflects the efficient and prudent cost of supply of electricity.
- 2.519 Accordingly, in line with the objectives of the Electricity Act, 2003 and National Tariff Policy, tariff of EV charging should be made equal or higher than the average cost of supply in the interest of consumers

#### **BYPL**

2.520 As per the provisions of the Electricity Act, 2003, determination of Electricity Tariff of all consumers irrespective of any category is the sole prerogative of the Commission.

#### **BRPL**

- 2.521 The Commission vide its Tariff Order dated 31/08/2017 had introduced a new Tariff Category for charging of batteries of E-Rickshaw / E-Vehicle at Charging Stations and also held that the Tariff for charging of batteries of E-Rickshaw / E-Vehicle at premises other than at Charging Stations shall be the same as applicable for the relevant category of connection at such premises from which the E-Rickshaw / E-Vehicle is being charged.
- 2.522 We appreciate the suggestion of the stakeholder regarding removal of Subsidy from EV Charging Tariff. Furthermore, the determination of electricity Tariff to be charged from a consumer is the sole prerogative of the Commission under Section 61, 62 and 45 of the Electricity Act, 2003.

#### **NDMC**

2.523 The party is not in NDMC area

#### **COMMISSION'S VIEW**

2.524 Increased usage of E-Vehicles will lead to a substantial reduction in consumption of conventional fuels such as petrol and diesel and the consequential pollution. Thus,



any major change in the existing tariff methodology for charging of E-Rickshaw/ E-Vehicle is not envisaged at this stage. In line with revised guidelines and standards on charging infrastructure for Electric vehicles, 2021 issued by MoP, GoI relevant clauses as stated under

#### "Objectives

(b) To promote affordable tariff chargeable from EV and charging station operators/owners

•••

- 7.1 The tariff for supply of electricity to EV public charging shall be determined by appropriate commission in accordance with tariff policy issued under section-3 of electricity act 2003 as amended from time to time.
- 7.2 Tariff applicable for domestic consumption shall be applicable for domestic charging."
- 2.525 In order to Promote Pollution Free Transportation and Clean Environment, the Commission has decided to continue with the existing Subsidized Tariff Rates for E-Rickshaw/E-Vehicle category.
- 2.526 DISCOMs should step up their enforcement activities to avoid misuse of E-vehicle charging facility. The Petitioner should make all efforts to prevent theft/pilferage of electricity by strengthening their enforcement activities without harassing honest consumers.

#### **ISSUE 19: E-BILL & ONLINE PAYMENT**

#### STAKEHOLDER'S VIEW

- 2.527 E-bill and Online payment be made mandatory as it is environment friendly.
- 2.528 To improve cash flow and for better revenue recovery, mandatory Online Payment for consumers above 10 kW or with bill more than Rs. 20,000/- should be done.
- 2.529 Cash collection more than Rs.4000/- should not be allowed because everyone has bank accounts.
- 2.530 To improve collection efficiency of DISCOMs and to reduce wastage of resources, online payment with bill more than Rs.25,000/- and higher sanctioned load be made mandatory.
- 2.531 Mandatory online payment and e-bill for consumer above 11 kW sanctioned load because it is hassle free, convenient, safe, time saving, environment friendly.
- 2.532 To improve cash flow and for better revenue recovery, mandatory online payment



- for consumers above 10 kW sanctioned load or with bill more than Rs.8000/- should be done to avoid late payment.
- 2.533 Online payment should be made compulsory for bill amounting to more than Rs. 10,000 or sanctioned load is more than 6kW because it is hassle free, convenient, safe, time saving, environment friendly.
- 2.534 E-bill be made mandatory for consumers with load 11 kW and above.
- 2.535 Bill amounting to more than Rs.4000 should be taken in part payment/cash as people in JJ Cluster colony don't have cheque books.
- 2.536 Collection efficiency is 99.5% but DISCOMs are collecting 101%.
- 2.537 Security should not be adjusted in the bill but directly credited in bank account of the consumer.

# PETITIONER'S SUBMISSION TPDDL

# 2.538 In this era of internet, DISCOMs sending paper electricity bills to lakhs of consumers every month means thousands of trees are cut every year just to send electricity bills to consumers. This wastage can be saved by sending a soft copy of the bill on email or WhatsApp. This can be made mandatory for those connections having sanctioned

- load of above 5 kW. These consumers, one can hope, to definitively have internet connectivity.
- 2.539 These consumers can as well be asked to pay bill by digital modes only like e-wallets, Net Banking, NEFT, RTGS, debit card etc. Following are the Benefits of e-payment for the consumers using it:
  - i) Hassle-free
  - ii) Safe & Secure
  - iii) Environment Friendly
  - iv) Saves Time
  - v) Cashback

This will help in improving collection efficiency of DISCOMs which in turn help consumer with reduced tariff burden.

#### **BYPL**

2.540 At present, any consumer of the Petitioner can request to opt for e-bill and discontinue their physical bills or may decide to continue with both formats. A numbers of consumers have already opted for e-bills and have decided to stop their



physical bills. However, this is still optional for all consumers. However, while considering to make e-bills mandatory, it may also need to be considered that there may be laked of consumers especially in the lower economic strata, who may still lack the technical resources to access e-bills.

- 2.541 Making mandatory E bill and online payment is the prerogative of the Commission. However, the online payment and e-bill facility should be optional as many consumers are not well acquainted with the internet usage and may face difficulty in accessing the e-bill or payment through online mode. Additionally, as per the direction of Commission, the cash payment of electricity bills at petitioner's counter is restricted to a limit of Rs 4000/-.
- 2.542 Making online payment mandatory is the prerogative of the Commission, though for ease of consumer only, as per the direction of Commission online payment system is already in place in BYPL, interested consumer can easily opt for any medium of online payment in BYPL's website and Mobile-APP.

#### **BRPL**

- 2.543 We hope the Commission considers making e-bill and online bill payment mandatory while issuing the Tariff Order.
- The stakeholder has submitted that in order to improve cash flow and have better revenue recovery, consumers having sanctioned load above 11 kW and/or electricity bill value more than Rs. 20,000/- should mandatorily make online payments. In this regard, the Commission has directed that there will be a cash limit of Rs.4000/- while accepting billing dues from consumers. This limit is also applicable in case of recovery of all types of dues including Late Payment Surcharge (LPSC), Misuse charges, theft charges etc. The limit for accepting payment through cash by the consumers at designated scheduled commercial bank branches shall be Rs. 50,000/-. Violation of this provision shall attract penalty to the level of 10% of total cash collection exceeding the limit. No authority in the DISCOM is permitted to waive this condition pertaining to cash collection. We expect that the Commission will give due consideration to the comments.
- 2.545 BRPL has put in place multiple options and interfaces to enable consumer make payment online such as:
  - 1. Payment through Unified Payment Interface (UPI) is already enabled at our web

site www.bsesdelhi.com and through our authorized collection agencies.

- 2. Dynamic UPI QR Code We have enabled Bharat QR Code since October 2017 and the QR code is printed on all the electricity bills regularly.
- 3. Debit / Credit Card Card payments are already enabled at our collection centers as well as at Website and collection agencies.
- 4. Internet Banking Internet banking payments are already enabled at our collection centers as well as at Website and collection agencies.
- 2.546 We have given the option to consumers to get e-Bill from application or through our website. However, we cannot make it mandatory because there are some remote areas where people are not digitalized and therefore it is not feasible for them to rely upon the E-Bills. Any delay in access of the bills may further lead to delay in revenue collection. Furthermore, it is the Commission's prerogative to decide whether to make e-bills mandatory or not.
- 2.547 We hope that the Commission will evaluate suggestion of making various mode of digital payments mandatory for connections with higher sanctioned load.
- 2.548 The stakeholder has submitted that online payment of bill should be done so that generator is paid on time. However, only Jhuggi connections should be given paper bills.
- 2.549 As a responsible corporate entity, the BRPL is well aware of the benefits (both environmental and commercial) of sending e-bills. BRPL has also made a written representation before the Commission in the past. At present, any consumer of the Petitioner can request to opt for e-bill and discontinue their physical bills or may decide to continue with both formats. Lakhs of consumers have already opted for e-bills and have decided to stop their physical bills. However, this is still optional for all consumers. The suggestion may be duly considered by the Commission. However, while considering to make e-bills mandatory, there may be lakhs of consumers especially in the lower economic strata who may still lack the technical resources to access e-bills.

#### **NDMC**

2.550 The party is not in NDMC area

#### **COMMISSION'S VIEW**

2.551 The e-bill and online payment along with other multiple mode of payment is



voluntary for customers. Consumer can pay the bill by Cash, Cheque, Demand Draft, Money Order or through electronic modes. The date of realisation of cheque or Three (3) days from the submission of cheque shall be deemed to be the date of receipt of the payment provided that the cheque is not dishonoured.

- 2.552 Provided that if cheque of a Consumer dishonoured for Two (2) occasions in any Financial Year, then such Consumer shall not have facility of paying electricity bill through cheque for balance period of Financial Year. Provided further that cash payment limit for each monthly bill shall not exceed Rs 5,000/- or as may be decided by the Commission from time to time.
- 2.553 Accordingly, the Directive has been issued regarding the Cash Collection in current Tariff Order, as follows:

"No payment shall be accepted by the Distribution Licensees from its consumers at its own collection centres/mobile vans in cash towards electricity bill exceeding Rs. 4,000/- except from blind consumers, for court settlement cases & payment deposited by the consumers at designated scheduled commercial bank branches upto Rs. 50,000/-. Violation of this provision shall attract penalty to the level of 10% of total cash collection exceeding the limit."

- 2.554 Further, in this Tariff Order the Commission has mandatorily made the payment of monthly electricity bills of all categories of consumers except Domestic, Agriculture & Mushroom Cultivation exceeding Rs. 20,000/- digitally through various platforms like NEFT, RTGS, IMPS, Credit Card, Debit Card, Wallets (like PayTM, Google Pay) etc.
- 2.555 When collection exceeds the Normative target of 99.5% the benefit uptil 100% is shared between Distribution Licensee and consumer. The treatment of security deposit and its interest thereof is governed by provisions indicated in DERC (Supply Code and Performance Standards) Regulations, 2017.

#### **ISSUE 20: MISCELLANEOUS**

#### STAKEHOLDER'S VIEW

- 2.556 Some people are using Domestic connection for Non-Domestic purpose.
- 2.557 Defaulters should not be given rebate benefits. Their subsidy should be stopped.
- 2.558 Reconciliation statements of the expenditure should be provided to the stakeholder.
- 2.559 In rural areas, new connection facility should be simplified.
- 2.560 Even after 18 years, DISCOMs are still not under RTI Act, therefore data authenticity



- is at stake and there is revenue gap.
- 2.561 DISCOMs own consumption is at zero rate but status of electricity tax is not provided.
- 2.562 Direct DISCOMs for tracing defaulters, they should have their details like mobile no.Aadhar and Pan Card details etc. in their records.
- 2.563 Strict rules to be made for tracing the defaulters.
- 2.564 Direct DISCOMs to take Aadhar and PAN details at the time of giving new connection to avoid harassment of honest applicants from the recovery of dues left on the premises, where a new connection is applied and also help in recovery suits filed against the actual defaulters.
- 2.565 Aadhar, mobile no. and PAN details be made mandatory for Application of new connection.
- 2.566 DERC should direct DISCOMs to keep Aadhar, mobile no. and PAN details of all consumers for tracing defaulters who have left dues thus avoiding new connection applicants to pay them.
- 2.567 DISCOMs to take Aadhaar, mobile no. and PAN details of all the applicants at the time of giving new connection to avoid harassment of honest applicants from the recovery of dues left on the premises where a new connection is applied and also help in recovery suits filed against the actual defaulters.
- 2.568 Defaulters should not be given rebate benefits. Their subsidy should be stopped.
- 2.569 Tariff Order should be issued on 1<sup>st</sup> April of every financial year so that one Tariff is applicable for one financial year.
- 2.570 DERC should issue Tariff for 5 years instead of one year like Mumbai.
- 2.571 Five years Tariff should be issued for better clarity and long term planning.
- 2.572 Public Utilities should not be given cross subsidy as they are government owned.
- 2.573 Hon'ble APTEL Judgments should be strictly implemented.
- 2.574 Compliance to Regulatory Directives to be ensured for Timely payment to Central and State Generating Stations and Transmission Utilities.
- 2.575 Theft cases and misuse of electricity should be carefully examined and stopped.
- 2.576 Un-authorized use of electricity by authorized occupant of the flat should be checked and stopped by the DISCOMs.
- 2.577 Effects of fumes emitted out of thermal plants in Delhi should be taken into consideration in respect of Pollution and health hazard created by it.



- 2.578 Direction of APTEL in various Appeals for Tariff for FY 2021-22 to be implemented.
  - i) Collection Efficiency and Distribution Loss Target
  - ii) ARR FY 2021-22
- 2.579 Aadhaar, mobile no. and PAN details of all the applicants at the time of giving new connection to avoid harassment of honest applicants from the recovery of dues left on the premises where a new property purchase and a new connection is applied and help in recovery suits filed against the actual defaulters
- 2.580 More than One Crore rupees should not be allowed for legal expenses.
- 2.581 While purchasing a new property, how to check and clear 20-30 years old outstanding dues.
- 2.582 While purchasing a land, they have to submit the scheme to DTL and network up gradation cost has been included.
- 2.583 As per DERC Order 2017 as amended time to time, for getting new connection 500 sq. mtr. area for transformer should be provided by the consumer earlier it was 300 sq. mtr. Now it is defined as 1000 covered area. Due to this consumers are not getting new connections. Parking area is included under covered area. This is creating problems for getting new connections as RWA don't have space to provide.
- 2.584 New meter should be installed on the same day, after removing the temporary meter from the new construction site. At present the new connections is provided after the gap of 8-10 days.
- 2.585 Meters are running fast due to neutral looping. DISCOMs are making unearned profits. Meters are doctored so that they cannot be checked.
- 2.586 While constructing additional floors on the existing house, sometimes the wires touches the walls of the house, as the connection was old and given at ground floor.
  Due to this consumer are facing problems in getting new connections.
- 2.587 DISCOM is refusing to give new connection and charging commercial Tariff from the consumers who are doing small business with one or two machines in their house.
  But as per DDA guidelines factory having 9 workers or having 11 kW meter are allowed.
- 2.588 Removing and Installing of Temporary connections again and again should be stopped.
- 2.589 Problem in getting temporary connection.



2.590 DISCOM charged for shifting of meter, it should not be charged.

#### PETITIONER'S SUBMISSION

#### **TPDDL**

- 2.591 Tariff determination and Tariff design for all consumer categories are the sole propagative of The Commission.
- 2.592 Electricity Tax is levied by MCD in accordance with its Delhi Municipal Corporation Act.
- 2.593 The Commission always does prudence check at the time of True-Up.
- 2.594 DISCOMs are not under RTI Act.
- 2.595 Sometimes outstanding dues on premises remain unrecovered due to consumer default and it is not always possible to recover without establishing the liability on the defaulter who has left the premises. Such recovery suits also take time and sometimes do not give the desired result of dues recovery as the defaulter cannot be pinned due to lack of documents that can identify him like Aadhar, Mobile no and PAN details. Whenever a consumer applies for new connection, DISCOM checks the dues on premises applied for and the applicant has to pay these dues to get the new connection. This is unnecessary burden and harassment for the applicant.
- 2.596 As regards to stakeholder's comment on consumer engaging in theft of Electricity, the burden of which is passed on to other consumers. Therefore, all such consumer should not get the following benefits if they engage in Payment Default of Theft of Electricity:
  - Such Consumers should be charged on Flat Tariff corresponding to Highest Slab.
  - ii) No TOD or Other Rebate should be provided.
  - iii) No Security Interest should be provided.
  - iv) LPSC to be charged on monthly basis.
  - This will help in reducing the ARR of DISCOMs and also the burden of honest paying consumers.
  - 2.597 Legal Provisions in Electricity Act, 2003, National Tariff Policy 2016 and Appellate Tribunal for Electricity order dated 11/11/2011, provides that the State Regulatory Commissions should issue Tariff Order of the licensee before 1<sup>st</sup> April of the Tariff Year. Regarding Tariff Order to be issued on 1st April of every financial year, TPDDL agrees to the suggestion and it is in overall consumer interest and that of overall

power sector.

- 2.598 Timely issue of tariff order not only helps DISCOMs in maintaining business financial sustainability but also help preventing the carrying cost burden on the consumers.
- 2.599 Further, Issue of Tariff Schedule for entire MYT period brings clarity to consumers as well DISCOMs for long term planning. Industrial and commercial consumer can estimate in advance regarding its input cost of electricity and thereby plan for future productions.
- 2.600 Timely release of Tariff Order is an important element for recovery of ARR. We request to release tariff order for 21-22 at the earliest so that required ARR is recovered in timely manner and on Financial Year basis. MoP,GoI vide communication no. 23/02/2021-R&R [257091) dated 1/04/2021 has released advisory in this regard. Further, appropriate and suitable provisions for this exists in Electricity Act,2003 and Tariff Policy,2016.
- 2.601 TPDDL agrees that 5 years Tariff should be issued. It is in overall consumer interest and Delhi Power Sector.
- 2.602 Fixed charges as part of Tariff is levied so as to be able to cover the fixed expenses / costs of DISCOMs. DISCOMs need to establish and maintain infrastructure and network corresponding to the Sanctioned / connected load of the Consumers to ensure uninterrupted power supply irrespective of the fact whether such load demand is actually used or not but the DISCOM is required to have such infrastructure in place.

#### BYPL

- 2.603 The issue raised by the Stakeholder regarding safety measures pertains to M/s BRPL and hence is not commented upon by BYPL.
- 2.604 With respect to the stakeholder responses on Costly Tariff for High usage domestic Consumer, it is submitted that Tariff determination is sole prerogative of the Commission. We request the Commission to consider the comments of the Stakeholder.
- 2.605 We would like to say that theft issue applies to the entire service sector (e.g. water, telephone, railways, road transport, etc.), Taxes (e.g. Income tax, Custom and Excise, Sales Tax, VAT, property Tax, etc.). The electricity sector cannot be isolated from this menace. Carrying out more load shedding in high loss/theft area will not be



- appropriate as the honest consumers in these areas will also suffer without being at fault. BYPL is making efforts to prevent theft of electricity by strengthening their enforcement activities without harassing the honest paying consumers.
- 2.606 Given this background control of power theft needs active participation and support from all the stakeholders including Government, public representatives, Citizens, RWAs and NGOs reinforced with effective legal and enforcement framework
- 2.607 BYPL is providing new connections as per the Regulation 11 of DERC (Supply Code and Performance Standards) Regulations, 2017. All processes regarding documentations of the consumers, dues transfers are being followed with respect to these regulations only.
- 2.608 Regarding the issue of paying dues due to nonpayment of previous dishonest consumer, it is submitted that this issue of honest vs. dishonest consumer equally applies to the entire service sector (e.g. water, telephone, railways, road transport, etc.). The electricity sector cannot be isolated from this menace.
- 2.609 BYPL provide new connections as per the Regulation 11 of DERC (Supply Code and Performance Standards) Regulations, 2017. All processes regarding documentations of the consumers, dues transfers are being followed with respect to these regulations only.
- 2.610 With respect to the stakeholder comment on Defaulting consumers should not be given rebate benefits, the subsidy is approved by the GoNCTD in terms of section 65 of the Electricity Act 2003. Currently, there is no differentiation in providing subsidy benefit on the basis of honest consumers and defaulting consumers. Any eligible consumer whose consumption falls under the criteria specified by the GoNCTD is getting the benefit of subsidy. We appreciate the concern raised by the stakeholder on exclusion of subsidy benefit to defaulting consumers as on one hand such consumers are getting the subsidy benefit and on other hand they are burdening the honest consumers in Tariff. Also, the subsidy is the prerogative of the State Government.
- 2.611 We appreciate the concern raised by the stakeholder w.r.t. finalization of tariff and issuance of Tariff Order at the beginning of the Financial year i.e. 1/04/2021. Further, we would like to submit that the as per section 63 of Electricity Act, 03 finalization of tariff is sole prerogative of the Commission.



- 2.612 Regarding the concern raised by the stakeholder w.r.t. the tariff finalization of 5 years, As per section 63 of Electricity Act, 2003, finalization of tariff is prerogative of the Commission.
- 2.613 Regarding no subsidy disbursal for consumption of more than 300 units, the mechanism of the subsidy disbursal is under the purview of the Delhi Government and determination of Tariff is sole prerogative of Commission.
- 2.614 With respect to the finalization of Tariff and Cross subsidy, the section 61 (g) of Electricity Act 2003 mandates that Appropriate Commission while determining Tariff shall be guided by the objective that the Tariff progressively reflects the cost of supply of electricity and also reduces and eliminates cross subsidies within the specified period. Accordingly, for achieving the objective, National Tariff Policy laid down the principle that the Appropriate Commission would notify a roadmap such that tariffs are brought within ± 20% of the average cost of supply and the road map would also have intermediate milestones, based on the approach of a gradual reduction in cross subsidy.
- 2.615 The issue of cross subsidy stems from the historical Tariff trends and with its prerogative to determine Tariffs, the Commission has been working towards removing this shortcoming. However, the Commission is bound to avoid tariff shocks for domestic, low income and agricultural consumers and therefore the work of eliminating cross subsidies is still in progress
- 2.616 Regarding Petitioner's claim for implementation of APTEL Judgments and past period claims, it is submitted that, only after detailed deliberation on the issues, the APTEL vide its various judgments has issued specific directions to the Commission which the Commission is legally bound to implement. Accordingly, the Petitioner in its Petition has prayed for implementation of various Judgments passed by the APTEL and allowance of its entitlement in the Tariff Order.
- 2.617 As regards to stakeholder's comment on Compliance to Regulatory Directives, response is as follows
  - Timely payment to Central and State Generating Stations and Transmission Utilities: The matters pertaining to payment to Generating Stations and Transmission Utilities are presently sub-judice before Hon'ble Supreme Court in the matter of W.P. 105 of 2014 and APTEL in the matter of Appeal Nos. 27,

- 28 & 32 of 2014. Without prejudice to the Petitioner's submissions made in this matter, it is submitted that BYPL endeavor to make timely payment to Central and State GENCOs and Transmission Utilities against current dues in compliance the Hon'ble Supreme Court's Order dated 23/03/2014 and has been apprising the Commission of the same from time to time.
- by the Commission is in overall consumer interest as it will prevent additional carrying cost burden on consumers. The APTEL has observed in its judgments that its judgment/ orders are to be implemented promptly, in cases, where its judgments have been passed and no stay order has been granted by Hon'ble Supreme Court. Even the mere pendency of an appeal against APTEL judgment is not an excuse for its delay in implementation or non-implementation.
- iii) Only after detailed deliberation on the issues, APTEL vide its various judgments has issued specific directions to the Commission which the Commission is legally bound to implement. Accordingly, the it is prayed to implement various Judgments passed by the APTEL and allowance of its entitlement in the Tariff Order.
- 2.618 Further, the issue wise detailed submissions along with computation of financial impact are provided in Chapter 3B of the ARR/True-up Petition which is not reiterated for the sake of brevity.
- 2.619 As regards to stakeholder comment on Collection Efficiency and Distribution Loss Target, the incentive due to overachievement of Collection efficiency target, it is submitted that the Petitioner computes the incentive sharing mechanism on account of overachievement w.r.t. Collection Efficiency target as per DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017.
- 2.620 As regards the stakeholder's comment on Collection efficiency target to be fixed at 100% and revision in Distribution Loss target, it is submitted that the Collection Efficiency of 99.50% and Distribution Loss target for the control period has been specified by the Commission after considering contentions, submission and suggestions by the stakeholders. Further, the Commission may revise/relax/review the said targets/norms specified in the Business Plan Regulations, 2019 in view of Force Majeure conditions.

- As regards the stakeholder's comment ARR FY 2021-22, It is submitted that the projection of all the expenses and revenue for FY 2021-22 is based on the principles and methodology specified in the Tariff regulations, 2017 in line with the operational parameters/performances specified in Business Plan regulations, 2019. Any relaxation/revision/modification in targets/norms as provided in the aforesaid Regulations may be done by the Commission in view of Force Majeure conditions.
- 2.622 Further, all assumptions/ considerations while projecting the expenses and revenue are explained in detail in the Petitioner's submissions made before the Commission.
- 2.623 Further with respect to the stakeholder comment regarding difficulties faced by the BYPL as serving in the east Delhi & reduction of power purchase cost, it is submitted that BYPL has also taken various steps for closing down /exit of PPA from such high cost and inefficient power stations. Further, the Petitioner has also approached various forums at both central and State level including submission of its comments on the Petitions filed by various Central /State Generating and Transmission utilities for consideration of the Regulatory Commissions.
- 2.624 Further determination of any category and slab of the tariff is the sole prerogative of the Commission.

#### BRPL

- 2.625 There is no link between information and revenue gap every year. The Commission regularly seeks various data/ information and published publically every year, hence data authenticity has no relevance as all the data exist in public domain.
- 2.626 Regarding reported CA No. to detect electricity misuse by Domestic category for non-domestic purpose, the suggestion of penal amount realization from such consumer is highly appreciated.
- 2.627 BRPL will take each and every possible steps to check misuse of electricity supply by some dishonest consumers.
- 2.628 We appreciate your concern relating to reduction in global warming.
- 2.629 As regards to stakeholder comment on consumers engaged in theft of Electricity or payment defaulters be disallowed the benefits of lower slabs in Domestic category and be charged only on the highest slab of Domestic category, BRPL will take each and every possible survey and steps in order to check misuse of electricity supply being taken up by some dishonest and irresponsible consumers. Also, DISCOMs



charge consumer categories on the electricity consumed in accordance with the Tariff determined by the Commission. The stakeholder's plea may be duly considered by the Commission.

- 2.630 As regards to stakeholder comment on Tracing of payment defaulters and DISCOMs may be directed to keep details like Mobile no., Aadhar details or PAN card details in their records, BRPL agrees that dishonest consumers like those not paying their dues on time or those who resort to the unauthorized use of electricity pose an undue burden on honest consumers. BRPL has a dedicated team of enforcement professionals whose sole aim is to reduce and arrest loss occurring due to theft / unauthorized use of electricity. Our technical, as well as commercial losses, have been drastically reduced from over 50% at the time privatization to about 8.58% at present. The benefit of such a drastic reduction in losses has directly benefited honest consumers by way of reduced Tariff burden.
- 2.631 The set of identification documents/address proofs that the Petitioner can collect/demand from consumers are mandated by the provisions of the DERC Supply Code Regulations. As per the prevailing norms, both PAN and Aadhar card are accepted but are not mandatory. The Petitioner is not at the liberty to decide which documents may be sought from consumers applying for new connections. However, we trust that suggestions will be duly considered by the Commission.
- 2.632 As regards to stakeholder comment on issue of recovery of pending dues against any specific property/ premises and the DISCOM's insistence of recovery of such dues from the new owner, we understand the stakeholder' viewpoints. However, in this regard it may also be noted that electricity dues are statutory in nature under the Electricity Act. Under the provisions of the Supply Code Regulations, Regulation 19 sub-regulation (3) and (4) deals with generation of final bill and no-dues certificate. The excerpt of the said regulation is reproduced below:
  - "19. Termination of Agreement: -
  - ...(3) In all cases of termination of Agreement under sub-regulation (2) (ii), the Licensee shall arrange for special meter reading, at a mutually acceptable date and prepare final bill. Such bill shall be stamped as final bill. The agreement shall be terminated only on payment of final bill.
  - (4) On receipt of the payment of the final bill, the Licensee shall issue receipt

with Final Bill stamped on it. This receipt shall be treated as "No dues certificate". "

- 2.633 The above regulation, clearly imparts a duty upon an existing consumer to terminate his existing connection by requesting a special reading and generation of the final bill. This bill, in itself serves the purpose of a 'No dues certificate'. It is always advisable for any person acquiring any property to obtain the original no dues certificate / final bill from the seller of such property. Adhering to this process will not only ensure that the said premises are free from all electricity related dues, but at the same time will greatly ease the process of getting a new connection by the new owner.
- 2.634 From the above, it is also clear that the onus of due-diligence is clearly on the person acquiring / buying a property / premise and not on the DISCOM. It therefore, would not be justified that the DISCOM is mandated to track down any previous owner for recovery of any pending dues.
- 2.635 Regarding issue multiyear Tariff for five years instead of annual tariff determination,
  Regulation 11 of the DERC (Terms and Conditions for Determination of Tariff)
  Regulations, 2017 provides as under:
  - "11. The Distribution Licensee shall submit Annual Tariff Petition, at least one hundred and fifty (150) days prior to the end of the relevant Financial Year which shall contain:"

Furthermore, Section 64(3)(a) of the Electricity Act, 2003 provides as under: "Section 64 (Procedure for Tariff Order):

- (3) The Appropriate Commission shall, within one hundred and twenty days from receipt of an application under sub-section (1) and after considering all suggestions and objections received from the public, -
- (a) issue a tariff order accepting the application with such modifications or such conditions as may be specified in that order;"

A conjoint reading of the above two provisions clearly indicates that the Commission should come out with a Tariff Order by March.

2.636 Further, it is submitted that the determination of electricity Tariff to be charged from a certain category of consumer is the sole prerogative of the Commission under Section 45 of the Electricity Act, 2003. we trust the same shall be duly considered by

the Commission itself.

#### **NDMC**

- 2.637 NDMC is taking prompt action against defaulters.
- 2.638 The party is not in NDMC.

#### **COMMISSION'S VIEW**

- 2.639 The new and existing connections shall be as per procedure specified in Chapter-3 of DERC (Supply Code and Performance Standards) Regulations, 2017. The said Regulation shall be applicable for New and existing connections, agreement, metering, billing and payment, disconnection and reconnection, Unauthorised use, theft, Complaint handling procedure and overall standards of performance.
- 2.640 The Commission exercises prudence check on the expenses that are incurred or allowed to be incurred by the Utilities for approval of O&M expenses during a control period. O&M expenses are a controllable parameter in terms of *DERC (Terms & conditions for Determination of Tariff) Regulations, 2017*, and any surplus or deficit on account of O&M expenses shall be to the account of the Licensee and shall not be trued up in the ARR.
- 2.641 The Commission while determining the norms for O&M expenses in its Business Plan Regulations, 2017 has not considered the legal expenses as it shall be allowed based on prudence check in true up of ARR for the relevant year.

#### A3: TRUE UP FOR FY 2019-20

#### **BACKGROUND**

- 3.1 The True up of FY 2019-20 shall be considered in accordance with the provisions of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 and DERC (Business Plan) Regulations, 2017.
- 3.2 The Commission was carrying out verification of Books of Accounts of Distribution Licensees, however from FY 2016-17, the Commission started Regulatory Audit for verification of Books of Accounts of Distribution Licensees through C&AG empanelled Auditor. Similarly, for FY 2019-20, Commission floated tender twice for the appointing C&AG empanelled Auditor for verification of Books of Accounts of Distribution Licensees, but the bids could not be finalized even till April '21 due to procedural and Technical issues with the tender. Apprehending problem in tender finalisation, the Commission started in-house verification of Books of Accounts for FY 2019-20 from March '21 onwards, however, decision of in-house verification instead of Regulatory Audit by C&AG empanelled Auditors, was taken in the month of June '21. If, any, variation/deficiency in the in-house verification is being noticed in future it will be dealt accordingly.
- 3.3 The Commission has conducted various prudence check sessions with the Petitioner for True-up of various parameters of ARR for FY 2019-20 submitted in the Petition. Wherever required clarifications were sought on various issues from the Petitioner in accordance with the applicable principles laid down under the DERC (Terms and Conditions for Determination of Tariff) Regulations 2017, DERC (Business Plan) Regulations, 2017 and with respect to the Books of Accounts of the Petitioner maintained as per Companies Act. The Commission has considered all information submitted by the Petitioner as part of Tariff Petition, Audited Accounts for past years, response to queries raised during discussions and also considered the stakeholder's submission during Virtual Public Hearing process and those submitted in written for finalization of the Tariff Order as per the principle laid down under DERC (Terms and Conditions for Determination of Tariff) Regulations 2017 and DERC (Business Plan) Regulations, 2017.

#### **PRIOR PERIOD ISSUES**

3.4 The Petitioner, as part of the petition filed before the Commission had submitted its claim on the following issues as tabulated below:

Table 3. 1: Directions Of Hon'ble APTEL Given In Various Judgments

Sr. No	Issue	Date of Judgment	nt Direction to the Hon'ble Commission	
		October 6, 2009 (Appeal No. 36 of 2008)	To allow the Capitalisation based on Electrical Inspector (EI) Application plus 15 days	
1.	Deferment of Capitalisation based on El	March 2, 2015 (Appeal No. 177 of 2012)	To conduct physical verification of assets and complete exercise within 6 months	
	Certificate	September 30, 2019 (Appeal No. 246 of 2014)	Issue of Capitalisation is required to be re- examined by the Commission in consideration of all facts and figures and is required to be allowed on actual basis in line with Regulations.	
2.	Disallowance of	October 6, 2009 (Appeal No. 36 of 2008)	To allow the impact based on comparison with NDPL prices	
2.	REL Purchases	March 2, 2015 (Appeal No. 177 of 2012)	To provide all the data for comparison within a month of receipt of requirement by the Petitioner	
		October 6, 2009 (Appeal No. 36 of 2008)	True-up rate of interest of loans based on variation in SBI PLR	
3.	Cost of Debt	November 28, 2014 (Appeal No. 61 of 2012)	To true-up the rate of interest as SBI PLR has varied by more than +/-1%	
		February 10, 2015 (Appeal No. 171 of 2012)	To true-up the rate of interest pertaining to working capital loans from FY 13 to FY 15 based on actuals.	
		March 2, 2015 (Appeal No. 177 of 2012)	To true-up the rate of interest as SBI PLR has varied by more than +/-1%	
4.	Repayment of	November 28, 2014 (Appeal No. 61 of 2012)	To consider repayment of loans while computing WACC	
	loans	March 2, 2015 (Appeal No. 177 of 2012)	To consider repayment of loans while computing WACC	
		May 31, 2011 (Appeal No. 52 of 2008)	To consider the working capital in debt-equity ratio of 70:30	
5.	Working Capital	November 28, 2014 (Appeal No. 61 of 2012)	Implement the directions in letter and spirit	
		March 2, 2015	Implement the directions in letter and spirit	

Sr. No	Issue	Date of Judgment	Direction to the Hon'ble Commission
		(Appeal No. 177 of 2012)	
6.	Re-casting of means of finance based on actual consumer	February 23, 2015 (Appeal No. 109 of 2014)	Matter remanded giving liberty to the DISCOMs to furnish the accounts showing that the excess amount of consumer contribution has been duly considered in ARR from FY 03 onwards in reducing Retail Supply Tariffs.
	contribution capitalised	May 15, 2017 (Appeal No. 103 of 2017)	Direct to follow instructions given in Judgment dated February 23, 2015
		Oct 6, 2009 (Appeal 36 of 2008)	To review distribution loss trajectory from FY 2007-08 to FY 2009-10 based on DISCOMs representation.
7.	Revision of Distribution loss	November 28, 2014 (Appeal No. 61 of 2012)	To review distribution loss trajectory from FY 2007-08 to FY 2009-10 based on DISCOMs representation.
		March 2, 2015 (Appeal No. 177 of 2012)	To review distribution loss trajectory from FY 2007-08 to FY 2009-10 based on DISCOMs representation.
8.	AT&C Loss for FY 2011-12	November 28, 2014 (Appeal No. 61 of 2012)	To consider the AT&C Loss for FY 2011-12 as per letter dated March 8, 2011
9.	Computation of AT&C Loss for FY 2009-10	November 28, 2014 (Appeal No. 61 of 2012)	To recompute the AT&C losses for FY 2009-10 using actual kWh figures as recorded in Para-4.8 of the Impugned order
10.	Non-Revision of AT&C Loss for FY 2012-13 and FY 2013-14	March 2, 2015 (Appeal No. 177 of 2012)	To set a reasonable loss trajectory and revise the AT&C Loss trajectory from FY 2012-13 to FY 2014-15 by a percentage of 1.05%, 1.2% and 1.25%.  To revise the collection efficiency
		July 30, 2010 (Appeal No. 153 of 2009)	To allow the carrying cost in debt-equity ratio of 70:30 by considering prime lending rates
11.	Lower rates of carrying cost	November 28, 2014 (Appeal No. 61 of 2012)	To allow the carrying cost in debt-equity ratio of 70:30 by considering prime lending rates
		March 2, 2015 (Appeal No. 177 of 2012)	To allow the carrying cost in debt-equity ratio of 70:30 by considering market lending rates
12.	Financing cost of LPSC based on SBI PLR	March 2, 2015 (Appeal No. 177 of 2012)	To allow LPSC at prevalent market lending rates
13.	Efficiency factor for FY 11	March 2, 2015 (Appeal No. 177 of 2012)	To allow the impact on account of arbitrary determination of efficiency factor for FY 2010-11



Table 3. 2: Impact as claimed on account of implementation of Hon'ble APTEL judgments

Sr. No.	Particulars	Principal	Interest	Total
1.	EIC Deferment and Physical Verification			
2.	REL Disallowance			
3.	Correction in quantum and funding of Working Capital (WC)	2627	5705	8333
4.	Consideration of repayment of loan			
5.	True-up of Interest rates of debt			
6.	Correction of Consumer Contribution		1	
6A	Net-worth computations			
7.	Revision in Distribution Loss	161	612	773
8.	AT&C Loss for FY 2011-12	151	331	483
9.	Computation of AT&C Loss for FY 2009-10	3	11	14
10.	Non-revision of AT&C Loss from FY 2012-13 to FY 2013-14	333	534	866
11.	Carrying cost to be allowed in debt- equity ratio of 70:30	2459	344	2803
12.	Financing cost of LPSC based on SBI PLR	26	74	100
13.	Efficiency factor for FY 2010-11	16	41	57
14.	Total	5776	7652	13428

Table 3. 3: Amount as claimed under Review petitions before the Commission

Sr. No.	Particulars	Principal	Interest	Total
Α.	Review Petition No. 30 of 2018			
1.	Disallowance of PP Cost on MOD	52	74	126
	basis during FY 14	32	74	120
В.	Review Petition No. 63 of 2019			
1.	Error in considering depreciation in	29	11	41
	Table no. 3.134 of Tariff Order			
2.	Property tax for FY 2016-17	16	9	26
3.	Carrying cost on Anta, Auraiya and	0	286	286
	Dadri Gas Stations			
4.	Erroneous computation of deemed			
	revenue in excess of 1% cap on billing	26	10	37
	during FY 2017-18			
5.	Erroneous disallowance of water	2	1	3
	charges during FY 2017-18	_	_	_
6.	Net Metering during FY 2017-18	0	0	0
7.	Sub-total	74	318	392
C.	Review Petition in respect of TO dt			
	28.08.2020			
1.	Error in computation of carrying cost	57	8	65
	at Table-3.4 of Tariff Order	37	8	03
2.	Non-consideration of force	17	4	20
	scheduling for power purchase	17	4	20

Sr. No.	Particulars	Principal	Interest	Total
3.	Power Purchase cost of Rs. 6 Cr. omitted for power purchase cost during FY 2018-19	6	1	8
4.	Wrongful consideration of energy input-DIAL Solar considered in petitioner's energy input	3	1	3
5.	Sub-total	83	14	96
	Total	209	405	614

Table 3. 4: List of various Appeals pending adjudication before APTEL

Sr. No	Years in subject	Date of Tariff Order	Appeal Number
1.	Truing-up of FY 12 and ARR and Tariff of FY 14	31.07.2013	266 of 2013
2.	Truing-up of FY 13 and ARR and Tariff of FY 15	23.07.2014	235 of 2014
3.	Truing-up of FY 14 and ARR and Tariff of FY 16	29.09.2015	297 of 2015
4.	Truing-up of FY 15 and FY 16 and ARR and Tariff of FY 18	31.08.2017	69 & 72 of 2018
5.	Truing-up of FY 17 and ARR and Tariff of FY 19	28.03.2018	193 of 2018
6.	Truing-up of FY 18 and ARR and Tariff of FY 20	31.07.2019	376 of 2019
7.	Truing-up of FY 19 and ARR and Tariff of FY 21	28.08.2020	Limitation period of filing appeal from date of receipt of certified copy yet not over
8.	Truing-up of FY 12 and ARR and Tariff of FY 14	31.07.2013	266 of 2013

Table 3. 5: Impact of various appeals pending before Hon'ble APTEL as claimed

Sr. No.	Particulars	Pending in Appeals	Principal	Interest	Total
1	Power Purchase Cost				
1.1	Disallowance of Trading Margin- RETL	266 of 2013/ 235 of 2014	6	11	16
1.2	Disallowance of Fixed charges for regulated power	All appeals	256	370	625
1.3	Consideration of normative rebate during truing-up	All appeals except 266 of 2013	667	580	1247
1.4	Disallowance of PP cost: Overlapping in banking transactions	297 of 2015	13	15	28
1.5	Additional UI Charges above 49.5Hz	297 of 2015, 69 & 72 of	3	7	10

Sr. No.	Particulars	Pending in	Principal	Interest	Total
		Appeals			
		2018, 194 of			
		2018 & 376 of			
		2019			
1.6	RPO Penalty	69 & 72 of			
		2018, 194 of	55	34	89
		2018 & 376 of	33	34	03
		2019			
1.7	Disallowance of PP Cost-Non-	297 of 2015,			
	adherence to contingency limit of	69 & 72 of	8	6	15
	3%	2018, 194 of	9	ŭ	10
		2018			
1.8	Sub-total		1007	1023	2030
2	O&M Expenses				
2.1	Disallowance of R&M Expenses-	69 & 72 of			
	FY 05	2018, 194 of	33	196	229
		2018, 376 of			
	50005	2019			
2.2	Disallowance of R&M Expenses	All Appeals	187	324	511
2.0	during 1st and 2nd control period	225 (2014			
2.3	Disallowance of expenses	235 of 2014	2	4	6
	pertaining to monthly billing	207 - ( 2045	1.00	244	270
2.4	Benchmarking of O&M Expenses	297 of 2015,	169	211	379
		69 & 72 of			
		2018, 194 of			
		2018, 376 of 2019			
2.5	Increase in employee expenses	All Appeals	122	391	512
2.5	corresponding to increase in	Лі Аррсаіз	122	331	312
	consumer base				
2.6	Disallowance of GST contrary to	376 of 2019	45	12	57
2.0	Regulations	370 01 2013	43	12	37
2.7	Minimum wages disallowance	376 of 2019	83	25	108
2.8	Legal fees disallowance	376 of 2019	31	9	40
2.9	Sub-total	0700.2020	671	1171	1842
3	Truing-up of Income-tax	All Appeals	430	788	1219
4	Others	12 12 2 2 2 2			
4.1	Non-consideration of Bank	All Appeals	138	253	391
	Charges				
4.2	Loss due to Retirement of Asset	All Appeals	130	199	330
4.3	Connection/ Reconnection	266 of 2013	0.34	1	1.60
	Charges				
4.4	Disallowance of License Fee paid	266 of 2013	8	23	31
	for Assets		_		
4.5	Erroneous method of calculation	All Appeals	302	236	538
	of carrying cost	except 266 of			
	. 5	2013			
4.6	Interest on funding of carrying	297 of 2015		271	271
4.0	mice est on randing or earlying				
4.0	cost				



Sr. No.	Particulars	Pending in	Principal	Interest	Total
31.140.	r ai ticulai s	Appeals	Fillicipal	interest	Total
4.8	Penalty due to non-	297 of 2015,	5	7	12
	implementation of GIS mapping	69 & 72 of		•	
	promonomon on one mapping	2018, 194 of			
		2018, 376 of			
		2019			
4.9	Approach for Truing-up of FY 17	69 & 72 of	142	84	226
	The control of the co	2018			
4.10	Sub-total		880	1651	2531
5	Non-Tariff Income				
5.1	Consideration of Commission on	All Appeals	90	119	209
	ED	''			
5.2	Income from street light	All Appeals	261	560	821
	maintenance charges	''			
5.3	Consideration of revenue from	All Appeals	106	187	293
	Sale of scrap as NTI				
5.4	Consultancy income	All Appeals	3	5	8
5.5	Financing cost of LPSC considered	All Appeals	60	46	105
	in NTI				
5.6	Interest on Inter-company loans	376 of 2019	18	6	24
5.7	Sub-total		537	923	1460
6	Revenue				
6.1	Bad debts written off not	All Appeals	77	118	196
	considered				
6.2	Disallowance of Monthly billing	297 of 2015,	78	81	160
	rebate in ARR	69 & 72 of			
		2018			
6.3	Own Consumption Reversals	297 of 2015,	114	142	256
		69 & 72 of			
		2018, 194 of			
		2018, 376 of			
		2019			
6.4	True up AT&C loss for FY 2010-11	297 of 2015,	90	237	327
		69 & 72 of			
		2018, 194 of			
		2018, 376 of			
		2019			
6.5	Total		359	579	938
	Grand Total		3884	6136	10020

#### **COMMISSION ANALYSIS**

3.5 During the proceedings of tariff determination, Hon'ble APTEL vide its Order dated 07.06.2021 on IA 861 of 2021 in Appeal no. 235 of 2014 has adjudged as follows:

"According to the learned Counsel for the Appellant, the issues referred to the instant applications which are enumerated therein are already covered by judgments/orders of this Tribunal, and having heard learned counsel for both the parties, we dispose of

these appeals, partly, directing the Respondent Commission to follow the directions of the Tribunal on these 15 issues as held by us in Appeal No. 246 of 2014 judgment dated 30.09.2019 and Appeal no. 213 of 2018, if these is no stay order on the judgments of the Tribunal by the Hon'ble Supreme Court of India. We, further direct the Respondent Commission to consider these issues on the tariff which has to be determined for the Appellants herein the current tariff proceedings pending before the Commission."

3.6 The issues as enlisted with the judgment in IA 861 of 2021 and impact of the same as submitted by the Petitioner are as follows:

Table 3. 6: Impact of IA 861 of 2021 as per Petitioner

Sr. No.	Particulars	Principal	<b>Carrying Cost</b>	Total	
	Non-vovinion of ATR Class Townsto for EV 2011 12 to	417	447	0.00	
1.	Non revision of AT&C loss Targets for FY 2011-12 to	417	447	863	
	FY 2016-17				
2.	Retrospective application of MYT Regulations while	886	1152	2038	
	computing working capital				
3.	Rate of interest for working capital to be allowed on				
	SBI PLR for calculation of WACC				
4.	Rate of interest on long term loans				
5.	Consideration of erroneous rate of depreciation				
6.	Non consideration of repayment of loan in D/E ratio				
	, ,				
7.	Syndicate fees/Bank charges	91	100	191	
8.	Normative Self Consumption	114	114	228	
9.	Financing Cost of LPSC	26	54	80	
10.	Disallowance of Trading Margin	6	8	14	
11.	Overestimation of sale of Surplus Power	Cash I	Flow issues. Hend	ce no	
12.	Non – Revision of PPAC formulae	,	financial impact		
13.	Enforcement: Actual Units billed and amount billed				
	not considered	Davida	al a sainat Diatoile		
14.	Erroneous method of calculation of carrying cost	Decided against Distribution			
			Licensees		
15.	Erroneous reduction of additional UI Charges				
	Total	1539	1875	3414	

3.7 The Commission has filed an Appeal before Hon'ble Supreme Court against the Order of Hon'ble APTEL dated 07.06.2021. However, no stay has been granted by the Apex Court in this regard. Issues at Sr. No. 11 & 12 are cash flows and issues at Sr. Nos. 13,14 & 15 have been decided against Distribution Licensees, therefore, no impact has been considered for these issues. Accordingly, the Commission has provisionally allowed the claim of the Petitioner on the issues as follows:

#### Revision of AT&C Loss Trajectory for FY 2011-12 and FY 2012-13 to FY 201-17

3.8 Hon'ble APTEL in its judgment in Appeal No. 61&62 of 2012 dated 28.11.2014, has ruled as follows:

"72. In the light of above discussions, we direct the Delhi Commission to refix the AT&C loss levels for the FY 2011-12 as per its letter dated 8.3.2011 and give consequential relief to the Appellants. The issue is decided in favour of the Appellants."

3.9 Further in Judgment dated 2.03.2015 in Appeal No. 177 & 178 of 2012, Hon'ble APTEL has specified certain loss reduction for FY 2012-13, FY 2013-14 & FY 2014-15 and mentioned that in this way, the target for FY 2014-15 will remain the same as decided by the Commission in the impugned order adjudged as follows:

"30.12 The State Commission has proposed AT&C loss reduction 1.27% below the target fixed for 2011-12(15%). Now the AT&C loss target for FY 2011-12 has to be refixed to 16% for BRPL as per the decision of this Tribunal in Appeal no. 62 of 2012. The State Commission has fixed AT&L loss target for 2014-15 as 12.5% which would mean a loss reduction of 3.5% in the control period of 3 years which seems reasonable and can be distributed to 1.05% reduction in 2012-13, 1.2% in 2013-14 and 1.25% in 2014-15 over the target of previous year i.e. AT&C loss target of 14.99%, 13.75% and 12.5% respectively. Lower target for 2012-13 has been fixed as the impugned order was passed on 13.07.2012, about 3½ months after the commencement of FY 2012-13. In this way, the target for FY 2014-15 will remain the same as decided by the Commission in the impugned order. Considering the performance in the past and the actual AT&C loss level, the above loss reduction trajectory will be reasonable. According decided.

...

30.14 We find that the State Commission has refixed the collection efficiency as 99.5% from 98.5% earlier without any benchmarking despite making change in definition of the collection efficiency with reference to definition in 2007 MYT Regulations by excluding arrears collected for the DVB period, electricity duty and late payment surcharge."

3.10 With regards to observation of Hon'ble APTEL related to 98.5% target Collection Efficiency for 1st MYT period, it is noted that the Commission in it's Tariff Order dtd.



23/02/2008 has specified Collection Efficiency targets from 99.0% to 99.50% for  $1^{st}$  MYT Period and 99.50% for all years of  $2^{nd}$  MYT Period in 13/07/2012 Tariff Order, as follows:

Table 50: Commission Approved AT&C and Distribution Loss Reduction Trajectory

Particular	FY08	FY09	FY10	FYII
AT & C loss target	26.69%	23.46%	20.23%	17.00%
A T & C loss Reduction over previous year	3.23%	3.23%	3.23%	3.23%
Distribution loss target	25.95%	22,88%	19.83%	16.58%
Collection Efficiency	99.00%	99,25%	99.50%	99.50%

Table 53: AT&C Loss Targets approved by the Commission

Particulars	FY 2012-13	FY 2013-14	FY 2014-15
Distribution Loss Target	13.73%	12.89%	12.06%
Collection Efficiency Target	99,50%	99.50%	99,50%
AT&C Loss Target	14.16%	13,33%	12.50%

3.11 In view of the above directions from Hon'ble APTEL and no grant of stay from the Hon'ble Supreme Court, the Commission has provisionally revised the AT&C Loss Trajectory of the Petitioner for FY 2011-12, FY 2012-13 and FY 2013-14, based on the trajectory directed by Hon'ble APTEL and the additional incentive thereon is computed as follows:

Table 3. 7: Commission Approved: Impact on account of Revision of AT&C Loss

Sr.				FY 2011-12		FY 2012-13			FY 2013-14		
No	Particulars	UoM	Original	TO dt 31.07.13	Revised	Original	TO dt 23.07.14	Revised	Original	TO dt 29.09.15	Revised
Α	AT&C Loss	%	15.00	18.11	16.00	14.16	17.74	14.95	13.33	16.93	13.75
В	Under achievement	%		3.11	2.11		3.58	2.79		3.60	3.18
С	Energy Input	MU	10,910	10,910	10,910	11,233	11,233	11,233	11,509	11,509	11,509
D	Units realised	MU	9,274	8,948	9,164	9,642	9,240	9,553	9,975	9,561	9,926
E	Average Billing Rate	Rs./ U	5	5	5	6	6	6	7	7	7
F	Amount realised	Rs. Cr.	4,777	4,609	4,720	6,049	5,796	5,990	6,877	6,592	6,839
G	Total financial impact	Rs. Cr.		(168)	(110)		(252)	(194)		(285)	(248)
Н	Impact allowed	Rs. Cr.			57.29			58.63			37.94

#### Revision in rate of Depreciation (as per judgment in Appeal no 246 of 2014)

3.12 The Commission has provisionally considered the depreciation rate applicable to the Petitioner based on the Depreciation Schedule as MYT Regulations 2011 as follows:

Table 3. 8: Revised depreciation for 2<sup>nd</sup> MYT Control Period (Rs. Cr.)

Sr.	Particulars	FY	FY	FY	FY	FY
No.		2012-13	2013-14	2014-15	2015-16	2016-17
Α	Average GFA net of Consumer contribution for Depreciation	3,364.00	3,601.06	3,841.90	4,095.17	4,379.84

Sr.	Particulars	FY	FY	FY	FY	FY
No.	Particulars	2012-13	2013-14	2014-15	2015-16	2016-17
В	Average depreciation rate	3.48%	3.48%	3.69%	3.70%	3.72%
С	Depreciation	117.08	125.32	141.77	151.52	162.93
D	Revised Depreciation rate as per Order	3.67%	3.68%	3.69%	3.70%	3.72%
Е	Revised Depreciation	123.46	132.52	141.77	151.52	162.93
F	To be allowed/(Recovered)	6.38	7.20	•	•	-

#### Computation of Working Capital (as per judgment in Appeal no. 246 of 2014)

- 3.13 Hon'ble APTEL in this judgment dated 30.09.2019 in Appeal 246 of 2014 adjudged that "it is not in dispute that in accordance with the terms of Tariff Regulations, the working capital has to be 100% funded by debt and, accordingly, the Commission carried out computations relating to debt and equity component of working capital after reducing the amount of working capital funded by equity in the prior period...."
- 3.14 Based on the above judgment, the Commission re-examined the matter and observed that the Commission had provided funding towards working capital requirement by utilizing depreciation during the policy Direction period.
- 3.15 Return on Capital Employed (RoCE) on the RRBi includes working capital and the fixed assets. The financing of RRB and working capital was in the debt-equity ratio, of 70:30 to the Licensees upto FY 2011-12. Thereafter, the Working Capital was 100% debt funded.
- 3.16 Working capital funding being short term in nature is allowed to the Licensee until the dues are recovered from its consumers to pay its operating expenses such as power purchase coast and Operational & Maintenance expenses. By such means, the excess depreciation utilized towards funding of the working capital during policy direction period has already been realized by the Petitioner in the same year itself.
- 3.17 Thus the Petitioner's submission that the Commission did not allow Equity infusion in the Working Capital during FY 2007-08 to FY 2011-12 is misconceived. The Petitioner has been earning the RoCE on the Working Capital on the value that includes the opening balance of Working Capital that was financed through utilization of depreciation. If no Equity or Debt was provided to the Petitioner, the Petitioner is not entitled to the return as RoCE on such component of working capital during the 1<sup>st</sup> MYT Control period.
- 3.18 The Commission has already allowed the Debt-Equity financing of the Working Capital



Requirement for the 1st MYT Control period (2007-08 to 2011-12) and thereafter, Debt financing for the 2nd Control period (2012-13 to 2016-17) in accordance with the applicable MYT Regulations.

3.19 Further, during the examination of the issue, it has come to notice that there is an inadvertent error in computing the RoCE of the Petitioner during FY 2012-13 and FY 2013-14. The Commission now rectifies the same in accordance with the applicable MYT Regulations, 2011.

Working Capital Requirement	FY 2012-13	FY 2013-14
Annual Revenue Requirement	5,864.62	6,757.42
Receivables equivalent to 2 months average billing	977.44	1,126.24
Power Purchase Expenses	5,561.73	5,873.21
Power Purchase Expenses - 1 month	463.48	489.43
Total WC	513.96	636.80
Change in WC	187.79	122.84

Table 3. 9: Commission Approved: Impact Of Working Capital

Computation of ROCE	FY 2012-13	FY 2013-14
RRB Opening Balance	1,881.60	2,001.13
Addition in Net Fixed Assets	119.53	118.57
Investments Capitalised during the year	300.99	287.55
Depreciation during the year	117.08	125.32
Accumulated Depreciation on Decapitalised Assets	4.15	
Consumer Contribution during the year	68.53	46.77
RRB Closing Balance	2,001.13	2,119.70
RRB i	1,941.37	2,060.42
30% RRBi as Equity	582.41	618.12
70% RRBi as Debt	1,358.96	1,442.29
Actual Equity including free reserve	1,294.59	1,291.00
Equity now considered for WACC (min of normative	582.41	618.12
equity and actual equity)	362.41	010.12
Debt - Bal. fig.	1,358.96	1,442.29
Additional Re as incentive		
re	16%	16%
Rd	9.99%	10.24%
WACC	11.79%	11.97%
RoCE	280.29	311.80
ROCE allowed in earlier Tariff orders	289.55	322.80
To be Allowed/(Recovered)	(9.26)	(11.00)

# **Syndication fee/Bank Charges**

3.20 The Petitioner in its Petition has claimed Rs. 91 Cr towards Syndication fee/bank charges for the second MYT Control period (FY 2012-13 to FY 2016-17). The



- Commission sought additional information to verify their claims and observed that the claim by the Petitioner was higher than their earlier submission.
- 3.21 Further, in accordance with Regulation 5.6 of MYT Regulation 2011,
  - "5.6 Return on Capital Employed (RoCE) shall be used to provide a return to the Distribution Licensee, and shall cover all financing costs, without providing separate allowances for interest on loans and interest on working capital."
- 3.22 The Commission has already trued-up the interest cost and has allowed RoCE to the Petitioner in accordance with the applicable Regulations. The Petitioner may establish its claim to the Commission giving its reasons for the variance from submission as forming part of the Petition and subsequent submissions before the Commission. Further, the Petitioner may establish that the interest cost as approved by the Commission while projecting the interest rates for the 2nd MYT Control period did not include such fees/charges as being claimed by the Petitioner over and above the RoCE as per Regulation 5.6 of MYT Regulations 2011.

# Physical verification of capitalization for FY 2017-18

3.23 The Commission completed the Physical Verification for capitalization of Assets for FY 2017-18 and shared its findings with the Petitioner. Based on submissions of the Petitioner, the Commission has firmed up the capitalization for FY 2017-18 as revised it as under:

Table 3. 10 Commission Approved Physical Verification for Capitalization of Assets for FY 2017-18

Particulars	Amount (Rs. Cr.)
Total Capitalisation as per financial statements	583.94
Disallowances for FY 2017-18	
Assets not found during Physical verification	0.0044
Opex nature of work covered under capex	-
Excess Labour Charges	-
Time over run (Excess IDC)	3.40
Cost Over run	-
Excess Meter Cost capitalized	0.70
Disallowance on account of 7 <sup>th</sup> pay revision provision	5.55
Disallowances for FY 2017-18	9.66
Capitalisation to be considered for FY 2017-18	574.28

3.24 Accordingly, the impact thereof in the ARR of the Petitioner for FY 2017-18 and FY



2018-19 is as follows:

Table 3. 11 Commission Approved Impact of Physical Verification for Capitalization of Assets for FY 2017-18

Particulars	Approved vide TO dated 31/07/2019	Now Approved	Impact
Power Purchase Cost (including transmission charges)	6,738.26	6,738.26	-
O&M expenses	844.37	844.39	0.02
Other expenses/ statutory levies	51.89	51.89	-
Depreciation	197.33	197.71	0.38
Return on capital employed	466.86	469.59	2.73
Income Tax	31.22	31.22	-
Less- Non Tariff Income	208.23	208.23	
Less: Income from Open Access	206.23	208.23	_
Aggregate Revenue Requirement	8,121.70	8,124.83	3.13

Table 3. 12 Commission Approved Impact of Physical Verification for Capitalization of Assets for FY 2018-19

Particulars	Approved vide TO 28/08/2020	Now Approved	Impact
Power Purchase Cost (including transmission charges)	7,231.97	7,231.97	1
O&M expenses	928.70	928.70	1
Other expenses/ statutory levies	37.68	37.68	ı
Depreciation	233.32	236.32	2.99
Return on capital employed	499.97	507.32	7.36
Income Tax	37.24	37.90	0.66
Less- Non Tariff Income	235.38	235.38	
Less: Income from Open Access	255.56	255.56	1
Aggregate Revenue Requirement	8,733.50	8,744.51	11.01

## **IMPACT OF REVIEW ORDER DATED 20.07.2021**

Omission to consider sales on account of Net Metering for FY 2017-18

3.25 The Commission observed in its Review order dated 20.07.2021 that "the methodology adopted for Net metering for True up of FY 2017-18 in Tariff Order dated 31/07/2019 shall be rectified in line with the methodology indicated above in Tariff Order dated 28/08/2020". Accordingly, the Commission allows Rs. 1.08 Cr to the Petitioner for FY 2017-18, as follows:

Table 3. 13 Commission Approved Impact of Net Metering for FY 2017-18

Particulars	As approved by
	the Commission
Distribution Loss Target in Previous Year	11.23%
Distribution Loss Target in current Year	10.93%
Actual Distribution Loss	9.41%
50% of (previous year target- Current Year target)	0.15%
Distribution Loss target-50% of (previous year target- Current Year target)	10.78%
Actual Billed Units (MU)	11,768.07
Energy Input Requirement as per Distribution Loss Target (MU)	13,212.15
Actual Energy Input (MU)	12,990.04
Saving in Energy Required (MU)	222.11
Average Power Purchase Cost (Rs./Unit)	5.19
Total Incentive (Rs. Cr.)	102.71
Petitioner's Share (Rs. Cr.)	
Petitioner Share 1 of incentive (less than Loss Target-50%*(PYT-CYT) (Rs. Cr.)	3.37
Petitioner Share 2 of incentive (up to Loss Target-50%*(PYT-CYT) (Rs. Cr.)	61.73
Total Incentive to Petitioner (Rs. Cr.)	65.10
Incentive to Consumer (Rs. Cr.)	37.61
Total Incentive already Allowed vide Tariff Order dated 31/07/2019	64.02
Additional incentive to be allowed as per Review Order dated 20/07/2021	1.08

# Erroneous computation of deemed revenue in excess of 1% cap on billing adjustments during FY 2017-18

3.26 The Commission examined the issue and decided in its Review Order dated 18.06.2021 that the treatment for true up of sales after considering 1% adjustment of FY 2017-18, shall be without considering the impact of Contra Entries, Open Access and Provisional Billing as considered for FY 2018-19 and that the same shall be revised. Accordingly, the Commission allows Rs. 26.46 Cr to the Petitioner towards ARR for FY 2017-18, as follows:

Table 3. 14 Commission Approved Impact of deemed revenue in excess of 1% cap on billing adjustments during FY 2017-18

Sr. No.	Particulars	UoM	As per Tariff order dated 31.07.2019	As per Review order dated 20.07.2021
1	Energy Input	MU	12,993.54	12,993.54
2	Units Billed to Consumers	MU	11,768.07	11,658.54
3	Distribution Loss	%	9.43%	10.27%
4	Distribution Loss Target	%	10.93%	10.93%
5	50% of Previous year target	%	0.15%	0.15%

Sr. No.	Particulars	UoM	As per Tariff order dated 31.07.2019	As per Review order dated 20.07.2021
6	Distribution Loss target-50% of (PY target- CY target)	%	10.78%	10.78%
7	Avg. Power Purchase Cost	Rs./unit	5.19	5.19
8	Overachievement or Underachievement	Rs. Cr.	101.06	44.22
9	Petitioner Share 1 of incentive (less than Loss Target-50%*(PYT-CYT)	Rs. Cr.	3.37	3.37
10	Petitioner Share 2 of incentive (up to Loss Target-50%*(PYT-CYT)	Rs. Cr.	60.63	22.73
11	Petitioner Share	Rs. Cr.	64.00	26.11
12	Revenue Billed	Rs. Cr.	8,580.89	8,501.22
13	Revenue Collected	Rs. Cr.	8,550.67	8,550.67
14	Collection Efficiency	%	99.65%	100.58%
15	Target Collection Efficiency	%	99.50%	99.50%
16	Collection over and above the target till 100 %	Rs. Cr.	6.34	21.25
17	Collection over and above the target above 100 %	Rs. Cr.	1	49.45
18	Total Incentive Collection efficiency	Rs. Cr.	6.34	70.7
19	Total Incentive Collection efficiency & Distribution Loss		70.34	96.80
	Total Impact allowe	26.46		

# **Property Tax for FY 2016-17**

3.27 The Commission, after verification of actual payments details, allows Property tax actually paid by the Petitioner during FY 2016-17 amounting to Rs. 16.10 Cr.

# Error in considering depreciation while computing ARR for FY 2017-18

3.28 The Commission has considered the inadvertent error regarding reduction of an amount of Rs. 29.20 Cr in the True up Petition of FY 2017-18 and allows the same in the Tariff Order.

# Disallowance on account of Additional UI Charges levied due to forced-scheduling

3.29 The Commission in its Order dated 20.07.2021 has recorded as follows:



- "7.7.3 The Regulation 152 (c) third proviso of Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations 2017 stipulates that any Additional /Penal Deviation Settlement Mechanism (Unscheduled Interchange) Charges other than Forced scheduling of power as certified by SLDC paid by the Distribution Licensee shall not be allowed in Power Purchase Cost.
- 7.7.4 As mandated in the said Regulations, BRPL is directed to submit Additional Deviation Charges duly certified by SLDC other than Forced Scheduling of Power. Accordingly, the claim will be considered in the subsequent Tariff Order."
- 3.30 Pending submission of the certificate from SLDC, the Commission vide it's email dtd. 9/09/2021 directed SLDC to submit the same. However, the information has yet not been received from SLDC, accordingly, the Commission has not considered the claim of the Petitioner in the current Tariff Order.

# Impact of Review Order dated 23.09.2021 against Tariff Order dated 28.08.2020 Additional impact of Carrying Cost erroneously computed

3.31 The Commission rectifies its error in computation of Carrying Cost upto FY 2017-18 and has added Rs. 49.07 Cr to the closing balance of past period true up to arrive at the Opening balance of Rs. 406.93 Cr. (357.85+49.07)

## **Erroneous Omission in certain expenses in Power Purchase Cost**

3.32 The Commission in its Review order observed that the expenses related DTL reactive energy charges, PXIL charges and IEX charges were not considered in Power Purchase Cost for True Up of FY 2018-19. Accordingly, the Commission has considered such costs in the current tariff Order as follows:

Table 3. 15 Impact Of Omission In Certain Expenses In Power Purchase Cost for FY 2018-19

Particulars	Rs. Cr.
Delhi Transco Ltd. Reactive energy Charges	6.07
PXIL (Membership and Other Charges)	0.06
Indian Energy Exchange (Membership and Other Charges)	0.06
Total	6.19

## **APPEAL 271 OF 2013 - RELATED PARTY TRADING MARGIN**

3.33 Since, the Commission provisionally disallowed the Related Party Trading Margin to the Petitioner in it's Tariff Order dtd. 31/07/2013, therefore, Hon'ble APTEL in it's



judgment in Appeal No. 271/2013 has ruled as follows:

"13.2) Since the learned Delhi Commission has given clear liberty and clearly provided that the trading margin is provisionally disallowed but the same would be considered in the final true up. We hope the learned Delhi Commission would consider the same at the final truing up stage, hence, in view of this we do not find any perversity in the Impugned Order and this issue is decided against the appellant."

3.34 Thereafter, the Commission in it's Tariff Orders dtd. 23/07/2014 & 29/09/2015 had disallowed related party Trading Margin for all Distribution Licensees and has even issued directive in it's Tariff Orders to avoid any transactions related to purchase/sale of power with their related parties. Relevant Extracts are as follows:

# **Tariff Order 23/07/2014**

3.95 The Commission in its Tariff order dated July 31, 2013 has already decided that trading margin paid to related party or transaction through IEX will not be allowed and will be restricted to annual fee for IEX. Accordingly, only the annual fee has been allowed to the Petitioner under miscellaneous expenditure.

•••

6.10. The Commission directs the Petitioner to avoid any transactions related to purchase/sale of power with their related parties. The Commission will not approve any transaction for purchase/sale of power where open tendering process has not been followed. If any purchases/sales of power are effected through agent/middleman or a trader other than the power exchange(s), then any trading margin paid to such agents/middleman or trader will also not be admissible.

## **Tariff Order 29/09/2015**

3.295 The Petitioner has purchased 17.84 MU and sold 783.10 MU through IEX, engaging Reliance Energy Trading Limited (RETL) which is a related party and also paid trading margin of Rs. 0.03 Crore on purchase of energy @ Rs.0.0195 per unit and a trading margin of Rs. 1.49 Crore on sale of power @ Rs.0.019 per unit to RETL. The Petitioner has also paid an additional amount of Rs. 1.00 lakh to RETL as client membership fee which is trading on their behalf on IEX. The Commission in

accordance with the above directive has decided to disallow this expenditure of Rs. 1.54 Crore.

- 3.35 Related Party Trading Margin was provisionally disallowed in Tariff Order dated 31/07/2013 but was disallowed in totality in future Tariff Orders dated 23/07/2014 and 29/05/2015. Further, as indicated above, the Commission in its Tariff Order dated 23/07/2014 has also issued direction to all Distribution Licensees in Delhi to avoid any transactions related to purchase/ sale of power with their related parties.
- 3.36 Since, Hon'ble APTEL has not provided any specific direction, based on merits to the Commission in 271/2013, the directive related to avoid related party transaction has yet not been set aside by the APTEL and the judgment against appeal for Tariff Order 29/09/2015 is still sub-judice, therefore the Commission has not taken further decision in this matter.

# Issue No. 8 - Normative Self-Consumption

- 3.37 Hon'ble APTEL in it's Order dtd. 7/06/2021 & 5/07/2021 has directed to implement this issue for BRPL & BYPL. This issue has been decided only for TPDDL by APTEL in judgement in Appeal No. 246/2014 dtd. 30/09/2019 against Impugned Tariff Order dtd. 23/07/2014.
- 3.38 In the Tariff Order dtd. 23/07/2014, the Commission for TPDDL restricted the self-consumption to 11.34 MU against normative self-consumption of 16.58 MU since actual own consumption is less than the normative own consumption.
- 3.39 However, in case of BRPL, in Tariff Order dtd. 23/07/2014, the Commission considered normative self-consumption of 21.86 MU since actual own consumption of 26 MU was more than the normative own consumption. Since the self-consumption is controllable, hence, the Commission disallowed 4.14 MU being excess on consumption at the average billing rate of Rs.9.38 per unit for financial year 2012-13.
- 3.40 In the said Appeal of 246/2014, TPDDL was claiming that as it's actual self-consumption was less than the normative consumption so normative consumption was to be allowed by the Commission. But, APTEL has ruled that the Commission has rightly considered the actual own consumption instead of consumption on normative basis as actual consumption was less than normative consumption.
- 3.41 Therefore, even if an issue has been decided for TPDDL, the same issue has different



treatment in case of BRPL, so no impact has been considered for the same.

# TRUING UP OF INTEREST RATE OF LOANS

- 3.42 The Commission has already addressed this issue in Tariff Order dated 29/09/2015 and further reiterated the implementation of the said issue in Tariff Order dated 31/08/2017 & 28/03/2018. The said issue was adjudged by the Hon'ble APTEL in Appeal no. 61-62 of 2012 and 177-178 of 2012. However, the Commission had filed a clarificatory appeal before Hon'ble APTEL which was dismissed by the Hon'ble APTEL on 31/10/2017.
- 3.43 The Commission has filed the Appeals before Hon'ble Supreme Court on the issue and no stay has been granted by the Apex Court.
- In view of direction of the Hon'ble APTEL in IA 860-861 of 2021, the Commission has re-visited the interest of loans as trued up and has observed that SBI PLR as on 1st April of every financial year has not deviated from FY 2007-08 to FY 2010-11 by more than 1% on either side from the SBI PLR as on 1/04/2007, ie. the basis which the norms for the interest rates have been set in the Feb 2008 Tariff Order as re-produced below: "4.221 For outstanding loans as on 1 April 2007, the Commission has considered the repayment schedule and interest rate as discussed in the truing up section above. For DPCL loan (refinanced through IDBI), repayment schedule and interest rate has been considered as per loan agreement submitted by the petitioner. The Commission has also analysed the terms & conditions of the loans taken by the Petitioner in FY 07. The Commission has noticed that the Petitioner has managed to procure funds in the range of 1.75% to 4.75% below PLR. Thus, for the Control Period the Commission has considered that the Petitioner would be able to raise funds at 2.75% below SBI PLR (currently 12.25%)."
- 3.45 The Commission had determined the interest rate trajectory for the loans at 2.75% lesser that the SBI PLR rate of 12.25% for the Licensee as on 1/04/2007, at 9.50%. The Petitioner has been claiming that the movement of the SBI PLR be considered on the weighted average basis. The Commission is of the view that while the targets were set by the Commission based on the SBI PLR at 12.25% as on 1/04/2007 and not the weighted average SBI PLR for FY 2006-07 at 11.08%, any movement in the interest rate has to be compared with the interest rate as considered on 1/04/2007 and not the weighted average rate.



- 3.46 Consideration of weighted average rate of interest as claimed by the Petitioner for the purpose of determining the movement in the interest rate is not justified as the trajectory set in Feb 2008 Tariff Order would have otherwise been determined at 11.08%-2.75% which comes out to be 8.33% and not 9.50%.
- 3.47 Accordingly, the Commission maintains that the movement in SBI PLR as considered in the true up of the interest on loans has been appropriately addressed in accordance with the applicable MYT Regulations also substantiated in the Feb 2008 Tariff Order, in its earlier Tariff Orders.

## **MERIT ORDER DESPATCH FY 2013-14**

- 3.48 The Commission in its Tariff Order dated 28/08/2020 provisionally reversed 50% penalty for Merit Order Despatch violations for FY 2013-14 and also mentioned that the Commission has sought Plant wise, month wise and data wise violations for FY 2012-13 and FY 2013-14 from Delhi SLDC which was still awaited.
- 3.49 Delhi SLDC expressed it's inability to provide the information Plant wise, month wise and data wise violations for FY 2012-13. Accordingly, the Commission vide its letter dated 5/07/2021 requested NRLDC to provide Slot-wise information for the Power Purchase Quantum Actual Schedule vis-à-vis Minimum Technical Limit for all plants supplying power to Delhi for FY 2012-13. The Commission also requested Indian Energy Exchange Ltd. (IEX) to provide DISCOM-wise and Slot-wise power sold alongwith settlement price for FY 2012-13. The Commission vide its email dated 21/09/2021 again requested NRLDC to submit the said information. Since the information is still awaited from NRLDC, the issue will be considered in subsequent Tariff Order.
- 3.50 Hon'ble APTEL in it's Order 31<sup>st</sup> August 2021 in Appeal No. 5 of 2019 & IA No. 55 of 2021 and Appeal No. 06 of 2019 & IA No. 54 of 2021, under para 135 has stated that:
  - "the Commission will call upon the DISCOMs to furnish data in a specified format within one week of the passing of the order by this Tribunal. The data, inter alia, would consist of an Auditor Certificate clearly stating the Consumer wise Consumer Contribution received every year, spent during every year on Capital Investment activities (showing the break-up of assets capitalised and amount lying in WIP), balance at the end of every year and total for all consumers matching with Balance Sheet, Relevant Schedules and Tariff Orders. The DISCOMs shall submit this data within a period of two weeks thereafter. The Commission, thereafter, in compliance with the judgment dated



- 23.02.2015 will consider the information submitted by the DISCOMs and will provide the unspent Consumer Contribution to be refunded by the DISCOMs as an expenditure in the subsequent Tariff Order as directed by the Tribunal, which will be recovered through Tariff and will thereafter be refunded to the identified consumers by DISCOMs within the same Financial Year."
- 3.51 The Commission has directed the DISCOMs to submit the data. BRPL and BYPL have submitted the data on 22/09/2021. TPDDL has not submitted the data and has requested to extend the timeline for submission of the data up to 31/10/2021. The Commission through it's Affidavit dtd. 3.09.2021 in Original Petition No.12 of 2021 stated that it is endeavouring to issue the Tariff Order for FY 2021-22 not later than 30/09/2021. Since, the information submitted by BRPL and BYPL was quite delayed to be prudently verified before 30/09/2021 delayed. There was hardly any time left for the Commission to examine and verify the authenticity of the data furnishes by DISCOMs as the Commission was committed to issue Tariff Order for FY 2021-22 before 30/09/2021. Accordingly, the Commission decided to consider the same in the subsequent Tariff Order so as to comply with the directions of Hon'ble APTEL.
- 3.52 In view of above, the Commission approves the impact of Past period along with Carrying Cost as follows:

# **TARIFF ORDER FY 2021-22**

Table 3. 16: Commission Approved: Impact of Past Period (Rs. Cr.)

	Table 5: 10. commission Approved. Impact of Last 1 criou (i.s. cr.)											
Sr.	5	FY 2008-	FY 2009-	FY 2010-	FY 2011-	FY 2012-	FY 2013-	FY 2014-	FY 2015-	FY 2016-	FY 2017-	FY 2018-
No.	Particulars	09	10	11	12	13	14	15	16	17	18	19
									_			
1	Opening Balance		-	-	-	61.06	126.30	175.95	195.62	217.38	258.68	406.93
2	Impact on account of Merit											
	Order Despatch						1					
3	Revision of AT&C loss Trajectory				57.29	58.63	37.94	_	_	_		
	for 2nd MYT Period				37.23	38.03	37.54					
	Physical verification FY 2017-18											
4	CAPEX (including adjustment of										3.13	11.01
	penalty on account of CAPEX)											
	IMPACT REVIEW ORDER DTD. 23/	09/2021, Iss	ue related t	o Carrying (	Cost conside	ed in Openii	ng of FY 2018	3-19				
5	IEX FEE & Reactive Charges											6.19
6	REVIEW ORDER DTD 20/07/2021											
	Error in considering											
7	depreciation while computing										29.20	
	ARR											
8	Property Tax for FY 2016-17									16.10		
9	Net Metering										1.08	
10	Forced Scheduling (Information Awaited From SLDC)											
11	Depreciation as per 246/2014				-	6.38	7.20	-	-	-		
12	Working Capital as per MYT Reg					(9.26)	(11.00)					
13	1% Adjustments										26.46	
14	Total (Principal for the Year)	-	-	-	57.29	55.75	34.14	-	-	16.10	59.87	17.20
15	Rate of Carrying Cost	11.13%	11.49%	11.66%	13.17%	10.67%	10.82%	11.18%	11.12%	11.18%	13.62%	13.32%
16	Carrying Cost	-	-	-	3.77	9.49	15.51	19.67	21.75	25.20	39.31	55.35
17	Closing amount	-	-	-	61.06	126.30	175.95	195.62	217.38	258.68	357.85	479.48

**Note:** FY 2018-19 Opening Balance factors Rs. 49.07 Cr. as an impact of Carrying Cost decided in review Order dtd. 23/09/2021

## **ENERGY SALES**

## **PETITIONER'S SUBMISSION**

3.53 The Petitioner has submitted that the actual Energy Sales during FY 2019-20 was 12549.50 MU (including sales on account of Enforcement) as follows:

Table 3. 17: Petitioner Submission - Category-wise Energy Sales (MU)

Sr. No.	Consumer Category	<b>Energy Sales</b>
1	Domestic	7,694.20
2	Non-Domestic	3,164.20
3	Industrial	534.70
4	Agriculture	21.00
5	Mushroom Cultivation	0.10
6	Public Utilities (DJB & Lighting)	378.80
7	Delhi International Airport Ltd	146.10
8	Delhi Metro Rail Corporation	411.80
9	Temporary Supply	108.40
10	Advertisement and Hoardings	1.20
11	Charging Stations for E-Vehicle	25.10
12	Self-Consumption Self-Consumption	17.30
13	Enforcement	46.60
14	Total	12,549.50

3.54 **Own Consumption:** The Petitioner submitted that this includes Energy Sales towards self-consumption of the Petitioner in its establishment i.e. its offices, call centres, substations, etc. There is a mandatory direction by the Hon'ble APTEL in its judgment dated 02/03/2015 to inter alia arrive at the quantum of self-consumption based on the actual figure. The Hon'ble ATE in Judgment dated 02/03/2015 (Appeal No. 178 of 2012) ruled as under:

"25.5 This issue has also been dealt by us in Appeal no. 195 of 2013 filed by a consumer and the Tribunal decided as under:

"We feel that the Appellant should have installed meters for self-consumption in all its offices, call centers, sub-stations, etc. The Respondent no.2 does not need specific instructions for the same. When the Respondent no.2 is including self-consumption in its energy sale figures, then it was legally bound to supply electricity for gross consumption only through correct meters. We feel that the State Commission should have allowed self-consumption only to the extent of actual consumption for metered installations. The formula proposed by the Respondent no. 2 for calculating own consumption in its installations is for calculating energy consumption for consumers in case of faulty meters. Accordingly, we direct the State Commission to re-determine the

self-consumption based on the metered data only. We also do not feel that this would result in change in procedure in true up with respect to the MYT order dated 23.02.2008. In the MYT order the consumption is based on the projections. In the MYT order the State Commission has not approved that the self-consumption would not be metered and would only be assessed by a formula considering the load, number of days/hours, load factor, etc."

3.55 Regulation 23 (2) of the Business Plan Regulations, 2017 specifies as follows:

"The Distribution Licensees shall be allowed own (Auxiliary) consumption, at Zero Tariff for actual recorded consumption subject to a maximum of 0.25% of total sales to its retail consumers for the relevant financial year as part of O&M expenses for the relevant year."

3.56 The Petitioner has submitted that as per Regulation 23(2) of the *DERC (Business Plan)*Regulations, 2017 own consumption of BRPL for FY 2019-20 is within the normative limit. Further, the Hon'ble ATE has directed the Commission to allow the actual self-consumption and based on metered data. Accordingly, the units billed in the Petitioner's own office buildings during FY 2019-20 is 17.3 MU.

Table 3. 18: Normative vs. actual Self-consumption during FY 2019-20

Sr. No	Particulars	Units in MU			
Α	A Units Billed Excluding Self consumption				
В	B Self-consumption on Normative basis 0.25% of A				
С	Actual Self consumption claimed by Petitioner	17.30			

3.57 **Enforcement Sale:** This includes energy sold to consumers/persons booked under sections 126 and/or section 135 of the Electricity Act, 2003 for indulging in unauthorised use and/or theft of electricity respectively. In its Order dated 26/08/2011 in the true up for FY 2008-09 and FY 2009-10 and ARR for FY 2011-12, the Commission had reduced the MU in relation to enforcement sale by dividing the enforcement collection by twice the average billing rate instead of single ABR. The approach adopted by the Commission in its said Order dated 26/08/2011 was upheld by the Hon'ble ATE in Judgment dated 28/11/2014 (Appeal No. 61 and 62 of 2012) inter-alia as under:

"58. In view of the above discussions the issue is decided as under:

...



2) The Commission has adopted correct approach for computing MUs on account of enforcement

..."

3.58 The Petitioner has preferred Civil Appeal Nos. 4323 & 4324 of 2015 before the Hon'ble Supreme Court from the aforesaid Judgment of the Hon'ble ATE dated 28/11/2014 (Appeal 61 & 62 of 2012). Without prejudice to its afore stated Appeal, and without admitting or waiving any of its contentions against the said Judgment dated 28/11/2014 or the Commission's Order dated 26/08/2011, in so far as the decision on enforcement sales are concerned, the Petitioner has computed the enforcement revenue as per the approach of the Commission and has considered the enforcement sales of 46.6 MU for FY 2019-20. This is, however, subject to the outcome of the Judgment of the Hon'ble Supreme Court in the above Civil Appeal and without prejudice to the contentions that may be raised therein.

## **COMMISSION ANALYSIS**

3.59 The Commission during the prudence check sessions has validated the billing database and verified the category-wise sales data from the Petitioner's SAP system with the books of accounts for FY 2019-20. The Commission observed as follows:

## **OWN CONSUMPTION**

3.60 Regulations 23(2) and 23(3) of DERC (Business Plan) Regulations, 2017 stipulates,

"23(2)The Distribution Licensees shall be allowed own (Auxiliary) consumption, at Zero Tariff for actual recorded consumption subject to a maximum of 0.25% of total sales to its retail consumers for the relevant financial year as part of O&M expenses for the relevant year."

"23(3)Actual recorded own (Auxiliary) consumption in excess of 0.25% of total sales to its retail consumers for the relevant financial year, shall be billed at Non Domestic Tariff of respective year's Tariff Schedule and shall form part of revenue billed and revenue collected for the same year."

The Petitioner has reported actual self-consumption of energy as 17.30 MU which was lower than the normative self-consumption computed at 31.28 MU [0.25% x



(12529.86-17.30)].

## **ENFORCEMENT**

- 3.61 Regulation 5(10) of DERC (Terms and Conditions for Determination of Tariff)

  Regulations, 2017 states "any units assessed and billed on account of theft shall only be considered in the year of its realization as specified in Section 126(6) of the Act".
- 3.62 Section 126(6) of Electricity Act 2003 states that "the assessment shall be made at a rate equal to twice the tariff rates applicable for relevant category of services".
- 3.63 The Petitioner has submitted 46.58 MU on account of enforcement sales based on annual revenue realised on account of enforcement as Rs. 48.21 Cr.
- 3.64 During Prudence check session, the Commission sought category wise revenue collected on account of enforcement. Based on the information submitted by the Petitioner the Units Billed on account of enforcement is calculated by dividing the said amount by twice its category wise Average Billing Rate (ABR) available in the Audited Form-2.1(a), as follows:

Table 3. 19: Enforcement Collection and Units assessed during FY 2019-20

Sr. No.	Category	Revenue Collected (Rs. Cr.)	ABR	2xABR	Units Assessed (MU)
	Domestic				
	Domestic (DOM 1)	19.71	6.27	12.54	15.71
1	Domestic (DOM 2)	0.08	6.27	12.54	0.06
	Domestic (DOM 3)	-	-	-	-
	Domestic (SDIARY)	0.03	6.27	12.54	0.02
2	Agriculture	0.09	3.10	6.20	0.15
3	Public Utilities (DJB_LT)	0.04	9.85	19.70	0.02
4	E-Charging Stations	0.80	5.93	11.87	0.67
5	Non-Domestic	26.77	13.34	26.69	10.03
6	Industrial (SIP)	0.64	12.10	24.20	0.26
7	Industrial (LT)	0.05	12.10	24.20	0.02
	Amount Collected	48.21			26.96

3.65 Accordingly, the Commission has considered the enforcement units as 26.96 MU to arrive at the Trued-up sales for FY 2019-20.

## **NET METERING**

3.66 The Commission in its Tariff Order dated 28/08/2020 for True up of FY 2018-19 has decided the treatment of Net Metering as follows:



"NET METERING

- 3.73 During prudence check session for True up of FY 2018-19, the methodology for treatment of consumption through Net Metering arrangement was discussed with the Distribution Licensees. The Commission observed that since Net Metering consumers are connected to the network of Distribution Licensees, mainly at LT level, therefore the treatment followed by Distribution Licensees to consider the consumption through Net Metering in Sales is not correct. Net Metering consumers are not new category of consumers, they are existing consumers opting Net Metering arrangement through bidirectional feature i.e., they can export as well import with the Distribution Licensee Grid. Considering their consumption in sales leads to factoring such consumption for Distribution Loss computation which is technically not correct as these Net Metering consumers are embedded in Distribution Licensee Grid itself.
- 3.74 Further, Regulation 9 of Delhi Electricity Regulatory Commission (Net Metering for Renewable Energy) Regulations, 2014 stipulates "(7) At the end of the each Financial Year, any net energy credits, which remain unadjusted, shall be paid for by the distribution licensee to the consumers as per the rates notified by the Commission from time to time."
- 3.67 Accordingly, the Commission has considered net energy credits which remain unadjusted during end of FY 2019-20 as per Average Power Purchase Cost of the Petitioner in its Power Purchase cost.

## **ADJUSTMENT IN BILLING BY MORE THAN 1%**

- 3.68 The Commission issued directive 6.8 in Tariff Order dated 31/08/2017 which states as follows:
  - "6.8. The Commission directs the Petitioner to restrict the adjustment in units billed on account of delay in meter reading, raising of long duration provisional bills etc. to a maximum of 1% of total units billed."
- 3.69 During True-up of FY 2018-19, the Commission in it's Tariff Order dated 28/08/2020 had deliberated the issue of the adjustment in billing by more than 1% considering various aspects like Contra Entries/Invoice Reversals, Provisional Billing, Open Access

and other adjustments as follows:

- "3.62. The Commission conducted prudence check session with the Petitioner on 29/07/2020 related to compliance of the above mentioned directive. Further, based on the data submitted by the Petitioner on 11/08/2020, it was observed that adjustments are mainly on account of following heads:
  - i) Bills raised in system but not served to consumers (Contra Entries)
  - ii) Bills on account of provisional meter reading
  - iii) Bills raised to Open Access Consumers
  - iv) Other adjustments
- 3.63 Contra entries are entries which are posted and are subsequently reversed in the SAP billing system in FY 2019-20. The Petitioner has numerous contra entries aggregating to 94.63 MU.
- 3.64 Based on the submission of the Petitioner, it is observed that there are 3 main reasons due to which such entries are posted.
- i) Multi-meter Consumers on Single Contract Account There are consumers who are having multiple power injection points and are metered at multiple points but are billed on a single Contract Account. This is done in order to comply to the directive billed to bill such consumers on simultaneous maximum demand. In such cases, each meter records independent MDI and energy consumption simultaneously. In preparation of bills in the SAP system the billing system billing consumption is added arithmetically and the MDI is required to be maintained simultaneously for all the meters against one CA number to raises the bill. The contra entries are created on account of following:
- a) MDI as recorded in the individual meters against the particular Consumer Account get added. Such bills are reversed and the correct bill is raised on simultaneous MDI as per the direction of the Commission.
- b) To capture meter reading data of the balance meters when reading of one or more of the multi-meters is missing in AMR reading data.

  Such Contra Entries are in the case of Government consumers viz. DMRC (47.73 MU), CPWD (0.50 MU) and DJB (0.40 MU), where there are multiple meters. All three put together accounts for 51.39% of total contra entries.
- *Post audit check done in compliance with STQC audit and subsequent directive of the Commission –*In the SAP system of the Licensee there is no scope to



delete any entry once it is made. In case any correction or alteration is required in the individual consumer account while preparation of the bill, the previous entry passed in the system is required to be reversed and new entry is passed in the system for serving correct bill to the consumer. However, to obviate the chances of erroneous billing and in the interest of the consumers, several precautions have been inbuilt in to the billing software. Some of those precautions were built in pursuant to the directive of the Commission following various billing audit including the once carried out by STQC during the period of December, 2005 to May, 2006 and later in FY 2008-09. Hence, certain precautions are built in to the system for certain preset checks to identify abnormal billing or meter reading, change in tariff category on account of consumers; application/Commission's Order etc. to ensure error free billing to our consumers. The contra entry under the Post Audit Checks aggregates to 28.7 MU which is 30.31% of total Contra Entries. Out of this, 10.7 MU are for Government consumers and 18.0 MU for private consumers.

ii) Processing of name change / transfer of connection requests - During normal course of business, the Petitioner gets thousands of name change / transfer of connection requests from consumers during a financial year. Regulation 17 (1) of the Supply Code Regulations prescribes the procedure that needs to be adopted for executing such name change requests. Sub-regulation (iii) of Regulation 17 (a) reads as under:

"(iii) The request for transfer of connection shall not be accepted unless all recoverable dues in respect of the concerned connection are fully paid:

Provided that once connection is transferred, no dues / arrears shall be recovered from the new consumer."

In compliance of the aforesaid Regulation and in order to ascertain the total recoverable dues at the time of name change, a special reading is undertaken subsequent to which a final bill is generated. In order to effect the name change, a new CA number needs to be generated. However, the SAP system will allow the new CA to be generated only when the final bill generated is nullified by passing a contra entry. As a result, the Licensee is required to pass such contra entries in compliance of the Provisions of the Supply Code. The aggregate amount of contra entries passed while preparing the final bill is 17.3 MU, which is almost 18.3% of the total contra entries 3.65 Further, the Petitioner has submitted the replies to the Commission's queries that



Contra entries do not form part of billing and none of these invoices are ever served to consumers. Further, no payments were received against such invoices.

3.66 From the conjoint reading to Regulations 30 (10) & (11) of DERC (Supply Code and Performance Standards) Regulations, 2017, it is observed that the licensee may raise provisional billing for 2 months after which the consumer may refuse to make the payment until the bill on actual meter reading is raised by the licensee. The Regulations 30 (10) & (11) states as under:

"10) In case, for any reason, to be specifically recorded, the meter is not read/recorded during a billing cycle, the Licensee shall prepare a provisional bill based on the consumption during the corresponding period in the previous year when readings were taken:

Provided that if the consumption during the corresponding period in the previous year is not available, the Licensee shall take average consumption of preceding three billing cycles or the lesser period when readings were taken.

(11) If the provisional billing continues for more than one consecutive billing cycle, the consumer may refuse to pay the payment until bill is raised by the licensee as per actual meter reading."

3.67 In view of above and based on the information submitted by the Petitioner including quarterly Form 2.1 (a), the Commission has not considered Contra Entries (being counter entries), adjustments related to Open Access consumers and Provisional Billing less than 2 months as adjustments in Units Billed. However, other adjustments submitted by the Petitioner have been considered without sign change (gross) as adjustments indicate total adjustments without +/- nature. ...

3.68 In view of above, the Commission considers the adjustment in sales for the Petitioner at 1.09% for FY 2019-20 and the effect of adjustment in excess of 1% (0.09%  $\times$  12506 = 11.61 MU) has been considered as deemed sales and deemed revenue billed of the Petitioner as follows:

Table 3. 20: Deemed sales and Deemed revenue billed on account of adjustments

Particulars Particulars	Units (MU)
Deemed Units for Adjustment Beyond 1%	11.61
ABR	7.52
Deemed Revenue Billed	8.73

3.70 Based on the above findings during True up of FY 2018-19, the Commission in its Tariff Order dated 28/08/2020 revised the said directive as follows:



"6.8 The Commission directs the Petitioner to restrict the adjustment in units billed on account of delay in meter reading, raising of long duration provisional bills etc. to a maximum of 1% of total units billed. The adjustment in units billed shall be considered on a yearly basis. Further, the adjustment of Contra Entry, adjustment for Open Access consumers and adjustment on account of Provisional Billing related to period till two (2) months shall not be form the part of adjustment in units billed. Further, also the real adjustments/other adjustments shall be considered without sign change i.e. such adjustments either resulting into increase in revenue billed or decreased into revenue billed shall be considered on gross basis rather than net basis."

3.71 In line with above, the Commission during prudence check sessions analysed the Billing dump, live SAP, quarterly Form 2.1(a) and has not considered the Contra Entries (being counter entries), adjustments related to Open Access consumers and Provisional Billing less than 2 months as adjustments in Units Billed. However, other adjustments submitted by the Petitioner have been considered without sign change (gross) as adjustments indicate total adjustments without +/- nature. Accordingly, the adjustments related to adjustments in Units Billed is as follows:

Table 3. 21: Adjustment Sales in Units for FY 2019-20 (MU)

					Provis	ional to Act	ual billing			Other Adjustment  J K L(Net)				% Adj.
Particulars	Gross Sales	2.1a (Total Adjustment)	Contra Entry	Within a month	Within 2 months	Within a Quarter	More than Quarter but within a Year	More than a Year	Open Access			% Adj (Total)	Adding + & - both (excluding Contra, Open Access & 2 months Provisional)	
	Α	В	С	D	E	F	G	н	- 1			(B/A)	(F+G+H+J- K)/A	
Quarter-1	3404.4	(51.6)	(14.0)	(10.8)	(13.2)	(1.3)	(1.5)	(0.2)	(0.6)	0.5	(10.6)	(10.1)	(1.52)	-0.41%
Quarter-2	4179.2	(47.1)	(13.8)	(15.3)	(12.7)	(1.3)	(0.9)	(0.2)	(2.1)	3.1	(3.7)	(0.6)	(1.13)	-0.22%
Quarter-3	2631.4	(35.8)	(4.9)	(9.6)	(14.0)	(3.5)	(4.9)	(0.2)	(0.1)	2.5	(1.1)	1.4	(1.36)	-0.46%
Quarter-4	2462.7	(40.2)	(3.6)	(7.7)	(12.4)	(4.4)	(12)	(0.2)	(0.9)	1.8	(1.0)	0.8	(1.63)	-0.79%
Annual	12677.6	(174.7)	(36.3)	(43.4)	(52.3)	(10.4)	(19.2)	(0.8)	(3.8)	7.9	(16.4)	(8.5)	(1.38)	-0.43%

- 3.72 It is observed that the Adjustment Sales in units for FY 2019-20 is within the permissible limit of 1% of total units billed.
- 3.73 Based on the findings indicated in paras above, the Commission considers the Truedup sales for FY 2019-20 as follows:

As per As per Sr. No. **Consumer Category** Petitioner Commission Domestic 7694.2 7694.21 2 Non-Domestic 3164.2 3164.15 3 534.7 Industrial 534.65 Agriculture & Mushroom Cultivation 4 21.14 21.1 5 Public Utilities (Public Lighting & DJB) 378.8 378.83 6 Delhi International Airport Limited (DIAL) 146.1 146.10 **Railway Traction** 0.0 0.0 Delhi Metro Rail Corporation (DMRC) 8 411.8 411.81 9 108.4 **Temporary Supply** 108.41 10 Advertisement and Hoardings 1.2 1.21 11 Charging Stations for E-Vehicle 25.1 25.09 12 **Self-Consumption** 17.3 17.31 Enforcement 13 46.6 26.96 14 Total 12549.5 12529.86

Table 3. 22: Commission Approved - Trued Up sales FY 2019-20 (MU)

# DISTRIBUTION LOSS AND COLLECTION EFFICIENCY FOR FY 2019-20

## **PETITIONER SUBMISSION**

3.74 The Petitioner has submitted to achieve the actual Distribution Loss and Collection efficiency of 7.02% and 98.40% respectively during FY 2019-20. A comparison of Target and actual performance of the Petitioner during FY 2019-20 is tabulated below:

Table 3. 23: Petitioner Submission - T&D Loss, Collection efficiency and AT&C Loss for FY 2019-20 (%)

Sr. No.	Particulars	Target approved	Actual performance			
1	Energy Input at BRPL Periphery (MU)	14,084	13,498			
2	Distribution Loss (%)	9.50%	7.02%			
3	Collection Efficiency (%)	99.50%	98.33%			
4	AT&C Loss (%)*	9.95%	8.58%			

<sup>\*</sup>derived based on approved T&D and Collection Efficiency Targets

3.75 The Revenue Billed considered for the purpose of computation of AT&C losses during FY 2019-20 is tabulated below:

Table 3. 24: Petitioner Submission - Revenue Billed for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Amount
Α	Total Revenue Billed	10812.6
В	Less: Electricity Tax Billed	388.4
С	Less: 8% RA surcharge Billed	732.4
D	Less: 3.80% Pension Surcharge	347.9
E	Revenue Billed for AT&C True up	9,343.8



3.76 The Revenue Collected for the purpose of computation of AT&C losses during FY 2019-20 is tabulated below:

Table 3. 25: Petitioner Submission - Revenue Collected for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Amount
Α	Revenue Collected	10680.7
В	Less: LPSC	26.9
С	Less: 8% RA surcharge	728.9
D	Less: 3.80% Pension Surcharge	345.7
E	Less: Electricity Tax	385.0
F	Less: Net Metering units adjusted with billing	6.72
G	Revenue Realised	9,187.5

3.77 Accordingly, the Petitioner has the computation of Distribution Loss, Collection Efficiency for FY 2019-20 as below:

Table 3. 26: Petitioner Submission - Distribution Loss, Collection Efficiency for FY 2019-20

Sr. No	Particulars	UoM	Tariff Order dtd. 31/07/2019	Actual claimed in Petition
Α	Energy Input @ BRPL Periphery	MU	14,084.0	13,497.7
В	Energy Billed	MU	12,746.0	12,549.5
С	Revenue Billed	Rs. Cr	9,111.1	9,343.8
D	Average Billing Rate	Rs. / kWh	7.15	7.45
E	Distribution Loss	%	9.50%	7.02%
F	Amount Collected	Rs. Cr	9065.9	9,187.5
G	Collection efficiency	%	99.50%	98.33%
Н	Units Realized	MU	12,683	12,340
I	AT&C Loss Level	%	9.95%	8.58%

3.78 In terms of Regulation 159 of *DERC (Terms & Conditions for Determination of Tariff)*Regulations, 2017 and Regulation 25(4) of *DERC (Business Plan Regulations)* 2017 the impact of overachievement of T&D Loss target is tabulated below:

Table 3. 27: Petitioner Submission - Overachievement in Distribution loss target for FY 2019-20

Sr. No.	Particulars	UOM	Value
Α	Actual Energy Input at Distribution periphery	MU	13498
В	Distribution Loss Target in Current Year -FY 2019-20	%	9.50%
С	Actual Distribution Loss	%	7.02%
D	50% of (previous year target - current year target)	%	0.35%
E	Distribution loss target - 50% of (previous year target - current year target)	%	9.16%
F	Average Power purchase Cost	Rs/ KWh	5.99
G	Total Incentive	Rs. Cr	200.1



Sr. No.	Particulars	UOM	Value
Н	BRPL Share 1 of incentive (less than Loss Target-50%*(PYT-CYT)	Rs. Cr	9.3
ı	BRPL Share 2 of incentive (up to Loss Target-50%*(PYT-CYT)	Rs. Cr	114.8
J	Total Incentive	Rs. Cr	124.1

3.79 Further, the Petitioner has submitted that in the month of March 2020, Government of India and GoNCTD has imposed lockdown to certain activities and from 22/03/2020 onwards strict lockdown was imposed to all activities except for the essential activities. BRPL vide its letter dated 24/03/2020 requested the Commission to consider the above situation as a force majeure event and specifically requested to relax the targets for collection efficiency for FY 2019-20. The Commission vide its letter dated 8/07/2020 declared the lockdown situation as a force majeure event and mentioned that the collection efficiency for FY 2019-20 may be considered at the time of true up of FY 2019-20. Keeping in view the pandemic situation, which has adversely impacted BRPL's collections for the month of March'2020, collection efficiency for the month of March'2020 be considered as average collection efficiency of the past 2 years, to arrive at FY 2019-20 collection efficiency achievement for computation of collection efficiency for the financial year. The Petitioner has computed the Collection Efficiency for FY 2019-20 and accordingly calculated the over achievement in Collection Efficiency for FY 2019-20 tabulated as follows:

Table 3. 28: Trends in Collection Efficiency during month of March

Monthly Collection Efficiency for Past 2 years						
Month	Net Billed Amount (Crs.)	Net Collection Amount (Crs.)	Collection Efficiency (CE) for the month (%)			
March' 18	598	899	150%			
March' 19	639	978	153%			
March' 20	610	774	127%			
Average CE of March for 2 years			152%			
Shortfall in CE in March'20 wrt Average			-25%			
Shortfall in Amount in March'20 due to COVID-19			-152			
% impact on CE			-1.62%			
Actual CE for FY 2019-20			98.33%			
Collection Efficiency considered for FY 2019-20			99.95%			

**Particulars UoM** FY 2019-20 Sr. No. Α Revenue Billed Rs. Cr. 9,343.8 Collection Efficiency based on Last 2 year Average of В % 99.95% C **Collection Efficiency Target -DERC** % 99.50% 9,339.1 D Revenue Realised Achieved Rs. Cr. Revenue Realised as per approved Collection Efficiency 9,297.0 Ε Rs. Cr. F 42.0 Over-achievement Amount to be retained by petitioner and consumer G shared 50:50 for achievement of collection efficiency Rs. Cr. 21 Target from 99.50% to 100% Н Entire 100% to be retained for achievement over 100% Collection Efficiency Incentive Rs. Cr. 21

Table 3. 29: Petitioner Submission- Overachievement in Collection efficiency for FY 2019-20

## **COMMISSION ANALYSIS**

# **ENERGY INPUT**

- 3.80 The Petitioner submitted its Energy Input at DISCOMs periphery at 13,497.7 MU. The Commission vide its Letter No. F.3(634)/Tariff-Engg./DERC/2020-21/6936/2664 dated 5/03/2021 directed Delhi SLDC and Distribution Licensees to submit Joint Signed Statement for Energy Input (net of Open Access and Net Metering if any), Station Wise Power Procurement, Short Term Transactions Exchange, Bilateral, Banking etc., Additional UI Charges and Sustain Deviation Charges for the purpose of True up of FY 2019-20. Accordingly, the SLDC vide its email dated 16/03/2021 has submitted the said joint statement. It was observed from this statement that Petitioner's consumption based on Special Energy Meter (SEM) data was 13892.98 MU including Open Access schedule of 396.87 MU. Further, TOWMCL which is embedded generation in BRPL's Grid commercially supplies power to BRPL, TPDDL and Open Access consumer. Therefore, for the purpose of Energy Input, the Commission has considered 90.66 MU as the schedule of TOWMCL to BRPL for FY 2019-20 as indicated in the joint signed statement.
- 3.81 It is observed that the Petitioner has filed Review Petition against Tariff Order dated 28/08/2020 and in it they have submitted that DIAL self-generation should not form part of Energy Input of the Petitioner. The Commission in its Review Order dated 23/09/2021 rejected this issue and the observation of the Commission are as follows:

## "Commission's Analysis

8.4.4 It is observed that as mentioned in Para 3.76 of the Tariff Order dated



28.08.2020 that Commission directed Delhi SLDC and the Review Petitioner to submit Joint Signed statement for Energy Input (Net of Open Access and Net Metering) for FY 2018-19.

8.4.5 The said Joint Signed statement was submitted by the Review Petitioner wherein there was separate head of DIAL Solar Own Generation of 7.95 MU. Further, no Single Line Diagram certified by the Delhi SLDC was submitted in the True-up Petition by the Review Petitioner indicating that 7.95 MU of own generation of DIAL is not connected to their Grid. Therefore, the said quantum of 7.95 MUs was considered to be part of Energy input of the Review Petitioner and accordingly, this issue is rejected."

3.82 Further, during prudence check of FY 2019-20, the Commission directed the Petitioner to submit SLDC verified Single Line Diagram (SLD) clearly depicting that the self-generation does not form part of the Petitioner's grid. The Petitioner vide its E-mail dated 15/03/2021 submitted as follows:

"Reply:

SLDC certified DIAL Self Generation of 7.94 MU for FY 19-20 is enclosed herewith as Annexure 5A, SLD of DIAL own generation (5 MW Solar and 2.14 MW Solar plant) is enclosed herewith as Annexure 5B...."

- 3.83 The Commission observes that SLD submitted by the Petitioner was not SLDC verified and the Petitioner again submitted the joint signed statement only between them & SLDC. Since, the Petitioner has not been able to substantiate the connectivity of DIAL self-generation through SLDC verified SLD, therefore, the Commission deems fit appropriate to consider the same in Energy Input in line with the findings in Review Order dated 23/09/2021, mentioned above.
- 3.84 In case of net metering, the Commission observed that the net metering is embedded generation and that there shall be no distribution loss on account of such energy and has accordingly not considered any energy from net metering consumed by the Consumers directly in the Energy input of the Petitioner.
- 3.85 Accordingly, the Energy Input of the Petitioner is as follows:

Table 3. 30: Commission Approved - Energy Input for FY 2019-20 (MU)

Sr. No.	Particulars	As per Petitioner	As per Commission
Α	SLDC- Total Input Based on SEM Data	13497.7	13,793.83
В	SLDC- Input from TOWMCL- Non Solar		90.66
С	SLDC- Input from Solar		8.49



Sr. No.	Particulars	As per Petitioner	As per Commission
D	Total (A+B)	13497.7	13892.98
Е	Input from Net Metering of Solar Power	0.0	0
F	SLDC- Open Access Input	0.0	396.87
	Actual Input (D+E-F)	13497.7	13496.11

## **DISTRIBUTION LOSS**

3.86 Regulation 25(1) of *DERC (Business Plan) Regulations, 2017* specifies the Distribution Loss Targets for FY 2019-20 as follows:

Table 3. 31: Distribution Loss Targets for FY 2019-20

DISTRIBUTION LICENSEE	FY 2019-20		
BRPL	9.50%		

3.87 Regulation 159 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations 2017 states,

"159. The Financial impact on account of over achievement or under achievement of distribution loss target shall be computed as under:

Incentive or penalty =  $Q1*(L1-L2)*P*10^6$ 

Where,

Q1 = Actual Quantum of energy Purchased at Distribution periphery.

L1 = Distribution Loss Target in %

L2 = Actual Distribution Loss in %

P = Trued up Average Power Purchase Cost (APPC) per unit at distribution periphery in (Rs./kWh)."

- 3.88 Regulation 25(2) of *DERC (Business Plan) Regulations 2017*, states "The amount for Overachievement/Underachievement on account of Distribution Loss target shall be computed as per the formula specified in the Regulation 159 of the *DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017* for the Distribution Licensee."
- 3.89 Accordingly, the financial impact of overachievement or under-achievement on account of distribution loss target has been determined in accordance with the Regulation 159 of DERC (Terms and Condition for Determination of Tariff) Regulations,



2017 as follows:

Table 3. 32: Commission Approved - Actual Distribution Loss for FY 2019-20

Sr. No	Particulars	UoM	As per Petitioner	As per Commission	Ref
Α	Energy Input	MU	13,497.7	13496.11	Table 3.30
В	Energy Billed	MU	12,549.5	12529.86	Table 3.22
С	Actual Distribution Loss Level	%	7.02%	7.16%	(A-B)/A
D	Targeted Distribution Loss Level	%	9.50%	9.50%	As per BPR, 2017
E	Average Power Purchase Cost	Rs./Unit	5.99	5.93	Table 3.57
F	Financial Impact of Overachievement or Underachievement	Rs.Cr	200.11	187.38	A*(D-C)*E/10

3.90 Regulation 25(4) of DERC (Business Plan) Regulations 2017 states,

"Any financial impact due to Overachievement on account of Distribution Loss target by the distribution licensee for the relevant year shall be shared between the Distribution Licensee and Consumers as follows:

i. in case actual Distribution Loss is between the loss target and loss target minus [50%\*(Previous Year Target-Current Year Target)] for the relevant year shall be shared in the ratio of 2/3rd to Consumers and 1/3rd to the Distribution Licensee;

ii. in case actual Distribution Loss is less than loss target minus [50%\*(Previous Year Target-Current Year Target)] for the relevant year shall be shared in the ratio of 1/3rd to Consumers and 2/3rd to the Distribution Licensee."

3.91 In accordance with the Regulation 25 (4) of *DERC (Business Plan) Regulations 2017,* the sharing of the financial impact of over achievement on account of distribution loss target has been computed as follows:

Table 3. 33: Commission Approved - Incentive/Dis-incentive for Distribution Loss

Sr. No.	Particulars	UoM	As per Petitioner	As per Commission	Remarks
Α	Distribution Loss Target in previous Year	%	10.19%	10.19%	As per BPR 2017, 24(4)
В	Distribution Loss Target in Current Year	%	9.50%	9.50%	As per BPR 2017, 24(4)



Sr. No.	Particulars	UoM	As per Petitioner	As per Commission	Remarks
С	Actual Distribution Loss	%	7.02%	7.16%	Table 3. 32
D	50% of (previous year target - current year target)	%	0.35%	0.35%	50%*(A-B)
E	Distribution loss target - 50% of (previous year target - current year target)	%	9.16%	9.16%	B-D
F	Actual Energy Input at Distribution periphery	MU	13,497.70	13,496.11	Table No. 3.32
G	Average Power purchase Cost	Rs/kWh	5.99	5.93	Table 3.58
Н	Total Incentive	Rs. Cr	200.11	187.38	(B-C)*F*G/10
ı	Petitioner Share 1 of incentive (less than Loss Target-50%*(PYT-CYT)	Rs. Cr	9.30	9.21	(B- E)*F*G/10*(1/3)
J	Petitioner Share 2 of incentive (up to Loss Target-50%*(PYT-CYT)	Rs. Cr	114.81	106.51	(E- C)*F*G/10*(2/3)
К	Total Incentive to Petitioner	Rs. Cr	124.1	115.72	I+J
L	Incentive to Consumer	Rs. Cr		71.67	(B- E)*F*G/10*(2/3) +(E- C)*F*G/10*(1/3)

# **REVENUE BILLED**

3.92 During the prudence check sessions, the Commission has verified the Revenue billed by the Petitioner from the Audited Form 2.1 (a), SAP and Audited Books of Accounts (Note 64) for FY 2019-20 and accordingly, the same is approved as follows:

Table 3. 34: Commission Approved - Revenue Billed for FY 2019-20 (Rs. Cr.)

Sr. No.	Consumer Category	As per Petitioner	As per Commission
1	Domestic	4178.9	4178.90
2	Non-Domestic	3654.2	3654.15
3	Industrial	557.8	557.77
4	Agriculture & Mushroom Cultivation	9.4	9.34
5	Public Utilities (Public Lighting & DJB)	326.1	326.07
6	Delhi International Airport Limited (DIAL)	121.7	121.73
7	Railway Traction	0	0.00
8	Delhi Metro Rail Corporation (DMRC)	297.9	297.92

Sr. No.	Consumer Category	As per Petitioner	As per Commission
9	Temporary Supply	135.4	135.43
10	Advertisement and Hoardings	1.5	1.52
11	Charging Stations for E-Vehicle	12.8	12.78
12	Self-Consumption	-0.1	-0.06
13	Net Metering	0	0.00
14	Enforcement	48.2	48.21
15	Units beyond 1% adjustment		-
16	Net Billing	9343.80	9343.76
Add:-			
17	Electricity Duty	388.4	388.44
18	RA Surcharge	732.4	732.44
19	Pension Trust Surcharge	347.9	347.93
20	Gross Amount Billed	10812.60	10812.67

# **REVENUE COLLECTED**

3.93 During the prudence check sessions, the Commission verified the Revenue Collected by the Petitioner from the Audited Form 2.1 (a), SAP and Audited Books of Accounts for FY 2019-20 and the Revenue Collected as approved by the Commission, after reducing the amount collected under Net Metering since its treatment is provided for excess energy credits as per Net Metering Regulations, 2014 specified in paras above in Power Purchase Cost only, is as under:

Table 3. 35: Commission Approved - Revenue Collected for FY 2019-20 (Rs. Cr.)

Sr. No	Particulars	UOM	As per Petitioner	As per Commission	Ref
А	Actual Revenue realized including Electricity duty/tax, LPSC, Regulatory Surcharge, Pension trust surcharge	Rs. Cr.	10,680.70	10,680.75	Note 64 of
В	Less: LPSC	Rs. Cr.	26.90	26.85	Annual
С	Less: Electricity Tax	Rs. Cr.	385.00	385.00	Audited
D	Less: 8% RA Surcharge	Rs. Cr.	728.90	728.87	Accounts for
Е	Less: 3.80% Pension Surcharge	Rs. Cr.	345.70	345.69	FY 2019-20
F	Less:- Advance From Consumers	Rs. Cr.	1	0.00	
G	Less: Net metering units adjusted with billing	Rs. Cr.	6.72	6.72	
Н	Net Revenue Realised	Rs. Cr.	9,187.48	9187.62	A-B-C-D-E-F-G

## **COLLECTION EFFICIENCY**

3.94 Regulation 163 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations 2017 states:

"163. The financial impact on account of over or under achievement of collection efficiency targets shall be computed as under:-

Incentive or penalty = (C1 - C2) \* Ab

Where,

C1 = Actual Collection Efficiency in % =[Ar/Ab]\*100

Ar = Actual amount collected excluding electricity duty, late payment surcharge, any other surcharge in Rs. Cr.;

Ab = Actual Amount Billed excluding Electricity Duty, LPSC and any other surcharges in Rs Cr.

C2 = Target Collection Efficiency in %

3.95 Regulation 164 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations 2017 states:

"Any financial impact on account of underachievement less than the target and overachievement above 100% with respect to Collection Efficiency targets shall be to the Licensee's account:

Provided that any financial impact on account of over achievement over and above the target and limited to100% with respect to Collection Efficiency targets shall be shared as per the mechanism indicated in the Business Plan Regulations of the Control Period."

3.96 Regulation 26 of DERC (Business Plan) Regulations 2017 states:

# "26. TARGET FOR COLLECTION EFFICIENCY

- (1) The targets for Collection Efficiency for FY2017-18 to FY2019-20 of the Distribution Licensees shall be 99.50%.
- (2) The financial impact on account of Collection Efficiency target shall be computed as per the formula specified in Regulation 163 of the DERC (Terms



and Conditions for Determination of Tariff) Regulations, 2017 for the Distribution Licensee.

- (3) The financial impact on account of over-achievement in terms of Regulation 164 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 for the Distribution Licensee, from 99.50% to 100% shall be shared equally between Consumers and the Distribution Licensees."
- 3.97 The Commission observes that Distribution Licensees have sought impact on account of lockdown due to COVID-19 in FY 2019-20 for the period from 24<sup>th</sup> March to 31<sup>st</sup> March, 2020. The impact sought is on account of deemed collection during such period which even results into incentive on account of collection efficiency. However, for the purpose of computation of Revenue (Gap)/Surplus, the Distribution Licensees have considered actual revenue collected.
- 3.98 Under-collection on account of COVID-19 during last week of March, 2020 is only deferred in FY 2020-21. The Commission vide its email dated 20/03/2021 sought information regarding the actual amount collected during FY 2020-21 out of amount claimed as deemed collection during FY 2019-20. However, BRPL and BYPL did not submit the requisite information. Further, TPDDL vide its email dated 27/03/2021 submitted that they have collected Rs. 70.63 Cr. out of deemed collection in FY 2020-21, however, TPDDL has submitted that the data extracted is based on the clearing report and CA-wise extraction is not possible. Therefore, it is noted that Distribution Licensees have not provided actual amount collected during FY 2020-21 out of amount claimed as deemed collection during FY 2019-20.
- 3.99 The Commission considering the impact of lockdown for the period from 24<sup>th</sup> March, 2020 to 31<sup>st</sup> March, 2020, which has impacted consumers in an un-precedent manner, is of the view that in order to maintain balance between the stakeholders due to the impact of COVID-19, it is judicious to exercise the Power of Relaxation under Regulation 172 of *DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017* and Regulation 37 of *DERC (Business Plan) Regulations, 2017* and not to True-up Collection Efficiency. Accordingly, no incentive or penalty on account of over/under achievement on account of collection efficiency has been considered and allowed Actual O&M expenses and Actual Power Purchase Rebate for

FY 2019-20.

## CASH COLLECTION EXCEEDING Rs. 4,000/-

- 3.100 As per the directive of the Commission "No payment shall be accepted by the Distribution Licensees from its consumers at its own collection centres/mobile vans in cash towards electricity bill exceeding Rs. 4000/- except from blind consumers, for court settlement cases & payment deposited by the consumers at designated schedule commercial bank branches upto Rs. 50,000/-. Violation of this provisions shall attract penalty to the level of 10% of total cash collection exceeding the limit."
- 3.101 The Commission has analysed the data submitted for cash collection during FY 2019-20 and it is observed that the cash collections above Rs. 4,000/- the Petitioner are on account of court settlement cases which is permitted as per the directive.

# **POWER PURCHASE QUANTUM (MU)**

## PETITIONER SUBMISSION

- 3.102 The Petitioner has submitted that the most of the power from generating companies owned and/ or fully controlled by the Central Government and State Government by virtue of long term power purchase agreements which have been inherited from DTL (initially signed by M/s DTL) and assigned by the Commission as per its Order dated 31/03/2017.
- 3.103 The Power Purchase Quantum during FY 2019-20 is tabulated below:

Table 3. 36: Petitioner Submission - Power Purchase Quantum for FY 2019-20 (MU)

Sr. No.	Particulars Particulars	Submission
Α	Power Purchase:	
i	Gross Power Purchase Quantum	14238.7
ii	Power sold to other sources	285.3
iii	Net Power Purchase	13953.4
В	Transmission Loss:	
iii	Total transmission loss	455.70
С	Net power available after Transmission Loss*	13497.7

<sup>\*</sup>Excluding Open Access

## LONG TERM POWER PURCHASE QUANTUM

## PETITIONER SUBMISSION

3.104 The Petitioner has submitted the plant-wise Power Purchase Quantum as follows:



Table 3. 37: Petitioner Submission - Power Purchase Quantum Station wise for FY 2019-20 (MU)

Sr. No.	(MU) Stations	Petitioner Share
	Sector Generating Stations (CSGS)	i cutioner share
A	NTPC#	
i	ANTA GAS	6.04
ii	AURAIYA GAS	17.35
iii	DADRI GAS	68.73
iv	FARAKKA	51.62
V	KAHALGAON -I	122.10
vi	NCTPS	1561.92
vii	RIHAND – I	443.27
viii	RIHAND – II	372.60
ix	RIHAND – III	610.21
Х	SINGRAULI	190.23
xi	UNCHAHAR – I	62.05
xii	UNCHAHAR -II	125.37
xiii	UNCHAHAR -III	82.38
xiv	KAHALGAON -II	420.43
XV	DADRI-2( EXTENSION )	2581.07
xvi	Aravali Power Corporation Ltd	21.58
	Sub Total	6736.96
B :	NHPC BAIRA SIUL	15.46
i	CHAMERA – I	15.46 91.23
iii	CHAMERA – II	71.42
iv	CHAMERA – III	58.22
V	DHAULIGANGA	74.15
vi	DULHASTI	114.35
vii	SALAL	330.75
viii	TANAKPUR	25.15
ix	URI	160.53
Х	SEWA –II	36.95
xi	Parbati– III	38.07
xii	Uri – II	102.21
	Sub Total	1118.50
С	THDC	
i	Tehri HEP	132.15
ii	Koteshwar	81.31
	Sub Total	213.46
D :	DVC Chandragus 7.9.9.(LT.2)	057.50
i	DVC Chandrapur 7 & 8 (LT-3)	857.53
ii	Mejia Units -6 (LT-4)  Sub Total	285.62
E	NPCIL	1143.15
i	NAPS	252.96
ii	RAPP C Units 5&6	182.40
	Sub Total	435.36
F	SJVNL	433.30

Sr. No.	Stations	<b>Petitioner Share</b>
i	Naptha-Jhakri	307.09
	Sub Total	307.09
G	Others	
	PTC Tala	34.81
	PTC Wind	145.48
	Sasan UMPP	514.10
	Sub Total	694.40
Н	Total Outside Delhi	10648.91
Delhi Ge	enerating Stations*	
i	BTPS	-0.06
ii	Gas Turbine	306.21
iii	Pragati – I	439.80
iv	Pragati -III, BAWANA	1380.11
V	TOWMCL	90.16
vi	Thyagraj Solar	0.54
vii	DMSW	50.51
viii	East Delhi Waste	0.00
ı	Total Delhi Gencos	2267.26
J	SECI	42.80
K	Net Metering/Other	19.64
L	Grand Total	12978.62

<sup>#</sup> Excludes BTPS

# SHORT TERM POWER PURCHASE QUANTUM

## **PETITIONER SUBMISSION**

3.105 The source-wise details of Short-Term Power Purchase and Sale during FY 2019-20 is tabulated below:

Table 3. 38: Petitioner Submission - Short Term Power Purchase

		FY 2017-18		FY 2018-19		FY 2019-20	
Sr. No.	Particulars	Energy	(%)	Energy	(%)	Energy (9/	(%)
		(MU)	(70)	(MU)	(/0)	(MU)	(70)
Α	Bilateral	157	10%	367	31%	0	0%
В	Banking	1022	67%	554	46%	1259	58%
С	Exchange	206	14%	184	15%	805	37%
D	Intra-State	31	2%	87	7%	42	2%
E	UI	105	7%	8	1%	58	3%
F	Total	1520		1199		2163	

# **SHORT TERM SALES QUANTUM**

# **PETITIONER SUBMISSION**



<sup>\*</sup> Includes BTPS

3.106 The Petitioner has tabulated the source-wise details of sale of surplus power as below:

FY 2017-18 FY 2018-19 FY 2019-20 Sr. No. **Particulars** Energy Energy Energy (%) (%) (%) (MU) (MU) (MU) Bilateral 18 1% 0 0% 0 0% Α 78% 57% 903 76% В 1200 1012 Banking Exchange 302 20% 569 32% 20% С 232 D Intra-State 3 0% 15 1% 1% UI 14 44 Ε 1% 178 10% 4% F Total 1537 1774 1188

Table 3. 39: Petitioner Submission - Short Term Power Sales

## **COMMISSION ANALYSIS**

- 3.107 The Commission in its Tariff Order dated 31/07/2019 has approved gross power purchase quantum of 14,084 MU from all sources including Central and State Sector Generating Stations for FY 2019-20.
- 3.108 The Commission vide its Letter dated 5/03/2021 directed DISCOMs and Delhi SLDC to verify the figures of Long Term Power Purchase and Short Term Power purchase/sale for Delhi DISCOMs and submit a joint report to the Commission. The said joint signed statement source wise Long Term Power Purchase and Short Term Power purchase/sale was submitted by the Petitioner.
- 3.109 The Commission observed that there still exists deviation in the Power Purchase Quantum submitted by the Petitioner and that submitted by SLDC to the Commission for few plants due to peripheral mismatches. The Petitioner has considered the power at Northern periphery whereas SLDC has considered the same at DTL periphery. During Prudence check, the DISCOMs submitted that the Power Purchase quantum is considered based on the units actually billed to them by the Generators. Due to the differential reporting of the energy by SLDC and the DISCOMs, the Commission considered the units actually billed by the Generators to the DISCOMs for the purpose of arriving at Power Purchase quantum.
- 3.110 Further, the Commission has considered net energy credits as per Regulation 9 of Delhi Electricity Regulatory Commission (Net Metering for Renewable Energy) Regulations, 2014, discussed above in Sales section of this Order.
- 3.111 Based on the audited Power purchase certificate and submission of SLDC, the Power



Purchase Quantum of the petitioner is trued up for FY 2019-20 as follows:

Table 3. 40: Commission Approved - Power Purchase Quantum (MU)

Sr. No.	Particulars	As per Petitioner	As per Commission	Reference
	Power Purchase Quantum			
1	Long Term Power Purchase	12978.6	12,958.98	
П	Short Term Power Purchase	2163	904.14	
Ш	Banking Import	2103	1,258.62	
IV	Other Input (Net Metering / Self Generation)	-	19.64	
Α	Gross Power Purchase Quantum	15,141.62	15,141.39	(I+II+III+IV)
V	Banking Export	1100	902.68	
VI	Short Term Sale	1188	285.33	
В	Net Power Purchase Quantum	13,953.6	13,953.38	(I+II+III+IV-V- VI)
С	Transmission Loss	455.7	455.70	
D	Total Power MU	13,497.7	13,497.68	

# **POWER PURCHASE COST**

### **PETITIONER SUBMISSION**

3.112 The Petitioner claimed the actual power purchase cost for FY 2019-20 as below:

Table 3. 41: Petitioner Submission - Power Purchase Cost for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars Particulars	Submission
Α	Power Purchase Cost	
i	Gross Power Purchase Cost	7571
ii	Power sold to other sources	527
iii	Net Power Purchase Cost	7044
В	Transmission Charges	
i	Inter-state transmission charges	776
ii	Intra-state transmission charges	198
iii	Other Transmission charges	113
iv	Total Transmission charges	1087
С	Rebate	
i	Power Purchase Rebate	38
ii	Rebate on Transmission Charges	11
iii	Total rebate	49
D	Net Power Purchase Cost including Transmission charges net of	8083
0	rebate	8083

### **LONG TERM SOURCES**

# **PETITIONER SUBMISSION**



- 3.113 The Petitioner has considered the total cost on account of long term sources during FY 2019-20 which includes the following:
  - All Power Purchase cost including fixed cost, variable cost, arrears, other charges etc. as scheduling of power is controlled by SLDC.
  - Fixed Cost paid to the Generator during FY 2019-20 on account of Regulated Power has been considered.
  - Amount received on account of credit against Regulated Power has been considered and the benefit has been passed to the consumers.
- 3.114 The Petitioner has submitted the details of station-wise power purchase cost during FY 2019-20 as tabulated below:

Table 3. 42: Petitioner Submission - Power Purchase Cost Station wise for FY 2019-20

Sr.		Petitioner	Fixed	Variable	Other	Total	Average
No	Stations	Share	Charge	Charge	Charges	Charges	Rate
140			Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs./ kWh
Centr	al Sector Generating Station	ns (CSGS)					
Α	NTPC						
i	ANTA GAS	6.04	9.92	2.11	-0.43	11.60	19.22
ii	AURAIYA GAS	17.35	14.55	6.14	-0.64	20.05	11.55
iii	DADRI GAS	68.73	16.69	22.90	0.89	40.48	5.89
iv	FARAKKA	51.62	5.59	13.09	2.76	21.44	4.15
V	KAHALGAON -I	122.10	15.90	26.82	-0.62	42.11	3.45
vi	NCTPS	1561.92	370.82	646.00	-1.24	1015.58	6.50
vii	RIHAND – I	443.27	40.07	59.91	-2.64	97.34	2.20
viii	RIHAND – II	372.60	27.19	50.59	-0.91	76.87	2.06
ix	RIHAND – III	610.21	78.75	81.77	-0.05	160.48	2.63
Х	SINGRAULI	190.23	13.43	26.20	-1.66	37.96	2.00
xi	UNCHAHAR – I	62.05	7.71	21.48	-0.53	28.67	4.62
xii	UNCHAHAR -II	125.37	13.99	43.82	-0.28	57.53	4.59
xiii	UNCHAHAR -III	82.38	11.63	28.54	-0.35	39.82	4.83
xiv	KAHALGAON -II	420.43	52.54	87.72	-1.60	138.66	3.30
xv	DADRI-2( EXTENSION )	2581.07	511.20	962.41	-7.93	1465.68	5.68
xvi	Aravali Power	21.58	11.31	8.27	-0.35	19.24	8.92
AVI	Corporation Ltd	21.38	11.51	0.27	-0.35	13.24	8.92
	Sub Total	6736.96	1201.30	2087.77	-15.58	3273.49	4.86
В	NHPC						
i	BAIRA SIUL	15.46	4.38	1.43	2.28	8.09	5.23
ii	CHAMERA – I	91.23	6.68	10.41	1.03	18.12	1.99
iii	CHAMERA – II	71.42	5.12	7.18	0.80	13.09	1.83
iv	CHAMERA – III	58.22	12.68	11.46	2.45	26.59	4.57
V	DHAULIGANGA	74.15	9.81	9.00	3.15	21.96	2.96
vi	DULHASTI	114.35	25.21	30.17	10.86	66.24	5.79
vii	SALAL	330.75	24.39	20.37	37.11	81.86	2.48
viii	TANAKPUR	25.15	5.01	4.07	0.24	9.32	3.70
ix	URI	160.53	12.54	13.20	9.04	34.77	2.17
Х	SEWA –II	36.95	9.44	8.91	1.90	20.26	5.48



Sr.		Petitioner	Fixed	Variable	Other	Total	Average
No	Stations	Share	Charge	Charge	Charges	Charges	Rate
NO		MU	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs. Cr.	Rs./ kWh
хi	Parbati– III	38.07	16.50	5.86	2.53	24.89	6.54
xii	Uri – II	102.21	19.22	18.40	7.79	45.41	4.44
	Sub Total	1118.50	150.97	140.44	79.18	370.60	3.31
С	THDC						
i	Tehri HEP	132.15	33.16	33.44	0.00	66.59	5.04
ii	Koteshwar	81.31	20.28	18.47	0.16	38.91	4.79
	Sub Total	213.46	53.44	51.90	0.16	105.50	4.94
D	DVC						
i	DVC Chandrapur 7 & 8 (LT-3)	857.53	139.82	201.64	0.30	341.76	3.99
ii	Mejia Units -6 (LT-4)	285.62	41.62	86.32	1.14	129.08	4.52
	Sub Total	1143.15	181.44	287.96	1.43	470.83	4.12
E	NPCIL						
i	NAPS	252.96	0.00	75.30	6.27	81.56	3.22
ii	RAPP C Units 5&6	182.40	0.00	71.71	3.07	74.77	4.10
	Sub Total	435.36	0.00	147.00	9.33	156.33	3.59
F	SJVNL						
i	Naptha-Jhakri	307.09	36.24	34.95	2.41	73.60	2.40
	Sub Total	307.09	36.24	34.95	2.41	73.60	2.40
G	Others						
i	PTC Tala	34.81	0.00	7.52	0.00	7.52	2.16
ii	PTC Wind	145.48	0.00	51.36	0.00	51.36	3.53
ii	Sasan UMPP	514.10	7.43	59.11	16.23	82.77	1.61
	Sub Total	694.40	7.43	117.99	16.23	141.65	2.04
Н	Total CSGS	10648.91	1630.83	2868.01	93.17	4592.01	4.31
I. Del	hi Generating Stations						
i	BTPS	-0.06	0.00	0.00	-18.99	-18.99	-
ii	Gas Turbine	306.21	89.62	145.83	-2.99	232.46	7.59
iii	Pragati – I	439.80	43.41	243.31	3.22	289.94	6.59
iv	Pragati -III, BAWANA	1380.11	407.76	523.07	352.95	1283.77	9.30
V	TOWMCL	90.16	0.00	25.63	0.15	25.78	2.86
vi	Thyagraj Solar	0.54	0.00	0.00	0.19	0.19	3.57
vii	DMSW	50.51	0.00	35.51	0.00	35.51	7.03
viii	East Delhi Waste	0.00	0.00	0.00	0.00	0.00	0.00
ix	IP Gas Arrears	0.00	0.00	0.00	32.09	32.09	0.00
	Sub Total	2267.26	540.78	973.35	366.62	1880.75	8.30
	SECI	42.80	0.00	23.54	0.00	23.54	5.50
	Net Metering/Other	19.64	0.00	34.14	1.00	35.14	17.89
	<b>Grand Total</b>	12978.62	2171.61	3899.04	460.78	6531.44	5.03

# **COMMISSION ANALYSIS**

- 3.115 The Commission, in its Tariff Order dated 31/07/2019 had projected the Long-term Power Purchase cost at Rs. 7,158 Cr.
- 3.116 The Commission during the prudence check sessions has verified all the invoices raised



by Generating Stations consisting of Capacity Charges (Fixed Charges), Energy Charges (Variable Charges) and other charges for FY 2019-20 as submitted in the Petition and Audited Power Purchase Certificate.

3.117 Accordingly, the long-term power purchase cost as considered by the Commission for true up is as follows:

Table 3. 43: Commission Approved - Long Term Power Purchase Cost for FY 2019-20

Sr. No.	Particulars	Quantum (MU)	Amount (Rs. Cr.)	
	Long Term Sources (Other Than			
1	Renewables)	12,958.98	6,496.30	
<b>1</b> a	NTPC	6,715.32	3,235.26	
1b	NHPC	1,118.50	370.60	
1c	Others	5,125.17	2,890.44	

#### **SHORT TERM POWER PURCHASE**

#### **PETITIONER SUBMISSION**

3.118 The source-wise details of short term power purchase cost during FY 2019-20 are tabulated below:

Table 3. 44: Petitioner Submission - Short Term Power Purchase Cost

		FY 20:	17-18	FY 2018	3-19	FY 2019-20	
Sr. No.	Particulars	Rate per unit	Amount	Rate per unit	Amount	Rate per unit	Amount
	(Rs. / kWh)	(Rs. Cr.)	(Rs. / kWh)	(Rs. Cr.)	(Rs. / kWh)	(Rs. Cr.)	
Α	Bilateral	3.63	57	4.16	152	0.00	0
В	Banking	4.03	412	5.10	283	5.60	704
С	Exchange	4.16	86	4.80	88	3.65	294
D	Intra-State	3.19	10	4.77	41	3.92	16
Е	UI	2.86	30	20.24	16	4.49	26
F	Total	3.91	594	4.84	580	4.81	1040

#### **COMMISSION ANALYSIS**

3.119 The Commission in its Tariff Order dated 31/07/2019 has directed the Petitioner as follows:

"6.10m. To strictly adhere to the guidelines on short-term power purchase/sale of power issued by the Commission from time to time and to take necessary steps to restrict the cost of power procured through short term contracts, except trading through Power Exchange & IDT, at Rs.5/kWh. In case the cost of power proposed to



be procured exceeds the above ceiling limit, this may be brought to the notice of the Commission within 24 hours detailing the reasons or exceptional circumstances under which this has been done. In the absence of proper justification towards short term power purchase at a rate higher than the above ceiling rate (of Rs.5/kWh), the Commission reserves the right to restrict allowance of impact of such purchase on total short term power purchase not exceeding 10 Paisa/kWh during the financial year."

3.120 The Commission has examined the short term power purchase transactions and found that the petitioner has not violated the above mentioned directive.

#### **CONTINGENCY LIMIT OF 5% ON UI SALE**

#### **PETITIONER SUBMISSION**

3.121 The Petitioner has submitted that as per Business Plan Regulations 2017, the Hon'ble Commission has defined a contingency limit on UI. Relevant extract is shown below:

# "28. CONTINGENCY LIMIT FOR SALE OF POWER THROUGH DEVIATION SETTLEMENT MECHANISM (UNSCHEDULED INTERCHANGE CHARGES)

- (1) The Contingency Limit for disposing off of Power through Deviation Settlement Mechanism in terms of the Regulation 152 (c) of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 from FY 2017-18 to FY 2019-20 of the Distribution Licensees shall be 5% of Net Power Procured by the Distribution Licensee for the relevant month."
- 3.122 Petitioner has submitted that Petitioner is well within the limits during the FY 2019-20 as defined by the Commission in Business Plan Regulations, 2017.

#### **COMMISSION ANALYSIS**

3.123 Regulation 28 of DERC (Business Plan) Regulations, 2017 stipulates,

"28(1)The Contingency Limit for disposing off of Power through Deviation Settlement Mechanism in terms of the Regulation 152 (c) of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 from FY 2017-18 to FY 2019-20 of the Distribution Licensees shall be 5% of Net Power Procured by the Distribution Licensee for the relevant month."

"28(2)In case the Distribution Licensee disposes off more than 5% of the net Power procured by the Licensee for the relevant month through Deviation Settlement Mechanism (Unscheduled Interchange Charges) than the rate of realisation through



UI shall be considered at the average rate of power purchase/sale through exchange during same month for Delhi region."

3.124 With respect to the contingency limit of UI sale, Commission vide its email dated 23/03/2021 directed SLDC to provide the DISCOM-wise and month-wise Sale of Power through Deviation Settlement Mechanism (Unscheduled Interchange Charges) for FY 2019-20. SLDC (vide email dated 25/03/2021) has submitted the same and it is observed from the submitted data that such UI sale have been within the limits of contingency of 5% of Net Power Purchase. The month wise details of the same is as under:

**Gross Power Net Power** Month Sales of Power **UI Sale Purchase Purchase** Apr-19 1,164.37 7.40 1,156.97 (6.89)May-19 1,479.96 33.47 1,446.49 (2.54)Jun-19 1,678.63 27.19 1,651.44 (3.42)Jul-19 1,661.79 49.05 1,612.74 (10.45)Aug-19 1,529.56 24.37 1,505.19 (12.02)Sep-19 1,454.11 7.28 1,446.84 (6.72)Oct-19 1,015.28 62.27 953.01 (3.47)Nov-19 781.15 143.83 637.32 (0.76)910.14 Dec-19 173.26 736.87 (8.50)Jan-20 1,005.73 199.65 806.08 (9.65)Feb-20 806.84 225.72 581.12 (3.43)Mar-20 751.12 234.50 516.62 (6.81)Total 14,238.71 1,188.01 13,050.70 (74.66)UI Sale (%) 0.57%

Table 3. 45: Details of Contingency limit @ 5% (MU)

3.125 Accordingly, no impact on account of Contingency Limit in considered for FY 2019-20 by the Commission.

# ADDITIONAL UI CHARGES AND SUSTAINED DEVIATION CHARGES: PETITIONER SUBMISSION

- 3.126 The Petitioner has filed following petitions before the Hon'ble Commission for issues related to Additional UI and sustained deviation. The Hon'ble Commission is requested to consider the same while Truing-up of FY 2019-20:
  - 1. Petition (42 of 2017) under Section 86(1) (k) read with Section 33(4) of the Electricity Act, 2003 seeking adjudication of dispute regarding incorrect



- methodology adopted by SLDC while preparing intra-state deviation settlement accounts and unlawfully retaining the UI Pool Accounts.
- Petition seeking inter alia appropriate directions to DTL to install necessary
  infrastructure including technical infrastructure which would enable the
  Petitioner to implement the Central Electricity Regulatory Commission
  (Deviation Settlement Mechanism and Related Matters) Regulations, 2014
  (hereinafter "the 2014 Regulations"), as amended.
- Petition under Regulation 57 of the Delhi Electricity Regulatory Commission
  Comprehensive (Conduct of Business) Regulations, 2001 for direction for
  revision of the methodology for levying Sustained Deviation Penalty to
  Distribution Licensees of NCT of Delhi.
- 3.127 Further, the Petitioner has stated that as per clause 152 of Tariff Regulations, 2017, the additional/penal UI Charges is not pass through. Relevant extract is shown below:

  "Provided that any Additional/Penal Deviation Settlement Mechanism

  (Unscheduled Interchange) Charges other than forced scheduling of power as certified by SLDC paid by the Distribution Licensee shall not be allowed in Power Purchase Cost; (Emphasis Added)"
- 3.128 The Petitioner has further tabulated the bifurcation of Force Scheduling of power which are beyond the control of Petitioner as below:

Table 3. 46: Petitioner Submission - UI V/s Force Scheduling by Delhi SLDC for FY 2019-20 (MU)

Month	Units Overd rawn (MU)	Units Under drawn (MU)	Addition al UI (Rs. Cr.)	Sustaine d Dev. (Rs. Cr.)	Force Schedulin g (MU)	Net Additional UI (Rs. Cr.)	Net Sustained dev. (Rs. Cr.)
Apr-19	6.72	-6.89	1.26	4.59	73.05	0.00	0.00
May-19	12.71	-2.54	1.86	3.03	87.92	0.00	0.00
Jun-19	11.7	-3.15	1.61	1.39	115.29	0.00	0.00
Jul-19	3.32	-10.1	0.89	0.01	122.03	0.00	0.00
Aug-19	7.08	-11.74	1.17	0.02	121.65	0.00	0.00
Sep-19	1.07	-6.34	0.24	0.00	280.29	0.00	0.00
Oct-19	7.27	-3.47	0.12	0.00	85.70	0.00	0.00
Nov-19	7.83	-0.66	0.38	0.00	64.14	0.00	0.00
Dec-19	0.82	-8.18	0.47	0.00	76.77	0.00	0.00
Jan-20	0.96	-9.96	0.18	0.01	78.25	0.00	0.00
Feb-20	4.31	-3.65	0.29	0.01	84.19	0.00	0.00

Month	Units Overd rawn (MU)	Units Under drawn (MU)	Addition al UI (Rs. Cr.)	Sustaine d Dev. (Rs. Cr.)	Force Schedulin g (MU)	Net Additional UI (Rs. Cr.)	Net Sustained dev. (Rs. Cr.)
Mar-20	2.94	-6.81	0.00	0.00	61.35	0.00	0.00
Total	66.73	-73.49	8.46	9.06	1250.61	0.00	0.00

#### **COMMISSION ANALYSIS**

3.129 The Commission has observed that the Petitioner has considered Additional UI Charges and Sustain Deviation Charges to the extent of Rs. 8.46 Cr. and Rs. 9.06 Cr. respectively for FY 2019-20 in their Power Purchase Cost. Such Additional UI charges are imposed on the Petitioner to maintain the Grid discipline. The third proviso of Regulation 152 (c) of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 stipulates as follows:

"Provided that any Additional/Penal Deviation Settlement Mechanism (Unscheduled Interchange) Charges other than forced scheduling of power as certified by SLDC paid by the Distribution Licensee shall not be allowed in Power Purchase Cost"

- 3.130 Further, the Commission observed from the statement submitted by SLDC that the Petitioner has been levied penalty under Additional Deviation Settlement and Sustain Deviation for FY 2019-20 amounting to Rs. 8.73 Cr. and Rs. 8.82 Cr. respectively in accordance with the CERC Regulations.
- 3.131 Since, the Petitioner has not submitted any certificate from SLDC, as mandated in the Regulation stipulated above, therefore, the Commission has disallowed the Additional Deviation Settlement Mechanism (ADSM) (Unscheduled Interchange) Charges and Sustain Deviation Charges (SDC) of Rs. 8.46 Cr. and Rs. 9.06 Cr. respectively for FY 2019-20 and considered Rs. 8.73 Cr. and Rs. 8.82 Cr., as provided by SLDC, penalty for ADSM and SDC for FY 2019-20.
- 3.132 <u>Banking Transactions:</u> The Commission has analysed the Banking Transactions made by the Petitioner for FY 2019-20. *Regulation 121 (3) of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017* specifies that the Normative cost of banking transaction is considered at the rate of average power purchase cost of the portfolio of the distribution licensee read as follows:

"While approving the cost of power purchase, the Commission shall determine the quantum of power to be purchased considering:

- 1. Availability of Generating Stations which may be based on Load Generation

  Balance Report published by Central Electricity Authority (CEA) for relevant

  Financial Year;
- 2. Principles of merit order schedule and dispatch based on the ranking of all approved sources of supply in the order of their variable cost of power purchase on monthly basis;
- 3. Normative cost of banking transaction at the rate of Average Power Purchase Cost of the portfolio of the Distribution Licensee;
- 4. The gap between Average Power Purchase Cost of the power portfolio allocated and average revenue due to different consumer mix of all the distribution licensee:
  - Provided that the Commission may adjust the gap in Power Purchase Cost by reassigning the allocation of power amongst the Distribution Licensees out of the overall power portfolio allocated to the National Capital Territory of Delhi by Ministry of Power, Government of India."
- 3.133 Further, the Commission vide its letter dated 16/11/2018 provided clarification to DISCOMs that Normative Cost of Banking Transactions shall be weighted average rate of all long-term sources considering only Variable Cost for the relevant year. Relevant extract of the Commission's letter dated 16/11/2018 is as follows:
  - ".....that the normative cost of Banking transactions shall be weighted average rate of all long-term sources considering only variable cost for the relevant year. Further, the sample calculation for incentive on sale of surplus power is annexed herewith."
- 3.134 During the prudence check sessions and further scrutiny of the information submitted by the Petitioner, it is observed that the Petitioner has not considered the Variable Cost for the relevant year for evaluating the normative cost of Banking transactions for FY 2019-20 & FY 2018-19 as mandated in above mentioned letter.
- 3.135 It is pertinent to state that when Delhi Distribution Licensee is in Surplus, then they Bank their Surplus Energy to those entities (especially outside Delhi) which are in



power deficit. This Surplus Banked power is out of the Long Term sources of Delhi Distribution Licensee whose Fixed Cost is borne by them, however, the power not being put to use in Delhi is being Banked to other Deficit State. Accordingly, the Commission vide its letter dated 16/11/2018, has considered the Variable Cost of Weighted Average Rate of all Long-Term Sources as the Normative Cost of Banking Transactions.

3.136 Further, it is pertinent to state that the Banking Transactions are revenue neutral in nature i.e., the variable cost considered for Forward Banking & Reverse Banking leads to no impact in Power Purchase Cost since the Forward Banking & Reverse Banking transactions spill over to multiple years after considering the impact of Banking Return Ratio. The concept of revenue neutral in Banking transactions has also been endorsed by Hon'ble APTEL in Appeal No. 14 of 2012, wherein Hon'ble APTEL rejected the claim of the Distribution Licensee related to Financing Cost incurred in relation to Power Banking, as follows:

"113. The learned Counsel for the Delhi Commission submits that the Banking contracts have to be revenue neutral in nature and hence if power has been bought under "banking arrangement", then the same power will be sold back by the utility with 4% extra power. This extra power that is sold at the rate at which it had bought power at the first place serves like the financing cost of the power banked. Hence, no additional funding cost for banked power has been allowed.

...

117. Thus, the licensee looses carrying cost for Rs 40 Cr. However, in order to make banking arrangements tariff neutral some element of interest is also added. Accordingly, the utility which had banked energy would get 4% additional energy at the time of return to offset the carrying cost for the banked energy...

..

118. Thus the Licensee gets Rs 1.6 Cr extra as Notional cost of additional energy received to offset the carrying costs. Accordingly, the issue is decided against the Appellant."



3.137 In view of above and taking the cognizance of the above stated Clarification letter dated 16/11/2018 on *DERC Tariff Regulations, 2017* and *DERC (Business Plan) Regulations, 2017*, the Commission has revised the Normative Cost of Banking transactions i.e., considering Variable Cost of weighted average rate of all Long-Term Sources for FY 2018-19 and FY 2019-20 as follows:

Table 3. 47: Revised working of Normative Cost of Bank transaction

Particulars	UoM	FY 2018-19	FY 2019-20
Banking Export - As per True-up Order	MU	(1,011.47)	(902.68)
Banking Import - As per True-up Order	MU	554.49	1258.62
Banking Export Rate- As per Petitioner	Rs. /kWh	5.23	5.17
Banking Import Rate- As per Petitioner	Rs. /kWh	5.10	5.59
Banking Export - As per True-up Order	Rs. Cr.	(529.00)	(467.08)
Banking - Import - As per True-up Order	Rs. Cr.	282.52	703.84
Net Banking (Import - Export)	MU	(456.98)	355.94
Normative Cost on Banking i.e., Variable Cost of weighted average rate of all long-term sources - as per Clarification issued vide DERC letter dated 16/11/2018 on DERC Tariff Regulations, 2017 and BPR, 2017	Rs. /kWh	2.94	2.98
Net Normative Cost / (Sale) to be allowed	Rs. Cr.	(134.48)	106.02
Net Cost / (Sale) approved	Rs. Cr.	(246.48)	
Differential Cost / (Sale) approved	Rs. Cr.	112.00	106.02
<b>Total Normative Cost of Banking approved</b>	Rs. Cr.		218.02

# MERIT ORDER DESPATCH, SALE OF SURPLUS POWER AND INCENTIVE THEREON PETITIONER SUBMISSION

- 3.138 The Petitioner submitted that as per Section 32 of the Electricity Act 2003, the scheduling is being done by SLDC and DISCOMs have no control over backing-down of the costly power plants.
- 3.139 As per Para 3.307 of Tariff Order of FY 2019-20, the Commission has excluded various power stations from Merit Order Dispatch principle which have must run status like Nuclear & Hydro, State GENCOs which are considered in the islanding scheme of Delhi (Even though, no such "islanding scheme" has ever either seen the light of day or been approved by this Commission) and Eastern Region Plants where there is time delay in revision of schedule.
- 3.140 Further, the Petitioner has also requested to the Commission to consider forced outage/Force Majeure data while considering scheduling and other factors which are beyond the control of Petitioner. In this regard, the Petitioner has requested to the



Commission to consider the following:

#### **FORCE SCHEDULING WHILE FOLLOWING MERIT ORDER DESPATCH PRINCIPLE:**

3.141 Regulations 123 & 152 of the DERC Tariff Regulations, 2017 provide as under:

"123.To promote economical procurement of power as well as maximizing revenue from Sale of Surplus Power the distribution licensee shall ensure the cost benefit for rate of sale of surplus power in the relevant slots through Banking, Bilateral and Power Exchange transactions other than the forced scheduling, as certified by the SLDC, in comparison with the next higher variable cost of the generating stations from which power is surplus after meeting the demand of power in it's area of supply;

152. True up of ARR for Distribution (Wheeling & Retail Supply) Licensee shall be conducted on the following principles:

......Provided that the distribution licensee shall submit report from State Load Despatch Centre (SLDC) for instances of forced scheduling due to the reasons not attributable to the Distribution licensee for scrutiny of dispatch of power in Delhi on merit order basis in it's area of supply;

Provided that Sale through Deviation Settlement Mechanism (Unscheduled Interchange) transactions other than forced scheduling of power as certified by SLDC on monthly basis shall be limited to the contingency limit as specified by the Commission in the Business Plan Regulations in order to promote Grid Discipline and optimise Power Purchase Cost;

Provided that any Additional/Penal Deviation Settlement Mechanism (Unscheduled Interchange) Charges other than forced scheduling of power as certified by SLDC paid by the Distribution Licensee shall not be allowed in Power Purchase Cost;

..... "

- a) Accordingly, the Petitioner has requested Delhi SLDC for certifying the Force Scheduling during FY 2019-20 vide letter dated 03/12/2020.
- b) The Petitioner during FY 2019-20 faced Forced Scheduling from operational issues, technical constraints from GT and PPCL and from



Bawana station.

- c) As per monthly REA issued by Delhi SLDC, PPCL & GT stations are scheduled under System / Transmission constraints of Delhi as per MoM dated 14/09/2018. Accordingly, the Petitioner requests the Commission to consider quantum schedule from GT and PPCL as Force Scheduling during FY 2019-20.
- d) A special DPPG meeting was held on 23/10/2020 with all concerned stakeholders wherein Delhi SLDC confirmed that SLDC is statutory authority and is responsible for implementation of Hon'ble Supreme Court Orders dated 05/02/2018 and 16/07/2018 and in compliance with the order, Bawana plant must generate 550 MW of power. Accordingly, the Petitioner requested for certification of Force scheduling due to Bawana from Feb'18 onwards. It is requested that the Commission considers it as Force Scheduling during FY 2019-20.
- e) Accordingly, the estimated month-wise Force Scheduling during FY 2019-20 is tabulated below:

Table 3. 48: Details of Force Scheduling during FY 19-20 (MU)

	Operational*	Bawana (SC	System / Transmission	constraints of Delhi	Total Force
Month	(MU) (A)	Order) (MU)	as per MoM dat		Scheduling
	, ,,,	(B)	GT (MU) ( C)	PPCL (MU) (D)	(A+B+C+D)
Apr-19	0.05	14.73	28.06	30.22	73.05
May-19	0.14	21.01	33.97	32.80	87.92
Jun-19	0.02	22.23	39.67	53.37	115.29
Jul-19	0.12	38.09	37.51	46.31	122.03
Aug-19	-	49.45	28.69	43.50	121.65
Sep-19	-	214.59	30.54	35.16	280.29
Oct-19	0.02	35.28	17.21	33.18	85.70
Nov-19	-	14.27	17.31	32.55	64.14
Dec-19	0.03	22.61	19.93	34.20	76.77
Jan-20	0.02	25.96	18.78	33.49	78.25
Feb-20	0.09	36.12	16.53	31.46	84.19
Mar-20	-	9.78	18.01	33.57	61.35
Total	0.49	504.11	306.21	439.80	1250.61

<sup>\*</sup> Subject to certification from Delhi SLDC

3.142 The Petitioner has always tried to dispose-off its surplus power in an economic manner. Which is also the mandate of Regulations 123 and 165 of Tariff Regulations,



2017, relevant extract of which is produced hereunder:

"123. To promote economical procurement of power as well as maximizing revenue from Sale of Surplus Power the distribution licensee shall ensure the cost benefit for rate of sale of surplus power in the **relevant slots** through Banking, Bilateral and Power Exchange transactions other than the **forced scheduling**, as certified by the SLDC, in comparison with the next higher variable cost of the generating stations from which power is surplus after meeting the demand of power in its area of supply;

....

165. Any financial impact of over realisation on account sale of Surplus Power as, specified in Regulation 123 of these Regulations, shall be adjusted as per the mechanism indicated in the Business Plan Regulations of the control period:

Provided that any financial impact of under realisation on account sale of Surplus Power as specified in Regulation 123 of these Regulations shall be to the account of distribution licensee."

- 3.143 Further, in *Business Plan Regulations, 2017*, Regulation 29 on INCENTIVE SHARING MECHANISM FOR SALE RATE OF SURPLUS POWER provides as under:
  - "(1) The computation of incentive for Sale Rate of Surplus Power in terms of the Regulation 165 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 from FY 2017-18 to FY 2019-20 of the Distribution Licensees shall be as follows:
  - i. The variable cost of the generating station for which power is surplus and required to be sold through Power Exchanges shall be considered as the previous month's billed variable cost of such generating station.
  - ii. The variable cost of the generating station for which power is surplus and required to be sold through Banking and Bilateral arrangements shall be considered as the previous month's billed variable cost of such
  - iii. The incentive shall be the product of Rate difference (Actual Sale Rate-Variable Cost) and Quantum of Power actually sold.
  - (2) The incentive computed under sub-clause (1) above shall be shared between the Consumers and the Distribution Licensees in the following prescribed manner: -



i. The incentive realisation upto 100% recovery of Average Fixed Cost per unit of all Generating sources of relevant year, projected by the Commission in the relevant Tariff Order, prorated to actual sale of Surplus Power shall be shared in the ratio of 2/3rd to the Consumers and 1/3rd to the Distribution Licensees.

ii. The incentive realisation above 100% recovery of Average Fixed Cost per unit of all Generating sources of relevant year, projected by the Commission in the relevant Tariff Order, prorated to actual sale of Surplus Power shall be shared in the ratio of 1/3rd to the Consumers and 2/3rd to the Distribution Licensees. generating station prevalent at the date of entering into such contracts.

#### Illustration: -

- a) Quantum of Sale of Surplus Power (A) = 1000 MU
- b) Applicable Variable Cost per Unit (B) = Rs. 2.00/kWh
- c) Actual Sale rate of Surplus Power (C) = Rs. 3.50/kWh
- d) Incentive [D=A\*(C-B)] = Rs. 150 Cr.
- e) Approved Average Fixed Cost per unit in the Tariff Order (E)= Rs. 1.00/kWh Incentive realisation upto 100% recovery of Average Fixed Cost per unit = (E\*A) = Rs. 100 Cr. shall be shared in the ratio of 2/3rd (Rs. 67 Cr.) to the Consumers and 1/3rd (Rs. 33 Cr.) to the Distribution Licensees. Incentive realisation above 100% recovery of Average Fixed Cost per unit = [D-(E\*A)] = Rs. 50 Cr. shall be shared in the ratio of 1/3rd (Rs. 16.67 Cr.) to the Consumers and 2/3rd (Rs. 33.33 Cr.) to the Distribution Licensees. Therefore,
- i. Total incentive to the Distribution Licensees = Rs. 66.33 Cr. (33+33.33)
- ii. Total incentive to the Consumers = Rs. 83.67 Cr. (67+16.67)."
- 3.144 The Petitioner has submitted that the Commission vide letter dated 16/11/2018 issued the certain ostensible clarifications on the computation of the incentive. From a reading of the said letter, it appears that the incentive is to be computed monthly. However, the Petitioner respectfully submits that that the extant Regulations contemplate a slot-wise/time block basis for the computation of incentives and not a monthly basis. Additionally, as per Indian Electricity Grid Code (IEGC) all the power (Long term + Short term) is scheduled/managed on a 15 minutes time block. It is settled law that Regulations made under the Electricity Act, 2003 are equally binding upon the Regulatory Commissions including this Commission and cannot be deviated

from. Accordingly, Petitioner has computed Incentive on sale of surplus in line with applicable Regulations of Commission and not as per its letter dated 16/11/2018. The summary of the incentives claimed is as under:

**Table 3. 49: Details of Total Sale Rate Incentives** 

Sr. No.	Particulars	UOM	Amount
1	Total Incentive earned	Rs. Crore	153
2	DISCOM Share computed	Rs. Crore	75
2	based on slot basis	NS. CIUIE	/3

- 3.145 Hence, the Petitioner has requested to the Commission to consider the above submissions while considering merit order dispatch, sale of surplus power and incentive thereon.
  - iii. The incentive shall be the product of Rate difference (Actual Sale Rate-Variable Cost) and Quantum of Power actually sold.
- 3.146 The source-wise details of revenue realized through sale of surplus energy during FY 2019-20 are tabulated below:

Table 3. 50: Petitioner Submission - Revenue from Short Term Power Sales

		FY 2017-18		FY 2018-19		FY 2019-20	
Sr. No.	Particulars	Rate per unit	Amount	Rate per unit	Amount	Rate per unit	Amount
		(Rs. / kWh)	(Rs. Cr.)	(Rs. / kWh)	(Rs. Cr.)	(Rs. / kWh)	(Rs. Cr.)
Α	Bilateral	3.05	5	0.00	0	0.00	0
В	Banking	3.66	440	5.23	529	5.17	467
С	Exchange	2.74	83	3.24	184	2.20	51
D	Intra-State	2.10	1	2.55	4	2.47	2
Е	UI	0.22	0	1.35	24	1.38	6
F	Total		529		741	4.43	527

#### **COMMISSION ANALYSIS**

3.147 Regulation 121 of DERC (Terms and Conditions for determination of Tariff) Regulations 2017, stipulates that while approving the cost of power purchase, the Commission shall determine the quantum of power to be purchased considering the principles of merit order schedule and despatch based on ranking of all approved sources of supply in the order of their variable cost of power purchase on monthly basis.



- 3.148 As per the above mentioned Regulation, the Petitioner is required to procure the power in an economical manner following the principle of Merit Order Dispatch which is an integral part of this process. As per Merit Order Dispatch principle, the plants are stacked in least cost approach of their Variable Cost. The demand is then met through stations in ascending order of their Variable Cost subject to various technical constraints and the balance power though available from the left over stations after meeting the required demand, are thus not scheduled. Such balance power as available from the left over stations could have been backed down considering Technical Constraints or kept under reserve shutdown and such surplus costly power could have been avoided.
- 3.149 The Commission further observes that it has directed SLDC vide its letter dated 21/11/2013 to implement DISCOM-wise scheduling in Delhi based on the request of the Distribution Licensees.
- 3.150 The Commission has excluded various power stations from Merit Order Dispatch principle which have must run status like Nuclear & Hydro, State GENCOs which are also considered in the islanding scheme of Delhi and Eastern Region Plants where there is time delay in revision of schedule.
- 3.151 Regulation 123 of *DERC* (*Terms and Conditions for Determination of Tariff*)

  Regulations, 2017 states,
  - "123.To promote economical procurement of power as well as maximizing revenue from Sale of Surplus Power the distribution licensee shall ensure the cost benefit for rate of sale of surplus power in the relevant slots through Banking, Bilateral and Power Exchange transactions other than the forced scheduling, as certified by the SLDC, in comparison with the next higher variable cost of the generating stations from which power is surplus after meeting the demand of power in it's area of supply;"
- 3.152 Regulation 165 of *DERC* (*Terms and Conditions for Determination of Tariff*)

  Regulations, 2017 states,
  - "165. Any financial impact of over realisation on account sale of Surplus Power as, specified in Regulation 123 of these Regulations, shall be adjusted as per the mechanism indicated in the (Business Plan) Regulations of the control period:



Provided that any financial impact of under realisation on account sale of Surplus Power as specified in Regulation 123 of these Regulations shall be to the account of distribution licensee."

3.153 Regulation 29 of *DERC (Business Plan) Regulations 2017* defines the incentive sharing mechanism as follows:

#### "29. INCENTIVE SHARING MECHANISM FOR SALE RATE OF SURPLUS POWER

- (1) The computation of incentive for Sale Rate of Surplus Power in terms of the Regulation 165 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 from FY 2017-18 to FY 2019-20 of the Distribution Licensees shall be as follows:
- i. The variable cost of the generating station for which power is surplus and required to be sold through Power Exchanges shall be considered as the previous month's billed variable cost of such generating station.
- ii. The variable cost of the generating station for which power is surplus and required to be sold through Banking and Bilateral arrangements shall be considered as the previous month's billed variable cost of such generating station prevalent at the date of entering into such contracts.
- iii. The incentive shall be the product of Rate difference (Actual Sale Rate-Variable Cost) and Quantum of Power actually sold.
- (2) The incentive computed under sub-clause (1) above shall be shared between the Consumers and the Distribution Licensees in the following prescribed manner: -
- i. The incentive realisation upto 100% recovery of Average Fixed Cost per unit of all Generating sources of relevant year, projected by the Commission in the relevant Tariff Order, prorated to actual sale of Surplus Power shall be shared in the ratio of 2/3rd to the Consumers and 1/3rd to the Distribution Licensees.
- ii. The incentive realisation above 100% recovery of Average Fixed Cost per unit of all Generating sources of relevant year, projected by the Commission in the relevant Tariff Order, prorated to actual sale of Surplus Power shall be shared in the ratio of 1/3rd to the Consumers and 2/3rd to the Distribution Licensees."
- 3.154 The Commission vide its letter dated 16/11/2018, in respect of clarification sought by the Petitioner for rate of Banking transaction and mechanism for incentive of surplus power as per various provisions of *DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017* and *DERC (Business Plan) Regulations, 2017*, has clarified as under:



"the normative cost of banking transactions shall be weighted average rate of all long term sources considering only variable cost for the relevant year.

Further the sample calculation for incentive on sale of surplus power is annexed herewith."

- 3.155 The Commission through the above referred letter dated 16/11/2018 clarified by way of sample calculation the computation of the incentive on a monthly basis in line with the Regulation 165 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017.
- 3.156 Further, it is observed that the Petitioner has not submitted the month-wise data of sale on account on banking transactions, the same has not been considered while computing the incentive/(dis-incentive) on sale of surplus power. Accordingly, the methodology followed by the Commission is as per the above letter of the Commission and whenever there was a surplus sale of power, such surplus sale of power has been considered from the station having higher variable cost as lower variable cost stations must have been used first for the consumers.
- 3.157 Further, in the cases where the sale rate of surplus power was excess of power purchase cost of high variable cost station, that case only was considered for the calculation of Incentive on surplus power.
- 3.158 For the purpose of calculation of cost of higher variable cost station, ECR of previous month has been considered which is as per Regulation 29 of Business Plan Regulations, 2017. Accordingly, Dis-incentive on sale of surplus power, in line with the Regulation and the clarification issued by the Commission for FY 2019-20 is as follows:

Table 3. 51: Commission Approved - Dis-incentive on Sale of Surplus Power (Rs. Cr.)

Months	As approved by the Commission					
	Exchange	Bilateral	Intrastate			
Apr-19	-0.76	1	-0.01			
May-19	ı	1	ı			
Jun-19	1	1	ı			
Jul-19	ı	1	ı			
Aug-19	ı	1	ı			
Sep-19	ı	1	ı			
Oct-19	ı	1	ı			
Nov-19	-0.58	1	ı			
Dec-19	-3.19	1	ı			
Jan-20	-8.74	1				
Feb-20	-4.89	1	-			

Months	As approved by the Commission			
Mar-20	-5.07	-	-0.12	
Total	-23.23		-0.13	
Total			(23.36)	

3.159 The dis-incentive of Rs. 23.36 Cr. has been considered by the Commission in Revenue towards ARR in True up of FY 2019-20.

#### TRANSMISSION CHARGES

#### PETITIONER SUBMISSION

3.160 The Petitioner has considered the Transmission Charges for FY 2019-20 at Rs.1086.73 Cr.

#### **COMMISSION ANALYSIS**

3.161 The Commission has verified the Transmission charges from the books of accounts and bills raised by various parties. Accordingly, the Commission allows the total transmission charges of Rs. 1094.35 Cr. for FY 2019-20 as follows:

Table 3. 52: Commission Approved - Transmission Charges (Rs. Cr.)

Particulars Particulars	Amount
Transmission Charges	
Power Grid Corp. of India Ltd.	776.02
Delhi Transco Ltd. Wheeling Charges	197.88
Delhi Transco Ltd. SLDC Charges	3.62
Bhakra Beas Management Board	0.47
Damodar Valley Corporation	2.38
NTPC Ltd.	13.21
Solar Energy Corporation of India	1.99
SubTotal (A)	995.57
Open Access Charges (B)	89.16
Reactive Energy Charges, Load Despatch Charges, IEX Fee & TOWMCL	
Reversal (C)	9.61
Total (A+B+C)	1094.35

# REBATE ON POWER PURCHASE AND TRANSMISSION CHARGES

#### **PETITIONER SUBMISSION**

3.162 The Petitioner has submitted that the Commission vide letter dated June 5, 2014 specified the format for submission of details of rebate on power purchase and transmission charges. As regards the long term generating and transmission



company's charges, rebate is not allowed on interest charges and other billing items which are in nature of reimbursement, such as Income Tax, Other Taxes, Cess, Duties etc. Rebate is generally allowed on all other billing items. The rebate on power purchase and Transmission Charges is tabulated below:

Table 3. 53: Petitioner Submission-Rebate-able & Non Rebate-able amount FY 2019-20 (Rs. Cr.)

			bate-able & Non Repate-able amount		
Sr. No.	Party/Company	Rebate able	Non-Rebate able Amount	Total Bill Amt	Actual Amount claimed against
31.140.	r arty/ company	Amount	abic Amount	Ailit	FY 2019-20
		(Rs. Cr.)	(Rs. Cr.)	(Rs. Cr.)	(Rs. Cr.)
1	NTPC	3,249.45	(14.19)	3,235.26	24.22
2	NHPC	301.40	69.20	370.60	4.24
3	Nuclear	151.95	4.38	156.33	
4	SJVNL	73.60	ı	73.60	1.41
5	THDC	105.45	0.05	105.50	
6	Tala HEP	7.52		7.52	0.03
6.1	PTC Wind	51.36		51.36	1.03
7	DVC	470.73	0.10	470.83	3.38
8	Power stations in Delhi				
8.1	IP	12.96	19.13	32.09	
8.2	GAS TURBINE	232.93	(0.47)	232.46	
8.3	Pragati-I	289.71	0.23	289.94	
8.4	Bawana	1,187.75	96.02	1,283.77	
8.5	TOWMCL	25.78		25.78	0.51
8.6	Thyagraj Solar	0.19		0.19	
8.7	Delhi MSW	35.51		35.51	0.70
	EAST DELHI WASTE				
8.8	PROCESSING			-	
	COMPANY				
9	ARAVALI	19.52	(0.29)	19.24	
10	SASAN	66.54	16.23	82.77	2.33
11	SECI		23.54	23.54	
12	Short term Purchases		(0.32)	(0.32)	
	Short term Power				
12.01	Purchase Thru Power	-	293.55	293.55	
	Exchange				
12.03	Banking Arrangement Purchase	-	704.21	704.21	
12.02	Banking Arrangement		(467.00)	(467.00)	
12.03	Sale of Power		(467.08)	(467.08)	
12.04	Intra State Power		16.40	16.40	
12.04	Purchase	-	16.40	10.40	
12.05	Other Payments	-	35.14	35.14	

Sr. No.	Party/Company	Rebate able Amount	Non-Rebate able Amount	Total Bill Amt	Actual Amount claimed against FY 2019-20
		(Rs. Cr.)	(Rs. Cr.)	(Rs. Cr.)	(Rs. Cr.)
13	UI PURCHASE DTL SLDC	i	25.97	25.97	
14	Transmission Charges				
14.1	Power Grid Corp. of India Ltd.	839.53	(63.52)	776.02	11.09
14.2	Delhi Transco Ltd.	197.88	3.62	201.50	
14.3	Bhakra Beas Management Board		0.47	0.47	
14.4	Aravali Power Company Private Ltd			1	
14.5	Damodar Valley Corporation	2.38		2.38	
14.6	NTPC Ltd.	13.21		13.21	
14.7	SASAN			-	
14.8	Solar Energy Corporation of India		1.99	1.99	
15	Open Access Charges		89.16	89.16	
16	NRLDC/WRLDC/ERLDC charges billed by Power Vendors		1.99	1.99	
	Total Transmission				
	Charges				
	Total Power Purchase Cost	7,335.36	855.53	8,190.90	48.95
17	Short term Sale				
	Bulk Sale of Power			0.00	
	Short term Power Sale Thru Power Exchange		51.08	51.08	
	INTRATATE SALE		2.33	2.33	
	UI SALE DTL SLDC		6.01	6.01	
	Total Sale		59.43	59.43	0.00
Net Reba	te				48.95

- 3.163 The Petitioner has submitted that the normative rebate, it is respectfully submitted that the normative rebate ought not be applied at the time of truing-up due to the following reasons:
  - a) The Revenue from the Tariff was not enough during FY 2019-20 to meet actual power purchase cost and other expenses. Therefore, the recovery of power



- purchase cost during FY 2019-20 was deferred due to delay in issuance of PPAC Orders. Also, the Hon'ble Commission itself directed Delhi DISCOMs to approach CERC for deferment of huge arrears bills of Genco/Transco.
- b) Normative rebate cannot be considered at the stage of true-up. A large part of the tariff of the DISCOMs is unrecovered in the form of Regulatory Assets. The accumulated Regulatory Assets is of no immediate value to the Petitioner in discharging contractual liabilities for carrying out its business year on year. The Petitioner has faced an acute stringency of cash flow on account of the huge accumulated Regulatory Assets. It is no consolation to the Petitioner that someday the tariff may be revised by taking into account of the Regulatory Asset. Factually, on account of cash crunch (due to accumulated Regulatory Asset) the Petitioner was unable to take advantage of the rebate offered by Genco/Transcos.
- c) In any event, the deduction of a normative rebate assuming a maximum of 2% of the power purchase cost is ex-facie in contravention of Hon'ble Tribunal's Judgment in Appeal No. 153 of 2009 which expressly restricted such a deduction to 1% of the power purchase cost.
- d) A similar issue is pending before Hon'ble Tribunal in Appeal No. 235-236 of 2014. Further, in true-up proceedings for FY 2015-16, the Petitioner has again raised the issue before the Commission, vide its letter dated 18/08/2017.
- e) Furthermore, the Petitioner vide letter dated 08/04/2015 submitted a number of reasons as to why the normative rebate ought not to be considered.
- f) The Hon'ble ATE in Judgment dated 02/03/2015 (Appeal 177 of 2012) has again confirmed the Judgment dated 30/07/2010 (Appeal 153 of 2009) and directed that normative rebate of upto 1% can be considered as per the norms specified for working capital in DERC Tariff Regulations, 2011 which means that actual rebate is to be considered and if actual rebate availed exceeds 1% then 1% is to be considered. Relevant extracts are reproduced below:

"6.1 According to the Appellant, the State Commission has acted contrary to the findings of this Tribunal in Appeal no. 142 of 2009 wherein the Tribunal



directed to consider rebate <u>upto 1%</u> as non-tariff income from the total rebate of 2% on power purchase.

6.2 According to Shri Pradeep Misra, Learned Counsel for the State Commission this issue is pending consideration in Appeal no. 14 of 2012 wherein the judgment has been reserved. The State Commission has made detailed submissions in Appeal no. 14 of 2012. The Learned Counsel reiterated the detailed submissions made in Appeal no. 14 of 2012. 6.3 The Tribunal in Appeal no. 14 of 2012 on 28.11.2013 reiterated the view taken by this Tribunal in Appeal no. 153 of 2009. This Tribunal in Appeal no. 153 of 2009. Decided as under: "The second issue relates to the deduction of rebate due to the early payment of the power purchase cost from the ARR. The Appellant, through its efficient management, has paid all the bills immediately on raising of the bills by the generating company and, therefore, it has to be allowed a rebate of 2 per cent. Therefore, there is no justifiable reason for the State Commission to reduce the power purchase cost by rebate earned by the Appellant. The normative working capital provides for power purchase cost for one month. Therefore, rebate of 1 per cent available for payment of power purchase bill within one month should be considered as non-Tariff income and to that extent benefit of 1 per cent rebate goes to reducing the ARR of the Appellant. The rebate earned on early payment of power purchase cost cannot be deducted from the power purchase cost and rebate earned only up to 1 per **<u>cent alone</u>** can be treated as par of the non-Tariff income. Therefore treating the rebate income for deduction from the power purchase cost is contrary to the MYT Regulations. As such this issue is answered in favour of the Appellant." The Tribunal in Appeal no.142 of 2009 reiterated the above decision of the Tribunal." (Emphasis added)

- a) The concept of normative rebate is based on assumptions that the system is perfect and:
  - There is no creation of Regulatory Asset. However, there is an accumulated figure of Rs. 3475 Crore upto FY 2019-20 as Regulatory Asset;
  - ii. APTEL's judgments are yet to be given effect to by this Hon'bleCommission entitling cash flow to the Petitioner;



- iii. There is no major variation in power purchase cost.
- In fact, to the best of the knowledge of the Petitioner, in no other state any DISCOM has been able to avail maximum normative rebate when aforesaid conditions are not met.
- b) Without prejudice to the above, the Hon'ble Commission in the past Tariff Orders has considered rebate on entire power purchase cost incurred by the Petitioner. However, the Hon'ble Commission has made certain disallowances. Therefore, the Hon'ble Commission has considered the rebate even on disallowed power purchase cost thereby doubly penalizing the Petitioner.
- 3.164 Additionally, the Petitioner also has to pay LPSC to the generators which is not allowed by Hon'ble Commission and where there is a difference in the rate of LPSC charges (18%) vis a vis rate of funding & carrying cost resulting in further adverse financial to the Petitioner.
- 3.165 In accordance with above submissions, the Petitioner has requested to the Hon'ble Commission to consider the actual rebate on power purchase and Transmission Charges till the Regulatory Assets are there in the Tariff structure of Petitioner.

#### **COMMISSION ANALYSIS**

3.166 In previous section of this Tariff Order, it has been mentioned that the Commission has considered Actual Rebate on account of Power Purchase Cost, O&M Expenses and Collection Efficiency considering the impact of lockdown due to COVID-19. Accordingly, the Commission has considered the Actual Rebate of Rs. 48.95 Cr. for FY 2019-20.

### RENEWABLE PURCHASE OBLIGATION

#### PETITIONER SUBMISSION

3.167 The Petitioner has submitted the target vis-à-vis actual purchase for Renewable Purchase Obligation for FY 2019-20 is tabulated below:

Table 3. 54: Petitioner Submission - Details of RPO for FY 2019-20

Sr. No.	Particulars	Solar	Non-Solar	Total
i	Sales (MU)			12549
ii	Hydro Purchases (MU)			1674



Sr. No.	Particulars	Solar	Non-Solar	Total
iii	Base for RPO (MU)			10876
iv	RPO Target (%)	6.75%	10.25%	17.00%
V	RPO target (MU)	734	1115	1849
	RPO met			
vi	EDWPCL			
vii	DMSW		51	51
viii	SECI	43		43
ix	Thyaraj	0.54		0.54
х	PTC Wind		145	145
xi	TOWMCL		90	90
xii	Net metering-Solar roof-top	54		54
xiii	Small Hydro			
xiv	Sub-Total - RPO met	97	286	383
xv	Shortfall (MU)	637	829	1465

- 3.168 The Petitioner is making consistent efforts for the last few years to procure renewable energy to meet RPO as specified by the Hon'ble Commission. As on November 2020, the Petitioner had successfully issued net metering connections for a cumulative capacity of 72 MWp solar rooftop projects developed by individual developers. The Petitioner has procured around 53.94 MU of Net-metering Solar roof-top in FY 2019-20 for meeting the shortfall of Solar RPO Targets.
- 3.169 Although the Petitioner is looking at all possible options/solutions to avail renewable power and meet the RPO targets but as Hon'ble Commission is aware that the Petitioner has been facing adverse financial condition since FY 2009-10 primarily on account of a non-cost reflective Tariff and absence of adequate recovery of accumulated Regulatory Asset. The same has constrained the capability of the Petitioner to purchase power from renewable sources. Further, there is shortfall in the cost allowed by Hon'ble Commission in tariff on account of non-availability of Rebate and short term power purchase cost in the ARR. Additionally, the Petitioner also has to pay LPSC @ 18% p.a. to the generators which is not allowed by Hon'ble Commission and is allowed mere 8% on regulatory assets. This contradiction and negative differential rate of interest has gravely prejudiced the Petitioner.
- 3.170 It is also brought to the kind notice of the Commission that the Petitioner has filed appeal against the Commission's order dated 11/06/2018 in Appeal no. 31 of 2015 and 01 of 2018 in the matter of waiver/deferment of RPO compliance. This appeal is



- pending for adjudication before Hon'ble APTEL.
- 3.171 Further, Petitioner has signed various PPA's for fulfilments of Solar and Non-Solar obligations with the supply to be commence in near future. The details are shown hereunder.

Table 3. 55: Details of upcoming Firm Renewable sources

Sr.	Party	Particular/	Allocatio	Date of	CERC status	DERC
No.	•	Description	n (MW)	Signing of PPA		status
		Solar- SECI			Tariff Adopted	Pending in
		ACME	400	06-Aug-18	vide Order dtd	Pet. No.
		7101112			28.02.2020	33/2019
					Tariff Adopted	In-principle
		Solar-SECI-			vide Order dtd	approved
		Azure-Eden	350	17-Jun-19	20.11.2019	vide letter
		Azure Lucii				dtd
						02.09.2019
		Wind -SECI			Tariff Adopted	Pending in
1	SECI	Alfanar	150	28-Mar-18	vide Order dtd	Pet. No.
		Allanar			28.02.2020	61/2019
		Wind- SECI			Tariff Adopted	Pending in
		SITEC	100	20-Dec-18	vide Order dtd	Pet. No.
		SITEC			06.12.2019	62/2019
					Tariff Adopted	In-principle
		Wind CECI	50	17-Jun-19	vide Order dtd	approved
		Wind -SECI Srijan			20.11.2019	vide letter
						dtd
						02.09.2019
					Tariff Adopted	PPA
						Approved
2	PTC	Wind PTC – Inox	50	21-Jul-17		vide Order
						dtd
						11.01.2019
					Not required	Approved
	CDMC	Tabliband Ollis	10	20 44 2040	-	vide Order
3	SDMC	Tehkhand-Okhla	10	20.11.2018		dtd
						10.01.2019
	To	otal	1110			

3.172 Further, there has been considerable delay in commissioning of various RE Projects due to unforeseen circumstances. In FY 2018-19 and FY 2019-20, the status of Projects are:

Table 3. 56: Details of delay from tied-up Renewable sources

				No. of	FY 2018-19		FY 2019-20	
Sr. No.	RE Project	SCOD Revised SCOD		days delay	No. of days	MU shortf all	No. of days	MU shortf all
1	PTC- Wind Green Infra 50 MW	04/10/2018	08/10/2018	5	5	2	0	0
2	PTC- Wind-Inox 50 MW	04/10/2018	20/10/2020	747	179	73	366	149
3	SECI-Wind Tranche- 3-Alfanar	24/11/2019	28/07/2020	247	0	0	258	158
4	Total Shortfall (MU)					75		307

- 3.173 The above mentioned PPAs were scheduled to be operational from FY 2019-20 onwards, however, due to unforeseen circumstances beyond the control of Petitioner, the said PPAs were delayed and shall be meeting RPO targets in future.
- 3.174 The Petitioner has submitted that as per Business Plan Regulations 2017, the DISCOMs can purchase REC till June'20 for FY 2019-20 Renewable Purchase Obligation (RPO).
  - "(2) The Distribution Licensee shall comply with its RPO through procurement of either Solar energy or combination of Solar energy and Non-Solar energy with minimum purchase of Solar energy as specified in the table above:

Provided that the Distribution Licensee may purchase solar energy in excess of the minimum solar Target as specified in aforesaid sub-Regulation (1),

Provided further that the Distribution Licensee may purchase Renewable Energy Certificate ('REC') for any shortfall in meeting their total RPO targets for any financial year within three months from the date of completion of the relevant financial year."

- 3.175 Also, Hon'ble Commission vide its letter dated 08.07.2020 acknowledged that the situation is "Force Majeure" under DERC (Terms and conditions of Tariff) Regulations 2017 due to outbreak of COVID-19 has led to complete shutdown. Further, CERC vide its Order dated 17.06.2020 has significantly reduced the REC prices from Rs. 1.00/unit (floor) to Rs. 0.00/Unit (floor) which is effective from 01.07.2020.
- 3.176 Unfortunately, trading of RECs was suspended in July this year after the Appellate Tribunal for Electricity (APTEL) decided to postpone trading by four weeks while hearing three separate petitions related to issue of fixing floor and forbearance prices of RECs by the Central Electricity Regulatory Commission (CERC). Later, the trading was not resumed as APTEL directed to enforce the interim order on suspension of REC trade till final judgement. Consequently, REC trading did not take place on August 26,

September 30, October 28 and November 25 and the Petitioner was not able to fulfil its RPO Target. As at the date of filing the present petition, the stay on trading still continues. It is not entirely certain when the stay would be lifted and with what conditions, if any. Needless to add that these conditions were beyond the control of the Petitioner.

- 3.177 Moreover, various other states have relaxed the RPO Target in view of outbreak of COVID pandemic. Following are the states that have either relaxed or carried forward the RPO Target:
  - a. The Punjab State Electricity Regulatory Commission (PSERC) has approved the carry forward of the shortfall in the compliance of renewable purchase obligation (RPO) in FY 2019-20 to FY 2020-21.
  - b. The Gujarat Electricity Regulatory Commission (GERC), in a recent ruling, directed
     MPSEZ Utilities Private Limited (MUPL) to make up for the past shortfall (FY 2017-18) in solar RPO within the financial year (FY) 2020-21.
  - c. The Bihar Electricity Regulatory Commission (BERC) has approved the request of the Bihar State Power Holding Company Limited (BSPHCL) to carry forward the shortfall in its renewable purchase obligation (RPO) for the financial year (FY) 2019-20 to FY 2020-21. BERC further added that the power company could purchase either solar power or solar renewable energy certificates (RECs) to fulfil the RPO shortfall for FY 2019-20.
  - d. The Rajasthan Regulatory Commission pointed out that the DISCOMs had made every effort to comply with RPO targets and had signed a sufficient number of PPAs under which the required quantum of electricity could have been obtained. The regulatory authority pointed out that even though the DISCOMs signed an adequate number of PPAs in the past, the generation in terms of energy was not to the expected level. Consequently, there was a shortfall in RPO compliance. The Commission noted that there was no case to initiate action against the DISCOMs or impose a penalty as they had tried their best to comply with the targets. The Commission directed the DISCOMs to assess the energy requirements more realistically in advance and sign the power purchase agreements (PPAs)

- accordingly in the future. It also asked the DISCOMs to make up for the RPO shortfall in the next three years.
- 3.178 Therefore, in view of the above, the Petitioner has requested that the Commission takes cognisance of the various efforts made by the Petitioner in meeting the RPO Targets and all above mentioned constraints which are beyond the control of the licensee and allow carry forward/waiver of RPO Target of FY 2019-20.

#### **COMMISSION ANALYSIS**

3.179 Regulation 27 of DERC (Business Plan) Regulations 2017 states,

"27. TARGET FOR RENEWABLE PURCHASE OBLIGATION
The targets for Renewable Purchase Obligation (RPO) in terms of Regulation 124 of
the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 of a
Distribution Licensee from FY 2017-18 to FY 2019-20 shall be computed as a
percentage of total sale of power to its retail consumers in its area of supply excluding
procurement of hydro power. The target for Renewable Purchase Obligation shall be
as follows:

Sr. No.	Distribution Licensee	2017-18	2018-19	2019-20
1	Solar Target (Minimum)	2.75%	4.75%	6.75%
2	Total	11.50%	14.25%	17.00%

- 3.180 Regulation 27(5) of *DERC (Business Plan) Regulations 2017* states that non-compliance of the RPO targets shall attract penalty @10% of the weighted average floor price of solar and non-solar renewable energy certificate, as specified by CERC for the relevant year, for quantum of shortfall in RPO.
- 3.181 Regulation 27(6) of *DERC (Business Plan) Regulations 2017* states that amount of penalty imposed on the distribution licensee due to non-compliance of the RPO targets shall be reduced from the ARR during the true up of the relevant financial year in terms of Regulation 124 of *DERC (Terms and Conditions of Determination of Tariff)*Regulations 2017.
- 3.182 It is observed that Petitioner has purchased 1,673.86 MU power from Hydro Stations which is to be excluded from total MU billed for the purpose of calculation of MU to achieve the RPO targets.



3.183 Accordingly, the Petitioner's RPO targets and penalty on account of non-fulfilment of RPO targets for FY 2019-20 has been computed as follows, which is reduced from power purchase cost as per above stipulated Regulations:

Table 3. 57: Commission Approved - Penalty on account of non-fulfilment of RPO targets for FY 2019-20

Sr. No.	Particulars	UoM		Details	
1	Total Consumption	MU			12,529.86
2	Purchase from Hydro Power	MU			1,673.86
3	Consumption excluding Hydro power	MU			10855.99
	RPO Obligation		Solar	Non-Solar	Total
4	Actual RPO for FY 2019-20	%	6.75%	10.25%	17.00%
5	Actual RPO for FY 2019-20	MU	732.78	1,112.74	1,845.52
6	RPO Met	MU	97.34	286.15	383.50
i	SECI	MU	42.80	-	42.80
ii	Thyagraj	MU	0.54	-	0.54
iii	Net-Metering roof-top	MU	54.00	ı	54.00
iv	PTC Wind	MU	-	145.48	145.48
V	TOWMCL	MU	-	90.16	90.16
vi	DMSW	MU	-	50.51	50.51
7	REC Purchased	MU	-	-	-
8	Balance Obligation	MU	635.44	826.58	1,462.02
9	Floor price	Rs./kWh			1.00
10	RPO Penalty @ 10% REC at Floor Price (Rs. Cr.)				14.62

#### **TOTAL POWER PURCHASE COST**

#### **COMMISSION ANALYSIS**

3.184 Based on the above submissions, the Commission approves the Power Purchase Cost for the Petitioner for FY 2019-20 as follows:

Table 3. 58: Commission Approved - Power Purchase Cost for FY 2019-20

Sr.		Petitioner	Submission	As approved	
No.	Particulars	Quantum (MU)	Amount (Rs. Cr.)	Quantum (MU)	Amount (Rs. Cr.)
1	Power Purchase Cost	(1115)	(1101 011)	()	(i.o. c.i)
i	Long Term Power Purchase	12,978.6	6 524 44	12,958.98	6,496.30
ii	Other Cost & Net Metering		6,531.44	19.64	3.29
iii	Short Term Power Purchase	2 162 0	1 020 90	904.14	335.59
iv	Banking Import	2,163.0	2,163.0 1,039.80	1,258.62	-
	<b>Gross Power Purchase Cost</b>	15,141.6	7,571.24	15,141.39	6,835.18
V	Banking Export	1,188.0	467.08	902.68	-
vi	Short Term Power Sales	1,100.0	59.43	285.33	59.43



Sr.		Petitioner Submission		As approved	
Sr. No.	Particulars	Quantum	Amount	Quantum	Amount
vii	Normative Cost on Parking	(MU)	(Rs. Cr.)	(MU)	(Rs. Cr.)
vii	Normative Cost on Banking Transactions				218.02
	Net Power Purchase Cost	13,953.6	7,044.73	13,953.38	6,993.77
2	Transmission Charges	13,333.0	7,044.73	13,333.30	0,333.77
i					995.58
ii	Transmission Charges				
iii	Open Access Charges Reactive Energy Charges,		1,086.73		89.16
""	Load Despatch Charges, IEX		1,000.75		9.61
	Fee & ToWMCL Reversal				5.01
	Total Transmission				
	Loss/Charges	455.7	1,086.73	455.70	1,094.35
3	Penalty: Additional UI				8.73
	Charges				8.73
4	Penalty: Sustain Deviation				8.82
	Charges				0.02
5	Rebate				
i	Rebate on Power Purchase		37.86		37.86
ii	Rebate on Transmission		11.09		11.09
	Charges				
	Total Rebate		48.95		48.95
6	Less: RPO Penalty				14.62
7	Net Power Purchase				
	including Transmission Loss/		8,082.36		8006.99
	Charges net of Rebate	42 407 -		42.407.66	
8	Total Power (MU)	13,497.7		13,497.68	
9	Per Unit Power Purchase		5.99		5.93
	Cost (Rs./kWh)				

### **OPERATION AND MAINTENANCE (O&M) EXPENSES**

#### **PETITIONER SUBMISSION**

- 3.185 The Petitioner has submitted that Regulation 4(3) read with Regulation 87/ 92 of the Tariff Regulations, 2017 provides that Utilities shall be allowed O&M Expenses on normative basis as specified by the Hon'ble Commission in its Business Plan Regulations for the respective Control Period.
- 3.186 The Petitioner has further referred Regulation 23 of Business Plan Regulations, 2017 regarding the Operation and Maintenance Expenses for the period FY 2017-18 to FY 2019-20 as under:

Table 3. 59: Petitioner Submission - O&M Norms as per DERC (BPR) Regulations, 2017

Particulars	Unit	2017-18	2018-19	2019-20
66 kV Line	Rs. Lakh/ckt. km	3.454	3.648	3.853

Particulars	Unit	2017-18	2018-19	2019-20
33 kV Line	Rs. Lakh/ckt. km	3.454	3.648	3.853
11kV Line	Rs. Lakh/ckt. km	1.001	1.058	1.117
LT Line system	Rs. Lakh/Ckt. km	5.170	5.460	5.766
66/11 kV Grid S/s	Rs. Lakh/MVA	0.933	0.986	1.041
33/11 kV Grid S/s	Rs. Lakh/MVA	0.933	0.986	1.041
11/0.415 kV DT	Rs. Lakh/MVA	2.209	2.333	2.464

- 3.187 As evident from the above, the normative O&M expenses for FY 2019-20 are computed by applying the approved per unit rates for FY 2019-20 on the actual line length and power transformation capacity added for FY 2019-20.
- 3.188 Furthermore, the Petitioner had hired Rajesh Burman & Associates, Chartered Engineers & Valuers in order to estimate the capacity addition to the network of the Petitioner during the years 2002 (DVB legacy) to 2019-20, based on capitalization data provided for the period. The Petitioner vide its letter No. RA/01/A/2020-21/349 dated 9/11/2020 and letter No. RA/2020-21/01/A/368 dated 2/12/2020 has provided the Commission with the network capacity reports for FY 2002-19 & FY 2019-20.
- 3.189 The Petitioner had also hired REVI Energies Pvt. Ltd. to verify the network capacity data in terms of Business Plan Regulations for FY 2019-20. The Consultant had taken up physical verification of assets on a sample basis in order to prepare a Network Assessment & Physical Verification Report for FY 2019-20. The Petitioner vide its letter No. RA/2020-21/01/A/375 dated 4/12/2020 had submitted the said report to the Commission.
- 3.190 The Petitioner has accordingly computed the O&M expenses for FY 2019-20 as under:

Table 3. 60: Petitioner Submission - O&M Expenses (Rs. Cr.)

Particulars	Capacity as on 31.03.2020	O&M expenses per unit		O&M expenses
66/33 kV Line (ckt km)	1174	Rs. Lakh/ckt. km	3.853	45
11kV Line (ckt km)	7730	Rs. Lakh/ckt. km	1.117	86
LT Line system (ckt km)	12544	Rs. Lakh/Ckt. km	5.766	723
66/11 & 33/11 kV Grid S/s (MVA)	6076	Rs. Lakh/MVA	1.041	63
11/0.415 kV DT (MVA)	6204	Rs. Lakh/MVA	2.464	153
Total				1071

3.191 The Petitioner has requested to the Commission to allow the aforesaid expenses in



the ARR.

#### **ADDITIONAL O&M EXPENSES**

#### PETITIONER SUBMISSION

- 3.192 As regards additional expenses, Regulation-11 of DERC Tariff Regulations, 2017 states as under:
  - "11. The Distribution Licensee shall submit Annual Tariff Petition, at least, one hundred and fifty (150) days prior to the end of relevant financial year which shall contain:

•••

- (9) Actual and expected additional expenses on account of O&M beyond the control of Distribution Licensee for the ensuing & previous year respectively;
- 3.193 The Petitioner has sought the item-wise claims on account of additional O&M expenses which are uncontrollable in nature and not covered in the above mentioned normative O&M expenses. The claims are in line with Regulation 87 of *DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017* stated as follows:
  - "87......Provided further that the water charges, statutory levy and taxes under O&M expenses if indicated separately in the audited financial statement shall not form part of Normative O&M expenses."
- 3.194 The additional O&M expenses claimed as a part of truing-up requirement for FY 2019-20 are tabulated below:

Table 3. 61: Petitioner Submission - Additional O&M expenses (Rs. Cr.)

Sr. No.	Particulars	Amount
1	Loss on Sale of Retired Assets	20.64
2	Arrears paid on account of 7th Pay Commission revision	69.73
3	Impact of Revision in Minimum Wages	7.07
4	Water Charges	2.30
5	Property Tax	2.43
6	GST Charges	29.97
7	SMS Charges	1.19
8	Legal Expenses	19.81
9	Legal Fees	0.66
10	DSM charges (AC Rebate)	1.22
11	Licensee Fees paid on Assets	6.29
12	Geo-Spatial Fees	0.30
13	Total	162

# **LOSS ON SALE OF RETIRED ASSETS**

#### **PETITIONER SUBMISSION**

- 3.195 The Petitioner has referred to Regulation 45 of Tariff Regulations, 2017 states as under:
  - "45. Loss or Gain due to de-capitalisation of asset based on the directions of the Commission due to technological obsolescence, wear & tear etc. or due to change in law or force majeure, which cannot be re-used, shall be adjusted in the ARR of the Utility in the relevant year."
- 3.196 In view of the above and as per the methodology provided in the Tariff Regulations, 2017, the Petitioner is claiming Rs. 20.64 Crore for retirement of assets for the year FY 2019-20 as per audited accounts.

# IMPACT ON ACCOUNT OF 7<sup>TH</sup> PAY COMMISSION REVISION AND MINIMUM WAGE REVISION PETITIONER SUBMISSION

3.197 The Petitioner has referred Regulation-23 (4) of *DERC Business Plan Regulations, 2017* states as under:

#### "23. Operation and Maintenance Expenses

- (4) Impact of any statutory pay revision on employee's cost as may be applicable on case to case basis shall be considered separately, based on actual payment made by the Distribution Licensees and shall be allowed by the Commission after prudence check at the time of true up of ARR for the relevant financial year."
- 3.198 The Petitioner has submitted that Wage Revision Committee was constituted by the GoNCTD vide office memorandum bearing No. F.11(62)/2015/Power/271 dated January 25, 2016 to examine and recommend to the Government the Pay Revision for the employees. Such recommendations become applicable on the Petitioner as per the tripartite agreement. The Committee had given recommendation vide order no DTL/108/04/2017-HR(Policy) /101 dated July 28, 2017 for payment of Interim Relief (IR) to the eligible employees at the rate of 2.57 times of Basic pay + Grade Pay w.e.f. January 01, 2016. Accordingly, the Petitioner disbursed payment of Rs. 49.03 Crore as interim relief during FY 2019-20. The Petitioner also provided Rs. 20.69 Crore towards Leave Salary Contribution and Pension Contribution corresponding to the interim



relief during FY 2019-20.

- 3.199 The Petitioner vide its letter No. RA/2020-21/01/A/353 dated 25/11/2020 has requested the Commission to consider an additional incidence of Rs. 288.11 Crore with respect to 7th Pay Commission in line with DTL's Office Order dated 18/08/2020.
- 3.200 The Petitioner has requests the Commission to allow an impact of Rs. 69.73 Crore on account of payment of interim relief of 7th Pay Commission during FY 2019-20 as the expenses are uncontrollable and are already paid to the employees.
- 3.201 GoNCTD vide Notification No. F. Addl.LC/Lab/MW/2016/4859 dated 03/03/2017 has notified the revised minimum wages effective from date of notification. Accordingly, the Petitioner has paid expenses related to manpower based contract which has an incremental effect of minimum wages.
- 3.202 Accordingly, the Petitioner has paid Rs. 7.07 Crore on account of impact of revision in minimum wages during FY 2019-20. The Petitioner request the Hon'ble Commission to allow the same.

#### **WATER CHARGES**

#### **PETITIONER SUBMISSION**

3.203 The Petitioner further refers to Regulation 87 of Tariff Regulations, 2017 states as under

"87.

Provided further that the water charges, statutory levy and taxes under O&M expenses if indicated separately in the audited financial statement shall not form part of Normative O&M expenses."

3.204 In accordance with the above regulation, the water charges paid by the Petitioner (as separately appearing in Audited Accounts) during FY 2019-20 are Rs. 2.30 Crore and the Petitioner has requested to Commission to allow the same.

## **PROPERTY TAX**

#### **PETITIONER SUBMISSION**

3.205 Hon'ble Supreme Court has passed a judgement on 10/08/2016 in the case of M/s TPDDL and held that whosoever has a right to let out premises is liable to pay tax. Further, it has remanded the matter to Deputy Assessor and Collector of Municipal



- Corporation of Delhi, to determine the same.
- 3.206 As the Petitioner has a right to let out premises as per the approval of Hon'ble Commission, it has been decided to resolve the issue by availing Amnesty Scheme, which allowed payment of Property Tax without interest and penalty.
- 3.207 In view of above, the Petitioner has accordingly paid the property tax amounting Rs.2.43 Crore in FY 2019-20 and requested to the Commission to allow the same as a part of additional O&M expenses.

## **IMPACT ON ACCOUNT OF GOODS & SERVICE TAX (GST)**

#### PETITIONER SUBMISSION

3.208 The Petitioner has claimed the net impact of GST during FY 2019-20 as Rs. 29.97 Crr.

As computed hereunder:

FY FY FY FY FY Sr. **Particulars** 2015- 16 No. 2016-17 2017-18 2018-19 2019-20 **Total Service Tax** 36.58 paid during FY 16 **Escalation Factor** 5.61% 5.61% 5.61% 5.61% Service tax 38.63 40.80 43.09 45.51 GST paid during 5 75.48 FY 2019-20 29.97 Net Impact (GST)

Table 3. 62: Petitioner Submission - Incremental GST Charges paid (Rs. Cr)

#### **SMS CHARGES**

## **PETITIONER SUBMISSION**

3.209 The Petitioner has submitted that the Commission vide its letter ref no. F.17(47)/Engg/DERC/2014-15/C.F 4741/3682 dated 13/01/2016 issued the directives to send the SMS to consumer on various occasions. The Petitioner complied with the said directives and hence, incurred an amount of Rs. 1.19 Crore in FY 2019-20. Since, these expenses are incurred as per the directions of the Commission and is over and above the normative expenses, the Petitioner has requested to allow the same as a part of additional expenses.

#### **LEGAL FEES AND EXPENSES**

#### PETITIONER SUBMISSION

3.210 The Petitioner has submitted that its business is a regulated business under the aegis



of this Hon'ble Commission and the right to avail a statutory remedy is also a right guaranteed under Article 14 and 19 of the Constitution. The right to do business under Article 19 (1) (g) of the Constitution includes the right to avail of statutory legal remedies to protect and safeguard the business which is part and parcel of the right to do business. Moreover, the Electricity Act, 2003, allows the Petitioner the right to avail its statutory remedies under section 111 and other applicable provisions. Therefore, actual legal expenses without any distinction should be allowed as an expense in the ARR. Thus, the Petitioner requests the Hon'ble Commission to allow actual legal expenses of Rs. 19.81 Crore for FY 2019-20 over and above the normative O&M expenses.

3.211 Further, the Commission has to considered legal expenditure as a part of actual expenditure for deriving per unit O&M cost for previous year while computing the per unit O&M costs. In view of above submission, the Petitioner requests to the Commission to allow of the legal expenses of Rs. 0.66 Cr. over and above the normative O&M expenses.

#### **DSM CHARGES**

## **PETITIONER SUBMISSION**

3.212 The Petitioner had incurred DSM charges of Rs. 1.22 Crore on account of rebate amount under AC Replacement Scheme for the year FY 2019-20 and the Petitioner has requested the Commission to allow the same.

#### **INCREMENTAL LICENSE FEES PAID ON ASSETS**

#### PETITIONER SUBMISSION

3.213 The Petitioner has stated that the Petitioner pays License fees to GoNCTD for land rights. The Commission allowed the license fees to be paid to GoNCTD on normative basis by applying an escalation factor of 5.61% on the actual license fees paid during FY 2015-16. However, the same ought to be allowed on actual basis. Accordingly, the incremental license fee paid to GoNCTD is as under:

Table 3. 63: Petitioner Submission - Incremental License Fee paid for FY 2019-20

Particulars	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
License Fee in FY 16	5.38				
Escalation Factor		5.61%	5.61%	5.61%	5.61%



Particulars	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20
License Fee Approved		5.68	6.00	6.33	6.69
License Fee Actually Paid					12.98
Incremental License Fees					6.29

3.214 The Petitioner has requested the Commission to consider incremental license fees paid to GoNCTD on assets during FY 2019-20.

## **FEES FOR GEO-SPATIAL ACCESS**

#### PETITIONER SUBMISSION

3.215 The Petitioner vide its letter RA/2013-14/01/A/271 dated July 12, 2013 informed the Commission regarding the mandatory fees to be paid for Geo-Spatial Access. Accordingly, the Petitioner has requested the Commission to allow the annual fees to be paid on account of geo-spatial access amounting to Rs. 0.30 Cr. as the same was not factored by the Commission while determining O&M expenses for the 3<sup>rd</sup> Control period.

#### **COMMISSION ANALYSIS**

- 3.216 The Commission in its Tariff Order dated 31/07/2019 allowed O&M Expense of Rs 881 Cr for FY 2019-20 based on network capacity projection of the Petitioner. The Petitioner has submitted the actual network capacity as on 31/03/2020 and claimed towards the O&M expenses Rs.1071 Cr.
- 3.217 The Commission has provisionally allowed the capitalisation upto FY 2019-20 as discussed in relevant section of this Tariff Order.
- 3.218 The Commission provisionally considers 90% of the incremental capitalisation during the Financial Year and the normative O&M for FY 2019-20 for the petitioner comes to Rs. 1057.91 Cr subject to finalization of Capitalisation.
- 3.219 The Commission also examined the Audited Financial Statement for FY 2019-20 of the Petitioner and observed as follows:
  - a. The total O&M Expense including provisions as reported in the Annual Financial Statement of the petitioner for FY 2019-20 is Rs. 1037.24 Cr.

- b. The Commission has not considered expenses on account of credit impairment, net of inventory written off and fixed asset retired booked under A&G Expense by the petitioner amounting to Rs 55.17 Cr (28.41+6.12+20.64).
- c. The Commission has further not considered the adjustment on account of provision for LSPC however considered adjustment on account of provision for LSPC towards capitalisation amounting to Rs 18.13 Cr. ((20.69)+ 2.56)
- d. The net O&M Expense actually incurred by the Petitioner comes to Rs. 963.94 Cr. after deducting such provisions.
- 3.220 COVID-19 pandemic and subsequent lockdown has impacted everyone in an unprecedented manner and the Commission in view to maintain balance between the stakeholders while dispensing essential commodity like electricity exercises its power to relax the provision under Regulation 172 of Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff ) Regulations, 2017 and Regulation 37 of DERC (Business Plan) Regulations, 2017.
- 3.221 Accordingly, the Commission has considered the O&M expenses on actual basis based on the audited accounts and has have balanced to safeguard the interest of the consumers and the DISCOMs by allowing the actual O&M Expenses incurred by the Petitioner in the ARR for FY 2019-20.

Table 3. 64: Commission Approved - Actual O&M Expenses for FY 2019-20 (Rs Cr)

Sr. No.	Particulars	Amount
Α	As per Annual Audited Accounts for FY 2019-20	
i.	Employee Expenses (incl. OCI)	521.36
ii.	A&G Expenses	267.22
iii.	R&M Expenses	193.49
	Sub total	982.07
В	Adj. on account of Provision for LSPC	(20.69)
С	Adj. on account of Provision for LSPC towards capitalisation	2.56
D	Adjustment on O&M on account of generation business	-
E	Actual O&M expenses - Distribution business	963.94

## **CAPITAL EXPENDITURE AND CAPITALISATION**

#### **PETITIONER SUBMISSION**

3.222 The Petitioner has considered the capital expenditure and capitalisation for FY 2019-20 as per the directions of Hon'ble ATE given in Judgment dated October 6, 2009 (Appeal 36 of 2008) and March 2, 2015 (Appeal 177 of 2012) which is the law as of



date.

- 3.223 Furthermore, the Petitioner had hired REVI Energies Pvt. Ltd. to verify the details of Electrical Inspector Certificate/ Safety Certificate received by the Petitioner on the schemes capitalised during FY 2019-20. The Petitioner vide its letter No. RA/2020-21/01/A/370 dated 2/12/2020 has submitted the report of the Consultant certifying the correctness of the Electrical Inspector Certificates for FY 2019-20 to the Hon'ble Commission.
- 3.224 The Petitioner has also considered de-capitalisation of assets from FY 2002-03 to FY 2019-20 provided that the Hon'ble Commission also allows the loss on assets on retirement of assets as per the Petition No. 46 of 2012 filed on November 19, 2012. Accordingly, the actual capitalisation and de-capitalisation for FY 2019-20 has been considered to derive the closing balance of GFA as under:

Table 3. 65: Petitioner Submission - Gross Fixed Assets for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	FY 2019-20
Α	Opening GFA	7121
В	Capitalisation during the year	636
С	De-capitalisation	92
D	Closing GFA	7664
E	Average GFA	7393

## **COMMISSION ANALYSIS**

3.225 Regulation 24 of *DERC (Business Plan) Regulations, 2017* determines the tentative Capital Investment Plan for the Petitioner as follows:

Table 3. 66: Projected Capitalization for FY 2019-20 (Rs. Cr.)

Particulars Particulars	Amount
Capitalisation	449.00
Smart Meter	87.00
Less: Deposit Work	42.00
Total	494.00

- 3.226 The Commission has conducted the in-house physical verification for FY 2017-18 as detailed in the previous section of the instant Order. Based on the same, Commission has revised the opening balance of Gross Fixed Assets of the Petitioner as Rs. 6188.15 Cr. for FY 2019-20.
- 3.227 Further, Commission is currently in the process of finalization of capitalisation and



physical verification of the assets for FY 2019-20 and due to pending finalization of capitalization, the Commission has provisionally considered the capitalisation as submitted by the Petitioner after removing the provisions made and capitalised on account of 7<sup>th</sup> Pay Commission amounting to Rs. 2.56 Cr. The Commission has accordingly allowed the Capitalisation for FY 2019-20 on a provisional basis as follows:

Table 3. 67: Provisionally Approved Capitalization for FY 2019-20 (Rs. Cr.)

Particulars Particulars	FY 2019-20
Capitalization as per Audited Accounts	635.62
Disallowances	
Provisions on account of 7 <sup>th</sup> Pay Commission	2.56
Net Additions	633.04

Table 3. 68: Provisionally Approved Capitalization upto FY 2019-20 (Rs. Cr.)

Particulars	Petitioner submission	Approved
Provisional Trued up opening balance of Gross Fixed Assets	7,121	6,188.15
Add- Capitalization during the year	636	633.04
Less- Retirement/ De-capitalization for the year	(92)	(92.29)
Closing balance of Gross Fixed Assets	7,664	6,728.90
Average Gross Fixed Assets	7,393	6,458.53

#### **MEANS OF FINANCE**

## **PETITIONER SUBMISSION**

- 3.228 The petitioner has sought financing of Capitalisation (net of de-capitalisation and Consumer Contribution) through debt and equity in the ratio of 70:30 pending implementation of Hon'ble ATE Directions in various Judgments.
- 3.229 The financing of investment capitalised for FY 2019-20 by the Petitioner has been submitted as below:

Table 3. 69: Petitioner Submission - Investment capitalised for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	FY 2019-20
Α	Total Capitalisation	635.62
В	De-capitalisation	92.29
С	Consumer Contribution	57.66
D	Balance Capitalisation	485.67
E	Debt	339.97
F	Equity	145.70

## **CONSUMER CONTRIBUTION & GRANT**

- 3.230 The Commission has considered the closing balance of Consumer Contribution and Grants approved for FY 2018-19 in the Tariff Order dated 28/08/2020 as opening balance of Consumer Contribution and Grants for FY 2019-20. The Commission verified the additions towards Consumer Contribution and Grants during the year from the audited financials of the Petitioner.
- 3.231 Accordingly, the addition to the Consumer Contribution/Grants for the year have been considered as follows:

Table 3. 70: Commission Approved - Consumer Contribution/Grants (Rs. Cr.)

Sr. No.	Particulars	As per Commission	Remarks/ Ref.
Α	Opening Balance		Table 3.60 of TO
	Opening Balance	784.83	28/08/2020
В	Consumer Contribution during		
	the year	58.00	
С	Closing Balance	842.83	A+B
D	Average of Cumulative Capitalized		
	Consumer Contribution/Grants	813.83	(A+C)/2

## **FUNDING OF CAPITALISATION**

- 3.232 The closing GFA for FY 2018-19 as approved in the Tariff Order dated 28/08/2020 and physical verification impact for FY 2017-18 has been considered as opening GFA for FY 2019-20.
- 3.233 Accordingly, the provisionally approved Capitalisation for the Petitioner is as follows:

Table 3. 71: Commission Approved - Capitalisation funding for FY 2019-20 (Rs. Cr.)

Particulars	As per Petitioner	As per Commission
Closing GFA	7,664	6,728.90
Closing balance of cumulative depreciation	3362	2,608.41
Closing Consumer Contribution & Grants	806	842.83
Net Capitalisation	3,496	3,277.66
Equity(30%)	1,049	983.30
Debt(70%)	2,447	2,294.36

**Table 3. 72: Calculation of Average Gross Fixed Assets** 

Sr. No.	Particulars	Petitioner Submission	Commission Approved	Reference
А	Provisional Trued up opening balance of Gross Fixed Assets	7,121	6,188.15	Table 3.57 of TO 28/08/2020 and physical verification impact



Sr. No.	Particulars	Petitioner Submission	Commission Approved	Reference
В	Add- Capitalization during the year	636	633.04	
С	Less- Retirement/ De- capitalization for the year	92	92.29	Table 3.68
D	Closing balance of Gross Fixed Assets	7,664	6,728.90	A +B-C
Е	Average Gross Fixed Assets	7,393	6,458.53	(A+D)/2

#### **DEPRECIATION**

#### PETITIONER SUBMISSION

3.234 For the purpose of computing depreciation for True-up of FY 2019-20 in accordance with DERC Tariff Regulations, 2017, the Petitioner has considered the average rate of Depreciation based on the Audited Accounts as below:

Table 3. 73: Petitioner Submission - Average rate of Depreciation for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Actual
Α	Opening GFA as per audited accounts	7083
В	Closing GFA as per audited accounts	7626
С	Average of GFA	7354
D	Depreciation as per Audited Accounts	335.36
Е	Average depreciation rate	4.56%

- 3.235 As per Companies Act, the depreciation rate in case of a regulated entity has to be adopted as prescribed by the Regulator. The depreciation has been computed in the audited accounts based on the schedule of depreciation rates given in DERC Tariff Regulations, 2017. In audited accounts, the depreciation has been computed based on life of assets as specified in the Regulations. In case the Hon'ble Commission desires the computation in support of depreciation on assets appearing in audited accounts, the same can be provided.
- 3.236 The Petitioner has calculated the allowable depreciation after excluding consumer contribution and Grants from the Gross Fixed Assets as under:

Table 3. 74: Petitioner Submission - Depreciation for FY 2019-20

Sr. No.	Particulars	FY 2019-20		
Α	Average GFA	7393		
В	Average Consumer Contribution and Grants	777		
С	Average assets net of consumer contribution & Grants	6616		
D	Average rate of depreciation	4.56%		



Sr. No.	Particulars	FY 2019-20
E	Depreciation	302

3.237 The cumulative depreciation on fixed assets at the end of FY 2019-20 is tabulated below:

Table 3. 75: Petitioner Submission - Cumulative Depreciation upto FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	FY 2019-20
А	Opening balance of cumulative depreciation	3060
В	Additions during the year	302
С	Closing balance of cumulative depreciation	3362

## **COMMISSION ANALYSIS**

- 3.238 Regulations 78 to 83 of *DERC* (*Terms and Conditions for Determination of Tariff*)

  \*Regulations, 2017 stipulates the provisions of Depreciation as follows:
  - "78. Annual Depreciation shall be computed based on Straight Line Method for each class of asset as specified in Appendix-1 of these Regulations.
  - 79. The base value for the purpose of depreciation shall be the capital cost of the asset approved by the Commission. Depreciation shall be chargeable from the first year of commercial operation and in case of commercial operation of the asset for part of the year, depreciation shall be charged on pro rata basis.
  - 80. The salvage value of the asset shall be considered as 10% and depreciation shall be allowed up to maximum of 90% of the capital cost of the asset:

Provided that any depreciation disallowed on account of lower availability of the generating station or generating unit or transmission system as the case may be, shall not be allowed to be recovered at a later stage during the useful life and the extended life.

- 81. Land other than the land held under lease shall not be a depreciable asset and its cost shall be excluded from the capital cost while computing depreciable value of the asset.
- 82. In case of existing assets, the balance depreciable value as on 1st April of any financial year shall be worked out by deducting the cumulative depreciation as admitted by the Commission up to 31st March of the preceding financial year from the gross depreciable value of the assets.



- 83. The Depreciation for Life extension projects/scheme shall be allowed in the manner as indicated in Regulation 51 of these Regulations."
- 3.239 The Commission continues to apply the rate of depreciation at the rate of 4.56% for FY 2019-20 on provisional basis as per the audited financial statements of the Petitioner. Accordingly, depreciation on the assets capitalised provisionally is computed as below:

Table 3. 76: Commission Approved - Depreciation for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Approved
Α	Average of Fixed Assets	6,458.53
В	Average Consumer Contribution	813.83
С	Average Fixed Assets (net of consumer contribution & grant)	5,644.70
D	Average depreciation rate	4.56%
E	Allowable Depreciation	257.40

3.240 The Commission has considered the opening balance of accumulated depreciation as Rs. 2414.81 Cr. which is the closing balance for FY 2018-19. Accordingly, the accumulated depreciation for FY 2019-20 is as follows:

Table 3. 77: Commission Approved - Accumulated Depreciation (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission	Remarks/ Ref.
А	Opening balance of cumulative depreciation	3060	2414.81	Table 3.66 of TO 28/08/2020 and physical verification impact
В	Additions during the year	302.00	257.40	Table 3.76
	Less- Depreciation towards Retirement		63.80	As per Petitioner
С	Closing balance of cumulative depreciation	3,362.00	2608.41	A+B-C

## **WORKING CAPITAL**

#### PETITIONER SUBMISSION

3.241 The Petitioner has submitted Working Capital Requirement for FY 2019-20 for Truing up as follows:

Table 3. 78: Petitioner Submission - Working Capital Requirement (Rs. Cr.)

Sr. No.	Particulars	FY 2019-20
Α	Annual Revenues from Tariff & Charges	10238
A1	Receivables equivalent to two months average	1706
В	Power Purchase Expenses	8083
B1	Less: 1/12th of power purchase expenses	674
С	Working Capital	1033
D	Opening Working Capital	853



Sr. No.	Particulars	FY 2019-20
Е	Change in Working Capital	180

- 3.242 Regulation 84(4) of *DERC* (*Terms and Conditions for Determination of Tariff*)

  Regulations, 2017 stipulates the working capital determination for Distribution

  Licensee as follows:
  - "84. The Commission shall calculate the Working Capital requirement for:(4) Distribution Licensee as follows:
    - (i) Working capital for wheeling business of electricity shall consist of ARR for two months of Wheeling Charges.
    - (ii) Working capital for Retail Supply business of electricity shall consist of:
    - (a) ARR for two months for retail supply business of electricity;
    - (b) Less: Net Power Purchase costs for one month;
    - (c) Less: Transmission charges for one month; and"
- 3.243 The Commission has computed the Working Capital considering the net Power Purchase Cost including Transmission Charges and ARR as approved in the truing up for FY 2019-20 as follows:

Table 3. 79: Commission Approved - Working Capital for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission	Ref.
Α	ARR	10238	9576.91	Table 3.100
A1	Receivables equivalent to two month of ARR	1706	1596.15	A/6
В	Power Purchase Expenses	8083	8006.99	Table 3.100
B1	Less: 1/12th of power purchase expenses	674	667.25	B/12
С	Working Capital	1033	928.90	A1-B1
D	Opening Working Capital	853	792.09	TO Aug. 2020
E	Change in Working Capital	180	136.81	D-E

## **REGULATED RATE BASE (RRB)**

## **PETITIONER SUBMISSION**

3.244 The Petitioner has tabulated the Regulated Rate Base (RRB) during FY 2019-20 as below:



**Particulars** Sr. No. FY 2019-20 Α **RRB Opening** 4376.60 В ΔAB (Change in Capital Investments) 247.70 C **Investments Capitalized** 543.33 D 301.70 Depreciation Ε Add: Depreciation on De-capitalised Assets 63.80 F **Consumer Contribution** 57.70 179.80 G Change in WC **RRB Closing** Η 4804.10 ı RRB (i) 4680.30

Table 3. 80: Petitioner Submission - Regulated Rate Base for FY 2019-20 (Rs. Cr.)

3.245 Regulation 65 to 70 of DERC (Terms and Conditions for Determination of Tariff)
Regulations, 2017 stipulates as under:

"65. Return on Capital Employed shall be used to provide a return to the Utility, and shall cover all financing costs except expenses for availing the loans, without providing separate allowances for interest on loans and interest on working capital.

66. The Regulated Rate Base (RRB) shall be used to calculate the total capital employed which shall include the Original Cost of Fixed Assets (OCFA) and Working Capital. Capital work in progress (CWIP) shall not form part of the RRB. Accumulated Depreciation, Consumer Contribution, Capital Subsidies / Grants shall be deducted in arriving at the RRB.

67. The RRB shall be determined for each year of the Control Period at the beginning of the Control Period based on the approved capital investment plan with corresponding capitalisation schedule and normative working capital.

68. The Regulated Rate Base for the ith year of the Control Period shall be computed in the following manner:

RRBi = RRB i-1 + 
$$\Delta$$
ABi /2 +  $\Delta$ WCi;

Where.

"i" is the ith year of the Control Period;

RRBi: Average Regulated Rate Base for the ith year of the Control Period;

 $\Delta$ WCi: Change in working capital requirement in the ithyear of the Control Period from (i-1)th year;



ΔABi: Change in the Capital Investment in the ith year of the Control Period;

This component shall be arrived as follows:

 $\triangle ABi = Invi - Di - CCi - Reti;$ 

Where,

Invi: Investments projected to be capitalised during the ith year of the Control Period

and approved;

Di: Amount set aside or written off on account of Depreciation of fixed assets for the ith year of the Control Period;

CCi: Consumer Contributions, capital subsidy / grant pertaining to the  $\triangle$ ABi and capital grants/subsidies received during ith year of the Control Period for construction of service lines or creation of fixed assets;

Reti: Amount of fixed asset on account of Retirement/ Decapitalisation during ith Year;

RRB i-1: Closing Regulated Rate Base for the Financial Year preceding the ith year of the Control period. For the first year of the Control Period, Closing RRB i-1 shall be the

Opening Regulated Rate Base for the Base Year i.e. RRBO;

RRBO = OCFAO - ADO - CCO + WCO;

Where;

OCFAO: Original Cost of Fixed Assets at the end of the Base Year;

ADO: Amounts written off or set aside on account of depreciation of fixed assets pertaining to the regulated business at the end of the Base Year;

CCO: Total contributions pertaining to the OCFAo, made by the consumers, capital subsidy /grants towards the cost of construction of distribution/service lines by the Distribution Licensee and also includes the capital grants/subsidies received for this purpose;

WCO: working capital requirement in the (i-1)thyear of the Control Period. Return on Capital Employed (RoCE) for the year "i" shall be computed in the following manner:

RoCE=WACCi\* RRBi

Where,

WACCi is the Weighted Average Cost of Capital for each year of the Control Period;

RRBi – Average Regulated Rate Base for the ith year of the Control Period.



70. The WACC for each year of the Control Period shall be computed at the start of the Control Period in the following manner:

$$WACC = \left[\frac{D}{D+E}\right] * r_d + \left[\frac{E}{D+E}\right] * r_e$$

Where,

D is the amount of Debt derived as per these Regulations;

E is the amount of Equity derived as per these Regulations;

Where equity employed is in excess of 30% of the capital employed, the amount of equity for the purpose of tariff shall be limited to 30% and the balance amount shall be considered as notional loan. The amount of equity in excess of 30% treated as notional loan. The interest rate on excess equity shall be the weighted average rate of interest on the actual loans of the Licensee for the respective years. Where actual equity employed is less than 30%, the actual equity and debt shall be considered;

Provided that the Working capital shall be considered 100% debt financed for the calculation of WACC;

Rd is the Cost of Debt; Re is the Return on Equity."

3.246 Accordingly, the Commission approves the RRB for FY 2019-20 as follows:

Table 3. 81: Commission Approved - RRB for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission	Ref.
Α	Opening Original Cost of Fixed Assets (OCFA <sub>o</sub> )		6,188.15	Table 3.56
В	Opening Accumulated depreciation (ADo)		2,414.81	Table 3.72
С	Opening consumer contributions received (Cco)		784.83	Table 3.77
D	Opening Working capital (WCo)		792.09	Table 3.70
E	Opening RRB (RRBo)	4,376.60	3,843.79	Table 3.70 of TO 28/08/2020 and physical verification impact
F	Investment capitalised during the year (INVi)	543.33	633.04	Table 3.79
G	Depreciation during the year (Di)	301.7	257.40	
Н	Depreciation on decapitalised assets during the year	63.8	63.80	Table 3.72

Sr. No.	Particulars	As per Petitioner	As per Commission	Ref.
I	Consumer contribution during the year (Cci)	57.7	58.00	Table 3.70
J	Fixed assets retired/decapitalised during the year	-	92.29	Table 3.68
К	Change in capital investment (ΔΑΒί)	247.7	289.15	(F-G+H-I-J)
L	Change in working capital during the year (ΔWci)	179.8	136.81	Table 3.79
М	RRB Closing	4,804.10	4,269.76	E+K+L
N	RRBi	4,680.30	4,125.18	E+K/2+L

## **DEBT AND EQUITY, INTEREST ON LOAN, WACC**

#### PETITIONER SUBMISSION

3.247 The Petitioner has submitted that in accordance with Judgment dated 28/11/2014 in Appeal No. 61 & 62 of 2012, the Petitioner has considered one-tenth of the outstanding balance of loan as repayment during the year. The same has been deducted from the loan balance for calculation of average debt during the year. The average debt and equity for FY 2019-20 is tabulated below:

Table 3. 82: Petitioner Submission - Average Debt & Equity for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Debt	Equity
Α	Opening	2335	2039
В	Additions during the year		
1	Capex	340	146
li	Working capital	180	
С	Less: Repayment	233	
D	Closing	2621	2184
E	Average	2478	2111

3.248 With regard the cost of debt on working capital loans, the Regulation 85 of the Tariff Regulations, 2017 states as under:

#### "INTEREST ON WORKING CAPITAL

85. Rate of Interest On Working Capital shall be considered as the bank rate as on 1stApril of the year plus margin as specified by the Commission for the Control Period and shall be trued up on the basis of prevailing bank rate as on 1st April of the respective financial year:

Provided that the rate of interest availed through open tendering process (Competitive Bidding) among Scheduled Banks, Financial Institutions etc., shall not be trued up.



- 86. Interest on working capital shall be payable on normative basis notwithstanding that the Utility has availed any loan for the working capital."
- 3.249 In view of Regulation 22 of *DERC (Business Plan) Regulation, 2017,* the Petitioner has requested the Commission to consider the rate of interest on loans for FY 2019-20 tabulated as follows:

Table 3. 83: Petitioner Submission - Rate of Interest

Sr. No.	Particulars	Rate
Α	Actual RoI for CAPEX loans	12.52%
В	Average Debt	2477.8
С	Total Working Capital	1032.7
D	CAPEX Addition	339.9
E	Repayment	233.5
F	Closing Balance CAPEX Loans	1551.5
G	RoI for Working Capital	14.00%
Н	Change in WC	179.8
I	Closing Balance WC Loans	1212.6
J	Avg. Interest on Loan – Blended	13.17%

3.250 The Petitioner has submitted the rate of WACC as below:

Table 3. 84: Petitioner Submission - Weighted Average Cost of Capital (Rs. Cr.)

Sr. No.	Particulars	Rate
Α	Average Equity	2111
В	Average Debt	2478
С	Return on Equity	16.00%
D	Income Tax Rate	17.47%
Е	Grossed up Return on Equity	19%
F	Rate of Interest	13.17%
G	Weighted average cost of Capital	16.03%

3.251 The Petitioner has submitted the RoCE for FY 2019-20 as follows:

Table 3. 85: Petitioner Submission - RoCE for FY 2019-20 (Rs. Cr.)

Particulars	FY 2019-20
Weighted Average Cost of Capital (WACC)	16.03%
RRB (i)	4680
RoCE	750

## **COMMISSION ANALYSIS**

3.252 Regulation 22 of the *DERC (Business Plan) Regulations, 2017* stipulates the margin for rate of interest on loan as follows:



## "22. MARGIN FOR RATE OF INTEREST ON LOAN

(1) Margin for rate of interest for the Control Period in terms of Regulation 4(2) of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 for the Distribution Licensee shall be allowed as the difference in weighted average rate of interest on actual loan as on 1st April 2017 and 1 (one) year Marginal Cost of Fund based Lending Rate (MCLR) of SBI as on 1st April 2017:

Provided that the rate of interest on loan (MCLR plus Margin) shall not exceed approved base rate of return on equity for wheeling business i.e., 14.00%.

- (2) The Distribution Licensees shall follow transparent mechanism to avail Loans and, to the extent possible, shall endeavour to invite open tender for availing Loans."
- 3.253 Accordingly, the WACC, ROCE as approved by the Commission for the Petitioner is as follows:

Table 3. 86: Commission Approved - WACC and ROCE for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission	Ref.
Α	RRBi	4680	4,125.18	Table 3.81
В	Opening Equity for net Capitalisation (limited to 30%)		896.55	Table 3.75 of TO 28/08/2020 + Physical Verification for FY 2017-18
С	Closing Equity limiting to 30% of net capitalization		983.30	
D	Average Equity for net Capitalisation (limited to 30%)		939.93	
Е	Opening Debt at 70% of net capitalization		2,091.96	Table 3.75 of TO 28/08/2020 + Physical Verification for FY 2017-18
F	Closing Debt at 70% of net capitalization		2,294.36	
G	Average Debt at 70% of net capitalisation		2,193.16	
Н	Debt at 100% of working capital		928.90	
- 1	Debt- balancing figure		3,122.06	I=G+H
J	Rate of return on equity (re)		16.00%	As per Regulation
К	Rate of debt (rd) on capitalization		12.52%	
L	Rate of debt (rd) on working Capital		11.74%	
М	Rate of interest on debt(rd)		12.29%	
N	WACC	16.03%	13.15%	

Sr. No.	Particulars	As per Petitioner	As per Commission	Ref.
0	RoCE	750.20	542.33	O=A*N

## **INCOME TAX**

## **COMMISSION ANALYSIS**

3.254 The Commission based on the submitted data, note 45 of Audited Annual Books of Accounts for FY 2019-20 and DERC Tariff Regulations, 2017 has computed the income tax for FY 2019-20 is follows:

Table 3. 87: Commission Approved - Income tax for FY 2019-20 (Rs. Cr.)

Sr. No.	Income Tax	Approved
Α	Average Equity for Capitalisation (limited to 30%) (Rs. Cr.)	939.93
В	Rate of return (re) (%)	16%
С	Return on equity (Rs. Cr.)	150.39
D	Income Tax Rate (%)	17.47%
E	Return on equity including income tax (Rs. Cr.)	182.23
F	Tax (Rs. Cr.)	31.84
G	Actual Tax Paid (Rs. Cr.) – Note 45 of Audited Accounts	40.12
Н	Tax allowed (Rs. Cr.)	31.84

## **NON-TARIFF INCOME**

#### **PETITIONER SUBMISSION**

3.255 The Petitioner has submitted the Non-Tariff Income of Rs. 129.30 Cr. for FY 2019-20 as below:

Table 3. 88: Petitioner Submission - Non-Tariff Income for FY 2019-20 (Rs. Cr.)

Sr.	Particulars	Amount
No.	Turitodiai 5	Amount
Α	Other Operating Income	133.30
В	Other Income	66.13
1	Total Income as per Accounts	199.43
С	Add: Interest on CSD	35.82
D	Add: Income on SLD	19.51
II	Total Other Income	254.76
E	Less: Income from other business	
Α	Street Light	14.93
III	Net Income to be considered	239.83
Α	Less: Interest on Contingency Reserve	0.01
В	Less: LPSC	26.87



Sr.	Particulars	Amount
No.	r ai ticulai s	Amount
С	Less: Write-back of misc. provisions	4.58
D	Less: Short term gain	6.35
Е	Less: Transfer from Consumer contribution for capital works	39.99
F	Less: Bad debts recovered	1.93
G	Less: Interest on Inter-company Loans	19.25
Н	Less: Commission on collection of Electricity Duty	11.55
ı	Net Non-Tariff Income	129.30

- 3.256 Regulation 94 of DERC (Terms and Conditions for Determination of Tariff) Regulations,2017 states,
  - "94. The Utility shall submit forecast of Non-Tariff Income to the Commission, in such form as may be stipulated by the Commission from time to time, whose tentative list is as follows:
    - (i) Income from rent of land or buildings;
    - (ii) Net Income from sale of de-capitalised assets;
    - (iii) Net Income from sale of scrap;
    - (iv) Income from statutory investments;
    - (v) Net Interest on delayed or deferred payment on bills;
    - (vi) Interest on advances to suppliers/contractors;
    - (vii) Rental from staff quarters;
    - (viii) Rental from contractors;
    - (ix) Income from Investment of consumer security deposit;
    - (x) Income from hire charges from contactors and others, etc."
- 3.257 The Commission has trued up the Non-tariff Income in accordance with the Regulation94 of DERC Tariff Regulations, 2017 as stated above.

## INTEREST ON CONSUMER SECURITY DEPOSIT

## PETITIONER SUBMISSION

3.258 The Petitioner has submitted the difference between the interest on Consumer Security Deposit computed on the basis of carrying cost as per SBI PLR and that already paid to the consumers has been added in NTI as under:



Table 3. 89: Petitioner Submission - Interest on Consumer Security Deposit (Rs. Cr.)

Sr. No.	Particulars	FY 2019-20
Α	Opening Balance of CSD	731.92
В	Closing Balance of CSD	818.17
С	Average Balance	775.05
D	Interest Rate	14.00%
Е	Interest on CSD	108.51
F	Interest booked in Audited Accounts	72.69
G	Net Interest to be considered	35.82

- 3.259 The Commission has verified the Consumer Security Deposit with the Petitioner from the Audited financial statements for FY 2019-20. Further, it is observed from the Note 22 and Note 31 of Audited financial statements for FY 2019-20, the Consumer Security Deposit have been bifurcated by the Petitioner under two heads i.e. other financial liabilities non-current and other financial liabilities current. The Commission has considered the amount of Consumer Security Deposit depicting under both the heads of the liabilities as the interest is to be paid on total liability towards the Consumer Security Deposit laying under current and non-current financial liability.
- 3.260 The Commission has considered the working capital interest rate for FY 2019-20 as trued up is 11.74% for the purpose of determining normative Interest on Consumer Security Deposit.
- 3.261 The actual amount of interest paid to the consumers comes to Rs. 72.69 Cr. as per the Note 22 of Annual Audited Books of Accounts for FY 2019-20. Accordingly, the difference in the normative interest income and the actual interest booked as expense for FY 2019-20 is being considered as part of the Non-Tariff Income of the Petitioner as follows:

Table 3. 90: Commission Approved - Consumer Security Deposit for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Petitioner submission	As per Commission	Ref.	
Α	Opening Balance of Consumer Security Deposit	731.92	786.96	Note 22 & 31 of	
В	Closing Balance of Consumer Security Deposit	818.17	886.86	Audited Accounts	
С	Average Balance of Consumer Security Deposit	775.05	836.91	(A+B)/2	



Sr. No.	Particulars	Petitioner submission	As per Commission	Ref.
D	Working Capital Interest Rate	14.00%	11.74%	WACC
Е	Normative amount of Interest	108.51	98.25	E=C*D
F	Actual Amount of Interest	72.69	72.69	Note 22 (point-iii) of Audited Accounts
G	Difference to be additionally offered as NTI	35.82	25.56	G=E-F

## DIFFERENCE ON ACCOUNT OF SERVICE LINE DEVELOPMENT (SLD) CHARGES PETITIONER SUBMISSION

3.262 The Petitioner has submitted the difference on account of Service Line (SLD) Charges and mentioned that the Commission in Tariff Order dated September 29, 2015 ruled as under:

"3.373 The Commission has considered the service line charges as income for a period of three years for true-up up to FY 2011-12. The service line charges up to FY 2012-13 have been considered as part of revenue gap up to FY 2012-13 as discussed in earlier paragraphs. For FY 2013-14, service line charges of Rs. 43.37 Crore as per audited financial statement of FY 2013-14 are being considered as part of the non-tariff income of the Petitioner."

3.263 The Petitioner has challenged the aforesaid issue before Hon'ble ATE in Appeal 297 of 2015 which is pending. Without pre-judice to the contentions in the Appeal, the Petitioner has added the difference between the SLD Charges received during FY 2019-20 and that appearing in the Other Income in the Audited Accounts for the purpose of computation of Non-Tariff Income as under:

Table 3. 91: Petitioner Submission - Difference on account of SLD (Rs. Cr.)

Sr. No.	Particulars	FY 2019-20
1	Received during the year	60.72
2	SLD Appearing in Other Income	41.21
3	Difference Considered	19.51

## **COMMISSION ANALYSIS**

3.264 The Commission has been considering the SLD charges on receipt basis as part of the



Non-Tariff income of the Petitioner.

3.265 The Commission verified the audited financial statements and observed that the accounting treatment of the Petitioner continues to amortise the SLD over a period of three years. However, without pre-judice to the contentions in the Appeal 297 of 2015, the Petitioner has offered the SLD on receipt basis. Accordingly, the Commission has considered an amount of Rs. 19.51 Cr. as income from SLD and made part of Non-Tariff Income.

# INCOME FROM OTHER BUSINESS (STREET LIGHT MAINTENANCE BUSINESS) PETITIONER SUBMISSION

- 3.266 The Petitioner has submitted that apart from distribution licensee's business, the Petitioner is also generating revenue from other business. These other businesses are being operated in parallel by the Petitioner along with the Distribution Business. The Petitioner is exercising its fundamental right to carry out these unrelated businesses.
- 3.267 Section 51 of the 2003 Act entitles the Distribution Licensee such as the Petitioner to engage in any other business for optimum utilization of its assets. Section 51 also requires that a certain proportion of "the revenues" derived from such business be utilized for reducing the wheeling charges. Section 51 is an enabling provision contained in the legislation with some purpose. Disallowance of the legitimate expenses relating to other business would be ex facie contrary to Section 51 of the 2003 Act and would lead to discouraging the distribution licensee such as the Petitioner from generating income from other business, which is otherwise undertaken considering the interest of consumers at large and optimum utilization of assets of distribution business. The Petitioner has engaged in the businesses (as described in subsequent paragraphs) which are within the scope of Section 51 of the 2003 Act and has hereinafter provided reasons for this Hon'ble Commission to consider: (1) The Income by deducting the expenditure from the Revenue; and (2) Reworking of the proportion of the Revenues to be retained by the Petitioner in excess of the 20% which was stipulated in the 2005 Regulations as "a general principle" and entitling the Petitioner to "approach the Commission for change of the aforesaid sharing formula with proper justification, for approval of the Commission".
- 3.268 Regulation 3(5) of DERC (Treatment of Income from Other Business of Transmission



Licensee and Distribution Licensee) (First Amendment) Regulations, 2005 is as follows:

"3(5) In addition to the sharing of costs under sub-clause (3) above, the Licensee shall account for and ensure due payment to the Licensed Business a certain proportion of revenues from the other Business as follows:

where the Licensee utilizes the assets and facilities of the licensed business for other business the Licensee shall retain 40% of the net revenue from such business and pass on the remaining 60% of the net revenue to the regulated business; and

where the Licensee does not utilize the assets and facilities of the licensed business for other business, the Licensee shall retain 60% of the net revenue from such business and pass on the remaining 40% of the net revenue to the regulated business;"

- 3.269 Accordingly, the claims on account of street light maintenance business are discussed below:
- 3.270 The Petitioner has submitted that the responsibility of maintaining street light is not contained in the Distribution License of the Petitioner. The Electricity Act, 2003 does not mandate the Distribution Licensee to maintain Street Lights. Further, as per Section-42 of Delhi Municipal Corporation Act, 1957, it is the responsibility of MCD to maintain Street lighting system which is reproduced below:

"42. Obligatory functions of the Corporation

...

(o) the lighting, watering and cleansing of public streets and other public places;

...

- (w) the maintenance and development of the value of all properties vested in or entrusted to the management of the Corporation;"
- 3.271 With the unbundling and restructuring of Delhi Vidyut Board (DVB) into corporate entities and privatisation of Distribution Business, the past legacy of maintenance of public lighting was passed on to the Petitioner as matter of course, though as distribution licensee the maintenance of public lighting was not their function. In fact, the Petitioner vide letter dated March 24, 2004 intimated the Hon'ble Commission that maintenance of street lighting is the responsibility of MCD under DMC Act and not the Petitioner. Also the Hon'ble Commission in Order dated September 3, 2003 ruled as under:



"10. Having heard the submission of the parties, the Commission observed that it was the prerogative of the MCD, either to get the work done themselves or through the DISCOMs, in the latter alternative, scope of works, as also the commercial terms and conditions, shall need to be proposed by MCD. Thereafter, the Commission shall determine the maintenance charges, etc. after having considered the responses of the DISCOMs."

- 3.272 The Petitioner has stated that maintenance of street lighting is an activity assigned to the Petitioner by MCD under DMC Act and does not fall under Regulated Business.
- 3.273 However, there was a dispute between the Delhi DISCOMs and MCD on scope of work of the activities and charges at which the maintenance is to be undertaken by Delhi DISCOMs. During FY 2003-04, the Hon'ble Commission received number of complaints on the poor conditions of street light prevailing in respect of Public Lighting in Delhi. Consequently, in order to settle the matter, the Hon'ble Commission vide letter dated 15<sup>th</sup> October, 2003, identified the scope of works as maintenance of existing streetlights, addition of new streetlights, installing of high mast lights, transformers, etc. Further, the Hon'ble Commission vide Order dated 5<sup>th</sup> March, 2004 determined the rates for maintenance of street lights. These rates were further amended by the Order issued by the Hon'ble Commission on 24<sup>th</sup> September, 2009.
- 3.274 It is further submitted that the determination of rates and scope of work by the Hon'ble Commission does not mean that maintenance of streetlights fall under Licensed Activity and is a part of regulated business. The scope of work and determination of rates by the Hon'ble Commission, in which this Hon'ble Commission acted almost as a Mediator or a Conciliator rather than an adjudicator has helped MCD and the Petitioner to reach at a consensus. Since it is no part of the jurisdiction available under the EA for this Hon'ble Commission to adjudicate a dispute between the MCD and the Petitioner, the consent of the Petitioner and the MCD to approach this Hon'ble Commission to seek its assistance in resolving such dispute could not clothe this Hon'ble Commission with a jurisdiction that it did not otherwise have in law.
- 3.275 The Petitioner is maintaining Street Lights not as an obligation under Licensed Business or a part thereof but on behalf of road owning agencies, viz. MCD, NHAI, PWD



- in the areas comprising South and West Delhi.
- 3.276 For carrying out the maintenance services the Petitioner optimally engages its existing manpower, Technicians, Electricians, Electric Men, Line Engineers and also outsources further manpower.
- 3.277 Since the activity of maintenance of Street Lights is neither a licensed activity nor an activity related to licensed business so no part of the cost of such activity nor the revenue accrued therefrom should form part of the ARR of the licensed business.
- 3.278 In point of fact, the cost of such activity does not form part of the O&M cost in the ARR since the O&M costs is permitted by the Hon'ble Commission on normative base which has no reference to the actual expenses of the Petitioner. For example, the R&M expenses are given as a percentage of Gross Fixed Assets.
- 3.279 In view of the aforesaid, the Petitioner prays that entire income on account of maintenance of Street Lights may be allowed to be retained by the Petitioner as it is neither a non-tariff income nor an income within the scope of Section 51 of the 2003 Act. The Hon'ble Commission in Tariff Order dated March 28, 2018 has stated that the incentive earned on account of street light maintenance shall be allowed to be retained by the Petitioner.

Table 3. 92: Other Business Income for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Total Income	Petitioner's Share
Α	Streetlight Maintenance	14.93	14.93
В	Total	14.93	14.93

- 3.280 The Commission in its Order dated 05/03/2004 regarding directions for street lighting in the areas of MCD stated,
  - "11. ... The best way doing this would be to have an in-built system of providing incentives in case of good performance and likewise, impose penalties in case the performance is lower than expectations...

The Commission would like to evolve a system whereby good performance is rewarded. Similarly, poor performance also needs to be discouraged and therefore, the Commission directs that full maintenance charges may be paid for 90% performance. Performance higher than 90 shall earn an incentive for the DISCOMS according to the following table:



Performance level achieved	Incentive	Example
Between 90-95%	1% for each percentage in over achievement from target of 90%	Actual Performance 93% Incentive 93-90 = 3%
Between 95-97%	1.5% for each percentage in over achievement from target of 95%	Actual Performance 97% Incentive = 5 + 3 = 8%
Above 97%	2.0% for each percentage in over achievement from target of 97%	Actual Performance 99% Incentive = 8 + 4 = 12%

Performance less than 90% shall attract disincentive for the DISCOMS according to the following table:

Performance level achieved	Incentive	Example
Between 80-90%	1% for each percentage in	Actual Performance 83%
	shortfall to achieve target of 90%	Disincentive 90-83 = 7%
Between 70-80%	1.5% for each percentage in	Actual Performance 77%
	shortfall to achieve target of 80%	Disincentive 10+4.5 = 14.5%
Above 70%	2.0% for each percentage in	Actual Performance 60%
	shortfall to achieve target of 70%	Disincentive 25 + 20 = 45%

The incentive or disincentive would not be a pass through in the calculation of the Annual Revenue Requirement and the payment would be made by the 15th day of the following month."

3.281 The Petitioner could not substantiate its claim be way of documentary evidence of the performance levels achieved in order to claim the incentive. The Petitioner shall be allowed incentive, if any, on account of street light maintenance for FY 2019-20 on production of documentary evidence without any carrying cost. Accordingly, Commission Rs. 14.93 Cr. has not considered as a part of Non-Tariff Income.

## **LATE PAYMENT SURCHARGE**

#### PETITIONER SUBMISSION

- 3.282 The Petitioner submitted that it levied LPSC @ 1.5% per month on flat basis till FY 2012-13. The Hon'ble Commission was therefore allowing only financing cost of LPSC to the Petitioner by computing the principal amount (LPSC divided by 18% (12 x 1.5%) and allowing carrying cost on the principal amount. The difference between the amount of LPSC and the interest on principal amount was passed on the consumers by way of NTI.
- 3.283 Based on the representation of Foundation of Rubber & Polymer Manufacturers, the Hon'ble Commission vide letter dated December 13, 2012 communicated that LPSC should be charged proportional to the number of days of delay in receiving payment



from the consumers by the Petitioner. The Hon'ble Commission in Tariff Order dated September 29, 2015 again directed the Petitioner to charge LPSC proportionate to the number of days of delay in receiving the payment from the consumers of the DISCOMs.

- 3.284 The Petitioner in this Petition requests the Hon'ble Commission to allow the entire LPSC instead of financing cost of LPSC during FY 2019-20 as the Petitioner charged LPSC proportionate to the number of days of delay and not on flat basis. The methodology of charging LPSC proportionate to the number of days of delay leads to recovery of only financing cost of LPSC for the delay in payment and not on flat basis. However, the Hon'ble Commission without referring to its direction for change in charging of LPSC continued with the earlier methodology which was utilised for computation of financing of LPSC till FY 2012-13. Such treatment has actually resulted in allowance of financing cost of LPSC at much lower rate.
- 3.285 The Petitioner has further submitted that the concept of financing cost of LPSC was introduced by the Hon'ble Commission in Tariff Order dated August 26, 2011 as LPSC was considered as a part of revenue realisation for the purpose of computation of AT&C Loss as per Clause-4.7 (c) of DERC Tariff Regulations, 2007. As per DERC Tariff Regulations, 2011, the methodology of computation of revenue realisation for the purpose of computation of AT&C Loss has been changed and LPSC is no longer being included as a part of revenue realisation for computation of AT&C Loss from FY 2012-13 onwards. Since the methodology for computation of AT&C Loss has been changed, the Petitioner ought to be allowed entire LPSC instead of financing cost of LPSC.
- 3.286 The Petitioner has also submitted that the concept of financing cost of LPSC is based on the principle that the Petitioner will fund the amount delayed through loans whereas, it is practically not possible to arrange for the funding of such delayed payment as the Petitioner does not know in advance as to which consumer will pay the bill on deadline and which consumers will not pay the bill on deadline. The process of raising loans for funding any expenditure is time taking process and therefore, in case of any default on part of consumers to pay electricity bills in time, the Petitioner has to face the following penalties as per the MYT Regulations 2011:
  - a. Penalty on account of under-achievement of AT&C Loss: In case of any under-achievement of AT&C Loss, the Hon'ble Commission levies penalty on the



- Petitioner irrespective of the fact that the default in collection efficiency is on account of consumers.
- b. Penalty in repayment of Loans: In present scenario, the Petitioner is not operating in business as usual situation. Apart from normal capex loan and working capital loan, the Petitioner is required to fund huge amount of regulatory assets and the revenue gap during the year on account of variation between the estimated ARR and actual ARR. In such a situation any default in payment of billed amount put financial constraints on the ability of the Petitioner to efficiently discharge its debt obligations. As a result, the Petitioner has to face penalty on account of delay in repayment of loans which is not being passed in the ARR.
- c. Penalty by Generators: Generators levy penalty of 1.5% per month in case of non-payment of dues within time.
- 3.287 The Petitioner stated that such treatment tantamount to discrimination between Gencos, Transcos and DISCOMs which is depicted in the table below as follows:

Table 3. 93: Petitioner Submission - Comparison of LPSC between Delhi Gencos & Transco and Delhi DISCOMs

Sr. No.	Particulars	Delhi Gencos and Transcos	Delhi DISCOMs		
1	Before FY 2013-14	<ul> <li>LPSC @ 1.5% per month;</li> <li>LPSC collected allowed to Gencos and Transcos irrespective of actual cost of financing delay in payment;</li> <li>Therefore LPSC not considered as Non-Tariff Income.</li> </ul>	<ul> <li>LPSC @ 1.5% per month;</li> <li>Only financing cost of delayed payment by computing principal amount, i.e., LPSC Collected/ 18% allowed to DISCOMs;</li> <li>Difference between LPSC collected and financing cost of delayed payment considered as NTI.</li> </ul>		
2	From FY 2013- 14	Same treatment continued.	<ul> <li>LPSC @ 1.5% proportional to number of days of delay;</li> <li>Same formulae for computing principal amount despite of change in treatment.</li> </ul>		

3.288 Regulation 94 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017 states,



"94. The Utility shall submit forecast of Non-Tariff Income to the Commission, in such form as may be stipulated by the Commission from time to time, whose tentative list is as follows:

...

(v) Net Interest on delayed or deferred payment on bills;

..."

3.289 The Commission during the prudence check has verified and trued up the working capital interest rate at 11.74%. Accordingly, the Commission has considered the net interest on delayed or deferred payment on bills as Non-Tariff Income of the Petitioner as follows:

Table 3. 94: Commission Approved - Financing Cost of LPSC (Rs. Cr.)

Sr. No.	Particulars	As per Commission	Ref.
	1000		Note No. 37
Α	LPSC earned	26.87	of Audited
			Accounts
В	Late payment surcharge rate as per Regulations (%)	18%	
С	Principal Amount	149.28	A/B
D	Normative Interest Rate	11.74%	WACC
E	Financing Cost (Considered in NTI)	17.53	C*D

## WRITE-BACK OF MISCELLANEOUS PROVISIONS

#### PETITIONER SUBMISSION

- 3.290 The Commission in Tariff Order dated 28/03/2018 did not consider the write-back of miscellaneous provisions and relied on the previous Tariff Orders and stated as under "3.369 The A&G expenses for the base year FY 2010-11 have been benchmarked for the purpose of MYT period FY 2012-13 to FY 2014-15 without adjusting provision for miscellaneous expenses. Thus, the Petitioner has been allowed O&M expenses on a normative basis without considering whether actually spent or provisioned. The Commission is of the view that the provisions written back are to be included in the Non-Tariff Income."
- 3.291 As regards above, it is submitted that the aforesaid treatment is contrary to the statement given at Para-3.305 of the same tariff order where the Commission has stated as under:



"4.199 The Commission has removed abnormal expenses such as provision for retirement of fixed assets, Loss on Sale/Discarding of Assets, Provision for Doubtful debts, Inventory of stores and spares written off, bad debts written off, transfer from opening provision of doubtful debts and has added lease rentals transferred from R&M expenses to the total A&G expenses as per submission of the Petitioner

Particulars	2006-07	2007-08	2008-09	2009-10	2010-11
A&G Expenses as per audited accounts	136.82	157.58	108.28	144.94	109.62
Less: Provision for retirement of fixed assets	-	-	-	14.48	12.29
Less: Loss on Sale/ Discarding of Assets	1.18	2.25	2.23	0.22	2.88
Less: Provision of Doubtful Debts	76.05	91.99	41.14	-	20.24
Less: Bad Debts written off	0.00	-	-	-	199.59
Less: Inventory of stores & spares written off	1	1	1	1	1
Less: Transfer from opening provision for doubtful debts	1	1	1	78.24	(199.59)
Less: Fines and penalties incl. under Sundry Expenses				1.68	
Add: Lease rentals transferred from R&M Cost	1.57	1.55	2.42	1.54	1.55
Net A&G cost	61.16	64.89	67.33	51.86	75.76

- 3.292 The Petitioner has submitted that if the cost of the provisions were not considered by the Hon'ble Commission while projecting the A&G expenses, in any case, the revenue from any recovery under such provision cannot be added to the ARR.
- 3.293 The finding that "... collection efficiency of 99.5% with a scope of 0.5% provisions for bad/ doubtful debts...." is factually inaccurate. By virtue of the billing lag which is inherent in an annual tariff re-determination, even if the collection efficiency were assumed to be 100%, even then the actual collection would still be in the range of 99% to 99.25%.
- 3.294 In this regard, it is submitted that the amount of Rs. 4.58 Cr. appearing as Excess provisions written back in Note 38 of the Audited Accounts is an accounting entry reversing the amount of excess Provisions created for Retirement of fixed Assets in previous years and was not forming part of A&G expenses considered by the Hon'ble Commission during previous financial years. Hence, the amount of Rs. 4.58 Cr. ought not to be considered as part of Non-Tariff Income for FY 2019-20.



3.295 This issue has been deliberated in previous Tariff orders. As the issue is sub-judice under Appeal no. 297 of 2015 before Hon'ble APTEL, the effect thereof shall be considered upon finalisation of the Appeal.

#### **SHORT TERM GAIN**

#### PETITIONER SUBMISSION

3.296 The Commission in Tariff Order dated August 31, 2017 has ruled as under:

"3.593 The Petitioner has submitted that short term gain is on account of interest received on fixed deposits maintained by the Petitioner as margins kept with the funding agency for loans availed. Therefore, the Commission is of the view that interest on these fixed deposits should be allowed to be reduced from the Non-Tariff Income as Rs. 10.12 Cr. and Rs. 3.00 Cr. for FY 2014-15 and FY 2015-16 respectively."

3.297 Accordingly, the Petitioner requests the Commission to allow the Petitioner to retain the income of Rs. 6.35 Crore on account of interest received on fixed deposits during FY 2019-20 and reduce the same from the Non-Tariff Income.

#### **COMMISSION ANALYSIS**

- 3.298 Regulation 94 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017 stipulates that income from statutory investments will form part of Non-Tariff Income.
- 3.299 As short term investments with the banks are not considered towards financing of Capitalisation and Regulatory Asset funding, accordingly, the Commission allows the income from such investments amounting to Rs. 6.35 Cr. to be reduced from Non-Tariff Income.

# TRANSFER FROM CONSUMER CONTRIBUTION AND CAPITAL WORKS PETITIONER SUBMISSION

3.300 The Petitioner has submitted that the Commission in Tariff Order dated March 28, 2018 has allowed transfer from consumer contribution for capital works to be reduced from NTI for FY 2016-17 on the ground that the consumer contribution is not considered for calculation of depreciation and RoCE and the Petitioner is making book



- adjustments in compliance of accounting standards and has no impact on the cash flows. Therefore, amount transferred from Consumer contribution and capital works are allowed to be reduced from Non-Tariff Income.
- 3.301 Accordingly, the Petitioner requests the Commission to reduce the amount of Rs. 39.99 Cr. from the Non-Tariff Income during FY 2019-20.

3.302 The Commission is of the view that the consumer contribution is not considered for calculation of depreciation and RoCE and the Petitioner is making book adjustments in compliance of accounting standards and has no impact on cash flows. Therefore, amount transferred from Consumer contribution and capital works are allowed to be reduced from Non-Tariff Income.

# INCOME ON ACCOUNT OF BAD DEBTS RECOVERED PETITIONER SUBMISSION

- 3.303 The Commission in Tariff Order dated August 31, 2017 has ruled as under:
  - "3.601. The Petitioner has submitted that any amount recovered as bad debts is an energy income which is required to be included in the amount collected during the year as the same is received against the amount billed in the previous years. The amount billed and collected in previous years has already been considered for the purpose of AT&C Loss calculation during respective years. It is observed that the amount recovered from the bad debts written off by the Petitioner is part of total collection for the relevant year has also been indicated under the head "other income" in the audited financial statement of FY 2014-15 and FY 2015-16. Therefore, the income on account of bad debts recovered in reduced from Non-Tariff Income."
- 3.304 Accordingly, the Petitioner requests the Hon'ble Commission not to consider Rs. 1.93 Crore of income recovered on account of bad debts as Non-Tariff Income during FY 2019-20.

#### **COMMISSION ANALYSIS**

3.305 The amount billed and collected in previous years has already been considered for the



purpose of AT&C loss calculation during respective years. It is observed that the amount recovered from the bad debts written off by the Petitioner is part of total collection for the relevant year has also been indicated under the head 'other income'. Therefore, the income on account of bad debts recovered amounting to Rs. 1.93 Cr. is reduced from Non-Tariff Income.

## COLLECTION CHARGES ON ELECTRICITY DUTY PETITIONER SUBMISSION

- 3.306 The Petitioner has submitted that as an agent on behalf of Municipal Corporation of Delhi (MCD), collects and pays to the MCD the Electricity Duty. For undertaking this activity, there is incidence of use of assets and facilities of the licensed business towards collection of the Electricity Duty. As such this collection activity is a separate business and optimally utilizes the assets of the Petitioner. Section-51 of the 2003 Act, as well as, Delhi Electricity Regulatory Commission (Treatment of Income from Other Business of Transmission Licensee and Distribution Licensee) Regulations, 2005 permits the Petitioner to engage in any other business for optimal utilization of its assets.
- 3.307 Further, the Petitioner has submitted that MCD pays commission to the Petitioner for collecting Electricity Duty on its behalf. This commission paid by MCD is purely Other Business within Section-51 of the 2003 Act, as well as, Delhi Electricity Regulatory Commission (Treatment of Income from Other Business of Transmission Licensee and Distribution Licensee) Regulations, 2005 and accordingly the same would apply to the aforesaid amount earned by the Petitioner as the commission paid by MCD. For undertaking the activity of collection of Electricity Duty, the Petitioner has expended certain expenses towards incentivizing the existing manpower, engaging additional and external collection agencies which are included in the actual employee expenses.
- 3.308 Further, the Petitioner has submitted that they have to perform in-house operations also for which the Petitioner is required to incur additional O&M Expenses. Some of these in-house activities involve maintenance of records regarding Electricity Duty (Amount of Electricity Billed, Collected, Outstanding, Paid to GoNCTD etc.), cash-handling activities, interaction with GoNCTD, etc. which involves cost. The Petitioner



incurs security and conveyance expenses towards transfer of money. Additionally, the Petitioner has also engaged various collection agencies for which the Petitioner has to pay service charges for such engagement. All these expenses are not being allowed by Hon'ble Commission since O&M Expenses are allowed on a normative basis. It is further submitted that the commission of Electricity Duty is being provided as compensation in lieu of the Petitioner's efforts in collecting and accounting and other services rendered by the Petitioner to GoNCTD. It is submitted that if GoNCTD were to perform such similar activity, it would have involved costs. The Petitioner has reduced the efforts on behalf of GoNCTD, required for collection of Electricity Duty in terms of manpower and other Expenses. It is submitted that the income earned as commission on collection of Electricity Duty ought to be utilized to defray the additional expenses incurred by the Petitioner while undertaking such activities.

- 3.309 The Petitioner submitted that it has to incur additional O&M expenses and other inhouse activities involving maintenance of records, cash handling activities, etc., which involve costs. Since these expenses incurred are not being separately allowed by the Hon'ble Commission, the entire income earned through this activity ought not to be reduced from the ARR by treating it as non-tariff income. However, the Hon'ble Commission in the Tariff Order dated August 31, 2017 (refer to Para No. 3.611) has treated the entire income earned on the aforesaid activity as part of non-tariff income and reduced the ARR of the Petitioner in contravention of its very own 2005 Regulations.
- 3.310 The only reason that the Commission has given is that the collection of electricity duty is not a separate function and the same is collected with the electricity bills. It is submitted that simply because the electricity duty is collected along with the electricity bills, that does not mean that the activity of collecting, managing and accounting for the electricity duty, do not attract the incidence of any expenses. For example, if in future, the Petitioner were to engage in another business i.e., to collect water supply bills or telephone bills or gas utility bills, it cannot be said that because the Petitioner collects these amounts along with its electricity bills, these other businesses are distribution functions of the Petitioner or no separate expenses are required for carrying out these other businesses. It is therefore submitted that the

- reasons given by the Hon'ble Commission in the Tariff Order dated August 31, 2017 are, with respect, devoid of merits.
- 3.311 The collection of electricity duty by the Petitioner is not a licensed activity. The responsibility for collection of electricity duty does not fall upon the licensee either under Section 12 of EA, 2003, nor under the license granted to the Petitioner by the Hon'ble Commission. It is an activity carried out by the Petitioner as a part of the legacy inherited by it from the erstwhile DVB. Even the erstwhile DVB carried out such functions, not as a part of its function of distribution of electricity, but under a statutory mandate of Section 3 of the Delhi Municipal Corporation (Assessment and Collection of Tax on the Consumption, sale or supply of electricity) Bye laws 1962 ("Bye Laws"). Hence, the activity of collection of electricity duty has nothing whatsoever to do with the functions of a distribution licensee under EA, 2003. Since such function is carried out using the assets of the distribution business, such function is clearly attributable to an 'other business' under Section 51 of EA, 2003.
- 3.312 The income/commission which is earned by the Petitioner has no connection whatsoever to the ARR of the Petitioner or to the licensed business. As such, this income/commission can never be categorised as non-tariff income. This is particularly so when Regulation 4.7(c) of the MYT Regulations, 2011 clearly provides that the collection of electricity duty will not be taken into account in computing the Collection Efficiency. If the revenue realisation from the collection of electricity duty does not add to the revenue collection for the purpose of 'Collection Efficiency', the income/commission on such collection earned by the Petitioner cannot form a part of the ARR as Non-Tariff income.
- 3.313 The Petitioner submits that the Income from commission received on account of collection of Electricity Duty i.e., Rs. 11.55 Cr. ought to be deducted from Non-Tariff Income.

3.314 The Commission is of the view that collection of electricity duty is not a separate function/job and electricity duty is collected along with electricity bills as normal collection of electricity dues billed by the Petitioner. Therefore, the Petitioner's submission that there is extra cost on account of collection of electricity duty is neither



indicated in the audited financial statement nor justified. Accordingly, amount on account of Commission on Electricity Duty has not been considered in Non-Tariff Income.

#### INTEREST ON INTER-COMPANY LOANS

#### PETITIONER SUBMISSION

- 3.315 The Petitioner has stated that the Commission in its Tariff Order dated March 28, 2018 has ruled as under:
  - "3.129 The Commission has considered the submission of the petitioner that the fund used for funding the loan to sister concern is not utilized for the regulated business and the petitioner is not entitled for any return or interest on these funds from ARR. Therefore, the interest on intercompany loan is allowed to be reduced from Non-Tariff Income."
- 3.316 The Petitioner offered loan to BYPL which otherwise would have been borrowed by BYPL from some other bank/financial institution. The Petitioner has not claimed the cost of such a loan in its ARR and the interest earned should not be deducted from its ARR as a non-tariff income. Such interest earned is on account of inter-company transfer and is not incidental to electricity business. Usage of the funds available to the Petitioner in the form of equity is in terms of Regulation 94 and Regulation-5.35 proviso of Tariff Regulations, 2017 and DERC MYT Regulations, 2011 respectively is specifically excluded from Non-Tariff Income. Under those circumstances, the interest earned on the loan given by the Petitioner from its equity cannot be shared by regulated business of the Petitioner. The aforesaid principle of demarcation is well recognized by the Hon'ble Tribunal in a catena of Judgments specifically starting from Judgment dated April 4, 2007 in Appeal No.251 of 2006 which is carried forward all the way upto the Judgment dated November 28, 2013 in Appeal No.138 of 2012.
- 3.317 The Petitioner has submitted that in all these Judgments, it has been categorically stated that the licensed business must be treated as a water tight compartment and only the expenses and revenue of the business form as a business activity and statement of affairs of the licensed business. Hence, no part of an unlicensed and an

- unrelated activity could form either a cost component or a revenue component in the ARR.
- 3.318 Moreover, such an interest is not non-tariff income. In case the Petitioner would not have given the loan to BYPL, the funds available with the Petitioner would have been invested elsewhere and the interest/ income earned on the same would have been retained by the Petitioner. Such an interest is akin to earning moneys on investments from shareholders' funds which are specifically exempted from deduction from ARR.
- 3.319 Therefore, the Petitioner requested the Commission to allow the Petitioner to retain the interest earned of Rs. 19.25 Cr. on inter-company loans.

#### **COMMISSION ANALYSIS**

- 3.320 The Petitioner has funded its sister concern (BYPL) at an interest rate of 13.38% per annum for an average loan amount of Rs. 143.87 Cr during FY 2019-20. The petitioner submits that had the loan not be given to BYPL, the funds available with the Petitioner would have been invested elsewhere and the interest/ income earned on the same would have been retained by the Petitioner.
- 3.321 The Commission observed that the petitioner has huge outstanding dues towards Generating and Transmission Companies in its financial statements. At the end of FY 2019-20, the Commission observed that the petitioner has booked the LPSC payable towards its creditors as financing cost in its books of accounts. The Commission has been directing the Petitioner to make timely payment of bills to all the generating companies and transmission utilities.
- 3.322 The deferment/ delay in payment of dues to the creditors invite late payment surcharge cost at 18% per annum which is ultimately burdening the Petitioner's financial condition.
- 3.323 The Commission examined the net worth of the Petitioner and observed the availability of Share holders' funds towards regulated business as follows:

Table 3. 95: Availability of average Equity during FY 2019-20 (Rs. Cr.)

Equity Available for Regulatory Asset	Normative Requirement	Actual Available
Opening Equity as per net Worth		1769.29
Equity As per Net Worth		2079.76
Average Net Worth		1924.53



Equity Available for Regulatory Asset	Normative Requirement	Actual Available
Equity Used for Capitalization	939.93	939.93
Equity Available for Regulatory Asset	1149.20	984.60
Funds towards sister concern		143.87
Equity Utilised towards investment accruing short term gain (Note 6 & 13)		145.65
Funds available towards Regulatory Assets		695.08

- 3.324 It is evident from the financial statements that the Petitioner is not having surplus funds and has used funds out of regulated business to fund its sister concern leaving inadequate Equity funds towards funding of Regulatory Assets of the Petitioner.
- 3.325 In view of Regulation 94 of the *DERC (Terms and Conditions for Determination of Tariff)*Regulations, 2017, the Commission has considered the funding towards Inter-DISCOM on the condition that the petitioner must not burden the books of accounts due to non-payment of the dues to creditors. As a detriment, the Commission has decided to give the treatment as per the methodology adopted for LPSC earned.
- 3.326 Accordingly, the income on account of Inter-DISCOM funding is allowed to be reduced from the NTI as follows:

Table 3. 96: Commission Approved - Income on account of Inter-DISCOM funding during FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Amount	Ref.	
Α	Interest income	19.25	Note 38 & 14 of	
В	B Rate of Interest for inter Discom transfer		Audited Accounts	
С	Average Loan Amount	143.87	A/B	
D	LPSC payable	25.90	C*18%	
Е	Financing Cost	6.65	A-D	
F	Interest Income reduced from NTI	12.60	A-E	

#### **ADVANCE FROM CONSUMERS**

3.327 It is observed that the Petitioner had claimed the advances received from consumers as revenue collected as discussed in earlier sections. As deliberated in Order dated 28/08/2020, the Commission is of the view that the advance available with the Petitioner is a liability and may have to be returned to the Consumer in case not billed in future. The Commission further sought the monthly advance balances available with the Petitioner. It was observed that the advances opening and closing balances



for the financial year were higher than the average monthly balance with the petitioner on such account. Accordingly, the Commission considered the financing cost based on the working capital interest rate on the monthly average balances held with the petitioner at Rs. 7.96 Cr. to be reduced from the Non-tariff income of the Petitioner.

## **TARIFF ORDER FY 2021-22**

Table 3. 97: Commission Approved - Interest rate for the computation of financing cost

As on	31- Mar-19	30- Apr-19	31- May-19	30- Jun-19	31- Jul-19	31- Aug-19	30- Sep-19	31- Oct-19	30- Nov-19	31- Dec-19	31- Jan-20	28- Feb-20	31- Mar-20	Total
Actual amount collected as advance		28.97	19.39	16.58	18.74	18.39	19.77	19.43	19.64	19.97	19.91	19.02	27.94	
SD release		37.35	27.95	24.43	22.72	21.97	21.61	21.27	21.03	20.87	20.66	20.55	20.46	
Interest on SD		20.31	17.13	15.89	15.24	14.79	14.67	14.62	14.58	14.57	14.60	14.61	49.12	
Other reasons		-	-	-		-	-	-	-	-	-	-	-	
Total	203.57	86.63	64.47	56.90	56.70	55.15	56.05	55.32	55.25	55.41	55.17	54.18	97.52	
Monthly average		145.10	75.55	60.69	56.80	55.93	55.60	55.69	55.29	55.33	55.29	54.68	75.85	
Monthly Interest		1.42	0.74	0.59	0.56	0.55	0.54	0.54	0.54	0.54	0.54	0.53	0.74	7.96

3.328 The Non-tariff income approved by the Commission for FY 2019-20 is as follows:

Table 3. 98: Commission Approved - Non Tariff Income for FY 2019-20 (Rs. Cr.)

Sr.	5. 36: Commission Approved - N	As per	As per	Reference
No	Particulars	Petitioner	Commission	Reference
1	Other Operating Revenue	133.30	133.30	Note 37 of Annual Accounts
2	Other Income	66.13	66.13	Note 38 of Annual Accounts
3	Total other income	199.43	199.43	3=(1+2)
4	Add: Interest from CSD	35.82	25.56	Table 3.90
5	Add: Income on SLD	19.51	19.51	Para 3.265
6	Total Income for computation of NTI	254.76	244.50	6=(3+4+5)
7	Less: Income from other business			
Α	Street Light	14.93	1	
8	Net Income for computation of NTI	239.83	244.50	8=(6-7)
9	Less: Interest on CR	0.01		
10	Less: LPSC	26.87	17.53	Table 3.94
11	Less: write-back of misc. provisions	4.58	-	
12	Less: Short term gain	6.35	6.35	Para 3.299
13	Less: Transfer from Consumer contribution for capital works	39.99	39.99	Para 3.302
14	Less: Bad debts recovered	1.93	1.93	Para 3.305
15	Less: Interest on inter- company loans	19.25	12.60	Table 3.96
16	Less: Commission on Collection charges on ED	11.55	-	
17	Less: Interest on Income Tax			
18	Add: Advance from Consumers interest		7.96	Table 3.97
19	Net NTI	129.30	174.07	19=[8- sum(9:17)+18]

#### **INCOME FROM OPEN ACCESS SALES**

## **PETITIONER SUBMISSION**

3.329 The Petitioner has submitted that in addition to the Income derived from Other Business, the income of Rs. 51.53 Cr. recovered as Open Access Charges during FY 2019-20 has been considered for offsetting the revenue (gap)/surplus for the year.

#### **COMMISSION ANALYSIS**

3.330 The Commission has accordingly considered an amount of Rs. 51.53 Cr. as revenue available towards ARR.



# AGGREGATE REVENUE REQUIREMENT APPROVED IN TRUING-UP OF FY 2019-20 PETITIONER SUBMISSION

3.331 The Petitioner has submitted that the Annual Revenue Requirement for FY 2019-20 sought for True-up is tabulated below:

Table 3. 99: Petitioner Submission - Aggregate Revenue Requirement during FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Submission
Α	Purchase of power including Transmission and SLDC Charges &	8083
A	Incentives	8083
В	O&M Expenses	1071
С	Additional O&M Expenses	162
D	Depreciation	302
Е	Return on Capital Employed (RoCE)	750
F	Sub-total	10367
G	Less: Non-Tariff Income	129
Н	Aggregate Revenue Requirement	10238

#### **COMMISSION ANALYSIS**

3.332 The Aggregate Revenue Requirement as approved by the Commission for FY 2019-20 is as follows:

Table 3. 100: Commission Approved - Aggregate Revenue Requirement for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission	Reference
А	Power Purchase (including Trans. & SLDC Charges &Incentives other than incentive on sale of surplus power)	8,083.1	8,006.99	Table 3.58
В	O&M Expenses	1071.1	963.94	Table 3.64
С	Additional O&M Expenses	162.1	0.00	Table 5.04
D	Depreciation	302.1	257.40	Table 3.76
F	RoCE/ Finance Charges	750	542.33	Table 3.86
	Income Tax		31.84	Table 3.87
F	Sub-total	10,367.1	9,802.51	F=sum(A:E)
G	Less: NTI	129.1	174.07	
Н	Less: Income from other business	0.0	0.00	Table 3.98
I	Less: Income from Open Access	0	51.53	
J	Aggregate Revenue Requirement	10,238.1	9,576.91	J=(F-G-H-I)

## REVENUE AVAILABLE TOWARDS ARR

#### **PETITIONER SUBMISSION**

3.333 The Petitioner has submitted the revenue available towards ARR is tabulated as follows:

Table 3. 101: Petitioner Submission - Revenue available towards ARR (Rs. Cr.)

Sr. No.	Particulars	Submission
Α	Total Revenue Collected	9187.5
В	Less: Amount to be retained by Petitioner on account of over achievement of T&D Loss Targets	124
С	Less: Amount to be retained by Petitioner on account of Over achievement of Collection Efficiency Targets	21
D	Less: Incentive on Sale of Surplus Power	75
Е	Less: Carrying Cost	346
F	Sub-total Sub-total	8621
G	Add: Income from Open Access	51.53
Н	Revenue available towards ARR	8673

### **COMMISSION ANALYSIS**

3.334 The Commission has computed the Revenue available towards ARR as follows:

Table 3. 102: Commission Approved - Revenue Available towards ARR for FY 2019-20 (Rs.Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission	Reference/ Remark
1	Actual Revenue realised excluding Electricity duty, LPSC, Regulatory Surcharge, Pension trust surcharge	9,187.5	9,187.62	Table 3.35
	Less:-			
2	Carrying Cost	346	-	
3	Incentive/(Penalty) on account of Transmission & Distribution Loss	124.1	115.72	Table 3.33
4	Incentive/(Penalty) on account of Collection Efficiency	21		
5	Incentive/(Penalty) on Sale of Surplus Power	75	(23.36)	Table 3.51
	Add:-			
6	Income from Open Access	51.53	-	
7	Revenue available towards ARR	8,673	9,095.27	7=[1- sum(2:5) +6



## **REVENUE (GAP)/ SURPLUS**

### **PETITIONER SUBMISSION**

3.335 The Petitioner has submitted the stand-alone revenue gap during FY 2019-20 tabulated as under:

Table 3. 103: Petitioner Submission - Revenue (Gap) for FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	Submission
Α	ARR for FY 2019-20	10236
В	Revenue available towards ARR	8673
С	Revenue (Gap)/Surplus	(1565)

#### **COMMISSION ANALYSIS**

3.336 The Revenue (Gap)/ Surplus after true up of ARR for FY 2019-20 as approved by the Commission is as follows:

Table 3. 104: Commission Approved - Revenue (Gap)/ Surplus during FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	As per Petitioner	As per Commission
Α	ARR For FY 2019-20	10,236	9576.91
В	Revenue Available Towards ARR	8,673	9095.27
С	Revenue (Gap)/Surplus	(1,565)	(481.64)

# A4: ANALYSIS OF AGGREGATE REVENUE REQUIREMENT (ARR) FOR FY 2021-22 INTRODUCTION

- 4.1 As per Regulation 3 of Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017, the Commission has notified Delhi Electricity Regulatory Commission (Business Plan) Regulations, 2019 which contains the following parameters applicable for the Control Period (FY 2020-21 to FY 2022-23):
  - (1) Rate of Return on Equity
  - (2) Margin for Rate of Interest on Loan
  - (3) Operation and Maintenance Expenses
  - (4) Capital Investment Plan
  - (5) Mechanism for sharing of incentive-disincentive
  - (6) Allocation of overhead expenses incurred on account of Administrative Expenditure out of Operation and Maintenance Expenses for creation of Capital Asset
  - (7) Generating Norms:
    - (a) Gross Station Heat Rate
    - (b) Plant Availability Factor
    - (c) Secondary Fuel oil consumption
    - (d) Auxiliary Consumption and
    - (e) Plant Load Factor
  - (8) Transmission Norms:
    - (a) Annual Transmission System Availability
    - (b) Annual Voltage Wise Availability
  - (9) Distribution Norms:
    - (a) Distribution Loss Target
    - (b) Collection Efficiency Target
    - (c) Targets for Solar and Non Solar RPO
    - (d) Contingency limit for Sale through Deviation Settlement Mechanism (Unscheduled Interchange) transactions
    - (e) Ratio of various components of Aggregate Revenue Requirement (ARR)for

segregation of ARR into Retail Supply and Wheeling Business

- 4.2 The Petitioner has filed the Petition for determination of Aggregate Revenue Requirement (ARR) for FY 2020-21. The Commission has analysed the same as required under the Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017 along with BPR Regulations, 2019.
- 4.3 In the process of ARR determination, the Commission held several prudence check sessions to validate the information submitted by the Petitioner and wherever required sought clarification on various issues. The Commission has considered all information submitted by the Petitioner as part of Tariff Petition, Audited Accounts for past years, response to queries raised during discussions and also during the Public Hearing for determination of ARR and Tariff for FY 2021-22.
- 4.4 Due to second wave of COVID-19 Petitioner has submitted revised projections for FY 2021-22 which were also uploaded on website and comments from stakeholders were sought.
- 4.5 This chapter contains detailed analysis of the Petition and additional information submitted by the Petitioner and the various parameters approved by the Commission for determination of ARR for FY 2021-22.

#### **ENERGY SALES**

#### I. PETITIONER'S SUBMISSION

- 4.6 The Petitioner in order to estimate projected Energy Sales for FY 2021-22, has undertaken the following steps:
  - a. Actual Sales till November 2021-22 has been considered first.
  - b. Then, sales of last four months of FY 2021-22 (which corresponds to the unlock of the COVID-19 lockdown) has been compared with the corresponding months of last FY i.e. FY 2019-20. This has enabled the Petitioner to determine the pace at which energy consumption is changing on account of unlock.
  - c. The resulting growth rate / de-growth rate of the last four months has been assumed to persist till end of FY 2021-22 on account of impact of COVID-19.



d. The final sales arrived as above for FY 2021-22 now is considered as base year, on which the following category-wise percentage has been applied:

#### **DOMESTIC INCLUDING CGHS**

4.7 Domestic Consumer consists of around 70% of the Energy Sales. This category has not been impacted by COVID-19 in any significant manner because due to the lockdown, most consumers have stayed back at home and also worked for home. Therefore, normal energy consumption has prevailed for Domestic category. 5 year Compounded Annual Growth Rate (CAGR) is tabulated below for Domestic and its subcategories:

Table 4. 1: Petitioner Submission: Actual sales from FY 2014-15 to FY 2019-20 (MU)

Category	FY 15	FY 16	FY 17	FY 18	FY 19	FY 20	5 Yr. CAGR
Domestic	5,788	5,975	6,568	6,924	7,214	7,694	5.88%
Domestic-Individual	5,573	5,764	6,346	6,689	6,973	7,445	5.97%
SDP Supply for GHS	165	160	170	180	187	196	3.49%
Worship / Hospitals	27	29	29	34	33	33	4.05%
DVB Staff	24	22	23	22	21	20	0.00%

4.8 In the above line, the Petitioner has applied CAGR of 5.88% on base year of FY 2021-22 to estimate sales for FY 2021-22. The Sanctioned Load and Number of Consumers will grow at 4.4% and 4.1% respectively.

#### NON DOMESTIC

4.9 Non-Domestic category is the second largest energy sales contributor in license area of the Petitioner. Analysing the energy consumption trend for this category, it is evident that the commercial activities have been considerably affected due to COVID-19 pandemic. However, in the last four months Non-Domestic LT which primarily consists of small shops and businesses have started operating. Therefore, 5% CAGR has been applied during FY 2021-22. Non-Domestic (HT) however consists of large businesses such as restaurants, gymnasiums, beauty parlours etc. which remains closed and many have permanently closed down. Therefore, CAGR of -1% have been applied.

#### **INDUSTRIAL**

- 4.10 Industrial (LT) No growth has been assumed as many industrial units remains shut.
- 4.11 Industrial (HT) Last three years CAGR is 15% in this category. However, on account of COVID-19 and also relocation of industries outside BRPL's area, 7% CAGR has been applied on conservative basis.

### **AGRICULTURE, PUBLIC LIGHTING & DJB**

- 4.12 For forecasting the expected sales for the FY 2021-22, actual category-wise sales for FY 2019-20 have been considered as base i.e. the chosen growth rate of 5.90 % (5-year CAGR) is applied over the sales for FY 2021-22.
- 4.13 Public Lighting: This category is showing gradual reduction in energy consumption on a year-to-year basis, primarily due to replacement of conventional street lights with energy efficient LED lighting. However, as the connected load under this category has increased in FY 2019-20, the Petitioner has considered growth rate of 0.6% based on y-o-y growth rate of FY 2019-20 over FY 2018-19 and has projected the sales of 142 MU for FY 2021-22.
- 4.14 DJB: The Hon'ble Commission has merged DJB tariff category with the Public Utilities category. However, for the purpose of projection of energy sales, it is important for the Petitioner to analyse and project the energy consumption of DJB separately since DJB owing to its sales quantum is a significant consumer for the Petitioner. Going by past year trends, it is apparent that the consumption pattern has been fluctuating on yearly basis. Hence, the Petitioner has proposed a growth rate of 3.7% for consumption by DJB 11 kV and 0.6% for DJB LT consumers for FY 2021-22.

#### **DELHI METRO RAIL CORPORATION (DMRC)**

4.15 During the FY 2018-19, DMRC has opted for Open Access. Under this arrangement, DMRC will not be procuring any energy from the Petitioner from 6:00 AM to 6:00 PM. Considering the fact the DMRC has train services running from 6:00 AM to 11:00 PM, this means that the Petitioner will be feeding its traction load only for 5 hours every



day i.e. from 6:00 PM to 11:00 PM from the Petitioner. Further, the Petitioner expects that full-fledged operation of Delhi Metro will begin from FY 2021-22.

## **DELHI INTERNATIONAL AIRPORT LIMITED (DIAL)**

4.16 The Petitioner expects normal operation to begin from the start of FY 2021-22 and consumption will be similar to that of FY 2019-20. Therefore, monthly consumption of 3 MU has been considered for DIAL which has been the monthly consumption in this category for FY 2019-20.

#### **OWN CONSUMPTION**

4.17 Growth under own consumption has been gradually decreasing due to various energy consumption measures undertaken by the Petitioner such as replacement of conventional lighting with LED fixtures, replacement of old / inefficient ACs with new ACs. Therefore, no growth has been considered under this category for the FY 2021-22.

#### **CHARGING STATIONS FOR E-VEHICLE**

- 4.18 For forecasting the expected sales for the FY 2021-22, actual category-wise sales for FY 2019-20 have been considered by the Petitioner as base i.e. the chosen growth rate of 53.5 % (1-Year CAGR) is applied over the sales for FY 2019-20.
- 4.19 There has been a rapid growth in load and consumers as well under this category due to government policies and incentives. There has been a 38% annual growth in number of consumers and sanction load has nearly doubled from 4 MW in FY 2018-19 to 9 MW in FY 2019-20. Similar annual growth has been considered by the Petitioner for estimation of sales during FY 2021-22.

#### **ALL OTHER CATEGORIES**

4.20 No growth has been considered as energy consumption under all remaining categories are expected to remain more or less constant.



4.21 The Petitioner has submitted the Energy Sales for FY 2021-22 tabulated as follows:

Table 4. 2: Petitioner Submission: Energy Sales for FY 2021-22 (MU)

Sr. No.	Category	Sales
1	Domestic	8626
2	Non Domestic	3018
3	Industrial	528
4	Agriculture	24
5	Mushroom Cultivation	0
6	Public utilities (DJB & PL)	393
7	DIAL	36
8	DMRC	408
9	Advertisement/Hoarding	1
10	Temporary	108
11	Charging Stations E-Vehicle	59
12	Other-Self-Consumption	17
13	Total	13219

#### II. PETITIONER'S SUBMISSION- ADDITIONAL INFORMATION:

- 4.22 The Petitioner has submitted that the measures by the GoNCTD and DDMA to contain the sudden surge of infections and mortality rate in this 2<sup>nd</sup> wave of COVID-19, are more or less similar to the measures adopted during the 1<sup>st</sup> wave. Under the present circumstances and considering the trend in FY 2020-21 it is estimated that energy sale to Non-Domestic / Commercial, Industrial, Public Utilities, (DIAL and DMRC) may be significantly less than the energy sales achieved during FY 2020-21 and not the projected sales figures. The Petitioner has further submitted that at this time, considering the severity and positivity rate of the current surge that the energy sales to these categories will be at least 10% less than the sales energy sales realized during FY 2020-21.
- 4.23 In view of the aforementioned factors and emerging scenario given the exigencies of the situation, the Petitioner requests the Hon'ble Commission to consider the revised Energy sales projection for FY 2021-22 as tabulated below:

Table 4. 3: Petitioner Submission: Projected number of consumers, sanctioned load and sales

S.No.	Category	FY 2021-22	
3.140.	Category	Sales (MU)	Revised Sales (MU)
1	Domestic	8626	8626
2	Non Domestic	3018	1980
3	Industrial	528	378

S.No.	Category	FY 20	2021-22		
3.140.	Category	Sales (MU)	Revised Sales (MU)		
4	Agriculture	24	24		
5	Mushroom Cultivation	0	0		
6	Public utilities (DJB & PL)	393	393		
7	DIAL	36	14		
8	DMRC	408	169		
9	Advertisement/Hoarding	1	1		
10	Temporary	108	98		
11	Charging Stations E-Vehicle	59	53		
12	Self-Consumption	17	17		
	Total	13219	11752		

### **COMMISSION ANALYSIS**

4.24 It is observed that the Petitioner has forecasted sales of 13219 MU in their Petition and revised sales of 11752 MU in their additional information submitted on account of impact of 2<sup>nd</sup> wave of COVID-19, tabulated as follows:

Table 4. 4: Commission Analysis: Petitioner Sales for FY 2021-22 (MU)

Sr. No.	Category	Pre 2nd Wave COVID-19	Post 2nd Wave COVID-19
1	Domestic	8626	8626
2	Non-Domestic	3018	1980
3	Industrial	528	378
4	Agriculture & Mushroom	24	24
5	Public Utilities (DJB & PL)	393	393
6	DIAL	36	14
7	DMRC	408	169
8	Adv. & Hoardings	1	1
9	Temporary Supply	108	97
10	Charging Stations for E-Richshaw/ E- Vehicle on Single Delivery Point	59	53
11	Others	17	17
а	Enforcement	0	0
b	Own Consumption	17	17
С	Net Metering	0	0
	Total	13219	11752

4.25 For forecasting sales of FY 2021-22 with better accuracy, the Commission has divided the FY 2021-22, into 2 halves (H1 & H2) where H1 represents the period from Apr'21 to Sept.'21and H2 represents the period from Oct.'21 to Mar.'22. Such splitting of a Financial Year provides more accurate projections since it factors seasonal variations

during Summer season which is the period from April to September. The Sales of Domestic, Non-Domestic and Industrial consumer categories during the season will follow the specific pattern during past financial years as this season has maximum sales owing to use of heavy electricity consumption equipment like Air Conditioning (ACs). The period of second half i.e. H2 represents Oct.'21 to Mar.'22 and is a lean period in terms of sales.

- 4.26 Due to the impact of 2nd wave of COVID 19, H1 sales is further sub-divided into 2 parts- First part comprises of April and May (actual sales) and second part comprises of June'21 to Sept'21 (based on single CAGR). Such, sub-division of H1 is done in order to arrive at more accurate projection of sales.
- 4.27 It is observed that the impact of second wave of COVID 19 was majorly in the months of April and May 2021 that too in Domestic, Non Domestic and Industrial category of consumers. The Petitioner was directed to submit actual sales for April and May for FY 2019-20, FY 2020-21 and FY 2021-22. The details submitted by the Petitioner is tabulated below:

Table 4. 5: Petitioner Submission: Actual sales for April and May FY 2019-20 to FY 2021-22 (MU)

Sr.	Particulars	2019-20		2020-21		2021-22	
No.		April	May	April	May	April	May
1	Domestic	473	718	478	702	594	671
2	Non Domestic	229	308	172	-74	151	142
3	Industrial	43	48	22	6	23	26
	Total	745	1074	672	634	768	839

- 4.28 It is observed that the impact of lockdown on account of 2<sup>nd</sup> wave of COVID-19 is majorly in the month of April'21 and May'21. It is further observed from the table above that the sales of April and May during FY 2019-20, FY 2020-21 and FY2021-22 have no similar trend. Therefore, actual sales for the month of Apr'21 and May'21 have been considered for major categories i.e. Domestic, Non domestic and Industrial category.
- 4.29 For DMRC and DJB the Commission has considered the sales based on their submissions. However, for DMRC the impact of lockdown on account of 2<sup>nd</sup> wave of COVID-19 has been considered by factoring reduction of one month of sale from the total sales as submitted by them.



- 4.30 The sales during the balance period of H1 i.e. June 2021 to September 2021 is forecasted considering appropriate category wise CAGR, discussed in subsequent paras, over FY 2019-20 as the base year since it is the recovery period of second wave of COVID-19.
- 4.31 The sales during H2 part of the year i.e. October 2021 to March 2022 is forecasted considering appropriate category wise CAGR, over FY 2020-21 as the base year since it is a normal period.
- 4.32 The Commission sought H1 and H2 sales of past years from the Petitioner and based on the same has computed 5 years CAGR for H1 for the period FY 2014-15 to FY 2019-20 and 5 years CAGR for H2 for the period FY 2015-16 to FY 2020-21. The Commission after computation of various half yearly CAGRs has projected sales for H1 FY 2021-22 and H2 FY 2021-22. The total projected sales for FY 2021-22 are then computed by summing up half yearly projected sales of FY 2021-22.

4.33 The category wise H1 and H2 sales from FY 2014-15 to FY 2020-21 are indicated in the tables as follows:

Table 4. 6: Commission approved: Actual H1 Sales from FY 2014-15 to FY 2020-21 (MU)

Sr. No.	Category	FY 15	FY 16	FY 17	FY 18	FY 19	FY 20	FY 21
1	Domestic	3471	3596	4018	4271	4542	4748	4583
2	Non-Domestic	1599	1644	1745	1753	1836	1850	1063
3	Industrial	267	261	270	264	263	288	176
4	Agriculture & Mushroom	8	8	8	9	10	10	10
5	Public Utilities	370	367	350	360	415	407	203
6	DIAL	123	124	126	111	122	101	8
7	Adv. & Hoardings	1	1	1	1	1	1	0
8	Temporary Supply	38	42	45	49	55	59	46
9	Charging Stations for E- Richshaw/ E-Vehicle on Single Delivery Point	0	0	0	0	7	11	6
10	Others*	13	15	21	8	8	10	8
	Total	5889	6058	6583	6828	7258	7485	6103

<sup>\*</sup> Enforcement, Own Consumption & Net Metering

Table 4. 7: Commission approved: Actual H2 Sales from FY 2014-15 to FY 2019-20 (MU)

Sr. No.	Category	FY 15	FY 16	FY 17	FY 18	FY 19	FY 20	FY 21
1	Domestic	2317	2379	2498	2653	2672	2947	3084
2	Non-Domestic	1228	1298	1283	1387	1325	1314	1138
3	Industrial	240	240	230	236	266	246	245
4	Agriculture & Mushroom	8	8	8	10	9	11	13
5	Public Utilities	320	340	394	372	449	384	358
6	DIAL	95	98	93	87	81	45	7
7	Adv. & Hoardings	0	1	1	1	1	1	0
8	Temporary Supply	36	38	41	43	45	49	63
9	Charging Stations for E- Richshaw/ E-Vehicle on Single Delivery Point	0	0	0	3	10	14	13
10	Others*	12	31	26	6	77	7	54
	Total	4254	4434	4575	4799	4936	5,018	4975

<sup>\*</sup> Enforcement, Own Consumption & Net Metering

4.34 The category-wise CAGR of H1 sales for 1 year to 5 years (FY 2014-15 to FY 2019-20) and H2 sales for 1 year to 5 years (FY 2014-15 to FY 2019-20) is shown in the tables as follows:

Table 4. 8: Commissioner approved: Various H1 Sales CAGR (FY 2014-15 to FY 2019-20) (%)

Sr. No.	Category	5 year CAGR	4 year CAGR	3 year CAGR	2 year CAGR	1 year CAGR
1	Domestic	6.46%	7.19%	5.72%	5.43%	4.53%
2	Non-Domestic	2.96%	3.00%	1.98%	2.72%	0.80%
3	Industrial	1.54%	2.50%	2.26%	4.56%	9.62%
4	Agriculture & Mushroom	4.81%	6.78%	9.46%	8.49%	4.99%
5	Public Utilities	1.92%	2.59%	5.17%	6.20%	-1.93%
6	DIAL	-3.87%	-5.03%	-7.18%	-4.82%	-17.57%
7	Adv. & Hoardings	-14.70%	-10.92%	-16.19%	-26.07%	-12.67%
8	Temporary Supply	9.35%	8.60%	9.19%	9.57%	7.10%
9	Charging Stations for E-Richshaw/ E-Vehicle on Single Delivery Point				2151.50%	73.13%
10	Others*	-5.07%	-9.31%	-21.64%	9.45%	19.59%

<sup>\*</sup> Enforcement, Own Consumption & Net Metering

Table 4. 9: Commissioner approved: Various H2 Sales CAGR (FY 2015-16 to FY 2020-21) (%)

Sr. No.	Category	5 year CAGR	4 year CAGR	3 year CAGR	2 year CAGR	1 year CAGR
1	Domestic	5.33%	5.41%	5.15%	7.43%	4.66%
2	Non-Domestic	-2.60%	-2.97%	-6.40%	-7.36%	-13.42%
3	Industrial	0.38%	1.60%	1.24%	-4.13%	-0.58%
4	Agriculture & Mushroom	9.81%	11.75%	7.97%	17.61%	19.79%
5	Public Utilities	1.06%	-2.38%	-1.22%	-10.71%	-6.71%
6	DIAL	-40.76%	-47.26%	-56.54%	-70.31%	-84.14%
7	Adv. & Hoardings	-20.14%	-25.44%	-31.87%	-22.85%	-46.72%
8	Temporary Supply	10.28%	11.16%	13.22%	18.36%	27.25%
9	Charging Stations for E-Richshaw/ E-Vehicle on					
9	Single Delivery Point	-	-	60.70%	15.78%	-4.57%
10	Others*	11.64%	19.85%	103.80%	-16.39%	627.40%

<sup>\*</sup> Enforcement, Own Consumption & Net Metering

#### ESTIMATED SALES FOR FY 2021-22 – IMPACT OF COVID-19 PANDEMIC

- 4.35 The sales to be projected for FY 2021-22 for Domestic, Non-Domestic and Industrial Consumers have been split into 3 (three) Sections as under:
  - i) H1 Sales- Apr'21 and May'21
  - ii) H1 Sales- June'21 to Sep'21
  - iii) H2 Sales- Oct'21 to Mar'22
  - i) <u>H1 Sales- (Apr'21 and May'21)</u> Actual sales for Domestic, Non-Domestic and Industrial Consumers as submitted by the Petitioner has been considered as explained above. Accordingly, the sales for Apr'21 and May'21 are approved as under:

Table 4. 10: Commission Approved: H1 Sales FY 2021-22 (Apr'21 and May'21) (MU)

Sr. No.	Category	Sales
1	Domestic	1265
2	Non-Domestic	293
3	Industrial	49
	Total	1607

ii) <u>H1 Sales- (June'21 to Sep'21)</u> - Sales for the month of June'21 to Sep'21 (H1) have been projected by the Commission by considering the sales of FY 2019-20 during corresponding H1 period and also keeping in mind the impact of COVID-19 applying single growth. Thereafter, the sales is proportionately reduced to 4 months since April'21 and May'21 have been considered on actual. Accordingly, approved sales for the Petitioner for June'21 to Sep'21 are as under:

Table 4. 11: Commission Approved: H1 Sales June'21 to Sep'21 FY 2021-22 (MU)

Sr. No.	Category	Sales
1	Domestic	3346
2	Non-Domestic	1258
3	Industrial	195
	Total	4799

<sup>\*</sup>includes Enforcement, Own Consumption and Net Metering.



iii) <u>H2 Sales- (Oct'21 to Mar'22)</u> - Actual sales of FY 2020-21 have been considered to arrive at the sales of H2 FY 2021-22 by applying single growth rate.

Table 4. 12: Commission Approved: H2 Sales FY 2021-22 (MU)

Sr. No.	Category	CAGR	Rate	Sales
1	Domestic	3 year	5.15%	3243
2	Non-Domestic	4 year	-2.97%	1104
3	Industrial	5 year	0.38%	246
	Total			4592

#### **PUBLIC UTILITIES**

- I. DELHI METRO RAIL CORPORATION (DMRC) AND DELHI JAL BOARD (DJB)
- 4.36 The Commission vide its letter dtd.05/03/2021 Ref No. F.3(634)/Tariff-Engg./DERC/2020-21/6936/2664 sought sales from DMRC,DJB and DIAL for FY 2021-22.
- 4.37 Accordingly, sales of 383MU was submitted by DMRC via letter dtd.24/03/2021 Ref No. DMRC/Elect/Plg/DEC/ARR. Further, the Commission analysed the same and considered the sale of 351MU for 11 months only as Delhi Metro was closed for 1 month during the 2nd wave of COVID 19 and the sales has been reduced proportionately for 11 months.
- 4.38 The Delhi Jal Board has submitted the sales of 380MU for FY 2021-22 via letter dtd.08/04/2021 Ref No. DJB/Dy.Dir(F&A)-I/1254 which has been considered by the Commission for projection of sales for the FY 2021-22.

#### II. PUBLIC LIGHTING:

- 4.39 For Public Lighting 3 years CAGR @5.17 % on sales H1 of FY 2019-20 and 3 years CAGR
   @ (-) 2.38% on H2 sales of FY2020-21 has been considered by the Commission for projection sales of 155MU for FY2021-22.
- 4.40 Accordingly, the Commission has considered the total sales of 886MU (351+380+155) under Public utility category.

#### **DELHI INTERNATIONAL PORT LIMITED (DIAL)**



4.41 DIAL has submitted the sales of 237MU for the FY 2021-22 via letter dtd. 12/03/2021 Ref. No. DIAL/2020-21/Project & Engineering/994. The Commission has considered actual sales for 2 months and proportionate sales of 197MU for 10 months and accordingly total sales of 200MU has been considered by the Commission for FY2021-22.

#### **ALL OTHER CATEGORIES**

- 4.42 <u>Agriculture and Mushroom:</u> For agricultural and Mushroom Cultivation the Commission has considered the sales of 26 MU for FY 2021-22 based on 3 years CAGR @ 9.46% on H1 sales of FY2019-20 sales and 11.75% CAGR on H2 sales of FY2020-21.
- 4.43 <u>Adv. & Hoardings:</u> The Commission has considered the sales of 1MU under Advertisement and Hoardings category as submitted by the Petitioner.
- 4.44 <u>Temporary supply:</u> The Commission has considered the sales based on 3 year CAGR@ 9.19% and 11.16% on H1 sales of FY2019-20 and H2 sales of FY2020-21 and accordingly, projecting the sales of 134 MU under temporary supply for FY 2021-22.
- 4.45 <u>Electric Vehicles</u>: The sales for charging station of Electric Vehicles category has been considered at 53 MU as submitted by the Petitioner.
- 4.46 Others: Under this category, it includes Enforcement, Own consumption and Net Metering.

  The Commission has considered the H1 sales of FY2019-20 and H2 sales of FY 2020-21 for projecting the sales of 64MU under others category for FY 2021-22.
- 4.47 In view of above, the sales projected for the Petitioner for FY 2021-22 is as follows:

Table 4. 13: Commission Approved: Projected Sales for FY 2021-22(MU)

Sr.	Category			• •	
No.		Submission Post 2 <sup>nd</sup> Wave COVID-19	H1	H2	H1+H2
1	Domestic	8626	4611	3243	7854
2	Non-Domestic	1980	1551	1104	2655
3	Industrial	378	244	246	490
4	Agriculture & Mushroom	24	11	15	26



Sr.	Category	Petitioner	Comm	Commission Approved		
No.		Submission Post 2 <sup>nd</sup> Wave COVID-19	H1	H2	H1+H2	
5	Public Utilities	562	-	-	886	
6	DIAL	14	-	-	200	
7	Adv. & Hoardings	1	1	1	1	
8	Temporary Supply	97	64	70	134	
9	Charging Stations for E-Richshaw/ E-Vehicle on Single Delivery Point	53	-	-	53	
10	Others	17	10	54	64	
Total		11752		·	12362	

<sup>\*</sup> Enforcement, Own consumption and Net Metering

## ESTIMATED REVENUE FOR FY 2021-22 AT EXISTING TARIFF PETITIONER'S SUBMISSION

#### **REVENUE PROJECTION FOR FY 2021-22 AT EXISTING TARIFF**

- 4.48 The Petitioner has submitted that the *DERC (Terms and Conditions for Determination of Tariff) Regulations,* specifies a two part tariff under Regulation 129 which reads as under:
  - "129. The recovery of ARR for supply of electricity to be billed by the Distribution Licensees shall comprise of:
  - (1) Fixed Charge, and;
  - (2) Variable Charge."
- 4.49 The rationale behind two part tariff is to enable the Petitioner recover its fixed costs through the Fixed Charges while recovery of Energy Charges should be allowed through Energy Charges. However, recovery through Fixed Charges remains far short of the fixed costs incurred by the Petitioner as the proportion of Fixed Charges and energy Charges are substantially skewed in the two part tariff determined by this Hon'ble Commission in its latest tariff order.

#### **REVENUE FROM FIXED CHARGES:**

4.50 The Petitioner has submitted that the revenue calculation from fixed charges requires the



category/sub-category wise consumers (for domestic category) and connected load for other categories. The fixed charges as approved by the Commission in Tariff Order dated August 28, 2020 for FY 2020-21 have been considered for estimation of fixed charges corresponding to estimated energy sales during FY 2021-22.

#### **REVENUE FROM ENERGY CHARGES:**

4.51 For revenue calculation from energy charges, the Petitioner has applied category / sub-category wise energy charges approved by this Hon'ble in Tariff Order dated August 28, 2020 for FY 2020-21 on the estimated energy sales for FY 2021-22 as detailed in foregoing paragraphs.

#### **POWER FACTOR**

4.52 The Petitioner has submitted the Power factor considered for projection of sales for FY 2021-22 tabulated as follows:

Sr. No. Category Value NA 1 Domestic Non-Domestic LT 0.95 2 3 Non-Domestic HT 0.97 Industrial LT 4 0.94 5 Industrial HT 0.98 Agriculture and Mushroom Cultivation NA 6 7 Public utilities (DJB & PL) LT 0.89 Public utilities (DJB & PL) HT 8 0.92 9 DIAL 0.99 **DMRC** 0.99 10 Advertisement and Hoarding 0.96 11 12 Charging Stations E-Vehicle 1.00

Table 4. 14: Petitioner Submission: Power Factor considered

## **REVENUE ESTIMATED FOR FY 2021-22**

4.53 The Petitioner has estimated revenue on account of estimated sales to various consumer categories during FY 2021-22 at existing tariff has been tabulated below:



Table 4. 15: Petitioner Submission: Revenue Billed during FY 2021-22 (Rs. Crore)

	Table 4. 13. Fetitioner Submission. Nevenue billed during F1 2021-22 (NS. Crore)							
Sr. No.	Category	Fixed Charges	Energy	TOD	Total			
<b>3</b> 111101	catego. y	Timed endinges	Charges	Sur+Rebate	10141			
1	DOMESTIC	497	3845	0	4342			
1.1	INDIVIDUAL CONNECTIONS	478	3729	0	4207			
1.2	Single Delivery Point on 11 KV for GHS	16	91	0	107			
1.3	Hospital (11KV)	3	14	0	17			
1.4	Worship (11KV)	0	2	0	2			
1.5	DVB Staff	0	9	0	10			
2	NON-DOMESTIC	763	1686	10	2459			
3	INDUSTRIAL	89	303	3	395			
4	AGRICULTURE	6	4	0	10			
5	MUSHROOM CULTIVATION	0	0	0	0			
6	PUBLIC UTILITIES (DJB & PL)	57	268	-1	325			
7	DIAL	15	10	0	26			
8	DMRC	44	101	4	149			
9	ADVERTISEMENT & HOARDINGS	1	1	0	2			
10	TEMPORARY SUPPLY	0	57	0	57			
11	CHARGING STATIONS E VEHICLE	0	24	0	24			
12	SELF CONSUMPTION	0	0	0	0			
	Total Billed	1472	6299	16	7788			
	Total Revenue Collection @							
	83.2%				6478			

4.54 The Petitioner has projected approx. 28.47 lakh consumers for FY 2021-22 in their Petition and for the purpose of computing fixed charges, the Petitioner has projected load of 9,838 MW in its Petition for FY 2021-22 whose break up is as follows:

Table 4. 16: Petitioner Submission: Projected number of consumers and Consumer Load for FY2021-22

Sr.		FY 2021-22			
No.	Category	Sanctioned Load (MW)	No. of Consumers (Nos.)		
1	Domestic	6515	2475181		
2	Non Domestic	2543	347925		
3	Industrial	298	5384		
4	Agriculture	42	5904		
5	Mushroom Cultivation	0	14		

Sr.		FY 2021-22				
No.	Category	Sanctioned Load (MW)	No. of Consumers (Nos.)			
6	Public utilities (DJB & PL)	190	9091			
7	DIAL	51	1			
8	DMRC	146	9			
9	Advertisement/Hoarding	2	853			
10	Temporary	0	0			
11	Charging Stations E-Vehicle	40	1926			
12	Self-Consumption	11	320			
	Total	9838	2846607			

#### **COMMISSION ANALYSIS**

- 4.55 As per the two-part tariff principle followed in the NCT of Delhi, the tariff for each category consists of fixed/demand charges as well as energy charges. The fixed/demand charges are specified for different categories as a fixed amount per kW/kVA of sanctioned load per month. The energy charges, on the other hand, are always usage-based and are specified per unit of electricity consumed.
- 4.56 For Domestic consumers, the revenue from fixed charges is calculated by multiplying the corresponding fixed charge with the sanctioned load. For calculation of revenue from energy charges, the actual usage is multiplied by the applicable tariff category slab.
- 4.57 For Non-Domestic, Industrial, Public Utilities and DIAL revenue from fixed charges is calculated by multiplying the fixed charge of each tariff slab with the sanctioned load of that tariff category, while revenue from energy charges is calculated by multiplying the energy charges specified for each tariff category with the energy consumption projected for that tariff category.
- 4.58 The Commission has analysed the past trend since FY 2014-15 till FY 2020-21 and the impact of COVID-19 pandemic for projecting category wise Sanctioned Load and Consumers. The Commission also sought actual closing category wise Consumers for FY 2020-21. Based on the past years trend, closing of category wise consumers till FY 2020-21



and the numbers as projected by the Petitioner in its Petition, the Commission has appropriately considered Sanctioned Load and Consumers for FY 2021-22. The Sales for FY 2021-22 have been considered as projected by the Commission in the earlier section of this Tariff Order. Accordingly, the Commission has estimated the following total revenue to be billed in FY 2021-22 as per Existing Tariff Schedule approved in Tariff Order dated 28/08/2020:

Table 4. 17: Commission Approved: Revenue estimated at Existing Tariff for FY 2021-22 (Rs. Cr.)

Sr. No.	Category	Fixed Charges	Energy Charges	Total Revenue
1	Domestic	475.22	3,372.65	3,847.87
2	Non-Domestic	745.23	2,239.60	2,984.83
3	Industrial	87.05	379.72	466.77
4	Agriculture & Mushroom	4.38	3.88	8.26
5	Public Utilities	100.80	554.00	654.80
6	DIAL	15.30	148.86	164.16
7	Advertisement and hoarding	0.60	0.68	1.28
8	Temporary	14.16	148.37	162.53
9	Charging Stations for E-Richshaw/ E- Vehicle on Single Delivery Point	0.00	23.85	23.85
10	Others	0.00	52.68	52.68
	Total	1,442.68	6,924.28	8,366.97
	Revenue @ 99.50% Collection Efficiency			8,325.13

## DISTRIBUTION LOSS AND COLLECTION EFFICIENCY TARGET PETITIONER'S SUBMISSION

- 4.59 As mentioned in earlier section, the Petitioner had revised their projections for FY 2021-22 considering the impact of 2nd wave COVID-19, the Commission has accordingly, considered the submissions of the Petitioner submitted vide its letter dated 5/05/2021.
- 4.60 The Petitioner has considered the Distribution Loss of 8.00% and Collection Efficiency of 99.50% for FY 2021-22 as per Business Plan Regulations, 2019.
- 4.61 The Petitioner has submitted that the Commission in its Regulation-25 (1) of the Business Plan Regulations, 2019 specifies the distribution Loss Target from FY 2020-21 to FY 2022-23 as under:



#### "25. TARGET FOR DISTRIBUTION LOSS

(1) The Distribution Loss target in terms of Regulation 4(9)(a) of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 for the Distribution licensees shall be as follows:

Table 4...: Petitioner Submission: Target for Distribution Loss for the Control Period

Sr No.	Category	FY2020-21	FY2021-22	FY2022-23
1	Approved Distribution	8.10%	8.00%	7.90%
	Loss			

4.62 Based on the Sales and Distribution loss projected for FY 2021-22, the estimated Energy Requirement tabulated as follows:

Table 4. 18:Petitioner Submission: Energy Requirement for FY 2021-22

Sr. No.	Particulars	Unit	Quantity
А	Energy Sales	MU	11,752
В	Distribution Loss	%	8.00%
С	Energy Requirement	MU	12,775
D	Distribution Loss	MU	1,022

#### **COMMISSION ANALYSIS**

- 4.63 The Commission has fixed the targets for Distribution Loss and Collection Efficiency in its Business Plan Regulations, 2019 as 8.00% and 99.50% respectively for FY 2021-22. The Commission observes that complete lockdown period is limited to initial few months only during which collection may get affected. The same may only defer the process of collection, which can be gradually recovered at later stages with phase wise unlocking being done by MHA. Accordingly, the Commission has considered the specified targets for Distribution Loss and Collection Efficiency for computation of Energy Requirement & projected Revenue for FY 2021-22 for the Petitioner as per Business Plan Regulations, 2019.
- 4.64 The Commission has computed the energy requirement at the Distribution Periphery of the Petitioner for FY 2021-22, considering the sales approved for FY 2021-22 and Distribution Loss of 8.00%. The approved energy requirement for FY 2021-22 is summarized in the table



as follows:

Table 4. 19: Commission Approved: Energy Requirement for FY 2021-22

Sr. No.	Particulars	Unit	Amount	Ref.
Α	Energy sales	MU	12,362	
<b>D</b>	Distribution loss	MU	1074.96	C-A
В		%	8.00%	
С	Energy requirement	MU	13,436.97	((A/(1-B))*100)

## POWER PURCHASE QUANTUM AND COST PETITIONER'S SUBMISSION

- 4.65 The Petitioner sources its power requirement through mix of long term and short-term sources to meet the demand of Delhi. Long term sources include Central Generating Stations which are owned and/or fully controlled by Central Government and State Generating Stations which are owned and/or fully controlled by State Government. The Petitioner has been assigned the share based on the PPAs which have been inherited from Delhi Transco Limited and assigned to the Petitioner by way of Orders passed by the Commission. The allocation of power within Delhi is being done by the Commission.
- 4.66 The energy estimated to be available during FY 2021-22 is tabulated below:

Table 4. 20:Petitioner Submission: Energy Available for FY 2021-22

Sr. No.	Particulars	Installed Capacity	BRPL Share (Installed Capacity)		Energy Available (ex-Bus)
		MW	%	MW	MU
1	Existing Sources				
Α	NTPC Ltd.				
1	Anta Gas Power Project	419.33	5%	19	16
2	Auraiya Gas Power Station	663.36	5%	32	19
3	Badarpur Thermal Power Station	705		0	0
4	Dadri Gas Power Station	829.78	5%	40	40
5	Feroze Gandhi Unchahar TPS 1	420	3%	11	69
6	Feroze Gandhi Unchahar TPS 2	420	5%	21	135
7	Feroze Gandhi Unchahar TPS 3	210	6%	13	86
8	Farakka STPS	1600	1%	10	56

Sr. No.	Particulars	Installed Capacity		re (Installed acity)	Energy Available (ex-Bus)
		MW	%	MW	MU
9	Kahalgaon Thermal Power Station 1	840	3%	22	127
10	Rihand Thermal Power Station 1	1000	7%	69	386
11	Rihand Thermal Power Station 2	1000	6%	55	390
12	Singrauli STPS	2000	1%	30	199
13	Kahalgaon Thermal Power Station 2	1500	5%	69	415
14	Dadri TPS-II	980	55%	543	3066
15	Rihand Thermal Power Station 3	1000	8%	78	507
	Sub Total			1012	5513
В	NHPC Ltd.				
1	Bairasiul	180	5%	9	38
2	Salal	690	9%	60	267
3	Chamera I	540	3%	19	58
4	Tanakpur	120	6%	7	25
5	Uri	480	5%	23	125
6	Dhauliganga	280	6%	16	66
7	Chamera - II	300	6%	18	88
8	Dulhasti	390	6%	22	107
9	Chamera - III	231	6%	13	31
10	SEWA-II	120	6%	7	61
11	Uri II	240	6%	14	66
12	Parbati-III	520	6%	29	110
	Sub Total			236	1042
С	Nuclear Power Corp. of India Ltd.				
1	Nuclear Power Corp. of India Ltd. Narora	440	8%	33	226
2	RAPP	440	6%	25	204
	Sub Total			58	430
D	Satluj Jal Vidyut Nigam Ltd.				
1	Nathpa Jhakri	1500	4%	62	275
	Sub Total			62	275
Е	Tehri Hydro Development Corp. Ltd.				
1	Tehri	1000	4%	44	122
2	Koteshwar	400	7%	27	79
	Sub Total			71	201
F	PTC				



Sr. No.	Particulars	Installed Capacity		re (Installed acity)	Energy Available (ex-Bus)
		MW	%	MW	MU
1	Tala	1020	1%	13	44
2	Tuticorin-Wind-Green infra			50	145
	Sub Total			63	190
G	Damodar Valley Corporation				
1	Mejia Unit 6	250	18%	43	261
2	CTPS Units 7 & 8	500	26%	132	867
	Sub Total			176	1128
Н	Power stations in Delhi				
1	Indraprastha Power Generation Co.Ltd. RPH	135	0%	0	0
2	Indraprastha Power Generation Co.Ltd. GT	282	61%	172	215
3	Pragati Power Corp.Ltd. Pragati I	330	28%	92	470
4	Pragati Power Corp.Ltd. Pragati III (Bawana)	1371	32%	438	1122
5	TOWMCL	20	40%	8	90
6	Thyagraj Solar	1		1	1
7	Delhi MSW Solution Limited	24	42%	10	51
	Sub Total			721	1947
1	Aravali Power Corporation Ltd.				
1	Jhajjar	1500	1%	10	26
	Sub Total			10	26
J	UMPP				
1	Sasan	3960	2%	66	490
	Sub Total			66	490
K	SECI				
1	ACME	20	100%	20	43
	Sub Total			20	43
L	New Sources				
1	NTPC-TapovanVishnugad	520	6%	31	29
2	SECI-ACME			400	92
3	SECI- Azure & Eden			350	625
4	SECI-Wind-Alfanar			150	436
5	SECI-Wind-SITAC			100	232
6	SECI-Wind-Srijan			50	79
7	SDMC-Tehkhand			10	32
	Sub Total				1524



Sr. No.	Particulars	Installed Capacity	BRPL Share (Installed Capacity)		Energy Available (ex-Bus)
		MW	%	MW	MU
	Total				12808

#### **COMMISSION ANALYSIS**

- 4.67 Power purchase cost is the single largest component of ARR of a Distribution Company. The estimate of power purchase cost has been carried out based on the optimum method of procuring power from the generating stations.
- 4.68 Delhi has a firm allocated share in Central Sector Generating Stations (CSGS), State Generating Stations (SGS) and other stations. The Commission has considered allocation of firm power to Delhi based on various allocation Orders issued by Northern Region Power Committee. Further, the allocation to Delhi is split in to DISCOMs based on Order available on SLDC website, which has been prepared in line with the Assignment Orders/Reallocation Orders issued by Commission from time to time.
- 4.69 The Commission sought DISCOM wise power purchase quantum from various sources by SLDC considering actual for Apr'21 & May'21 and rest projection. SLDC submitted the same to the Commission.
- 4.70 The distribution of unallocated quota from the various plants varies from time to time and is based on power requirement and power shortage in different States. Therefore, the Commission has not considered any power from the unallocated quota for FY 2021-22.
- 4.71 The Commission has revised the allocation of power from PPS-III, Bawana in line with Regulation 121(4) of the *DERC (Terms and Conditions for Determination of Tariff)*\*Regulations, 2017 w.e.f. 00:00 Hrs 1st Oct 2021 till 00:00 Hrs 31st March 2022, based on the following reasons:
  - a) Bridging the gap between Average Power Purchase Cost of the Power Portfolio allocated & Average Revenue due to different consumer mix of all Distribution Licensees.



b) NDMC Petition for approval of power requirement to the tune of 142 MW from Teesta-III, which has not been materialized till date, the fact that 125 MW of allocation of power from Badarpur Thermal Power Station (BTPS) has been discontinued to NDMC due to closure of BTPS and to avoid load shedding in their VIP areas serving critical loads.

Table 4. 21: Commission Analysis: Re-allocation of PPS-III Bawana Power Plant among Delhi Distribution Licensees

Power Plant	BRPL		BYPL		TPDDL		NDMC	
	Present Allocation	Revised Allocation	Present Allocation	Revised Allocation	Present Allocation	Revised Allocation	Present Allocation	Revised Allocation
PPS-III, Bawana	38.91%	38.91%	22.50%	19.50%	27.19%	27.19%	9.12%	12.12%

c) The Commission has also examined the quantum of power purchase proposed by the Petitioner from various generating stations and based on the above discussions, the availability of power to the Petitioner from Central, State and other Generating Stations is approved as follows:

Table 4.22: Commission Approved: Energy available to Petitioner from Central &State Generating Stations and other Generating Stations for FY 2021-22

Stations and other deficiating Stations for 11 2021-22							
Station	Plant Capacity	Delhi's Share (%)	Delhi's Share (MW)	Petitioner's Share (%)	Petitioner' s Share (MW)	Petitioner's Share (MU)	
NTPC							
FARAKKA	1600	1.39%	22	43.92%	9.77	48	
KAHALGAON STAGE-I	840	6.07%	51	43.92%	22.39	115	
NCPP - DADRI	840	90.00%	756	73.98%	559.29	0	
RIHAND –I	1000	10.00%	100	69.32%	69.32	400	
RIHAND –II	1000	12.60%	126	43.92%	55.34	332	
Rihand-III	1000	13.19%	132	59.26%	78.17	597	
SINGRAULI	2000	7.50%	150	19.76%	29.64	187	
UNCHAHAR-I	420	5.71%	24	43.92%	10.53	66	
UNCHAHAR-II	420	11.19%	47	43.92%	20.64	127	



Station	Plant Capacity	Delhi's Share (%)	Delhi's Share (MW)	Petitioner's Share (%)	Petitioner' s Share (MW)	Petitioner's Share (MU)
UNCHAHAR-III	210	13.81%	29	43.92%	12.74	80
KAHALGAON STAGE-II	1500	10.49%	157	43.92%	69.11	437
DADRI EXTENSION	980	74.24%	728	74.60%	542.75	2563
Aravali Power Corporation Ltd	1500	46.20%	693	1.44%	9.98	40
ANTA GAS	419	10.50%	44	43.92%	19.32	3
AURAIYA GAS	663	10.86%	72	43.92%	31.64	14
DADRI GAS	830	10.96%	91	43.92%	39.94	43
NTPC Total	15222		3222		1581	5052
NHPC						
BAIRASUIL	180	11.00%	20	43.92%	8.70	21
CHAMERA-I	540	7.90%	43	43.92%	18.74	76
CHAMERA-II	300	13.33%	40	43.92%	17.56	64
CHAMERA-III	231	12.73%	29	43.92%	12.92	53
DHAULIGANGA	280	13.21%	37	43.92%	16.25	68
DULHASTI	390	12.83%	50	43.92%	21.98	115
SALAL	690	11.62%	80	74.60%	59.81	286
TANAKPUR	94	12.81%	12	43.92%	5.30	21
URI	480	11.04%	53	43.92%	23.27	147
SEWA-II	120	13.33%	16	43.92%	7.03	23
Uri-II	240	13.45%	32	43.92%	14.18	97
Parbati III	520	12.73%	66	43.92%	29.07	36
NHPC Total	4065		479		234.80	1008
THDC						
TEHRI HEP	1000	6.30%	63	69.32%	43.67	118
KOTESHWAR	400	9.86%	39	69.32%	27.34	71
SJVNL						
NJPC (SJVNL)	1500	9.47%	142	43.92%	62.39	283



Station	Plant Capacity	Delhi's Share (%)	Delhi's Share (MW)	Petitioner's Share (%)	Petitioner' s Share (MW)	Petitioner's Share (MU)
DVC						
Mejia Unit-6	250	40.00%	100	43.92%	43.92	274
Mejia Unit-7	500	23.80%	119	0.00%	0.00	0
Chandrapur (Ext7 and 8)	500	60.00%	300	43.92%	131.76	883
OTHERS CSGS						
Haryana CLP Jhajjar	1320	9.39%	124	0.00%	0.00	0
MPL DVC	1050	26.76%	281	0.00%	0.00	
TALA	1020	2.94%	30	43.92%	13.17	36
Sasan	3960	11.25%	446	14.83%	66.08	509
Tuticurin Wind			50		50.00	153
SECI Solar Rajasthan			60		20.00	42
Suryakanta HEP			14			
Nanti HEP			11			
SEISPPL			180			
Taranda HEP			13			
Singrauli HEP	8	19.13%	2	0.00%	0.00	
SECI Wind Alfanar					150.00	399
SECI - Azure & Eden						625
SECI SBSR Power Cleantech Elevn Pvt. Ltd.						
Sub Total (SJVNL+DVC+THDC+Others CSGS)	11508		1974		608.33	3392
NUCLEAR						
RAPS - 5 & 6	440	12.69%	56	43.92%	24.52	173
NPCIL - NAPS	440	10.68%	47	69.32%	32.57	236
Nuclear Total	880		103		57.10	408
SGS						
GAS TURBINE	270	100%	90	41.53%	37.38	271

Station	Plant Capacity	Delhi's Share (%)	Delhi's Share (MW)	Petitioner's Share (%)	Petitioner' s Share (MW)	Petitioner's Share (MU)
Pragati -I	330	100%	330	28.29%	93.36	454
PRAGATI-III, BAWANA	1371.2	80%	1097	38.91%	426.83	1103
TOWMCL	13	97.15%	12.63	50.00%	6.31	78
MSW Bawana	24	100%	24	41.81%	10.03	47
Tata Solar	2	100%	2			
SGS Total	2008		1555.19		573.91	1952
TOTAL PURCHASE FROM LONG TERM	33684		7332		3055	11813

- 4.72 The following methodology has been adopted by the Commission for estimation of Power Purchase Cost for FY 2021-22:
  - a) The Commission has considered Fixed Cost for most of the generating stations as approved by Central Electricity Regulatory Commission (CERC) in its relevant Tariff Orders for various generating stations of NTPC, NHPC, THDC, SJVNL, NPCIL, DVC etc. For rest of the Stations, the Fixed as billed to the DISCOMs, in Q1FY22 has been the basis for projecting Fixed Cost for FY 2021-22
  - b) The Energy Charge Rate (ECR) for most the Generating Stations has been considered on the basis of Actual ECR billed in Q1FY22
  - c) The Energy Charge Rate and Fixed Charges of State Generating Stations have been considered as approved by the Commission in the respective Tariff Orders for FY 2021-22.
  - d) The impact to the tune of 40% as Arrears related to the Petitions filed by various Central Sector Generating Stations before CERC has also been considered in order to mitigate the impact of PPAC to the end consumer.
- 4.73 Based on the above, the Total Power Purchase Cost for FY 2021-22, approved by the Commission is summarised as follows:



Table 4. 23:Commission Approved: Power Purchase Cost for FY 2021-22

1dbic 4. 23.commis	Energy	Fixed Cost	Arrears	ECR	Variable Cost	Total Cost	Avg. Rate
Station	(MU)	(Rs Cr)	(Rs Cr)	(Rs/ kWh)	(Rs Cr)	(Rs Cr)	(Rs/ kWh)
NTPC							
FARAKKA	48	5.64	0.93	2.69	13.92	20.49	4.24
KAHALGAON STAGE-I	115	16.09	2.27	2.37	26.63	44.99	3.9
NCPP - DADRI	0	330.28	0	0	0	330.28	-
RIHAND -I	400	40.65	4.05	1.4	53.97	98.66	2.47
RIHAND -II	332	27.48	2.15	1.4	44.81	74.44	2.24
Rihand-III	597	79.66	5.7	1.34	82.43	167.79	2.81
SINGRAULI	187	13.43	1.9	1.44	27.43	42.77	2.29
UNCHAHAR-I	66	7.06	1.39	2.93	20.99	29.44	4.49
UNCHAHAR-II	127	12.63	2.15	2.93	40.9	55.68	4.4
UNCHAHAR-III	80	10.84	1.68	2.92	25.63	38.15	4.76
KAHALGAON STAGE-II	437	52.96	2.81	2.24	96.21	151.98	3.48
DADRI EXTENSION	2563	512.08	45.95	3.16	809.64	1367.67	5.34
Aravali Power Corporation Ltd	40	11.37	0.52	3.16	12.67	24.57	6.13
ANTA GAS	3	10.07	1.38	2.03	0.97	12.43	42.37
AURAIYA GAS	14	14.74	7.97	4.05	5.69	28.41	20.47
DADRI GAS	43	16.89	3.74	3.29	12.47	33.1	7.62
NTPC Total	5052	1161.89	84.6		1274.36	2520.85	4.99
NHPC							
BAIRASUIL	21	3.34	0	0.76	1.95	5.28	2.5
CHAMERA-I	76	5.73	0	1.14	8.71	14.44	1.89
CHAMERA-II	64	7.67	0	1.01	6.38	14.05	2.2
CHAMERA-III	53	11.31	0	1.97	10.51	21.82	4.09
DHAULIGANGA	68	6.95	0	1.21	8.31	15.26	2.24
DULHASTI	115	25.68	0	2.38	31.52	57.21	4.99
SALAL	286	14.33	0	0.62	17.59	31.92	1.12
TANAKPUR	21	3.65	0	1.65	3.52	7.16	3.36
URI	147	8.97	0	0.82	12.09	21.06	1.43
SEWA-II	23	5.5	0	2.17	4.98	10.48	4.57
Uri-II	97	13.54	0	1.79	20.69	34.23	3.52
Parbati III	36	14.52	0	1.54	5.6	20.13	5.53
NHPC Total	1008	121.2	0		131.84	253.04	2.51

Shekion	Energy	Fixed Cost	Arrears	ECR	Variable Cost	Total Cost	Avg. Rate
Station	(MU)	(Rs Cr)	(Rs Cr)	(Rs/ kWh)	(Rs Cr)	(Rs Cr)	(Rs/ kWh)
THDC							
TEHRI HEP	118	28.21	0	2.05	24.6	52.81	4.46
KOTESHWAR	71	15.91	0	2.31	16.44	32.35	4.55
SJVNL							
NJPC (SJVNL)	283	27.98	0	1.14	32.24	60.22	2.13
DVC							
Mejia Unit-6	274	41.62	18.57	2.92	80.84	141.03	5.15
Mejia Unit-7	0	0	0	2.77	0	0	
Chandrapur (Ext7 and 8)	883	139.82	61.14	2.55	225.22	426.18	4.83
OTHERS CSGS							
Haryana CLP Jhajjar	0	0	0	3.32	0	0	
MPL DVC		0	0	2.5	0	0	
TALA	36		0	2.16	7.82	7.82	2.16
Sasan	509	7.28	0	1.15	58.57	65.85	1.29
Tuticurin Wind	153		0	3.53	53.89	53.89	3.53
SECI Solar Rajasthan	42		0	5.5	22.94	22.94	5.5
Suryakanta HEP			0	3.8	0	0	
Nanti HEP			0	4.29	0	0	
SEISPPL			0	3.96	0	0	
Taranda HEP			0	4.29	0	0	
Singrauli HEP			0	5.04	0	0	
SECI Wind Alfanar	399		0	2.51	100.47	100.47	
SECI - Azure & Eden	625			2.66	166.25	166.25	
SECI SBSR Power Cleantech Elevn Pvt. Ltd.				2.68	0	0	
Sub Total (SJVNL+DVC+THDC+Others CSGS)	3392	260.82	79.71		789.27	1129.8	3.33
NUCLEAR							
RAPS - 5 & 6	173		0	3.73	64.46	64.46	3.73
NPCIL - NAPS	236		0	2.97	69.99	69.99	2.97
Nuclear Total	408	0	0		134.45	134.45	3.29
SGS							
GAS TURBINE	271	22.13	0	2.19	59.39	81.51	3.01



Station	Energy	Fixed Cost	Arrears	ECR	Variable Cost	Total Cost	Avg. Rate
Station	(MU)	(Rs Cr)	(Rs Cr)	(Rs/ kWh)	(Rs Cr)	(Rs Cr)	(Rs/ kWh)
Pragati -I	454	43.24	0	6.27	284.9	328.14	7.23
PRAGATI-III, BAWANA	1103	407.73	23.9	1.78	196.3	627.94	5.69
TOWMCL	78	0	0	2.92	22.71	22.71	2.92
MSW Bawana	47	0	0	7.03	32.74	32.74	7.03
Tata Solar		0	0		0	0	
SGS Total	1952	473.1	23.9		596.04	1093.04	5.6
TOTAL PURCHASE FROM LONG TERM	11813	2017	188		2926	5131	4.34

## RENEWABLE PURCHASE OBLIGATION (RPO) PETITIONER'S SUBMISSION

4.74 The Petitioner has referred the Regulation-27 of DERC (Business Plan) Regulations, 2019 specifies the target for Renewable Purchase Obligation from FY 2020-21 to FY 2022-23 as under:

### "27. TARGET FOR RENEWABLE PURCHASE OBLIGATION

(1) The targets for Renewable Purchase Obligation (RPO) in terms of Regulation 124 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 of a Distribution Licensee from FY 2020-21 to FY 2022-23, shall be computed as a percentage of total sale of power, to its retail consumers in its area of supply, excluding procurement of hydro power. The target for RPO shall be met through purchase of power from various Renewable Energy sources or purchase of Renewable Energy Certificates ('REC') or combination of both, and shall be as follows:

**Table 16: Targets for Renewable Purchase Obligation** 

Sr. No.	Distribution Licensee	2020-21	2021-22	2022-23
1	Non Solar Target	10.25%	10.25%	10.50%
2	Solar Target	7.25%	8.75%	10.50%
3	Total	17.50%	19.00%	21.00%

4.75 The Petitioner submitted the cost of REC purchase for meeting Solar and Total RPO for FY 2021-22 is tabulated below:



Sr.No. **Particulars** Solar Non-Solar Total 1 Sales (MU) 13,219 2 Hydro (MU) 1,592 Base for RPO (MU) 3 11,627 4 Target (%) 8.75% 10.25% 19.00% 5 Target (MU) 1017 1192 2209 Arrangement (MU) 6 876\* 1063 1939 Shortfall (MU) 7 142 128 270 REC @Forbearance /kwh 8 1.12 1.12 REC Cost (Rs. Cr.) 9 16 14 30

Table 4. 24: Petitioner Submission: Solar and Non-Solar Targets

- 4.76 The Petitioner had proposed that the RPO targets be set in such a way that the Petitioner may meet its targets with the help of tied up sources. Further, any excess energy procured from Renewable Energy Sources during these years can be utilised to meet the previous year's shortfall of achieving RPO target. In addition, the low RE Potential of Delhi and unavailability of real estate within and around New Delhi has led to very little development of RE Generation near the State.
- 4.77 Also, there has been various external factors which might affect the Petitioner to comply with RPO Targets like COVID, delay in SCOD by RE developers, halt in REC trading and other factors, which are beyond the control of Petitioner. Hence, we request the Hon'ble Commission to relax the RPO Targets.
- 4.78 However, considering the RPO Targets mentioned in the Business Plan Regulations, 2019, it is submitted that for computing the cost to purchase REC, the Petitioner has considered forbearance price keeping in view shortfall of RECs in the market where buy bids have been significantly higher than the sell bids. Further, due to higher RPO targets specified by various Commissions it can be fairly assumed that the prices of REC will move towards forbearance price. The Petitioner therefore requests the Hon'ble Commission that if the Petitioner is expected to meet RPO it ought to be allowed the cost of purchasing RECs at forbearance price.

### **COMMISSION ANALYSIS**

4.79 The Commission has notified the *DERC (Business Plan) Regulations, 2019* and as amendments thereof, for three years i.e., FY 2020-21, FY 2021-22 and FY 2022-23. In the said Regulations, the Commission has specified RPO targets for the Petitioner indicated in the table as follows:

Table 4. 25: Commission Approved: Targets for Renewable Purchase Obligation

Sr. No.	Particulars	FY 2021-22
1	Solar	8.75%
2	Non Solar	10.25%
3	НРО	0.18%
4	Total	19.18%

- 4.80 As per the above said *DERC (Business Plan) Regulations, 2019*, the Distribution companies have to purchase 19.18% of total Energy Sales approved by the Commission during FY 2021-22 from renewable energy sources.
- 4.81 The Commission based on the inputs received from Delhi SLDC regarding the energy availability from renewable energy projects, based on the projects commissioned or anticipated to be commissioned shortly has observed that the entire renewable energy projected by the Petitioner to meet its RPO obligations may not be available during FY 2021-22.
- 4.82 Based on the sales approved, the Petitioner has to purchase a minimum of 2,080.15 MU from Renewable Energy Sources for FY 2021-22 indicated in the table as follows:

Table 4. 26:Commission Approved: Renewable Energy to be procured

Sr. No.	Power Source	% RPO Approved in Regulations	Approved Energy Sales net of LHP purchase (MU)	Renewable Energy to be procured (MU)
1	Solar	8.75%		948.97
2	Non Solar	10.25%	10845	1111.65
3	НРО	0.18%		19.52
4	Total	19.18%		2080.15



- 4.83 The Commission further observed that if total requirement for RPO compliance is more than the quantum of power available to the Petitioner from various Renewable Energy sources, then as per DERC (Business Plan) Regulations, 2019, the balance shortfall has to met with Renewable Energy Certificates.
- 4.84 CERC vide its Order dated 17/06/2020 has fixed Floor Price and Forbearance Price for Solar and Non Solar RECs as indicated in the table below:

Sr. No.	Particulars	Floor Price	Forbearance Price
1	Non-Solar	0	Rs. 1000/MWh
2	Solar	0	Rs. 1000/MWh

- 4.85 The Commission observed that DISCOMs of Delhi, even after bidding at forbearance price, could not purchase RECs in certain months in the last year. Accordingly, the Commission has considered Rs. 500/MWh, which is the average of REC floor and forbearance price as prescribed by CERC, for RECs for the Petitioner for FY 2021-22. The Commission has also considered GST of 12% on the floor price of solar and non-solar RECs, which makes the effective rate of REC as Rs 0.56/ kWh.
- 4.86 Accordingly, the Power Purchase Cost allowed by the Commission towards RPO compliance is indicated in the table as follows:

Table 4.27: Commission Approved: Power Purchase Cost towards RPO compliance

Sr.No	Sources of	Quantity to	(Rs/kWh)	<b>Total Cost</b>
SOLAR				
1	Own Solar	0.00	7.25	0.00
2	SECI Solar Rajasthan	41.70	5.50	22.94
3	SEISPPL	0.00	3.96	0.00
4	SECI - Azure & Eden	625.00	2.66	166.25
5	SECI SBSR Power Cleantech Elevn Pvt. Ltd.	0.00	2.68	0.00
6	Balance Solar Energy to be purchased	282.27	0.56	15.81
	Sub Total	948.97		204.99
NON SO	LAR			
7	TOWMCL	77.84	2.92	22.71
8	MSW Bawana	46.57	7.03	32.74
9	East Delhi MSW	-		
10	Suryakanta HEP	-		
11	Nanti HEP	-		



Sr.No	Sources of	Quantity to	(Rs/kWh)	Total Cost
12	Taranda HEP	-		
13	Singrauli HEP	-		
14	Tuticurin Wind	152.66	3.53	53.89
15	SECI WIND ALFANAR	398.69	2.51	100.07
16	Balance Non Solar RECs to be purchased	435.88	0.56	24.41
	Sub Total	1111.65	-	233.82
Hydro Purchase Obligation		19.52	4.34	8.48
TOTAL R	PO	2080.15		447.29

# COST OF POWER FROM OTHER SOURCES SHORT TERM POWER PURCHASE PETITIONER'S SUBMISSION

- 4.87 The Petitioner requires short term power to meet the peak demand so as to ensure uninterruptable and quality supply of power to the consumers and also to comply with the directives issued by the Commission.
- The Petitioner always attempts to dispose-off its surplus power in an economic manner. Given the seasonal and within a day variations in temperatures in Delhi, the demand for power varies widely between the peak and the off peak hours during a day and between the summer and winter months. As the demand varies hugely within a day, it becomes essential for the Discoms like the Petitioner to prepare or arrange the power on slot-wise basis. The Power System Operation Corporation Limited (National Load Dispatch Centre) in "Electricity Demand Pattern Analysis" Report, 2016 has also acknowledged the fact that Delhi has a variation of 30% to 60% between peak demand and lean demand. Such rampant fluctuations in demand necessitate the Petitioner to arrange for buffer power so as to ensure uninterruptable supply to Delhi Consumers. In order to cater to the rising demand, BRPL has to arrange for power from long and short term sources.
- 4.89 The Petitioner has projected the energy requirement and energy availability on monthly basis by applying MOD principles. The deficit thus observed has been considered to be met through short term purchases i.e. banking, exchange etc. as under:

Table 4. 28:Petitioner Submission: Month-wise projection from short term power purchase (MU)

				•	•				•	•		
Month	Apr-	May-	Jun-	Jul-	Aug-	Sep-	Oct-	Nov-	Dec-	Jan-	Feb-	Mar-
Wilditan	21	21	21	21	21	21	21	21	21	22	22	22
ST Purchase	45	304	417	531	350	447	348	58	0	221	357	135
ST Sale	8	7	6	7	11	8	90	101	157	150	286	246

- 4.90 The Petitioner has considered the aforesaid energy to be met through short term procurement from FY 2021-22. The Petitioner also propose to procure short term renewable power through GTAM considering the margin of Rs. 1/kwh. For the purpose of short term purchase cost, the average rate of Rs. 3.37/kWh has been considered in accordance with the weighted average rate actualized from IDT and exchange till YTM Oct'20.
- 4.91 The Petitioner submitted the Power Purchase Cost through Short term sources for FY 2021-22 is tabulated as follows:

Table 4. 29:Petitioner Submission: Short term power purchase for FY 2021-22

Sr. No.	Source	<b>Energy Purchased</b>	Cost per Unit	Total Cost
31. NO.	Source	(MU)	(Rs./unit)	(Rs.Cr.)
1	2	3	4	5=3*4
Α	Short Term Purchase	3212	3.37	1084

4.92 The Petitioner requested the Commission to allow the aforesaid cost in the ARR of the Petitioner.

- 4.93 It is observed that the Petitioner is in shortfall of around 76.32 MU for FY 2021-22 as indicated in Energy Balance Table approved by the Commission. The impact of banking transactions has not been considered for the preparation of Energy Balance for FY 2021-22 as the energy through Return Banking will be off-set through Forward Banking met through Long term sources approved by the Commission.
- 4.94 The Commission observes that majority of Short Term Transactions, other than Banking, takes place at Indian Energy Exchange by Delhi DISCOMs, therefore, for FY 2020-21 the following was noted for N2 region at IEX:



Summary	Purchase Bid (MWh)	Sell Bid (MWh)	MCV (MWh)	Cleared Volume (MWh)	Volume Scheduled Volume	
Total	70288069.51	116955647.17	60448086.48	60416101.63	60415939.13	-
Max	17820.00	26703.85	12954.48	12944.88	12944.88	8456.93
Min	2513.28	6218.93	2513.28	2513.28	2513.28	713.29
Average	8023.75	13351.10	6900.47	6896.82	6896.80	2818.77

4.95 In view of above, the Commission has considered Rs. 2.82/kWh from above table, which is Average Rate of FY 2020-21 as Short Term Purchase & Sale, wherever applicable, for FY 2021-22.

# TRANSMISSION LOSS AND CHARGES PETITIONER'S SUBMISSION

4.96 The Intra-State and Inter-State Transmission losses and Charges projected for FY 2021-22 is tabulated below:

Table 4. 30: Petitioner Submission: Transmission Loss and Transmission Charges

Sr. No.	No. Particulars FY 2021-22	
Α	Total Transmission losses (MU)	576
В	Transmission Charges (Rs. Crore)	1381

- 4.97 The Petitioner has submitted actual Transmission Charges for availing Transmission Services for FY 2019-20. The Commission has considered the same for Inter State Transmission Charges. The Intra-State Transmission Charges has been considered based on DTL Order for FY 2021-22.
- 4.98 The Commission has considered Inter-State transmission losses @ 2% based on the latest bills furnished by the DISCOMs and Intra-state transmission losses @ 0.92%, as approved in DTL Order for FY 2021-22, for computation of transmission losses for FY 2021-22.
- 4.99 In view of the above, the Inter-State and Intra-State Transmission Losses and Transmission Charges as approved by the Commission for FY 2021-22 are indicated in the table as

follows:

Table 4. 31:Commission Approved: Inter-State and Intra-State Transmission Losses and Transmission Charges for FY 2021-22

Sr. No.	Particulars	As Approved
Α	Transmission losses (MU)	
1	Inter-State Transmission (PGCIL)	235.35
II	Intra-State Transmission (DTL)	123.34
	Total Transmission Losses (MU)	358.68
В	Transmission Charges (Rs Crore)	
1	Inter-State Transmission (PGCIL)	776.02
1	Intra-State Transmission (DTL)	433.90
III	Other Transmission Charges	18.06
IV	SLDC Charges	4.02
С	Total Transmission Charges (Rs. Cr.)	1232.00

### **ENERGY BALANCE**

### **PETITIONER'S SUBMISSION**

4.100 The energy balance submitted by the Petitioner for FY 2021-22 is tabulated below. The deficit/(surplus) energy is calculated at the Distribution Periphery:

Table 4. 32: Petitioner Submission: Energy Balance projected for FY 2021-22

Sr. No.	Particulars	Units	FY 2021-22			
Energy A	Energy Availability					
1	Total Energy Available (Excluding SGS Plants and renewables)	MU	9178			
2	Short Term Purchase	MU	3212			
3	Inter-State Transmission Loss	%	3.40%			
4	Inter-State Transmission Loss	MU	421			
5	Energy Available from Delhi stations	MU	1807			
6	Energy from Renewables	MU	1824			
7	Short Term Sales	MU	1078			
8	Intra-State Transmission Loss	%	0.90%			
9	Intra-State Transmission Loss	MU	154			
10	Net Energy available at Distribution Periphery	MU	14368			
<b>Energy R</b>	Energy Requirement					
1	Energy Sales	MU	13219			
2	Distribution Loss	MU	8.00%			
3	Energy requirement at Distribution Periphery	MU	14368			

### **COMMISSION ANALYSIS**

4.101 Based on the Energy Sales, Distribution Loss, Intra-state and Inter-state Transmission Losses approved by the Commission indicated in the above paragraphs, the energy balance as approved by the Commission is summarized in the table as follows:

Table 4. 33: Commission Approved: Energy Balance for FY 2021-22

Sr. No.	Particulars	Unit	FY 2021-22
Energy A	vailability		
1	Total energy available (Excluding SGS)	MU	9861.50
2	Energy through DEEP Portal - Commission's Order dtd. 16/02/2021		1905.84
3	Inter-State Transmission Losses	%	2.00%
		MU	235.35
4	Energy available from SGS excl. generation in own distribution network	MU	1874.15
5	Energy available at State Transmission Periphery (1-2+3)	MU	13406.14
	Intra-State Transmission Losses	%	0.92%
6		MU	123.34
7	TPDDL Solar/ ToWMCL	MU	77.84
8	Net Energy available at the distribution periphery	MU	13360.65
Energy	Requirement		
8	Energy Sales	MU	12362.01
9	Distribution loss	%	8.00%
		MU	1074.96
10	Energy requirement at distribution periphery	MU	13436.97
11	Surplus/ (Gap) energy (7-10)	MU	(76.32)

# REBATE ON POWER PURCHASE AND TRANSMISSION CHARGES PETITIONER'S SUBMISSION

- 4.102 The Petitioner has not considered receiving rebate on power purchase cost from generating stations and Transmission Charges during FY 2021-22 based on the following assumptions:
  - a) 1.5% normative rebate on power purchased from Central Generating Stations
  - b) 2% normative rebate on power purchased from State Generating Stations
  - c) 2.5% normative rebate on power purchased from NPCIL
  - d) 1.5% normative rebate on Inter-State Transmission Charges



e) 2% normative rebate on Intra-State Transmission Charges

Table 4. 34: Rebate during FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	Rebate
Α	Purchase from Long Term sources	86
В	Transmission sources	23
С	Total	109

- 4.103 Regulation 119 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017 states as follows:
  - "119. Distribution Licensee shall be allowed to recover the net cost of power purchase from long term sources whose PPAs are approved by the Commission, assuming maximum normative rebate available from each source, for supply to consumers."
- 4.104 The Commission observed that CERC in its CERC (Terms and Conditions of Tariff),
  Regulations, 2019 has considered the rebate as under:
  - "58. Rebate. (1) For payment of bills of the generating company and the transmission licensee through letter of credit on presentation or through National Electronic Fund Transfer (NEFT) or Real Time Gross Settlement (RTGS) payment mode within a period of 5 days of presentation of bills by the generating company or the transmission licensee, a rebate of 1.50% shall be allowed.".....
- 4.105 Regulation 138 of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 states as under:
  - "138 For payment of bills of the generating entity and the transmission licensee through letter of credit on presentation or through NEFT/RTGS within a period of 2 days of presentation of bills by the generating entity or the transmission licensee, a rebate of 2% shall be allowed." ........
- 4.106 The Commission observed from the PPA signed by the Petitioner with NPCIL that a rebate of 2.5% is allowed on timely payment and accordingly the same has been considered.
- 4.107 The Commission has not considered any rebate on power procured through SECI in line with the arrangement between the Petitioner and SECI.



4.108 Accordingly, the Commission has considered applicable rebates % for FY 2021-22 on the rebatable amount for FY 2019-20 and approves the rebate of Rs. 121.72 Cr.

# TOTAL POWER PURCHASE COST FOR FY 2021-22 PETITIONER'S SUBMISSION

4.109 The Petitioner has projected the total power purchase cost during FY 2021-22 and tabulated the same as below:

Table 4, 35: Petitione	r Submission: Total Do	war Burchasa Cas	+ for EV 2021-22
Table 4. 55: Pelilione	r Suomission: Lotal Po	wer Purchase Cos	1 10r FY 2U21-22

Sr.No.	Particulars	Energy Purchase	AFC	Energy Charges	Total PPC	Total PPC
А	Existing Sources			J		
В	NTPC Ltd.	5513	901	1615	2516	4.56
С	NHPC Ltd.	1042	148	137	285	2.73
D	Nuclear Power Corp. of India Ltd.	430	0	147	147	3.41
E	Satluj Jal Vidyut Nigam Ltd.	275	41	35	76	2.75
F	Tehri Hydro Development Corp. Ltd.	201	50	48	98	4.87
G	PTC	190	0	61	61	3.21
Н	Damodar Valley Corporation	1128	217	299	516	4.57
- 1	Power stations in Delhi	1947	500	579	1079	5.54
J	Aravali Power Corporation Ltd .	26	12	9	22	8.38
K	Sasan-UMPP	490	8	63	71	1.45
L	SECI	43	0	24	24	5.50
М	Past Arrears		621		621	
N	New Sources	1567	6	431	438	2.79
	Total	12808	2505	3424	5929	4.63
	Short-term Purchase	3212		1084	1084	3.37
	Short-term sale	1078		321	321	2.98
	Transmission Charges	-456			1381	
	REC Purchases				30	
	Rebate				109	
	Grand-Total	14368			7994	5.56

### **COMMISSION ANALYSIS**

4.110 Based on the analysis above, the Total Power Purchase cost approved for FY 2021-22 is as follows:



Table 4. 36:Commission Approved: Total Power Purchase Cost during FY 2021-22

Sr.	Particulars	Approved		
No.		Quantity (MU)	Amount (Rs. Cr.)	Average cost (Rs./kWh)
1	Power Purchase from stations outside Delhi	9861.50	4038.13	4.09
2	Energy through DEEP Portal - Commission's Order dtd. 16/02/2021	1905.84	581.28	3.05
3	PGCIL Losses & Charges	235.35	794.08	
4	Power Purchase from SGS	1874.15	1070.33	5.71
5	Cost towards Renewable Energy Certificates (RECs) and HPO		48.70	
6	Power Available at Delhi Periphery (cost excluding RECs & HPO)	13406.14	6483.82	4.84
7	DTL Loss & Charges including SLDC charges	123.34	437.92	
8	TPDDL Own Solar/ TOWMCL	77.84	22.71	
9	Power Purchase Rebate based on FY 2019-20 Normative rebate on Rebateable Amount		121.72	
10	PPCL & IPGCL - Impact of Appeal No. 284/2015*		73.09	
11	Power Available to DISCOM	13,360.65	6895.82	5.16
12	Sales	12362.01		
13	Distribution Loss	1074.96		
14	Net Power Purchase cost including Transmission charges and RECs + HPO	13436.97	6966.03	5.18
15	Net Surplus Power / (Shortfall)	(76.32)	(21.51)	2.82

<sup>\* &</sup>lt;u>Note:</u> The computation of impact of Appeal No. 284/2015 is provided in Tariff Orders of IPGCL & PPCL. Since, the amount is provided to the Petitioner in it's Power Purchase Cost for FY 2021-22 recoverable through Tariff, therefore, Petitioner is directed to make timely payment to this effect also.

### **POWER PURCHASE COST ADJUSTMENT CHARGES (PPAC)**

- 4.111 As per Regulation 135 of the *DERC (Terms and Conditions for Determination of Tariff)*\*\*Regulations, 2017, the Commission has to specify the detailed formula for PPAC in the Tariff Order for the relevant year.
- 4.112 Further, as per Regulation 134 of the DERC (Terms and Conditions for Determination of



Tariff) Regulations, 2017 only Price of Fuel from long term sources of Generation, Variation in Fixed Cost on account of Regulatory Orders from long term sources of Generation and Variation in Transmission Charges shall be allowed to be recovered in PPAC. The relevant Regulation is as follows:

- "134. The Distribution Licensee shall be allowed to recover the incremental Power Procurement Cost on quarterly basis, over and above the Power Procurement Cost approved in the Tariff Order of the relevant year, incurred due to the following:
- (a) Variation in Price of Fuel from long term sources of Generation;
- (b) Variation in Fixed Cost on account of Regulatory Orders from long term sources of Generation;
- (c) Variation in Transmission Charges. "
- 4.113 Accordingly, the Commission has specified the PPAC formula for FY 2021-22 by considering the base Power Purchase Cost from various generating stations over which any increase has to be taken for the purpose of PPAC during FY 2021-22 indicated as follows:

POWER PURCHASE COST ADJUSTMENT (PPAC) FORMULA

PPAC for nth Qtr. (%) = 
$$(A-B)*C + (D-E)$$
 \* 100  
{Z \* (1- Distribution losses in %)} \* ABR

Where.

- A = Total units procured in  $(n-1)^{th}$  Qtr (in kWh) from power stations having long term PPAs (To be taken from the bills of the GENCOs issued to distribution licensees)
- B = Proportionate bulk sale of power from Power stations having long term PPAs in (n-1)<sup>th</sup> Qtr (in kWh)



= Total bulk sale in (n-1)<sup>th</sup> Qtr (in kWh) \* A

Gross Power Purchase including short term power in (n-1)thQtr (in kWh)

Total bulk sale and gross power purchase in (n-1)thQtr to be taken from provisional accounts to be issued by SLDC by the 10thof each month.

C = Actual average Power Purchase Cost (PPC) from power stations having long term PPAs
 in (n-1)thQtr (Rs./ kWh) - Projected average Power Purchase Cost (PPC) from power
 stations having long term PPAs (Rs./ kWh) (from tariff order)

D = Actual Transmission Charges paid in the (n-1)thQtr

E = Base Cost of Transmission Charges for (n-1)thQtr = (Approved Transmission Charges/4)

Z = [{Actual Power purchased from Central Generating Stations having long term PPA in (n-1)thQtr (in kWh)\*(1 – INTERSTATE TRANSMISSION LICENSEE losses in % / 100) + Power from Delhi GENCOs (in kWh)}\*(1 – Intra state losses in %)/100 – B] in kWh

ABR = Average Billing Rate for the year (to be taken from the Tariff Order)

Distribution Losses (in %) = Target Distribution Losses (from Tariff Order)

INTER STATE TRANSMISSION LICENSEE = 100\* Approved INTER STATE TRANSMISSION LICENSEE losses in Tariff Order (kWh)

Approved long term power purchase from central generating stations having long term PPA in the Tariff Order (kWh)

(in %) DTL Losses (in %) = 100 \* Approved DTL Losses (from the Tariff Order) Power

available at Delhi periphery (from energy balance table tariff order)

4.114 The Commission has specified the methodology for recovery of PPAC in DERC (Business Plan) Regulations, 2019 as follows:

"The mechanism for recovery of Power Purchase Cost Adjustment Charges (PPAC) in terms of the Regulation 134 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 from FY 2020-21 to FY 2022-23 of the Distribution Licensee shall be as follows:

The Commission shall specify the detailed formula for computation of PPAC in the Tariff Order for the relevant year

The Distribution Licensee shall compute the PPAC for any quarter as per the specified formula for the relevant year:

Provided that a quarter refers to one-fourth of a year i.e., April, May and June (Q1); July, August and September (Q2); and October, November and December (Q3); January, February and March (Q4);

The PPAC computation of any quarter shall be equally spread and adjusted over subsequent quarter only:

Provided that the Commission may allow to carry forward PPAC to more than one quarter in order to avoid the tariff shock for consumers in terms of Regulation 136 of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017.

- (4) The treatment of PPAC computation as per the specified formula shall be as follows:

  (a)in case PPAC does not exceed 5% for any quarter, the Distribution Licensee may levy PPAC at 90% of computed PPAC with prior intimation to the Commission without going through the regulatory proceedings.
- (b) in case PPAC exceeds 5% but does not exceed 10% for any quarter, the Distribution Licensee may levy PPAC of 5% and 75% of balance PPAC (Actual PPAC% 5%) with prior intimation to the Commission without going through the regulatory proceedings.
- (c) in case PPAC exceeds 10% for any quarter, the Distribution Licensee may levy PPAC as per sub-regulation (a) and (b) as above without going through the regulatory proceedings



and shall file an application for prior approval of the Commission for the differential PPAC claim (Actual PPAC% – 8.75%).

- (5) The Distribution Licensee shall upload the computation of PPAC on its website before the same is levied to the consumers' electricity bills.
- (6) Revenue billed on account of PPAC by the Distribution Licensee, without going through the regulatory proceedings, shall be trued up along-with the Power Purchase Cost of the relevant year and no Carrying Cost shall be allowed due to under-recovery of revenue for the same year.
- (7) Revenue billed on account of PPAC by the Distribution Licensee, without going through the regulatory proceedings, shall be trued up along-with the Power Purchase Cost of the relevant year and Carrying Cost shall be recovered at 1.20 times of interest rate on the excess revenue recovered for the same year."
- 4.115 PPAC on quarterly basis shall be charged as per the following:
  - a) The PPAC will be charged to all categories of consumers.
  - b) The weighted average base cost as approved in this Tariff shall be Rs. 4.34/kWh.
  - c) The Distribution Licensee shall submit to the Commission the details in respect of changes in power purchase cost of plants having long term PPAs, as listed above for (n-1)<sup>th</sup> quarter. Further, Auditor's Certificate indicating plant-wise details of fixed charges, variable charges, other charges and units purchased from each plant having long term PPAs, as listed above, for (n-1)<sup>th</sup> quarter and actual transmission charges for (n-1)th quarter shall be furnished along with the proposal of PPAC surcharge submitted for the Commission's approval. Further, similar information in respect of current bills shall also be furnished in the Auditor's certificate.
  - d) The percentage of PPAC will be rounded off to two decimal places.
  - e) The percentage increase on account of PPAC will be applied as a surcharge on the total energy and fixed charges (excluding short term arrears, LPSC, Electricity Duty etc.) billed to a consumer of the utility. Further, PPAC surcharge shall not be levied on the 8%



- surcharge and also the 8% surcharge towards recovery of past accumulated deficit shall not to be levied on PPAC.
- f) The bill format shall clearly identify the PPAC percentage and amount of PPAC billed as separate entries.
- g) This PPAC formula shall remain applicable till it is reviewed, revised or otherwise amended.

## OPERATION AND MAINTENANCE (O&M) EXPENSES PETITIONER'S SUBMISSION

4.116 The Petitioner has submitted that the Regulation-23 of DERC Business Plan Regulations, 2019 states as under:

### "23. Operation and Maintenance Expenses

(1) Normative Operation and Maintenance Expenses in terms of Regulation 4(3) and Regulation 92 of the DERC (Terms and Conditions for determination of Tariff) Regulations, 2017 for the Distribution Licensees shall be follows:

Table 8: O&M Expenses for BRPL for the Control Period

Particulars	Unit	2020-21	2021-22	2022-23
66 kV Line	Rs. Lakh/ Ckt. Km	3.855	4.002	4.156
33 kV Line	Rs. Lakh/ Ckt. Km	3.855	4.002	4.156
11 kV Line	Rs. Lakh/ Ckt. Km	1.150	1.194	1.239
LT lines system	Rs. Lakh/ Ckt. Km	6.148	6.384	6.629
66/11 kV Grid S/s	Rs. Lakh/ Ckt. Km	1.033	1.073	1.114
33/11 kV Grid S/s	Rs. Lakh/ Ckt. Km	1.033	1.073	1.114
11/0.415 kV DT	Rs. Lakh/ Ckt. Km	2.563	2.661	2.763

4.117 Accordingly, the Petitioner has submitted the Network Capacity for FY 2021-22 as under:

Table 4.37: Petitioner Submission: Network Capacity for FY 2021-22

Particulars	UoM	FY 2020-21	FY 2021-22	Average
66/33 kV Line	Ckt. Km.	1191	1263	1227
11KV line	Ckt. Km.	7956	8184	8070
LT Line System	Ckt. Km.	13075	13611	13343



Particulars	UoM	FY 2020-21	FY 2021-22	Average
66/11 & 33/11 kV Grid S/s	MVA	6425	6711	6568
11/0.415KV DT	MVA	6391	6561	6476

4.118 The Petitioner has, therefore, applied the norms approved for FY 2021-22 in the Business Plan Regulations, 2019 to the respective average network capacity for FY 2021-22 tabulated as follows:

Table 4.38: Petitioner Submission: O&M Expenses estimated during FY 2021-22 (Rs. Cr.)

Assets/ lines	Avg. Quantity	Units	Norms	Amount
66 kV lines	1227	Rs. Lakh/ ckt km	4.002	49
33 kV lines	1227	NS. Lakii/ CKI Kiii	4.002	49
11 kV lines	8070	Rs. Lakh/ ckt km	1.194	96
LT lines system	13343	Rs. Lakh/ ckt km	6.384	852
33/11 kV grid sub-				
station	6568	Rs. Lakh/ MVA	1.073	70
66/11 kV grid sub-	0308	NS. Lakiij ivivA	1.075	70
station				
11/0.415 kV DT	6476	Rs. Lakh/ MVA	2.661	172
	1240			

### **ADDITIONAL EXPENSES**

- 4.119 The petitioner has submitted that the additional expenses, as per Regulation-11 of DERC Tariff Regulations, 2017 states as under:
  - "11. The Distribution Licensee shall submit Annual Tariff Petition, at least, one hundred and fifty (150) days prior to the end of relevant financial year which shall contain:
  - (9) Actual and expected additional expenses on account of O&M beyond the control of Distribution Licensee for the ensuing & previous year respectively;

..."

4.120 As regards projection of O&M Expenses, Regulation-87 of DERC Tariff Regulations, 2017 states as under:

"87....



Provided that the Normative O&M Expenses for the respective Control Period shall not be trued up;

Provided further that the water charges, statutory levy and taxes under O&M Expenses if indicated separately in the audited financial statement shall not form part of Normative O&M Expenses."

- 4.121 Further Regulation-23 (5) of DERC Business Plan Regulations, 2019 states as under:
  - "(5) The impact of difference of amount on account of actual implementation of Seventh Pay Revision and Interim Relief already considered for determination of norms for *O&M* Expenses, if any, shall be allowed separately in line with the methodology adopted for computation of norms for *O&M* Expenses, at the time of True up of ARR for relevant Financial year subject to prudence check.

..."

- 4.122 The Petitioner is therefore separately seeking additional O&M expenses in line with the above Regulation. For the purpose of projections, the Petitioner has considered actual additional O&M expenses incurred in FY 2019-20 and has escalated the same as per the rates approved by the Hon'ble Commission for FY 2020-21 and FY 2021-22 (i.e. 3.80%).
- 4.123 Accordingly, the additional O&M Expenses estimated for FY 2020-21 is tabulated below:

Table 4. 39: Additional O&M Expenses estimated for FY 2021-22 (Rs. Cr.)

S. No	Particulars	FY 2021-22
1	Impact on account of Minimum Wages	8
2	Impact on account of GST	32
3	Impact on account of 7 <sup>th</sup> Pay Commission	218
4	SMS Charges	1
5	Property Tax	3
6	Water Charges	2
7	Legal Fees	1
8	Legal Expenses	21
9	Loss on Retirement of Assets	22
10	DSM Charges (A/c Rebate)	1
11	Incremental License fees to be paid on assets	7
12	Geo-Spatial Fees	0.32

S. No	Particulars	FY 2021-22
13	R&D Expenses	10
14	Total	328

4.124 The Petitioner requests the Hon'ble Commission to allow the aforesaid impact in the ARR of FY 2021-22.

### **COMMISSION ANALYSIS**

- 4.125 The Commission at Regulation 23 of *DERC (Business Plan) Regulations, 2019* has notified norms for Operation and Maintenance Expenses for FY 2021-22 in terms of Regulation 4(3) of *DERC (Terms and Conditions for determination of Tariff) Regulations, 2017* as follows:
  - "23. Operation and Maintenance Expenses

Normative Operation and Maintenance Expenses in terms of Regulation 4(3) and Regulation 92 of the DERC (Terms and Conditions for determination of Tariff) Regulations, 2017 for the Distribution Licensees shall be follows:

Table 8: O&M Expenses for BRPL for the Control Period

Particulars	Unit	2020-21	2021-22	2022-2023
66 kV Line (kms)	Rs. Lakh/Ckt. Km		4.002	4.156
33 kV Line (kms)	Rs. Lakh/Ckt. Km	3.855		
11 kV Line (kms)	Rs. Lakh/Ckt. Km	1.150	1.194	1.239
LT Lines system (kms.)	Rs. Lakh/Ckt. Km	6.148	6.384	6.629
66/11 kV Grid sub-station (MVA)	Rs. Lakh/MVA		1.073	1.114
33/11 kV Grid sub-station (MVA)	Rs. Lakh/MVA	1.033		
11/0.4 kV DT (MVA)	Rs. Lakh/MVA	2.563	2.661	2.763

••••

The Distribution Licenses shall be allowed own (Auxiliary) consumption, at zero tariff for actual recorded consumption subject to a maximum of 0.25% of total sales to its retail consumers for the relevant financial year as part of O&M expenses for the relevant year.

Actual recorded own (Auxiliary) consumption in excess of 0.25% of total sales to its



retail consumers for the relevant financial year, shall be billed at Non Domestic Tariff of respective year's Tariff schedule and shall form part of revenue billed and collected for the same year.

Impact of any Statutory Pay revision on employee's cost as may be applicable on case to case basis shall be considered separately, based on actual payment made by the Distribution Licensees and shall be allowed by the Commission after prudence check at the time of true up of ARR for the relevant financial year."

- 4.126 The Commission has considered 100% of the network capacity as on 31/03/2020 and 80% of the projected addition for FY 2021-22 and has provisionally allowed O&M expenses of the Petitioner. The true-up of O&M expenses shall be as per actual network capacity.
- 4.127 On the basis of network and financial details submitted by the Petitioner, the Commission has determined O&M Expenses for FY 2021-22 as follows:

Table 4.40: Commission Approved: O&M Expenses for FY 2021-22 (Rs. Cr.)

	Network	Projected	Projected	Clasina	Norms as per BPR, 2017			Commissio	n Approved
NETWORK	Capacity as on 01/04/2020	Addition during FY 2020-21	Addition during FY 2021-22	Closing Network Capacity	Units	Rate/ Unit	Average Network Capacity	Unit Rate (Rs./Unit)	Rs. Cr.
66 kV Line (kms) 33 kV Line	1162	11	58	1230	Rs. Lakh/Ckt. Km Rs. Lakh/Ckt. Km	4.002	1201	4.002	48.08
(kms) 11 kV Line (kms)	7654	151	182	7987	Rs. Lakh/Ckt. Km	1.194	7896	1.194	94.28
LT Lines system (kms)	12413	286	429	13128	Rs. Lakh/Ckt. Km	6.384	12914	6.384	824.40
66/11 kV Grid sub- station (MVA)		227	230	6503	Rs. Lakh/MVA	1.073	6389	1.073	68.55
33/11 kV Grid sub- station (MVA)	6047				Rs. Lakh/MVA	1.073	0389	1.073	08.33
11/0.4 kV DT (MVA)	6046	108	136	6290	Rs. Lakh/MVA	2.661	6222	2.661	165,57
Total									1200.87

# CAPITAL EXPENDITURE AND CAPITALISATION PETITIONER'S SUBMISSION

4.128 As regards, Capital Investment, Regulation-24 (1) of DERC Business Plan Regulations, 2019 states as under:

"24. Capital Investment Plan

The tentative Capital Investment Plan in terms of Regulation 4 (4) of the DERC (terms and conditions for determination of tariff) Regulations, 2017 for the Distribution Licensee shall be as follows:

Table 12: Petitioner Submission: Capitalisation for BRPL for the Control Period (Rs. Cr.)

Particulars Particulars	2020-21	2021-22	2022-23	Total
Capitalization	641	634	802	2077
Smart Meter	50	52	55	157
Less: Deposit Work	67	81	67	215
Total	624	605	790	2,019

4.129 The Petitioner has considered the gross capitalisation of Rs. 686 Cr. including consumer contribution (Deposit work) during FY 2021-22.

- 4.130 The Commission has taken cognizance of the situation arisen due to COVID-19 pandemic which may have affected mobilisation/availability of resources such as equipment, materials, supplies, labour, etc. which will impact the commissioning of new projects/ schemes. The Commission is of the view that the impact of COVID-19 pandemic may lead to reduction of around 20% in projected Capitalisation of the projects. Accordingly, the Commission has considered the asset capitalization for FY 2021-22 by reducing the amount as projected by the Petitioner by 20%.
- 4.131 The Commission has considered the gross capitalisation of Rs. 548.80 Cr. including consumer contribution for Rs. 46.13 Cr. during FY 2021-22.

# CONSUMER CONTRIBUTION AND GRANTS PETITIONER'S SUBMISSION

- 4.132 The Petitioner has submitted that the Commission in Regulation-24(1) of DREC Business Plan Regulations, 2019 has estimated Rs. 81 Crore on account of capitalization of deposit works, i.e., consumer contribution during FY 2021-22. Accordingly, the Petitioner has considered the same for the purpose of computation of Regulated Rate Base for FY 2021-22.
- 4.133 The average balance of consumer contribution during FY 2021-22 is tabulated below:

Table 4. 41: Consumer contribution for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	FY 2021-22
Α	Opening balance	873
В	Additions during the year	81
С	Closing balance	954
D	Average Consumer Contribution	913

4.134 The Petitioner further submitted that the Commission in Regulation-24 (1) of DERC Business Plan Regulations, 2017 has not estimated any receipts of grants during FY 2021-22. Accordingly, the Petitioner has not considered any grants for the purpose of computation of Regulated Rate Base for FY 2021-22.

#### **COMMISSION ANALYSIS**

4.135 The Commission has projected the capitalization of consumer contribution during FY 2021-22 amounting to Rs. 46.13 Cr. Accordingly, the consumer contribution used for means of finance for FY 2021-22 based on true up of ARR upto FY 2019-20 is as follows:

Table 4.42: Commission Approved: Consumer Contribution Capitalized (Rs. Cr.)

Sr. No.	Particulars	FY 2021-22
1	Opening Balance	886.38
2	Capitalized during the year	46.13
3	Closing Balance	932.51
4	Average Cumulative Capitalized Consumer Contribution	909.44

# DEPRECIATION PETITIONER'S SUBMISSION

- 4.136 The Hon'ble Commission in DERC Tariff Regulations, 2017 has specified different rates of depreciation depending upon the class and life of assets. Unlike the previous Regulations, DERC Tariff Regulations, 2017 do not contain the concept of Advance Against Depreciation. As per DERC Tariff Regulations, 2017, the assets shall attract a higher rate of depreciation till completion of 12 years of useful and after 12 years whereas the remaining depreciation shall be uniformly distributed over the remaining useful life.
- 4.137 Since FY 2017-18 is the first Financial Year for which these Regulations are applicable, the Petitioner has worked out the depreciation by applying these class-wise rates based on the useful life of the existing assets. Accordingly, the average rate of depreciation comes to be 4.56% for FY 2019-20. The Petitioner has applied the same rate of 4.56% on the average GFA estimated for FY 2021-22. However, the depreciation rate of 4.56% so computed, may undergo change at the end of FY 2021-22 based on actual capitalization.
- 4.138 The Petitioner has projected the depreciation during FY 2021-22 as below:

Table 4.43: Petitioner Submission: Depreciation for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	FY 2021-22
Α	Gross Fixed Assets (GFA)	
i	Opening Balance	8355
ii	Additions during the year	686
iii	Closing Balance	9041
iv	Average Balance	8698
В	Consumer Contribution	
V	Opening Balance	873
vi	Additions during the year	81
vii	Closing Balance	954
viii	Average Balance	913
С	GFA net of consumer contribution	7785
D	Average rate of depreciation	4.56%
E	Depreciation	355

4.139 The Commission has provisionally considered the rate of depreciation for FY 2021-22 as approved for FY 2019-20 and approved depreciation as follows:

Table 4.44: Commission Approved: Depreciation for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	Amount	Ref.
Α	Opening GFA	6,728.90	
В	Additions projected for FY 2020-21	416.65	
С	Closing GFA	7,145.55	A+B
D	Net Additions to Asset during the year FY 2021- 22	548.80	
Е	Closing GFA	7,694.35	C+D
F	Average GFA	7,419.95	(C+E)/2
G	Less: Average Consumer Contribution	909.44	
Н	Average GFA net of Consumer Contribution	6,510.51	F-G
I	Average rate of depreciation	4.56%	
J	Depreciation	296.88	H*I

# WORKING CAPITAL PETITIONER'S SUBMISSION

- 4.140 The Petitioner has submitted that the Working Capital for FY 2021-22 has been calculated in accordance with Regulation-84 (4) of *DERC Tariff Regulations*, 2017.
- 4.141 Based on above formula, the Petitioner has computed Working Capital as under:

Table 4. 45: Petitioner Submission: Working Capital for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	FY 2021-22
Α	Receivables from sales of electricity	10,055
В	Receivables equivalent to 2 months of revenue from wheeling charges and sale of electricity	1,676
С	Less: Net purchase expenses (incl. Transmission Charges)	7,372
D	Less: One month power purchase expenses (incl. Transmission Charges)	614
E	Total Working Capital	1,062
F	Less: Opening Working Capital	805
G	Change in Working Capital	527

- 4.142 The Commission has computed the working capital requirement for the Petitioner as per Regulation 84 (4) *Delhi Electricity Regulatory Commission (Terms and Conditions for Determination of Tariff) Regulations, 2017.* The relevant extract of the Regulation is as follows:
  - "84. The Commission shall calculate the Working Capital requirement for:
  - (4) Distribution Licensee as follows:

Working capital for wheeling business of electricity shall consist of ARR for two months of Wheeling Charges.

Working Capital for Retail Supply business of electricity shall consist of:

ARR for two months for retail supply business of electricity;

Less: Net Power Purchase costs for one month;

Less: Transmission charges for one month: "

4.143 Accordingly working capital requirement has been computed for FY 2021-22. The change in working capital has been considered from the working capital for FY 2019-20 as determined in Tariff Order dated 28/08/2020 as follows:

Table 4. 46:Commission Approved: Working Capital for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	Approved	Ref.
Α	ARR	8814.59	
В	Receivables equivalent to 2 months of ARR	1,469.10	(A/12*2)
С	Power Purchase expenses including transmission	6966.03	
	charges		
D	Less: 1/12th of power purchase expenses	580.50	(C/12*1)
Е	Total working capital	888.60	(B-D)
F	Opening working capital	804.73	TO Aug 2020
G	Change in working capital	83.87	

# MEANS OF FINANCE FOR NEW INVESTMENTS PETITIONER'S SUBMISSION

4.144 The Petitioner has considered the funding of capitalisation through consumer contribution, debt and equity. Also, the Business Plan Regulations, 2019 is applicable for new loans taken during the year only and any old loans would be governed by Business Plan Regulations,



2017. The consumer contribution has been considered first for financing of capitalisation and then the rest capitalisation has been considered to be funded in debt-equity ratio of 70:30.

4.145 Accordingly, the means of finance for capitalization during FY 2021-22 tabulated as follows:

Table 4. 47: Petitioner Submission: Means of Finance for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	FY 2021-22
Α	Capitalisation during the year	686
В	Means of finance	
i	Consumer contribution	81
ii	Grants	0
С	Net	605
i	Internal Accruals	181.5
ii	Debt	423.5

- 4.146 In accordance with Proviso to Regulation-70 of DERC Tariff Regulations, 2017, the Petitioner has considered the funding of working capital through 100% debt.
- 4.147 Accordingly, the Petitioner has tabulated the average equity and average debt for FY 2021-22 as below:

Table 4.48: Petitioner Submission: Equity and Debt for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	FY 2021-22
Α	Equity	
I.	Opening Equity	2372
II.	Additions during the year	182
III.	Closing Equity	2553
IV.	Average Equity	2462
В	Debt	
V.	Opening Debt	2756
VI.	Additions during the year	423.5
VII.	Working Capital	257
VII.	Repayment during the year	275.6
IX.	Closing Debt	3161
X.	Average Debt	2959

4.148 The Petitioner has computed the Regulated Rate Base (RRB) during FY 2021-22 is tabulated below:



Sr. No. **Particulars** FY 2021-22 Opening RRB (RRBo) 5062 В Change in RRB 250 С Investment capitalised during the year (INVi) 686 D Depreciation during the year (Di) 355 Consumer contribution during the year (CCi) Ε 81 F Change in working capital during the year (ΔWCi) 257 G **RRB Closing** 5569 Н RRBi 5444

Table 4. 49: Petitioner Submission: Regulated Rate Base for FY 2021-22 (Rs. Cr.)

- 4.149 In view of Regulation 70 of DERC (Terms & Conditions for Determination of Tariff)
  Regulations, 2017 and Regulation 22(1) of DERC (Business Plan) Regulations, 2017, the
  Petitioner has considered the rate of interest on debt during FY 2021-22 equivalent to 12.27
  %.
- 4.150 The Petitioner in accordance with the Regulation 72 of DERC Tariff Regulations. 2017 has also considered the rate of Return on Equity on pre-tax basis using Corporate Tax rate as the effective tax rate. Accordingly, the Petitioner has computed the WACC during FY 2021-22 as under:

Table 4. 50: Petitioner Submission: Weighted Average Cost of Capital (WACC) for FY 2021-22 (Rs. Cr.)

	(1.5. 5.1)	
Sr. No.	Particulars	FY 2021-22
Α	Equity	2462
В	Debt	2959
С	Total	5421
D	Cost of Debt	12.27%
E	Return on Equity	16%
F	MAT Rate	17.47%
G	Rate of RoE (pre-tax)	19%
F	Weighted Average Cost of Capital	15.50%

### Return on Capital Employed (RoCE)

4.151 The Petitioner has computed RoCE during FY 2021-22 as under:

Table 4. 51: Petitioner Submission: RoCE for FY 2021-22 (Rs. Cr.)



Sr. No.	Particulars	FY 2021-22
Α	RRB (i)	5,444
В	WACC	15.50%
С	RoCE	844

- 4.152 The Commission has considered normative debt-equity ratio of 70:30 on the asset capitalised after utilizing the consumer contribution as specified in *DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017.* The relevant extract is as follows:
  - "25. The Capital Cost of a new project or scheme shall include the following:
  - (1) The expenditure incurred or projected to be incurred up to the date of commercial operation of the project or scheme as approved by the Commission;
  - (2) Interest during construction and financing charges, on the loans being equal to debt as per financing excluding however the equity deployment, provided however the equity deployment shall not exceed 30% of the capital cost and in case equity is deployed in excess of 30% the excess shall be deemed to be a debt or notional loan;
  - (3) Capitalized initial spares subject to the ceiling rates specified by the Commission;
  - (4) Expenditure on account of additional capitalization determined in accordance with these Regulations;
  - (5) Adjustment of revenue on account of sale of infirm power by Generating Entity in excess of fuel cost prior to the COD as specified under these Regulations; and
  - (6) Adjustment of any revenue earned by the Utility, including by using the assets, before COD.
  - 26. The Capital cost of an existing project or scheme shall include the following:
  - (1) The trued-up capital cost excluding liability admitted by the Commission;
  - (2) Additional capitalization and de-capitalization for the respective year of tariff as determined in accordance with these Regulation; and
  - (3) Expenditure on account of renovation and modernisation as admitted by the



Commission in accordance with these Regulations.

- 27. The capital cost incurred or projected to be incurred on account of any applicable PAT (Perform, Achieve and Trade) scheme of Government of India will be considered by the Commission on case to case basis and shall include:
- (1) Cost of plan proposed by developer in conformity with norms of PAT Scheme; and
- (2) Sharing of the benefits accrued on account of PAT Scheme.
- 28. The cost for the following shall be excluded or removed from the capital cost of the existing and new project or scheme as detailed out in Regulations 44 to 48 in these Regulations:
- (1) The assets forming part of the project or scheme, but not in use;
- (2) De-capitalized or retired asset.
- 29. Any grant or contribution or facility or financial support received by the Utility from the Central and/or State Government, any statutory body, authority, consumer or any other person, whether in cash or kind, for execution of the project or scheme, which does not involve any servicing of debt or equity or otherwise carry any liability of payment or repayment or charges shall be excluded from the Capital Cost for the purpose of computation of interest on loan, return on equity and depreciation."
- 4.153 As per the above Regulations, equity shall not exceed 30% of the total funding requirement for capitalization.
- 4.154 Regulation 70 of *DERC* (*Terms and Conditions for Determination of Tariff*) Regulations, 2017 specifies that the Working Capital shall be considered 100% debt financed for the calculation of WACC. Accordingly, the requirement of debt and equity has been computed as follows:

Table 4.52: Commission Approved: RRB (Rs. Cr.)

Sr. No.	Particulars	Approved by the Commission
Α	Opening Original Cost of Fixed Assets (OCFA <sub>o</sub> )	7,146
В	Opening Accumulated depreciation (ADo)	2,882
С	Opening consumer contributions received (CCo)	886



Sr. No.	Particulars	Approved by the Commission
D	Opening Working capital (WCo)	805
E	Opening RRB (RRBo)	4,182
F	Investment capitalised during the year (INVi)	549
G	Depreciation during the year (Di)	297
Н	Depreciation on decapitalised assets during the year	-
1	Consumer contribution during the year (CCi)	46
J	Fixed assets retired/decapitalised during the year (Reti)	-
K	Change in capital investment (ΔΑΒί)	206
L	Change in working capital during the year (ΔWCi)	84
М	RRB Closing	4,471
N	RRBi	4,368

4.155 Regulation 77 of DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 stipulates,

"The rate of interest on loan shall be based on weighted average rate of interest for actual loan portfolio subject to the maximum of bank rate as on 1st April of the year plus the margin as approved by the Commission in the Business Plan Regulations for a Control Period:

Provided that in no case the rate of interest on loan shall exceed approved rate of return on equity:

Provided further that if there is no actual loan for a particular year but normative loan is still outstanding, the last available weighted average rate of interest shall be considered:

Provided also that if the Utility does not have actual loan then the rate of interest shall be considered at the bank rate plus margin, as specified by the Commission in the Business Plan Regulations, for the notional loan of the relevant control period:



Provided also that the loan availed through open tendering process (Competitive Bidding) among Scheduled Banks, Financial Institutions etc., shall be considered at the rate discovered through open tendering process."

- 4.156 The Commission has approved Rate of Return on Equity computed at base rate of 14% on post tax basis for Wheeling Business and base rate of 2% on post tax basis for the retail business of the Petitioner in its *DERC (Business Plan) Regulations, 2019*.
- 4.157 The Commission in *DERC (Business Plan) Regulations, 2019* has specified the Margin with respect to Interest Rate for FY 2021-22for the Petitioner as follows:

### "22. MARGIN FOR RATE OF INTEREST ON LOAN

(1) The rate of interest on loan for a financial year shall be Marginal Cost of Fund based Lending Rate (MCLR) of SBI as on 1stApril of that financial year plus the Margin. The Margin, in terms of Regulation 4(2) of the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 for the Transmission Licensee, is allowed as the difference between the weighted average rate of interest on actual loan portfolio and the MCLR as on 1stApril of that financial year:

Provided that the Margin shall not exceed 5.00%, 4.25% and 3.50% for the first, second and third year of the control period, respectively:

Provided further that the rate of interest on loan (MCLR plus Margin) in any case shall not exceed approved base rate of return on equity i.e. 14.00%."

4.158 The Commission has considered the MCLR as on 01/04/2021 and the actual loan portfolio of FY 2019-20 for the Petitioner. Further, it was observed that the Margin (Difference between Weighted Average Interest on Loan and MCLR) is in within ceiling of 4.25% for all loans viz. CAPEX, Working Capital and Others. Accordingly, the Commission has considered the Rate of Interest of Actual Loan Portfolio of FY 2019-20 for the Petitioner as follows:

Table 4.53: Commission Approved: Rate of interest on loan

Expense Head	Rate of Interest
Capitalisation	11.25%



Expense Head	Rate of Interest
Working Capital	11.25%
Regulatory Asset	11.25%

4.159 The weighted average rate of interest on loan for the purpose of debt available for capital expenditure and Working capital is computed at 11.25%. The Commission has considered effective income tax rate as approved in true up for FY 2019-20. Accordingly, the Weighted Average Cost of Capital (WACC) has been considered for FY 2021-22 by the Commission as follows:

Table 4. 54: Commission Approved: Weighted Average Cost of Capital (WACC) & ROCE for FY 2021-22 (Rs.Cr)

Sr. No.	Particulars	Approved by the Commission
Α	RRBi	4368.49
В	Opening Equity for Capitalisation (limited to 30%)	1013.10
С	Closing Equity limiting to 30% of net capitalisation	1074.84
D	Average Equity for Capitalisation (limited to 30%)	1043.97
E	Opening Debt at 70% of net capitalisation	2363.90
F	Closing Debt at 70% of net capitalisation	2507.96
G	Avg Debt at 70% of net capitalisation	2435.93
Н	Debt at 100% of working capital	888.60
ı	Debt- balancing figure	3324.52
J	Rate of return on equity (re)	16.00%
	Income tax rate	17.47%
	Grossed Up RoE	19.39%
K	Rate of debt (rd) on capitalisation	11.25%
L	Rate of debt (rd) on working Capital	11.25%
М	Rate of interest on debt(rd) Blended	11.25%
N	WACC	13.19%
0	RoCE	576.41

4.160 The Commission approves RoCE based on RRB (i) and WACC as follows:

Table 4. 55: Commission Approved: Return on Capital Employed (Rs. Cr.)

Sr. No.	Particulars	Now Approved
Α	RRB (i)	4,368.49
В	WACC	13.19%



Sr. No.	Particulars	Now Approved
С	RoCE	576.41

# NON-TARIFF INCOME PETITIONER'S SUBMISSION

4.161 The Petitioner has submitted its Non-Tariff Income and income from other business during FY 2021-22 equivalent to actual NTI during FY 2019-20 i.e. Rs.129.30 Cr.

#### **COMMISSION ANALYSIS**

4.162 The Commission has considered the Non-Tariff Income approved for FY 2019-20 for projecting Non-Tariff Income of the Petitioner for FY 2021-22 of Rs. 226 Cr.

## CARRYING COST ON REVENUE GAP PETITIONER'S SUBMISSION

- 4.163 The Petitioner has submitted that the Regulation 22 of the DERC Business Plan Regulations, 2017 provides that the rate of interest on loan shall not exceed approved base rate of return on equity for wheeling business i.e., 14%. Accordingly, the Petitioner has considered the rate of carrying cost as 14%.
- 4.164 Further the Petitioner requested the Commission to allow carrying cost on revenue gap as a separate surcharge for better and transparent accountability. This would help the Petitioner in raising the finances with ease.

#### **COMMISSION ANALYSIS**

4.165 Regulation 2(16) of *DERC (Terms and Conditions for Determination of Tariff) Regulations,*2017 states the following:

"Carrying Cost Rate" means the weighted average rate of interest for funding of Regulatory Asset/accumulated Revenue Gap through debt and equity in an appropriate ratio, as specified by the Commission in the relevant Orders"

- 4.166 The Commission has approved Return on Equity in terms of Regulation 2(16) of the *DERC* (Terms and Conditions for Determination of Tariff) Regulations, 2017 for computation of weighted average rate of interest for funding of Regulatory Asset/accumulated Revenue Gap through debt and equity shall be considered at 14.00% on pre-tax basis in its *DERC* (Business Plan) Regulations, 2019.
- 4.167 Accordingly, the Commission has computed Carrying Cost based on weighted average cost of rate of return on equity for equity as follows:

Table 4. 56:Commission	Annroyade	Carrying Cost fo	r EV 2021 22 /	Dc Cr \
Table 4. 56:Commission	Abbroved:	Carrying Cost to	)r f	KS. Cr.)

Sr. No.	Particulars	FY 2021-22
Α	Opening Revenue Gap	(3,249.46)
В	Revenue Surplus/(Gap)	17.88
С	Recovery of Revenue Gap via 8% Surcharge	666.01
D	Closing Revenue Gap	(2,565.57)
E	Average Revenue Gap	(2,907.51)
F	Rate of Carrying Cost	12.59%
G	Carrying Cost Amount	(366.16)
Н	Closing Revenue Gap	(2,931.73)

4.168 It is observed that the Petitioner has filed the following Petition before the Commission claiming differential PPAC of a quarter of FY 2021-22, as follows:

Sr. No.	Particulars	Differential PPAC Claimed
1	Petition No. 16/2021 – Q3FY21	14.88%
2	Petition No. 34/2021 – Q4FY21	1.52%
3	Petition No. 48/2021 – Q1FY22	3.26%
	Total	19.66%

- 4.169 The Commission has provisionally subsumed the tentative impact to the tune of 80% in ARR of FY 2021-22 for differential claim of 19.66% of above mentioned Petitions amounting to Rs. 242.80 Cr. which is subject to true up and difference, if any, will be allowed with Carrying Cost.
- 4.170 The Petitioner has levied various PPAC in FY 2021-22 (till Sept.'21) as per provisions of DERC



(Business Plan), Regulations, 2019 and Commission's letter dtd. 9/04/2021 whose expected revenue recovered is around Rs. 1,116.30 Cr., which has been considered in FY 2021-22 revenue projection. This is subject to true-up and difference, if any, will be adjusted with Carrying Cost.

# AGGREGATE REVENUE REQUIREMENT PETITIONER'S SUBMISSION

4.171 The Petitioner has submitted the Aggregate Revenue Requirement during FY 2021-22 as tabulated under:

Table 4. 57: Petitioner Submission: Aggregate Revenue Requirement for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	FY 2021-22
Α	Net Power Purchase Cost including Transmission and SLDC Charges	7,372
В	O&M Expenses	1,240
С	Additional O&M Expenses	374
Е	Depreciation	355
F	Return on Capital Employed (RoCE)	844
G	Sub-total	10,184
Н	Less: NTI	129
ı	Aggregate Revenue Requirement	10,055

#### **COMMISSION ANALYSIS**

4.172 The ARR based on various components as approved by the Commission for FY 2021-22 is summarised as follows:

Table 4.58: Commission Approved: ARR for Wheeling and Retail Business for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars Particulars	As Approved
Α	Power Purchase Cost (including Transmission Charges)	6,966.03
В	O&M expenses	1,200.87
С	Other expenses/ statutory levies	-
D	Depreciation	296.88
Е	Return on Capital Employed	576.41
F	Less- Non Tariff Income	225.60
G	Aggregate Revenue Requirement	8,814.59
Н	Carrying Cost	366.16
ı	Gross ARR	9,180.75

# REVENUE (GAP)/ SURPLUS COMPUTATION OF ADDITIONAL REVENUE GAP FOR FY 2021-22 TO COMPUTE REVENUE GAP FOR FY 2021-22

#### **PETITIONER'S SUBMISSION**

4.173 The Petitioner has tabulated the Revenue (Gap)/ Surplus for FY 2021-22 as under:

Table 4. 59: Petitioner Submission: Revenue (Gap) for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	Amount
Α	ARR for FY 2021-22	10,055
В	Revenue available towards ARR	6,478
С	Revenue (Gap)/ Surplus	(3,577)

#### **COMMISSION ANALYSIS**

4.174 Based on the allocation of different expenses in accordance with the methodology followed in the DERC (Terms and Conditions for Determination of Tariff) Regulations, 2017 and DERC (Business Plan) Regulations, 2019, the approved ARR for Wheeling and Retail Supply business of the Petitioner is indicated in the table as follows:

Table 4. 60: ARR for Wheeling Business for FY 2021-22 (Rs. Cr.)

Sr. No.	Wheeling Business	Amount
Α	Operation & Maintenance Costs	720.52
В	Depreciation	234.53
С	Return on Capital Employed	426.54
D	Carrying Cost	46.13
E	Non-Tariff Income	33.84
F	Aggregate Revenue Requirement (ARR)	1393.89

Table 4. 61: ARR for Retail Business for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	Amount
Α	Power Purchase Cost (including Transmission Charges)	6,966.03
В	O&M expenses	480.35
С	Other expenses/ statutory levies	-
D	Depreciation	62.34
Е	Return on Capital Employed	149.87
F	Less- Non Tariff Income	191.76
G	Carrying Cost	320.03
Н	Aggregate Revenue Requirement (ARR)	7786.86



The Commission has calculated the Revenue Surplus/(Gap) at Existing Tariff for FY 2021-22 4.175 as follows:

Table 4. 62:Commission Approved: Revenue (Gap) for FY 2021-22 (Rs. Cr.)

Sr. No.	Particulars	Amount			
Α	ARR	8814.59			
В	Carrying Cost for FY 2021-22	366.16			
С	PPAC Cost Subsumed	242.80			
D	Revised ARR	9423.55			
Е	Revenue at Revised Tariff	8325.13			
F	Revenue from PPAC	1116.30			
G	Total Revenue	9441.43			
Н	Revenue (Gap)/ Surplus	17.88			

#### A5: TARIFF DESIGN

#### **COMPONENTS OF TARIFF DESIGN**

- 5.1 The Commission has considered the following components for designing Tariff of the Distribution Licensees.
  - a. Consolidated Revenue (Gap)/Surplus.
  - b. Cost of service
  - c. Cross-subsidization in Tariff Structure

# CONSOLIDATED REVENUE (GAP)/SURPLUS REVENUE (GAP)/SURPLUS TILL FY 2019-20

5.2 The Revenue (Gap)/Surplus upto FY 2019-20 is summarised in the table as follows:

Table 5. 1: Revenue (Gap)/Surplus of BRPL till FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	TO dated 28/08/2020 upto FY 2018-19	FY 2019-20	Remarks
Α	Opening Balance of Revenue (Gap) / Surplus	(3,979)	(3,474.79)	
В	Impact of Past Period True Up	(135)	(479.48)	
С	Revenue Requirement for the year	8,733	9,576.91	
D	Revenue realized	9,125	9,095.27	
Ε	(Gap) / Surplus for the year	391	(481.64)	D-C
F	8% Surcharge for the year	721	728.87	
G	Net (Gap)/Surplus	1,113	247.23	E+F
Н	Rate of Carrying Cost	13.32%	12.59%	
	Amount of Carrying Cost	(474)	(482.41)	{A+B+(G)/2}*H
J	Closing Balance of (Gap)/Surplus	(3,475)	(4,189.46)	A+B+G+I

Table 5. 2: Revenue (Gap)/Surplus of BYPL till FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	TO dated 28/08/2020 upto FY 2018-19	FY 2019-20	Remarks
А	Opening Balance of Revenue (Gap) / Surplus	(2,677)	(2,292.00)	
В	Impact of Past Period True Up	(169)	(869.09)	
С	Revenue Requirement for the year	4,374	4,684.48	
D	Revenue realized	4,877	4,750.01	

Sr. No.	Particulars	TO dated 28/08/2020	FY 2019-20	Remarks
		upto FY 2018-19		
E	(Gap) / Surplus for the year	503	65.53	
F	8% Surcharge for the year	382	376.65	
G	Net (Gap)/Surplus	885	442.18	
Н	Rate of Carrying Cost	13.77%	12.57%	
I	Amount of Carrying Cost	(331)	(369.42)	{A+B+(G)/2}*H
J	Pension Trust Deficit for FY 2017- 18		(22.59)	
K	Closing Balance of (Gap)/Surplus	(2,292)	(3,110.92)	A+B+G+I+J

Table 5. 3: Revenue (Gap)/Surplus of TPDDL till FY 2019-20 (Rs. Cr.)

Sr. No.	Particulars	TO dated 28/08/2020	FY 2019-20	Remarks
_		upto FY 2018-19	(1	
Α	Opening Revenue (Gap) / Surplus	(2,254)	(1,890.00)	
В	Impact of Prior Period (Since the start of FY)	(28)	142.08	
С	Revenue Requirement for the year	6,778	7,452.28	
D	Revenue realized	6,832	7,073.29	
E	(Gap) / Surplus for the year	54	(378.98)	D-C
F	8% Surcharge for the year	540	534.60	
G	Net (Gap)/Surplus	594	155.62	F+E
Н	Rate of Carrying Cost	10.13%	10.21%	
ı	Amount of carrying cost	(201)	(170.51)	{A+B+(G)/2}*H
J	Closing Balance of (Gap)/Surplus	(1,890)	(1,762.81)	A+B+G+I

5.3 The Revenue Gap upto FY 2019-20 as determined by the Commission is indicated as follows:

Table 5. 4: Revenue (Gap)/Surplus of three DISCOMS till FY 2019-20 (Rs. Cr.)

Partio	ulars Up to FY 2019-20
BRPL	(4,189.46)
BYPL	(3,110.92)
TPDDL	(1,762.81)
Total	(9,063.19)

#### REVENUE (GAP)/SURPLUS FOR FY 2021-22 AT EXISTING / REVISED TARIFF

5.4 Since, the Commission has not revised Tariff for FY 2021-22, therefore, the summary of Revenue Billed at Existing/Revised Tariff excluding 8% Surcharge, for FY 2021-22 is as follows:

Table 5. 5: Revenue at Existing / Revised Tariffs of BRPL for FY 2021-22 (Rs. Cr.)

Sr. No.	Category	Fixed Charges	Energy Charges	Total Revenue
A.	Domestic	475	3,373	3,848
В.	Non-Domestic	745	2,240	2,985
C.	Industrial	87	380	467
D.	Agriculture & Mushroom	4	4	8
E.	Public Utilities	101	554	655
F.	DIAL	15	149	164
G.	Advertisement and hoarding	1	1	1
Н.	Charging Stations for E-Rickshaw/ E-Vehicle on Single Delivery Point	1	24	24
I.	Others*	14	201	215
J.	Total	1443	6924	8367
K.	K. Revenue @ 99.50% Collection Efficiency			8,325

<sup>\*</sup> includes Temporary Supply, Misuse/Theft, Own Consumption

Table 5. 6: Revenue at Existing / Revised Tariffs of BYPL for FY 2021-22 (Rs. Cr.)

Sr. No.	Category	Fixed Charges	Energy Charges	Total Revenue
A.	Domestic	182	1,637	1,819
В.	Non-Domestic	475	1,234	1,709
C.	Industrial	64	298	362
D.	Agriculture & Mushroom	0	0	0
E.	Public Utilities	56	243	300
F.	DIAL	-	-	-
G.	Advertisement and hoarding	0	0	0
Н.	Charging Stations for E-Rickshaw/ E- Vehicle on Single Delivery Point	1	7	7
I.	Others*	4	79	83
J.	Total	782	3499	4281
K. Revenue @ 99.50% Collection Efficiency				4,259

<sup>\*</sup> includes Temporary Supply, Misuse/Theft, Own Consumption



**Fixed** Total Energy Sr. No. Category Charges Charges Revenue A. **Domestic** 198 1,767 1,965 375 1,192 1,567 В. Non-Domestic 420 1,982 2,402 C. Industrial Agriculture & Mushroom 5 D. 3 8 77 342 419 E. **Public Utilities** F. DIAL G. Advertisement and hoarding 0 0 0 Charging Stations for E-Richshaw/ E-Η. 13 13 Vehicle on Single Delivery Point Others\* 13 89 Ι. 102 6476 J. Total 1088 5388 Revenue @ 99.50% Collection Efficiency 6,444

Table 5. 7: Revenue at Existing / Revised Tariffs of TPDDL for FY 2021-22 (Rs. Cr.)

5.5 The Commission has decided to continue with the existing Surcharge at 8% on the Tariff for liquidating the Regulatory Assets in line with proposed road map and this 8% Surcharge is estimated to result in an additional revenue as follows:

Table 5. 8: Revenue from 8% Surcharge for FY 2021-22 (Rs. Cr.)

Particulars	Amount
BRPL	666
BYPL	341
TPDDL	516
Total	1,522

5.6 Summary of ARR, Revenue at Existing / Revised Tariff, Net Revenue (Gap) / Surplus for FY 2021-22 is as follows:

Table 5. 9: ARR, Revenue at Existing / Revised Tariff, net Revenue (Gap)/Surplus for FY 2021-22 (Rs. Cr.)

Particulars	BRPL	BYPL	TPDDL
ARR for FY 2021-22 (A)	8814.59	4461.43	6939.44
Carrying Cost for FY 2021-22 (B)	366.16	280.15	92.25
PPAC Cost Subsumed of various Quarters of FY 2020-21 & FY 2021-22 (C)	242.80	18.40	13.69
Revised ARR for FY 2021-22 (D=A+B+C)	9423.55	4759.98	7045.38
Revenue at Existing / Revised Tariff (E)	8325.13	4259.40	6443.76
Revenue from PPAC in FY 2021-22 (F)	1116.30	512.14	626.57
Total Revenue (G=D+E)	9441.43	4771.54	7070.33
Revenue (Gap) / Surplus (G-D)	17.88	11.56	24.95



<sup>\*</sup> includes Temporary Supply, Misuse/Theft, Own Consumption

#### **COST OF SERVICE MODEL**

- 5.7 While determining the revenue requirement, various sectors of services, viz. generation, transmission and the distribution costs contribute to the total cost of service. The relative burden of constituent consumer categories is assessed and on the basis of the cost imposed on the system, it is decided as to how much share is due to which category of consumers. Although, it shall be equitable to have the embedded cost in designing the tariff for different consumer categories, it calls for a detailed database of allocated costs. Such allocations in the determination of embedded cost are done on the basis of following factors:
  - (a) Voltage of supply;
  - (b) Power factor;
  - (c) Load factor;
  - (d) Time of use of electricity;
  - (e) Quantity of electricity consumed,
  - (f) Distribution Loss
  - (g) Collection Efficiency etc.
- 5.8 The approach adopted by the Commission for determining the cost of supply for different voltage levels has been described in the following paragraphs.
- 5.9 The approved ARR of the Wheeling and Retail Supply business is allocated to different voltage levels and the same has been considered along with the energy sales to the respective voltage level to arrive at the per unit Wheeling charge and Retail Supply Charge for that voltage level as per the detailed methodology discussed in following paragraphs.

The Commission has, thereafter, grossed up the Energy Sales (MU) at the specific voltage level with the respective Distribution Losses (%) at that level to arrive at the Energy Input (MU) for that level. Since, the Petitioner has not submitted complete details of voltage wise losses, therefore, the Commission has considered the Distribution Losses at various



voltage levels after prorating this year's overall Distribution Loss Target on last year's overall Distribution Loss Target and the voltage wise Distribution Losses submitted by the Auditors in Energy Audit of respective Distribution Licensees. The summary of the voltage wise Distribution Losses considered by the Commission are as follows:

Table 5. 10: Distribution Loss for FY 2021-22 (%)

Particulars	BRPL	BYPL	TPDDL
Loss above 66 kV level	0.00%	0.00%	0.00%
Loss at 33/66 kV level	1.01%	0.48%	0.77%
Loss at 11 kV level	2.21%	1.78%	2.60%
Loss at LT level	9.41%	9.69%	8.56%

5.10 The summary of Energy Input (MU) for the respective voltage levels are shown as follows:

Table 5. 11: Approved Energy Input for FY 2021-22 (MU)

Particulars	BRPL	BYPL	TPDDL
Input for 66 kV level	-	ı	97
Input for 33/66 kV level	555	132	27
Input for 11 kV level	1,754	486	1,007
Input for LT level	11,128	6,407	8,852
Total	13,437	7,025	9,983

5.11 The Wheeling ARR for the year has been apportioned in proportion of the Energy Input at different voltage levels. The wheeling cost allocated to different voltage levels is tabulated as follows:

Table 5. 12: Wheeling cost for different voltages for FY 2021-22 (Rs. Cr.)

Particulars	BRPL	BYPL	TPDDL
Above 66 kV level	-	1	10
At 33/66 kV level	58	16	3
At 11 kV level	182	59	100
At LT level	1,154	780	877
Total	1,394	856	989

5.12 Based on the Energy Sales at the respective voltage levels, the Commission has determined Wheeling Charge per unit for different voltages for FY 2021-22 as follows:

Table 5. 13: Wheeling Charges for FY 2021-22 (Rs/Unit)

Particulars	BRPL	BYPL	TPDDL
Above 66 kV level	ı	1	0.991



Particulars	BRPL	BYPL	TPDDL
At 33/66 kV level	1.048	1.224	0.998
At 11 kV level	1.061	1.240	1.017
At LT level	1.143	1.345	1.083
Average	1.128	1.335	1.074

#### **ALLOCATION OF RETAIL SUPPLY ARR**

5.13 The Commission has allocated the Retail Supply ARR in the ratio of Energy Input determined above for different voltage levels. The Commission has thereafter, determined the Retail Supply charge for a particular voltage level by considering Energy Sales at that voltage level. The summary of Retail supply ARR Allocation to different voltage levels for FY 2021-22 is given as follows:

Table 5. 14: Retail Supply Cost for different voltages for FY 2021-22 (Rs. Cr.)

Particulars	BRPL	BYPL	TPDDL
Above 66 kV level	-	ı	59
At 33/66 kV level	321	73	17
At 11 kV level	1,016	269	609
At LT level	6,449	3,544	5,358
Total	7,787	3,886	6,043

5.14 Based on the Energy Sales at the respective voltage levels, the Commission has determined Retail Supply Charges per unit for different voltages for FY 2021-22 as follows:

Table 5. 15: Retail Supply Charges at different voltages for FY 2021-22 (Rs/Unit)

Particulars	BRPL	BYPL	TPDDL
Above 66 kV level	-	-	6.053
At 33/66 kV level	5.854	5.558	6.100
At 11 kV level	5.926	5.632	6.214
At LT level	6.387	6.109	6.615
Average	6.299	6.062	6.565

5.15 The DISCOM-wise Cost of Supply determined by the Commission for the different voltage levels is shown as follows:

Table 5. 16: Cost of Supply for BRPL (Rs. /Unit)

Particulars	Wheeling	Retail Supply	Total
Above 66 kV level	-	-	



Particulars	Wheeling	Retail Supply	Total
At 33/66 kV level	1.05	5.85	6.90
At 11 kV level	1.06	5.93	6.99
At LT level	1.14	6.39	7.53
Average	1.13	6.30	7.43

Table 5. 17: Cost of Supply for BYPL (Rs./Unit)

Particulars	Wheeling	Retail Supply	Total
Above 66 kV level	-	-	1
At 33/66 kV level	1.22	5.56	6.78
At 11 kV level	1.24	5.63	6.87
At LT level	1.35	6.11	7.45
Average	1.33	6.06	7.40

Table 5. 18: Cost of Supply for TPDDL (Rs. /Unit)

Particulars	Wheeling	Retail Supply	Total
Above 66 kV level	0.99	6.05	7.04
At 33/66 kV level	1.00	6.10	7.10
At 11 kV level	1.02	6.21	7.23
At LT level	1.08	6.62	7.70
Average	1.07	6.56	7.64

#### **CROSS-SUBSIDISATION IN TARIFF STRUCTURE**

- 5.16 The Electricity Act, 2003 provides for reduction of cross subsidies by moving the category wise tariffs towards cost of supply. The Commission also recognizes the need for reduction of cross subsidy. However, it is equally incumbent on the Commission to keep in mind the historical perspective for the need to continue with cross-subsidy for some more time.
- 5.17 Regarding Cross subsidy, Clause 8.3 of the National Tariff Policy 2016 states as follows:
  - "8.3 Tariff design: Linkage of tariffs to cost of service

It has been widely recognised that rational and economic pricing of electricity can be one of the major tools for energy conservation and sustainable use of ground water resources.

In terms of the Section 61(g) of the Act, the Appropriate Commission shall be guided by the objective that the tariff progressively reflects the efficient and prudent cost of

supply of electricity. The State Governments can give subsidy to the extent they consider appropriate as per the provisions of section 65 of the Act. Direct subsidy is a better way to support the poorer categories of consumers than the mechanism of cross subsidizing the tariff across the board. Subsidies should be targeted effectively and in transparent manner. As a substitute of cross subsidies, the State Government has the option of raising resources through mechanism of electricity duty and giving direct subsidies to only needy consumers. This is a better way of targeting subsidies effectively.

Accordingly, the following principles would be adopted:

- 1. Consumers below poverty line who consume below a specified level, as prescribed in the National Electricity Policy may receive a special support through cross subsidy. Tariffs for such designated group of consumers will be at least 50% of the average cost of supply.
- 2. For achieving the objective that the tariff progressively reflects the cost of supply of electricity, the Appropriate Commission would notify a roadmap such that tariffs are brought within  $\pm 20\%$  of the average cost of supply. The road map would also have intermediate milestones, based on the approach of a gradual reduction in cross subsidy.
- 3. While fixing tariff for agricultural use, the imperatives of the need of using ground water resources in a sustainable manner would also need to be kept in mind in addition to the average cost of supply. Tariff for agricultural use may be set at different levels for different parts of a state depending on the condition of the ground water table to prevent excessive depletion of ground water. Section 62 (3) of the Act provides that geographical position of any area could be one of the criteria for tariff differentiation. A higher level of subsidy could be considered to support poorer farmers of the region where adverse ground water table condition requires larger quantity of electricity for irrigation purposes subject to suitable restrictions to ensure



maintenance of ground water levels and sustainable ground water usage.

- 4. Extent of subsidy for different categories of consumers can be decided by the State Government keeping in view various relevant aspects. But provision of free electricity is not desirable as it encourages wasteful consumption of electricity. Besides in most cases, lowering of water table in turn creating avoidable problem of water shortage for irrigation and drinking water for later generations. It is also likely to lead to rapid rise in demand of electricity putting severe strain on the distribution network thus adversely affecting the quality of supply of power. Therefore, it is necessary that reasonable level of user charges is levied. The subsidized rates of electricity should be permitted only up to a pre-identified level of consumption beyond which tariffs reflecting efficient cost of service should be charged from consumers. If the State Government wants to reimburse even part of this cost of electricity to poor category of consumers the amount can be paid in cash or any other suitable way. Use of prepaid meters can also facilitate this transfer of subsidy to such consumers.
- 5. Metering of supply to agricultural/rural consumers can be achieved in a consumer friendly way and in effective manner by management of local distribution in rural areas through commercial arrangement with franchisees with involvement of panchayat institutions, user associations, cooperative societies etc. Use of smart meters may be encouraged as a cost effective option for metering in cases of "limited use consumers" who are eligible for subsidized electricity.

- 5.18 In line with the above provision of the National Tariff Policy states that any consumer desirous of getting subsidized Tariff shall approach the State Government and if the request for subsidy is found justified, the State Government may give subsidy to that class of consumers so that these consumers get Electricity at concessional Tariff.
- 5.19 At present, there are number of consumer classes e.g. some slabs of Domestic Consumers, Agriculture and Mushroom Cultivation, Government Schools/Colleges, Hospitals, etc. which are being cross subsidized by other Consumers.
- 5.20 The Commission is of the view that ideally the Electricity Tariff for all categories of Consumers should be fixed on cost to serve basis. However, in view of the high level of prevailing Regulatory Assets and the liquidation plan submitted before the Hon'ble Supreme Court of India, the Commission has continued with a policy of subsidizing some of the consumers below the Cost of Supply.
- 5.21 The Commission has computed category-wise Revenue based on latest available data of Sales Mix, Consumers and Sanctioned Load provided by the Petitioner. The DISCOM-wise Ratio of ABR to Average Cost of Supply and category-wise Tariff approved for FY 2021-22 is indicated in the table as follows:

Table 5. 19: Ratio of ABR to ACOS of BRPL approved for FY 2021-22

Sr. No.	Category	ACoS	ABR at Revised Tariff	ABR at Revised Tariff to ACoS (%)
A.	Domestic	7.43	4.90	66%
B.	Non- Domestic	7.43	11.24	151%
C.	Industrial	7.43	9.53	128%
D.	Agriculture	7.43	3.20	43%
E.	Public Utilities	7.43	7.39	99%
F.	DIAL	7.43	8.20	110%
G.	E-Vehicle Charging Stations	7.43	4.50	61%

Table 5. 20: Ratio of ABR to ACOS of BYPL approved for FY 2021-22

Sr. No.	Category	ACoS	ABR at Revised Tariff	ABR at Revised Tariff to ACoS (%)
A.	Domestic	7.40	4.50	61%
B.	Non- Domestic	7.40	11.39	154%



Sr.	Category	ACoS	ABR at	ABR at Revised
No.			Revised Tariff	Tariff to ACoS (%)
C.	Industrial	7.40	9.42	127%
D.	Agriculture	7.40	3.18	43%
E.	Public Utilities	7.40	7.69	104%
F.	E-Vehicle Charging Stations	7.40	4.50	61%

Table 5. 21: Ratio of ABR to ACOS of TPDDL approved for FY 2021-22

Sr.	Category	ACoS	ABR at	ABR at Revised
No.			Revised Tariff	Tariff to ACoS (%)
A.	Domestic	7.64	4.35	57%
B.	Non- Domestic	7.64	10.90	143%
C.	Industrial	7.64	9.39	123%
D.	Agriculture	7.64	4.30	56%
E.	Public Utilities	7.64	7.65	100%
F.	E-Vehicle Charging Stations	7.64	4.50	59%

#### **TARIFF STRUCTURE**

#### **DOMESTIC TARIFF**

- 5.22 Domestic Tariff is applicable for power consumption of Residential Consumers, Hostels of recognized/aided Educational Institutions and staircase lighting in Residential Flats, Compound Lighting, Lifts and Water pumps or drinking water supply and Fire-fighting equipment, etc. bonafide Domestic use in farm houses, etc. as per the Tariff Schedule.
- 5.23 In case the consumption of the Cattle/ Dairy Farms and Dhobi Ghat across Delhi exceeds 1000 units in a month, the total consumption including the first 1000 units shall be charged Non-Domestic rates as applicable to the consumers falling under the Non-Domestic category.
- 5.24 The Consumers running Small Commercial Establishments including Paying Guest from their households having sanctioned load upto 5kW under domestic category, shall be charged as per the Domestic Category.
- 5.25 The Commission in its Tariff Order dated June 26, 2003 introduced Two-part Tariff for Domestic Consumers, i.e., Fixed Charges and Energy Charges and abolished minimum charges and meter rent. The fixed charge in Two-part Tariff represents the Fixed component of charges, which is independent of consumption level and depends on the Fixed Cost incurred by the Utility in supplying electricity.

#### **NON-DOMESTIC TARIFF**

5.26 The Commission has sub-categorized Non-Domestic as consumers with sanctioned load upto 3kVA and above 3kVA. Wherever, sanctioned load/contract demand is in kW, the kVA shall be calculated on basis of Actual Power Factor of the consumer, for the relevant billing cycle and in case on non-availability of actual Power Factor, the Power Factor shall be considered as unity for sanctioned load/contract demand upto 10kW/11kVA.

#### **INDUSTRIAL TARIFF**

- 5.27 The consumers under Industry Category shall be charged on kVAh basis. Wherever, sanctioned load/contract demand is in kW, the kVA shall be calculated on basis of actual power factor of the consumer, for the relevant billing cycle and in case on non-availability of actual Power Factor, the Power Factor shall be considered as unity for sanctioned load/contract demand upto 10kW/11kVA.
- 5.28 The Commission has extended the scope of Industrial tariff to Hospitals (other than that covered in Domestic Category) including lighting, heating and cooling load.

#### **AGRICULTURE**

5.29 The Consumers having sanctioned load up to 20 kW for tube wells for irrigation, threshing and kutti-cutting in conjunction with pumping load for irrigation purposes and lighting load for bonafide use in Kothra are under Agriculture Category.

#### MUSHROOM CULTIVATION

5.30 This category is applicable to consumers who are engaged in mushroom cultivation and processing having sanctioned load upto 100kW.

#### **PUBLIC UTILITIES**

- 5.31 Following categories are covered under Public Utilities which provide public services:
  - a. **DELHI JAL BOARD**: Available to DJB for pumping load & Water Treatment Plants.
  - b. RAILWAY TRACTION: Available for Indian Railways for Traction load.
  - c. <u>DELHI METRO RAIL CORPORATION</u>: Available to Delhi Metro Rail Corporation (DMRC) for traction load.
  - d. **PUBLIC LIGHTING**: Street lighting, Signals & Blinkers
    - All street lighting consumers including MCD, DDA, PWD/CPWD, Slums depts./
       DSIIDC /MES / GHS etc.



- Traffic signals and blinkers of Traffic Police
- Unmetered Public Lighting shall be charged Energy Charge Rate at 1.10 times of applicable Tariff.

#### **DELHI INTERNATIONAL AIRPORT LIMITED (DIAL)**

5.32 The Commission has decided to give DIAL a tariff which shall be higher than that of Public Utilities as it is providing essential services to all consumers including the lowest strata of the society but lesser than that of Non Domestic consumers. The commercial load at DIAL premises shall be metered and billed separately as per the relevant tariff category.

#### **ADVERTISEMENT AND HOARDINGS**

5.33 The Commission, in its Tariff Order dated July 31, 2013 had created a separate category to cover the consumption for the advertisements and Hoardings. This category will be applicable for supply of electricity for lighting external advertisements, external hoardings and displays at departments stores, malls, multiplexes, theatres, clubs, hotels, bus shelters, Railway/Metro Stations, Airport and shall be separately metered and charged at the tariff applicable for "Advertisements and Hoardings" category, except such displays which are for the purpose of indicating/displaying the name and other details of the shop, commercial premises itself. Such use of electricity shall be covered under the prevailing tariff for such shops or commercial premises.

#### **TEMPORARY SUPPLY**

5.34 The Commission does not propose any major change in the existing Tariff methodology for temporary supply as mentioned in the Tariff Schedule.

#### CHARGING OF E-RICKSHAW/ E-VEHICLE

- 5.35 The Commission does not propose any major change in the existing tariff methodology for Charging of E-Rickshaw/ E-Vehicle as mentioned in the Tariff Schedule.
  - a. Charging Stations for E-Rickshaw/ E-Vehicle on Single Point Delivery: Available to



- charging stations as per the provisions of *DERC* (Supply Code and Performance Standards) Regulations, 2017.
- b. Tariff applicable for charging of batteries of E-Rickshaw / E-Vehicle at premises other than at Charging Stations meant for the purpose shall be the same as applicable for the relevant category of connection at such premises from which the E-Rickshaw / E-Vehicle is being charged.
- 5.36 Tariff for charging stations for E-Rickshaw/E-vehicle on single point delivery as notified in this Tariff Schedule shall be applicable for charging of batteries at swapping facilities provided that such swapping facilities are exclusively used for swapping of batteries of E-Rickshaw/E-Vehicle only. A separate electricity connection shall be taken by the applicant for other associated purposes such as office of EV Charging station, public amenities, consumption of other equipment etc. The applicant shall ensure the separate metering arrangement for such purposes. Tariff as applicable to Non-Domestic category shall be applicable to the same.

#### **VOLTAGE DISCOUNT**

- 5.37 The Commission has promoted voltage linked Tariff, irrespective of load of the consumer, the Tariff for consumption at higher voltages will be entitled to voltage discount, which will encourage consumers to opt for HT connections particularly for higher loads.
- 5.38 The consumers availing supply on 11 kV, 33 kV/66 kV and 220 kV will be entitled for rebate of 3%, 4% and 5% respectively on the applicable energy charges.



### TIME OF DAY (TOD) TARIFF

- It is observed that the cost of power purchase during peak hours is quite high. Time of Day (ToD) Tariff is an important Demand Side management (DSM) measure to flatten the load curve and avoid such high cost peaking power purchases. Accordingly, the Commission had introduced Time of Day (ToD) Tariff wherein peak hour consumption is charged at higher rates which reflect the higher cost of power purchase during peak hours. At the same time, a rebate is being offered on consumption during off-peak hours. This is also meant to incentivise consumers to shift a portion of their loads from peak time to off-peak time, thereby improving the system load factor and flatten the load curve. The ToD Tariff is aimed at optimizing the cost of power purchase, which constitutes over 80% of the Tariff charged from the consumers. It also assumes importance in the context of propagating and implementing DSM and achieving energy efficiency. This is important in Delhi situation where wide variations in load especially in summer causes problem of shortages during Peak hours and surplus during Off peak hours.
- 5.40 Introduction of higher peak hour Tariff would initially generate additional revenue which would compensate for the reduction in revenue on account of lower Tariff during offpeak hours.
- 5.41 In the long run, this would provide signals to the consumers to reduce load during peak hours and, wherever possible, shift this consumption to off-peak hours. Any loss of revenue to the utility on account of shifting of load from peak to off-peak hours in the long run would by and large get compensated by way of reduction of off-peak surplus to the extent of increase in off-peak demand.
- 5.42 The ToD Tariff would thus have immediate as well as long term benefits for both, consumers as well as the utility and contribute towards controlling the rise in power purchase costs.

- 5.43 The Commission in its MYT Order for second Control Period dated July 13, 2012 had decided to introduce ToD Tariff on a pilot basis for large industrial and non domestic consumers (300 kW and above). This was targeted to the consumer segment which has capacity to bear a higher burden for peak hour consumption and also at least partly (if not fully) offset the impact of this increase through higher off-peak consumption at lower rates. The Commission, as a progressive step in this direction and to further encourage demand shift from peak hours to off-peak hours, had decided to lower the applicability limit for ToD Tariff.
- 5.44 In the Tariff order dated July 31, 2013, the Time of Day (ToD) Tariff# ToD Tariff was made applicable on all consumers (other than domestic) whose sanctioned load/MDI (whichever is higher) is 100kW / 108 kVA and above.
- 5.45 In the Tariff order dated July 23, 2014, the Time of Day (ToD) Tariff# ToD Tariff was made applicable on all consumers (other than domestic) whose sanctioned load/MDI (whichever is higher) is 50kW / 54 kVA and above. Also Optional TOD tariff was made available for all consumers (other than domestic) whose sanctioned load/MDI (whichever is higher) was between 25kW/27kVA to 50kW/54kVA.
- 5.46 In the Tariff Order dated March 28, 2018, the Commission decided the Time of Day (ToD)

  Tariff as follows:
  - a. ToD tariff shall be applicable on all consumers (other than Domestic) whose sanctioned load/MDI (whichever is higher) is 10kW/11kVA and above.
  - b. Optional for all other three phase (3ø) connections including Domestic connections. If the consumer who has opted for ToD, the charges for up-gradation of meters, if any, shall be borne by respective consumers.
  - c. The Commission retained the Rebate during the Off Peak hours and Peak hours Surcharge at 20%. Optional ToD Consumers have the option to move back to non-ToD regime only once within one Financial Year.
  - d. For other than Peak and Off-Peak hours normal Energy Charges shall be applicable.



5.47 The Commission in Tariff Order dated 31/07/2019 continued with the TOD Tariff as specified in Tarff Order dated 28/03/2018. In this Tariff Order also, the Commission has decided to retain existing TOD Tariff.

#### **TARIFF SCHEDULE FOR FY 2021-22**

Sr. No.	CATEGORY	FIXED CHARGES	ENERGY CHARGES				
1	DOMESTIC			T	1	T	
1.1	INDIVIDUAL CONNECT	ONS	0-200 Units	201-400 Units	401-800 Units	801-1200 Units	>1200 Units
Α	Upto 2 kW	20 Rs./kW/month					
В	> 2kW and ≤ 5 kW	50 Rs./kW/month					
С	> 5kW and ≤ 15 kW	100 Rs./kW/month	3.00 Rs./kWh	4.50 Rs./kWh	6.50 Rs./kWh	7.00 Rs./kWh	8.00 Rs./kWh
D	>15kW and ≤ 25 kW	200 Rs./kW/month	113./ KVVII	113./ KVVII	113./ KVVII	113./ KVVII	113./ KVVII
Е	> 25kW	250 Rs./kW/month					
1.2	Single Point Delivery Supply for GHS	150 Rs./kW/month			4.50 Rs./kWh		
2	NON-DOMESTIC						
2.1	Upto 3kVA	250 Rs./kVA/month		(	5.00 Rs./kVAh		
2.2	Above 3kVA	250 Rs./kVA/month		8	3.50 Rs./kVAh		
3	INDUSTRIAL	250 Rs./kVA/month		-	7.75 Rs./kVAh		
4	AGRICULTURE	125 Rs./kW/month			1.50 Rs./kWh		
5	MUSHROOM CULTIVATION	200 Rs./kW/month	3.50 Rs./kWh				
6	PUBLIC UTILITIES	250 Rs./kVA/month		(	5.25 Rs./kVAh		
7	DELHI INTERNATIONAL AIRPORT LTD. (DIAL)	250 Rs./kVA/month	7.75 Rs./kVAh				
8	ADVERTISEMENT & HOARDINGS	250 Rs./kVA/month	8.50 Rs./kVAh				
9	TEMPORARY SUPPLY						
9.1	Domestic Connections including Group Housing Societies	Same rate as that of relevant category	Same as that of relevant category without any temporary surcharge			emporary	
9.2	For threshers during the threshing season	Electricity Tax of MCD : Rs. 270 per connection per month	Flat rate of Rs. 5,400 per month				
9.3	All other connections including construction projects	Same rate as that of the relevant category	1.30 times of the relevant category of tariff				
10	CHARGING STATIONS F	OR E-RICKSHAW/E-VEHICL	E ON SINGLE	POINT DELIVE	RY/ SWAPPIN	IG OF BATTER	IES
10.1	Supply at LT	-	4.50 Rs./kWh				
10.2	Supply at HT	-			1.00 Rs./kVAh		

#### Notes:



- For Domestic category of consumers, Fixed Charges shall be levied on Sanctioned Load or Contract Demand as the case may be.
- 2. For all categories other than Domestic, Fixed Charges are to be levied based on Billing Demand per kW/kVA. Where the Maximum Demand (MD), as defined in DERC (Supply Code and Performance Standards) Regulations, 2017, reading exceeds sanctioned load/contract demand, a surcharge of 30% shall be levied on the Fixed Charges corresponding to excess load in kW/kVA for such billing cycle only. Wherever, sanctioned Load/Contract Demand is in kW/HP, the kVA shall be calculated on basis of actual Power Factor of the consumer, for the relevant billing cycle and in case of non-availability of actual Power Factor, the Power Factor shall be considered as unity for Sanctioned Load/Contract Demand upto 10kW/11kVA.

#### 3. Time of Day (ToD) Tariff

- a. ToD tariff shall be applicable on all consumers (other than Domestic) whose sanctioned load/MDI (whichever is higher) is 10kW/11kVA and above.
- b. Optional for all other three phase (3ø) connections including Domestic connections. If the consumer who has opted for ToD, the charges for up-gradation of meters, if any, shall be borne by respective consumers.
- c. The Commission has decided to retain the Rebate during the Off Peak hours and Peak hours Surcharge at 20%. Optional ToD Consumers will have the option to move back to non-ToD regime only once within one Financial Year. For other than Peak and Off-Peak hours normal Energy Charges shall be applicable.
- d. The Commission has retained the time slots for Peak and Off-Peak hours as follows:

MONTHS	PEAK HOURS (HRS)	SURCHARGE ON ENERGY CHARGES	OFF-PEAK HOURS (HRS)	REBATE ON ENERGY CHARGES
May - September	1400- 1700 & 2200 - 0100	20%	0400 – 1000	20%

4. Rebate of 3%, 4% & 5% on the Energy Charges for supply at 11kV, 33/66 kV and 220 kV shall



be applicable.

- 5. Maintenance Charges on Street Lights, wherever maintained by DISCOMs, shall be payable @ Rs. 84/light point/month and material cost at the rate of Rs. 19/light point/month as per the Commission's Order dated 22<sup>nd</sup> September 2009 in addition to the specified tariff. These charges are exclusive of applicable taxes and duties.
- 6. The valid Factory Licence shall be mandatory for applicability of Tariff under Industrial category:

Provided that in case where the Factory Licence has expired and its renewal application is pending with the concerned authority, the DISCOMs shall bill such consumers as per Tariff applicable under Non Domestic category;

Provided further that on renewal of the Factory Licence, the DISCOMs shall adjust the bills of such consumers as per applicable Tariff under Industrial category from the effective date of renewal of such Licence.

{Explanation — The Factory License for the purpose of applicability of industrial tariff shall mean the license or permission or authorisation or any other document issued or granted by Directorate of Industries or Ministry of Micro, Small and Medium Enterprises or MCD or any other Central or State Government Agency, as applicable, for running an Industry or Factory in respective field of operation.}

- 7. The above Tariff Rates shall be subject to following Additional Surcharges to be applied only on the basic Fixed Charges and Energy Charges excluding all other charges e.g., LPSC, Arrears, Electricity Tax/Duty, PPAC, Load Violation Surcharge, etc. for the consumers of BRPL, BYPL & TPDDL:
  - (a) 8% towards recovery of accumulated deficit, and,
  - (b) 7% towards recovery of Pension Trust Charges of erstwhile DVB Employees/ Pensioners as recommended by GoNCTD.



- 8. The Distribution Licensee shall levy PPAC after considering relevant ToD Rebate/Surcharge on energy charges applicable to the consumers.
- 9. For consumers availing supply through prepayment meters, the additional rebate of 1% shall be applicable on the basic Energy Charges, Fixed Charges and all other charges on the applicable tariff.
- 10. The Single Point Delivery Supplier (Group Housing Societies) shall charge the Domestic tariff as per slab rate of 1.1 to its Individual Members availing supply for Domestic purpose and Non Domestic Tariff for other than domestic purpose. Any Deficit/Surplus due to sum total of the billing to the Individual Members as per slab rate of tariff schedule 1.1 and the billing as per the tariff schedule 1.2 including the operational expenses of the Single Point Delivery Supplier shall be passed on to the members of the Group Housing Societies on pro rata basis of consumption.
- 11. Individual Domestic Consumers availing the supply at single point delivery through Group Housing Society, shall claim the benefit of subsidy, applicable if any, as per the Order of GoNCTD. Group Housing Society shall submit the details of eligible consumers with consumption details and lodge claim of subsidy on behalf of individual members from DISCOMs.
- 12. The Single Point Delivery Supplier availing supply at HT & above shall charge the tariff to its LT consumers and in addition shall be entitled to charge an extra upto 5% of the bill amount to cover losses and all its expenses.
- 13. The Commercial Consumers of DMRC and DIAL who have sanctioned load above 215 kVA but served at LT (415 Volts) shall be charged the tariff applicable to Non-domestic LT (NDLT) category greater than 140kW/150kVA (415 Volts).
- 14. The rates stipulated in the Schedule are exclusive of electricity duty and other taxes and charges, as levied from time to time by the Government or any other competent authority, which are payable extra.
- 15. In the event of the electricity bill rendered by the Distribution licensee, not being paid in full



within the due date specified on the bill, a Late Payment Surcharge (LPSC) @ 18% per annum shall be levied. The LPSC shall be charged for the number of days of delay in receiving payment from the consumer by the Distribution Licensee, until the payment is made in full without prejudice to the right of the licensee to disconnect the supply after due date, in the event of non-payment in accordance with Section 56 of Electricity Act, 2003. This will also apply to temporary connections and enforcement cases, where payment of final bill amount after adjustment of amount as per directions of the Court and deposit, is not made by due date.

- 16. No payment shall be accepted by the Distribution Licensees from its consumers at its own collection centres/mobile vans in cash towards electricity bill exceeding Rs. 4,000/- except from blind consumers, for court settlement cases & payment deposited by the consumers at designated scheduled commercial bank branches upto Rs. 50,000/-. Violation of this provision shall attract penalty to the level of 10% of total cash collection exceeding the limit.
- 17. The payment of monthly electricity bills of all categories of consumers except Domestic, Agriculture & Mushroom Cultivation exceeding Rs. 20,000/- shall be paid Digitally through various platforms like NEFT, RTGS, IMPS, Credit Card, Debit Card, Wallets (like PayTM, Google Pay) etc.
- 18. Wherever the Fixed or Energy Charges are specified in Rs. per kVAh, for the purpose of billing, the kVAh as read from the meter in the relevant billing cycle shall be used.

#### **OTHER TERMS AND CONDITIONS**

#### 1. DOMESTIC CATEGORY

1.1 Domestic Lighting, Fan and Power (Single Point Delivery and Separate Delivery Points/Meters)

#### **Available to following:**

- a. Residential Consumers.
- b. Hostels of recognized/aided institutions which are being funded more than 90% by



- Municipal Corporation of Delhi or Government of the NCT of Delhi or any other Government/local bodies [local bodies include NDMC and MCDs (North, South & East)].
- c. Staircase lighting in residential flats separately metered.
- d. Compound lighting, lifts and water pumps etc., for drinking water supply and fire-fighting equipment in residential complexes, if separately metered.
- e. In Group Housing Societies etc. for bonafide use of lighting/fan and power, subject to the provision that the supply is at single point delivery for combined lighting/fan & power.
- f. Dispensary/ Hospitals/ Public Libraries/ School/ College/ Working Women's Hostel/ Charitable homes run and funded by more than 90% by Municipal Corporation of Delhi or Government of the NCT of Delhi or any other Government/local bodies.
- g. Small Health Centres including Mohalla Clinics approved by the Department of Health,
  Government of NCT of Delhi for providing charitable services only.
- h. Recognized Centres for welfare of blind, deaf and dumb, spastic children, physically handicapped persons, mentally retarded persons, as approved by the Government of NCT of Delhi and other Government.
- i. Public parks except temporary use for any other purpose.
- j. Bed and Breakfast Establishments (Residential Premises) registered u/s 3 of the National Capital Territory of Delhi (Incredible India) Bed and Breakfast Establishments (Registration & Regulations) Act, 2007.
- k. Places of Worship.
- I. Cheshire homes/Orphanage.
- m. Shelter Homes (including Night Shelters) approved by Delhi Urban Shelter Improvement Board, GoNCTD.
- n. Electric Crematoriums.
- o. Gaushala Registered under GoNCTD.
- p. Professionals i.e. individuals engaged in those activities involving services based on professional skills, viz Doctor, Psychologist, Physiotherapist, Lawyer, Architect, Chartered



Accountant, Company Secretary, Cost & Works Accountant, Engineer, Town Planner, Media Professional and Documentary Film Maker may utilize the domestic connection at their residence for carrying out their professional work in the nature of consultancy without attracting Non-Domestic tariff for the electricity consumed, provided that the area used for professional activity does not exceed the area permitted to be used for such activity in residential area under the Master Plan for Delhi, 2021 (MPD-2021), which as per MPD-2021 is permissible on any one floor only but restricted to less than 50% of the permissible or sanctioned FAR whichever is less on that plot or dwelling unit.

- q. Available, for loads up to 21 kW, to farm houses for bonafide domestic self use.
- r. The consumers (owner, tenant or occupier of premises) running small commercial establishments including Paying Guest from their households (houses under Domestic Category) having sanctioned load upto 5kW under Domestic Category, shall be charged Domestic Tariff.
- s. Cattle Farms/ Dairy Farms/ Dhobi Ghat with a total consumption of not more than 1000 units/month.

#### 1.2 Domestic Connection on Single Point Delivery

Same as 1.1 - For GHS flats and for individuals having sanctioned load above 100 kW/108kVA Group Housing Society (GHS) shall mean a residential complex owned/managed by a Group Housing Society registered with Registrar, Cooperative Societies, Delhi / registered under Societies Act, 1860 and for sake of brevity the definition shall include residential complex developed by a Developer and approved by appropriate authority.

#### 2. NON-DOMESTIC

Available to all consumers for lighting, fan & heating/cooling power appliances in all Non-Domestic establishments as defined below:

- a. Hostels/Schools/Colleges/Paying Guests (other than that covered under Domestic Category)
- b. Auditoriums, Lawyer Chambers in Court Complexes, nursing homes/diagnostic



Centres other than those run by Municipal Corporation of Delhi or the Government of NCT of Delhi (other than that covered under domestic category).

- c. Railways (other than traction), Hotels and Restaurants
- d. Cinemas
- e. Banks/Petrol pumps including CNG stations
- f. All other establishments, i.e., shops, chemists, tailors, washing, dyeing, drycleaner, beauty salon, florist, etc. which do not come under the Factories Act.
- g. Fisheries, piggeries, poultry farms, floriculture, horticulture, plant nursery
- h. Farm houses being used for commercial activity
- i. DMRC for its commercial activities other than traction.
- j. DIAL for commercial activities other than aviation activities.
- k. Ice-cream parlours
- I. Single Point Delivery for Commercial Complexes supply at 11 kV or above
- m. Pumping loads of DDA/MCD
- n. Supply to Delhi Metro Rail Corporation (DMRC) Ltd. for their on-going construction projects etc. and for commercial purposes other than traction.
- Any other category of consumers not specified/covered in any other category in this Schedule.

#### 3. INDUSTRIAL

Available to Industrial consumers & Hospitals (other than that covered in Domestic Category) including lighting, heating and cooling load.

#### 4. AGRICULTURE

Available for load up to 20 kW for tube wells for irrigation, threshing, cultivation and kutticutting in conjunction with pumping load for irrigation purposes and lighting load for bonafide use in Kothra.



#### 5. MUSHROOM CULTIVATION

Available for load upto 100 kW for mushroom growing/cultivation.

#### 6. PUBLIC UTILITIES

- a. **DELHI JAL BOARD**: Available to DJB for pumping load & Water Treatment Plants.
- b. RAILWAY TRACTION: Available for Indian Railways for Traction Load.
- c. **DELHI METRO RAIL CORPORATION:** Available to Delhi Metro Rail Corporation (DMRC) for Traction Load
- d. **PUBLIC LIGHTING:** Street Lighting, Signals & Blinkers
  - All street lighting consumers including MCD, DDA, PWD, CPWD, Slums depts., DSIIDC,
     MES, GHS etc.
  - Traffic signals and blinkers of Traffic Police
  - Unmetered Public Lighting shall be charged Energy Charge Rate at 1.10 times of applicable Tariff.
- 7. **DELHI INTERNATIONAL AIRPORT LIMITED:** Available to DIAL for Aviation activities.
- 8. **ADVERTISEMENT & HOARDINGS:** Electricity for Lighting External Advertisements, External Hoardings and Displays at Departmental Stores, Malls, Multiplexes, Theatres, Clubs, Hotels, Bus Shelters, Railway/Metro Stations, Airport which shall be separately metered and charged at the Tariff applicable for "Advertisements and Hoardings" category, except such displays which are for the purpose of indicating/displaying the name and other details of the shop, commercial premises itself. Such use of electricity shall be covered under the prevailing tariff for such shops or commercial premises.

#### 9. TEMPORARY SUPPLY

- a. Available as Temporary Connection under the respective category
- Domestic Tariff without Temporary Surcharge shall be applicable for Religious functions of traditional and established characters like Ramlila, Dussehra, Diwali, Holi, Dandiya, Janmashtami, Nirankari Sant Samagam, Gurupurb, Durga Puja, Eid, Christmas celebrations,



Easter, Pageants and cultural activities like NCC camps, scouts & guides camps etc.

#### 10. CHARGING OF E-RICKSHAW/ E-VEHICLE/ SWAPPING OF BATTERIES

- a. <u>aCharging Stations for E-Rickshaw/ E-Vehicle on Single Point Delivery:</u> Available to Charging Stations as per the provisions of *DERC* (Supply Code and Performance Standards) Regulations, 2017.
- b. <u>Tariff applicable for charging of batteries of E-Rickshaw / E-Vehicle</u> at premises other than at Charging Stations meant for the purpose shall be the same as applicable for the relevant category of connection at such premises from which the E-Rickshaw / E-Vehicle is being charged.
- c. Tariff for charging stations for E-Rickshaw/E-vehicle on single point delivery as notified in this Tariff Schedule shall be applicable for charging of batteries at swapping facilities provided that such swapping facilities are exclusively used for swapping of batteries of E-Rickshaw/E-Vehicle only. A separate electricity connection shall be taken by the applicant for other associated purposes such as office of EV Charging station, public amenities, consumption of other equipment etc. The applicant shall ensure the separate metering arrangement for such purposes. Tariff as applicable to Non-Domestic category shall be applicable to the same.

#### INTERPRETATION/CLARIFICATION

In case of doubt or anomaly, if any, in the applicability of Tariff or in any other respect, the matter will be referred to the Commission and Commission's decision thereon shall be final and binding.

#### A6: DIRECTIVES

- 6.1 The Commission directs the Petitioner to make timely payment of bills to all the Generating Companies and Transmission Utilities. No Late Payment Surcharge shall be allowed as a pass through in the ARR on account of delayed payments.
- 6.2 The Petitioner shall directly deposit the amount of pension trust surcharge collected from the consumer as per the tariff schedule in the following bank account, of Pension trust:

1	A/C No.	10021675545
2	MICR No.	110002103
3	Bank	State Bank of India
4	IFSC Code	SBIN0004281
5	Name	DVB-ETBF-2002
6	Branch	Rajghat Power House, New Delhi – 110002

- 6.3 The Commission directs the Pension Trust to intimate the total amount collected through Pension Trust surcharge on quarterly basis by 15<sup>th</sup> day of end of each quarter.
- If the Petitioner purchases any expensive power to meet the demand during any time zone for which cheaper power has been regulated due to non-payment of dues, in such an eventuality, the cost of such expensive power purchases shall be restricted to the variable cost of regulated cheaper power to that extent at the time of true up.
   In case the power is regulated by DTL/Interstate Transmission Licensee due to non-payment of their dues, in such case the transmission charges borne by the Petitioner
- shall also not be allowed.

  The Commission vide its letter No. F.17(47)/Engg./DERC/2009-10/CF No. 2147/2956
  dated 21/10/2009 has directed the Petitioner to ensure availability of power supply
- dated 21/10/2009 has directed the Petitioner to ensure availability of power supply for meeting the demand. The Petitioner shall ensure that the electricity which could not be served due to any reason what-so-ever, shall not exceed 1% of the total energy supplied in units (kWh) in any particular month except in the case of force-majeure events which are beyond the control of the Petitioner as per the provisions of above referred letter dated 21/10/2009.



- 6.7 It is directed that the Petitioner shall not accept payment from its consumers at its own collection centres/mobile vans in cash towards electricity bill exceeding Rs 4,000/- except from blind consumers and for court settlement cases or any other cases specifically permitted by the Commission. The limit for accepting payment through cash by the consumers at designated scheduled commercial bank branches shall be Rs. 50,000/-. Violation of this directive shall attract penalty to the level of 10% of total Cash collection exceeding these limits.
- The Commission directs the Petitioner to restrict the adjustment in units billed on account of delay in meter reading, raising of long duration provisional bills etc. to a maximum of 1% of total units billed. The adjustment in units billed shall be considered on a yearly basis. Further, the adjustment of Contra Entry, adjustment for Open Access consumers and adjustment on account of Provisional Billing related to period till two (2) months shall not be form the part of adjustment in units billed. Further, also the real adjustments/other adjustments shall be considered without sign change i.e. such adjustments either resulting into increase in revenue billed or decreased into revenue billed shall be considered on gross basis rather than net basis.
- 6.9 The Commission directs the Petitioner to submit the statement of interest on all types of loans availed from various Banks/Financial institutions on an annual basis at the end of every Financial year. This statement shall be duly supported by certificates from every lending Bank/Financial institution for each loan, certifying the following:
  - Opening balance of loan
  - Loan disbursed during the year
  - Repayment during the year
  - Interest rates as applicable in accordance with the terms of sanction
  - Additional interest if any levied on account of non-creation of required charge/not providing required security
  - Interest charges levied and paid
  - Penal charges levied and paid
  - Processing charges and/or fees of any other kind as levied and paid as per the terms of sanction



This Statement and Certificate shall be submitted within 60 days from the end of the Financial Year.

#### 6.10 The Commission further directs the Petitioner:

- a. To provide the information to the consumer through SMS on various items such as scheduled power outages, unscheduled power outages, Bill Amount, Due date and Maximum Demand during the month, etc. as directed by the Commission from time to time.
- b. To maintain toll free number for registration of electricity grievances and to submit the quarterly report.
- c. To conduct a safety audit and submit a compliance report within three months of the Tariff Order;
- d. To carry out preventive maintenance as per schedule;
- e. To submit the information in respect of Form 2.1 (a) as per revised format issued by the Commission to the utilities on monthly basis latest by 21st day of the following month;
- f. To submit the annual energy audit report in respect of their network at HT level and above.
- g. To submit compliance report related to the findings of the Energy Audit conducted by the Commission within 30 days from the issuance of this Tariff Order.
- h. To submit the Auditor's certificate in respect of Form 2.1(a) on quarterly basis within the next quarter bifurcating the adjustment in sales as stipulated in directive 6.8 above;
- To submit the details of network capacity as per the particulars specified for determination of O&M expenses on quarterly basis by the end of next month;
- j. To incorporate the following information in the annual audited financial statements:
  - i. Category-wise Revenue billed and collected,



- ii. Category-wise breakup of regulatory and pension trust surcharge billed and collected,
- iii. Category-wise PPAC billed and collected,
- iv. Category- wise Electricity Duty billed and collected,
- v. Category-wise subsidy passed on to the consumers during the financial year, if any,
- vi. Category-wise details of the surcharge billed on account of ToD,
- vii. Category-wise details of the rebate given on account of ToD,
- viii. Street light incentive and material charges for street light maintenance,
- ix. Direct expenses of other business,
- x. Revenue billed on account of Own Consumption,
- xi. Revenue collected on account of enforcement/theft cases,
- k. To submit annual auditor certificate in respect of power purchase details of the previous year by 30<sup>th</sup> July of the next financial year considering normative rate of Banking Transactions as approved by the Commission. The power purchase invoices received upto April month of the next financial year but pertaining to the previous year only will be considered towards power purchase cost of the said financial year;
- To submit the reconciliation statement in respect of power purchase cost/Transmission cost on a quarterly basis with respective Generation/ Transmission companies;
- m. To submit the status and validity of power purchase agreements on quarterly basis within 15 days of end of each quarter;
- n. To strictly adhere to the guidelines on short-term power purchase/sale of power issued by the Commission from time to time and to take necessary steps



to restrict the cost of power procured through short term contracts, except trading through Power Exchange & IDT, at Rs.5/kWh. In case the cost of power proposed to be procured exceeds the above ceiling limit, this may be brought to the notice of the Commission within 24 hours detailing the reasons or exceptional circumstances under which this has been done. In the absence of proper justification towards short term power purchase at a rate higher than the above ceiling rate (of Rs.5/kWh), the Commission reserves the right to restrict allowance of impact of such purchase on total short term power purchase not exceeding 10 Paisa/kWh during the financial year.

- o. To raise the bills for their own consumption of all their installations including offices at zero tariff to the extent of the normative self consumption approved by the Commission and exceeding the normative limit of self consumption at Non-Domestic tariff for actual consumption recorded every month.
- p. To submit the quarterly progress reports for the capital expenditure schemes being implemented within 15 days of the end of each quarter.
- q. To submit the actual details of capitalization for each quarter for the year within one month of the end of the quarter for consideration of the Commission. All information regarding capitalization of assets shall be furnished in the formats prescribed by the Commission, along with the requisite statutory clearances/certificates of the appropriate authority/ Electrical Inspector, etc. as applicable.
- r. To submit the status of installation of smart meters on quarterly basis within 15 days of end of each quarter.
- s. To submit the status of compliance of Renewable Purchase Obligation (RPO) on quarterly basis within 15 days of end of each quarter.
- 6.11 Save and except the penalty as specifically provided in these directives, in all other cases, the punishment for non-compliance of directions of the Commission shall be dealt as per the Section 142 of the Electricity Act, 2003.



Annexure-I



#### DELHI ELECTRICITY REGULATORY COMMISSION

Viniyamak Bhawan, 'C' Block, Shivalik, Malviya Nagar, New Delhi- 110017.

F.11(1824)/DERC/2020-21/

#### Petition No. 01/2021

In the matter of:

Petition for approval of True-up of expenses upto FY 2019-20 and Aggregate Revenue Requirement (ARR) for FY 2021-22.

BSES Rajdhani Power Ltd. Through its: CEO BSES Bhawan, Nehru Place, New Delhi – 110019.

...Petitioner/Licensee

Coram:

Hon'ble Sh. Justice S S Chauhan, Chairperson Hon'ble Sh. A. K. Ambasht, Member

Appearance:

Mr. Buddy A Ranganadhan, Adv.

#### INTERIM ORDER

(Date of Hearing: 16.02.2021) (Date of Order: 19-02.2021)

- The Counsel for the Petitioner states that the instant Petition has been filed by M/s. BSES Rajdhani Power Ltd. (BRPL) for approval of True-up of expenses upto FY 2019-20 and Aggregate Revenue Requirement (ARR) for FY 2021-22.
- The Petition has been scrutinised and found generally in order as per the DERC Comprehensive (Conduct of Business) Regulations, 2001.
- The Petition is admitted. Further, the Petitioner shall furnish clarifications/ additional information, if and when required by the Commission.

(A.K. Ambasht) Member (Justice \$ \$ Chauhan) Chairperson

#### **Annexure-II**

# LIST OF RESPONSES RECEIVED FROM STAKEHOLDERS ON TRUE UP OF EXPENSES FOR FY 2019-20 AND AGGREGATE REVENUE REQUIREMENT (ARR) AND TARIFF FOR FY 2021-22

Sr.	R.	Name	Address	Category	Company/	Date of
No.	No.	TI ASILI LE II			Licensee	Receipt
1.	1	The Midland Fruit and Vegetable products (India) Pvt. Ltd	Jumbo House, Dr Jha Marg, Near Okhla Rly Station, Okhla Industrial Area, Phase III New Delhi 110 020	Industrial	DISCOMS	05/03/2021
2.	2	Jumbo International	Jumbo House, Dr Jha Marg, Near Okhla Rly Station, Okhla Industrial Area, Phase III New Delhi 110 020	Industrial	DISCOMS	05/03/2021
3.	3	Sh. B.S. Sachdev President	Elderly Peoples Forum, Varishth Nagrik Manoranjan Kendra, Ist Floor, C-4 Block, Keshav Puram, Delhi 110 035	RWA	DISCOMS	15/03/2021
4.	4	Sh. S.R. Abrol	L-2, 91B, DDA, LIG, Kalkaji New Delhi	Domestic	DISCOMS	17/03/2021
5.	5	Ms. Neeta Gupta	Sector 14-Extension, Rohini Delhi 110 085	Domestic	DISCOMs	24/03/2021
6.	6	Sh. Vipin Gupta	A-17, Antriksh Apartments, Sector 14-Extension- Rohini Delhi 110 085	Domestic	DISCOMs	21/03/2021
7.	7	Sh. Deepak Suri	A1-3 Near Moti Nagar Metro Station, Moti Nagar, New Delhi	Domestic	DISCOMs	25/03/2021
8.	8	Sh. Suresh Kumar	E-20A Moti Nagar, Delhi	Domestic	DISCOMs	25/03/2021
9.	9	Sh. Nitin Sehgal	H.No. 69 Blk DF, Pitampura Delhi	Domestic	DISCOMs	25/03/2021
10.	10	Sh. Kawaljeet Singh	H.No. 122, Sector-1 Avantika Rohini, New Delhi	Domestic	DISCOMs	25/03/2021
11.	11	Sh. Sunil Kumar	Mukherjee Nagar, Delhi	Domestic	DISCOMs	25/03/2021
12.	12	Sh. Dinesh Singh	GF, House No. 54, Pkt 5 Sector-6, Rohini, Delhi	Domestic	DISCOMs	25/03/2021
13.	13	Sh. Subhash Suri	Blk FD, H. No. 79 Pitampura, Delhi	Domestic	DISCOMs	25/03/2021
14.	14 14 A 14 B 14 C	Sh. Pankaj Gupta General Manager/ Tr./O&M	Delhi Metro Rail Corporation Ltd.	Govt.	BRPL BYPL TPDDL NDMC	25/03/2021
15.	15	Sh. Ashish Dikshit	H. No. 09, Block –JD Pitampura 110 034	Domestic	DISCOMs	30/03/2021
16.	16	Sh. Janak Singh	Plot No. 65, 3rd Floor, Block-D, Ashok Vihar Phase I Delhi 110 052	Domestic	DISCOMs	26/03/2021



Sr.	R.	Name	Address	Category	Company/	Date of
No.	No.		1.0.0.00		Licensee	Receipt
17.	17	Ms. Lata Jain	House No. 110, First Floor, Gali No. 9 Andha Mugal Pratap Nagar, Delhi 110 007	Domestic	DISCOMs	26/03/2021
18.	18	Sh. Arun Kumar	Plot No. 22, Third Floor Karol Bagh, Block No. D New Rohtak Road,	Domestic	TPDDL	26/03/2021
19.	19	Ms. Jaspreet Kaur	HNo. 13, Block –C, PH-3, Near Laxmi Bai College Ashok Vihar, 110 052	Domestic	DISCOMs	26/03/2021
20.	20	Sh. Jagdish Goel	Plot No. 41, Block E, Near Kali Maa Mandir Shakti Nagar Exten. Delhi 110 052	Domestic	DISCOMs	26/03/2021
21.	21	Sh. Jogendra Behera VP (Market Design & Economics) IEX	Okit Bi, C-001/A/1, 9th Floor, Max Towers, Sector 16B, Noida UP 201 301	Industrial	DISCOMs	30/03/2021
22.	22	Ms. Mansi Kapoor	FF, House No. 264, Near Dispensary, Mangolpur Khurd New Delhi	Domestic	DISCOMs	30/03/2021
23.	23	Sh. Amrit Lal	GF, Blk-DP/175, Pitampura 110 034	Domestic	DISCOMs	30/03/2021
24.	24	Sh. Amar Gupta	126/223, First Floor, Block –F, Nr. Natraj Cinema Moti Nagar, New Delhi	Domestic	DISCOMs	30/03/2021
25.	25 25A 25B	Sh. Bharat Kumar Bhadawat Head (Regulatory, Legal and PM)	Tata Power Delhi Distribution Ltd NDPL House, Hudson Lines, Kingsway Camp, Delhi 110 009	Licensee	IPGCL PPCL DTL	26/03/2021
26.	26 26A 26B 26C	Sh. K.M. Lal General Manager (C&RA)	Delhi Transco Ltd. Shakti Sadan, Kotla Road, New Delhi 110 002	Govt.	BRPL BYPL TPDDL DTL	30/03/3021
27.	27	Sh. Manoj Taneja	House No. 59/257 Sarai Rohila Delhi 110 035	Domestic	DISCOMs	31/03/2021
28.	28	Sh. Arvind Rastogi	House No. 105, 1st Floor, Block-D Sarai Basti Sari Rohila Near Usha Mata Mandir Delhi 110 035	Domestic	TPDDL	31/03/2021
29.	29	Sh. Bhram Pal	Flat No. 7, 3rd Floor Pkt-B Sector 28 Near Shahbad Dairy Rohini 110 042	Domestic	DISCOMs	31/03/2021
30.	30	Sh. Ashish Kumar	House No. 21/89 Block –D, Shahbad Dairy New Delhi	Domestic	DISCOMs	31/03/2021



Sr.	R.	Name	Address	Category	Company/	Date of
No.	No.				Licensee	Receipt
31.	31	Ms. Neetu Chopra	House No. 2233, Plot No. 35, 3rd Floor, Ganeshpura Tri Nagar Near Tota Ram Bazar Delhi 110 035		31/03/2021	
32.	32	Sh. Ramesh Yadav	Housne No. 2344, Near Aggarwal Nursing Home Onkar Nagar, Tri Nagar 110035	Domestic	DISCOMs	05/04/2021
33.	33	Sh. Ravinder	BR-124, 3 <sup>rd</sup> Floor Domesti SFS Flats, Shalimar Bagh, Delhi 110 088		DISCOMs	05/04/2021
34.	34	Sh. Jagdish	Flat No. 93, Ground Floor, Landmark Near, Bhagwan Mahavir Hospital, Pitampura	Domestic	TPDDL	05/04/2021
35.	35	Sh. Sandeep Agarwal	House No. 89, 3 <sup>rd</sup> Floor, Block-AC Shalimar Bagh, Near Shiv park 110 088	Domestic	DISCOMs	05/04/2021
36.	36	Sh. Chander Shekar	House No. 166, Block RN Shalimar Bagh West 110 088	Domestic	DISCOMs	05/04/2021
37.	37	Sh. Sunil Kumar			05/04/2021	
38.	38	Sh. Mohan Lal	H.No.66, Block-DR Pitampura, Delhi-110034	Domestic	DISCOMs	05/04/2021
39.	39	Sh. Syed Khalid Anwar General Secretary	Pension Fighters, 14A, Shivam Enclave, Jhilmil Colony, Shahdara- 110034	Pension Trust	DISCOMs	26/03/2021
40.	40	Sh. Naresh Kumar	GF, H.NO.92, Block F, Pkt, 29, Sec.3, Rohini, Delhi-110085	Domestic	DISCOMs	12/04/2021
41.	41	Sh. Raj Mohan	H.No. 67, New Lawrence Road, Narang Colony, Tri Nagar-110035	Domestic	DISCOMs	12/04/2021
42.	42	Sh. Rohit Jha	H.No. C-8, Back portion, 3rd floor, Block-C, Kewal Park Extension- 110033		DISCOMs	12/04/2021
43.	43	Sh. Raj Chaurasia	H.No 17, Pkt.19, Sector, 24 Rohini- 110085	Domestic	DISCOMs	12/04/2021
44.	44	Sh. Sachin Singhal			DISCOMs	12/04/2021
45.	45	Sh. Anurag Gupta	First Floor, Flat No.27, Block -PQ, Pitampura Delhi	Domestic	DISCOMs	12/04/2021
46.	46	Sh Manmohan Bansal			DISCOMs	12/04/2021
47.	47	Sh. Sanjay Chawla	Plot No.12, Third ground floor, Gurunanak Road Block-D, Adarsh Nagar, Near Mukundpur Metro Station -110033	Domestic	DISCOMs	12/04/2021



Sr.	R.	Name	Address	Category	Company/	Date of
No.	No.	IVAILLE	Audiess	Category	Licensee	Receipt
48.	48	Sh. Paramjeet Singh	KH-4451, Jeevan Park, Siraspur, Delhi-110042	Domestic	DISCOMs	12/04/2021
49.	49	Sh. Pankaj Mathur	H.No.27, 2nd floor, Keshavpuram Indl. Area, Lawrence Road-110035	Domestic	DISCOMs	12/04/2021
50.	50	Sh. Abhinav Sinha	Flat No.727 C, Block 10 Sec-3, Near Fire Station Sec.3, DSIDC, Bawana- 110039	Domestic	DISCOMs	12/04/2021
51.	51	Sh. Kailash Sachdev	H.No.A-45, Back Portion, 3rd floor, Kalyan Vihar-110009	Domestic	DISCOMs	12/04/2021
52.	52	Sh. Prabhu Dayal	F.No.22, PKt. 2, Sec, 6, DDA, Narela, Delhi-110040	Domestic	DISCOMs	12/04/2021
53.	53	Ms. Gurpreet Kaur	H.No.12 , Block-AC, Shalimar Bagh East-110088	Domestic	DISCOMs	12/04/2021
54.	54	Sh. Sanjeev Gupta, President	Jan Samaj Seva Samiti P-Block, 1779, Jhandwalan Chowk, Gali No. 17, Baljeet Nagar New Delhi	RWA	DISCOMs	15/04/2021
55.	55	Sh. Jagdish Khetarpal Vice President	RWA , D2 Block, Janakpuri, New Delhi-110058	RWA	DISCOMs	02/04/2021
56.	56	Sh. Rajesh Aggarwal, Gen Secretary	Shahdara Residents Welfare Association Regd	RWA	DISCOMs	13.04.2021
57.	57	Sh. A.K.Dutta	H.No. 222, Pkt. E, Mayur Vihar, Phase-II, Delhi-110091	Domestic	DISCOMs	15/04/2021
58.	58 58 A 58 B 58 C 58 D 58 E	Ms. Preeti, Jt.Secretary	Jan Kalyan Samiti, Vir Sewa Mandir Building, 4674/21, Ansari Road, Daryaganj, New Delhi-110002	RWA	DISCOMs	19/04/2021
59.	59	Sh. Sumer Chand Gupta, Secretary	RWA, Ghas Mandi Ahata Kidara Pahari Dhiraj, 4570 GF, Gali Nathan Singh, Pahari Dhiraj, Delhi-110006	RWA	DISCOMs	19/04/2021
60.	60	Sh. Saurabh Gandhi Gen. Secretary	RWA, United Residents of Delhi, C- 6/7 Rana Pratap Bagh, Delhi- 110007	RWA	DISCOMs	19/04/2021
61.	61	Sh. K. Muraleedharan Nair Hon. Secretary	Kaveri co-operative Group Housing Society Ltd. Plot No.4, Sector-6 Dwarka Phase-I, New Delhi-110075	RWA	DISCOMs	19/04/2021
62.	62	Sh.Pawan Kumar Jain Gen. Secretary	Pahadi Dheeraj Kapda Committee, 4460, New Cloth Market, Sadar Bazar Delhi-110006	RWA	DISCOMs	19/04/2021
63.	63	Sh. Parsuram Rawat President	RWA, I-10, Street No.10, Brahampuri, Delhi-110053	RWA	DISCOMs	19/04/2021



Sr.	R.	Name	Address	Category	Company/	Date of
No.	No.	Name	Address	Category	Licensee	Receipt
64.	64	Sh. Kunwar Pratap Singh President	Bhajanpura Jan Sehyog Sabha, D- 408, Street No.9 D, Bhajanpura, Delhi-110053	Domestic	DISCOMs	19/04/2021
65.	65 65 A	Sh. Kapil Verma Vice President	RWA, 276-B, LIG Flats, Dilshad RW. Garden, Delhi-110095		DISCOMs	19/04/2021
66.	66	Sh. Bhopal Singh Jatav Member	RWA, H-16/830, Bapa Nagar, Pyare Lal Marg, Karol Bagh< New Delhi-110005	RWA	DISCOMs	18/04/2021
67.	67	Sh. Ajay Malhotra Executive Member	RWA, E-221, West Patel Nagar, New Delhi-110008	RWA	DISCOMs	18/04/2021
68.	68	Sh. Pal Sharma	RWA, Jan Sudhar Parishad Delhi, Vijay Marg, Gali No.2, Baba Balaknath Mandir, Baljeet Nagar, New Delhi-110008	RWA	DISCOMs	18/04/2021
69.	69	Sh. Kaushar Khan Gen. Secretary	General Secy. ,RWA F-10, Gali No.1, Shastri Park, Delhi-110053	RWA	DISCOMs	19/04/2021
70.	70	Sh. Rajiv Narang Executive Engineer	SDMC, M.C. Priminary School, Policy Colony, Hauz Khas, New Delhi-110016	Govt.	DISCOMs	19/04/2021
71.	71	Sh. D.K. Bhandari President	President, Awasiya Kalyan Samiti, Dilshad Garden, Pocket J & K , (Flat no. 1-A to 204-D) Dilshad Garden, Delhi-110095	RWA	DISCOMs	19/04/2021
72.	72 72 A	Sh. Sunil Kumar President	68A, Pocket SG Dilshad Garden, Delhi 110 095	RWA	DISCOMs	07/06/2021
73.	73 73 A 73 B 73 C 73 D 73 E	Sh. Yogesh Jain General Secretary	Federation of RWA of Daryaganj Keynote House 4525A, 7/33, Ansari Road, Darya Ganj, New Delhi 110 002 yogpreet@gmail.com	RWA	DISCOMs	19/04/2021
74.	74	Sh. Shashi Goyal DGM	BSES Rajdhani Power Ltd. BSES Bhawan, Nehru Place, New Delhi 10 019	Licensee	Generation & transmission	29/06/2021
75.	75	Sh. Bharat Kumar Bhadawat Head (Regulatory, Legal and PM)	Tata Power Delhi Distribution Ltd NDPL House, Hudson Lines, Kingsway Camp, Delhi 110 009	Licensee	Generation & Transmission	29/06/2021
76.	76 76 A 76 B 76 C	Sh. K.M. Lal General Manager (C&RA)	Delhi Transco Ltd. Shakti Sadan, Kotla Road, New Delhi 110 002	Govt.	BRPL BYPL TPDDL NDMC	29/06/2021



#### **Annexure-III**

# STAKEHOLDERS WHO HAVE ATTENDED THE VIRTUAL PUBLIC HEARING FOR THE PETITION FILED BY DISCOMS, GENCOS, AND TRANSCO ON THE APPROVAL PETITION FOR TRUING UP OF EXPENSES UPTO FY 2019-20 AND ANNUAL TARIFF PETITION FOR FY 2021-22

Sr. No.	Name	Organization
1	Sh. Bharat Kumar Bhadawat	TPDDL
2	Sh. N. P. Bhargava	Jumbo International
		The Midland Fruit and Vegetable Products
3	Sh. J. K. Gupta	Domestic/ RWA
4	Sh. Balram Chawla	RWA North West District
5	Sh. Lalit Chopra	NDMC
6	Dr. Gauri Shankar	Domestic consumer
7	Ms. Sarla Rani	Jan Kalyan Sewa Samiti
8	Sh. Satvir Singh Rana	RWA
9	Sh. Brij Mohan Verma	RWA Adarsh Welfare
10	Sh. Vijay Kumar Dabas	Domestic/ Non-Domestic
11	Sh. Pawan Kaushik	RWA Hargovind Vihar
12	Sh. Raj Kumar Garg	RWA Krishan Vihar
13	Dr. Kunal Tanwar	RWA
14	Sh. Pradeep Kumar	RWA
15	Sh. Sant Kumar Shukla	RWA Kirari Extension
16	Sh. Mukesh Aggarwal	RWA Lake Area
17	Sh. Gursharan Singh	Baba Banda Singh Bahudar Committee
18	Sh. Harish Bither	Domestic Consumer/ RWA
19	Sh. R. K. Gupta	RWA
20	Sh. Tej Pal Singh	RWA
21	Sh. Vijay Singh	TPDDL
22	Dr. Rajesh Sood	RWA
23	Sh. P.S. Grover	Domestic Consumer
24	Ms. Kusum Sharma	Kaatyani Mahila Shakti Welfare
25	Sh. P. S. Gaira	TPDDL
26	Sh. Hari Bhardwaj	Senior Citizen Welfare Association Narela
27	Sh. R. K. Gulati	RWA Keshav Puram
28	Sh. Manmohan Negi	RWA Pratap Vihar Part 1
29	Sh. Chandrakant Shrivas	DMRC
31	Sh. Rajeev Kumar	Bawana Manufactureres Welfare Association
32	Sh. Ashish Garg	Narela Industrial Complex Welfare Association
33	Sh. Keshav Mohan Lal	DTL
34	Dr. Rajendra Kumar Yadav	IPGCL & PPCL
35	Er. Sundeep Gaur	NDMC
36	Er. P. K. Shokeen	NDMC
37	Sh.R. K. Mamgain	NDMC



Sr. No.	Name	Organization
38	Sh. Naveen Bhardwaj	NDMC
39	Sh. Mahesh Kumar Mittal	NDMC
40	Er. Sudeep	NDMC
41	Er. Khushboo Sharma	NDMC
42	Sh. C M Jain	NDMC
43	Sh. Akshaya Arora	NDMC
44	Sh. Piyush Jain	WRI
45	Dr. Pradeep Kumar	Examining Body for Para-Medical Training for
73	bi. Tradeep Ramai	Bhartiya Chikitsa, Govt. of Delhi
46	Sh. Hemant Sachdeva	Unity Groups
47	Sh. Subhash Vashisht	Foundation of Rubber & Polymer
	Sh. Suresh Elwadhi	Manufacturers (FORM)
48	Sh. Rajul Agarwal	BYPL
49	Ms. Prachi Jain	BYPL
50	Sh. Abhishek Shrivastava	BYPL
51	Sh. Vikas Dixit	BYPL
52	Sh. Sameer Singh	BYPL
53	Sh. Brajesh Kumar	BYPL
54	Sh. Garima Belwal	BYPL
55	Ms. Vinita Vishwakarma	BYPL
56	Sh. Ravi Shandilya	BRPL
57	Sh. Vineet Wasan	Domestic Consumer
58	Sh. Arindam Das	BRPL
59	Ms. Monika Dhyani	BRPL
60	Sh. Abhishek Mahapatra	BRPL
61	Sh. Gaurav Thapan	BRPL
62	Sh. Mayank Ahlawat	BRPL
63	Sh. Vishnu Kumar	BRPL
64	Sh. Deepak Shankar	BRPL
65	Sh. Megha Bajpeyi	BRPL
66	Sh. Prashant Dua	BRPL
67	Sh. Pal Sharma	Jansudhar Parishad (RWS)
68	Sh. Digbijay Narayan Majhi	BRPL
69	Sh. Dipankar Majumdar	BRPL
70	Sh. Rajesh Doshi	BRPL
71	Sh. R. K. Jagdish	RWA
72	Ms. Anita Prasad	RWA
73	Sh. Rajiv Verma	RWA
74	Sh. R. L. Dhawan	RWA
75	Sh. Asit Tyagi	BRPL
76	Sh. Surendra Yadav	BRPL
77	Sh. Varun Chandel	BRPL
78	Sh. Vineet Sikka	BRPL



Sr. No.	Name	Organization
79	Sh. Harmeet Singh	RWA Koshish
80	Sh. Shobhit Dhar	BRPL
81	Sh. Saurabh Gandhi	RWA
82	Sh. Sanjay Srivastav	BRPL
83	Sh. A. K. Dutta	RWA
84	Sh. Nalin Tripathi	URD
85	Sh. Himanshu Chauhan	BRPL
86	Sh. Hemanta Madhab Sharma	Domestic Consumer
87	Dr. Arun Kumar	DRGSA
88	Sh. Satyawan Singh	Future Enterprise (BA TPDDL)
89	Ms. Kamlesh Yadav	BRPL
90	Sh. Shashi Goyal	BRPL
91	Sh. Kanishk Khettarpal	BRPL
92	Sh. D.M Narang	RWA
93	Ms. Neena Narang	RWA
94	Ms. Manisha Kumari	Domestic Consumer
95	Sh. Satveer Singh	Domestic Consumer
96	CA Sanjay Gupta	RWA
97	Sh. Rajiv Kakria	RWA
98	Sh. Rajan Asthana	RWA
99	Sh. Kapil Verma	RWA
100	Sh. Pawan Gaur	RWA
101	Sh. D.K. Bhandari	RWA
102	Sh. R.K. Soni	RWA
103	Sh. Satbir Bansal	RWA
104	Sh. Azhar Hussain	RWA
105	Dr. O.P. Dhingam	RWA
106	Sh. B.B. Tiwari	RWA
107	Sh. Prannav Khanna	Domestic Consumer
108	Sh. Rajiv Narang	SDMC
109	Sh. Vikas Jain	SDMC
110	Sh. Rizwan Ahmed Ansari	SDMC

